# OFFICIAL STATEMENT DATED FEBRUARY 25, 2020

NEW ISSUE - Book-Entry Only

Fitch Ratings: **AAA Moody's Investors Service:** Aaa **S&P Global Ratings: AAA** See "Ratings" herein.

In the opinion of Bond Counsel, (i) under existing statutes, regulations and decisions, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds; and (ii) assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes under existing statutes, regulations and decisions. Interest on the Bonds, for federal income tax purposes, will not be included in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment and interest on the Bonds will be includable in the applicable tax base for purposes of determining the branch profits tax imposed on certain foreign corporations. See "TAX MATTERS."

# \$99,210,000

# WASHINGTON SUBURBAN SANITARY

	DISTRICT, MARYLAND D PRINCE GEORGE'S COUNTIES, MARYLAND) ublic Improvement Refunding Bonds of 2020
Dated:	Date of Delivery
Due:	June 1, as shown on the inside front cover
Interest Payment Date:	June 1 and December 1, beginning June 1, 2020
Denomination:	\$5,000 or any integral multiples thereof
Form:	Registered, book-entry only through the facilities of The Depository Trust Company
Optional Redemption:	The Bonds are not subject to optional redemption prior to maturity. See "Description of the Bonds - Redemption Provisions."
Sources of Payment and Security:	Debt service on the Bonds is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. In the event of a deficiency of such revenues for the purpose of paying the principal of and interest on the Bonds, the Public Utilities Article of the Annotated Code of Maryland provides that the county councils of Montgomery County and Prince George's County shall impose <i>ad valorem</i> taxes upon all the assessable property within the District. See "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom."
	To date, ad valorem tax revenues have not been required from such counties to pay debt service on any of the Commission's outstanding bonds.
Purpose:	The proceeds of the Bonds will provide funding for (i) the refunding of the Refunded Bonds (as defined herein) and (ii) the payment of costs of issuance related to the Bonds.
Bond Counsel:	McKennon Shelton & Henn LLP
Financial Advisor:	Wye River Group, Incorporated
Paying Agent, Bond Registrar and Escrow Deposit Agent:	The Bank of New York Mellon Trust Company, N.A.

FOR MATURITY SCHEDULE, INTEREST RATES, YIELDS AND CUSIP NUMBERS, SEE INSIDE FRONT COVER

The Bonds are offered when, as and if issued and subject to the unqualified approving opinion of McKennon Shelton & Henn LLP, Baltimore, Maryland and other conditions specified in the Official Notice of Sale. It is expected that the Bonds will be available for delivery through the facilities of The Depository Trust Company, New York, New York, on or about March 11, 2020.

# MATURITY SCHEDULE, INTEREST RATES, YIELDS AND CUSIP NUMBERS

# \$99,210,000 CONSOLIDATED PUBLIC IMPROVEMENT REFUNDING BONDS OF 2020

Maturity	Principal	Interest		CUSIP
June 1	<u>Amount</u>	Rate*	Yield*	<u>Number<sup>†</sup></u>
2021	\$9,195,000	5.00%	0.750%	9401574P2
2022	9,365,000	5.00	0.750	9401574Q0
2023	9,535,000	5.00	0.760	9401574R8
2024	9,705,000	5.00	0.760	9401574S6
2025	9,870,000	5.00	0.780	9401574T4
2026	10,025,000	5.00	0.800	9401574U1
2027	10,170,000	5.00	0.840	9401574V9
2028	10,310,000	5.00	0.890	9401574W7
2029	10,450,000	5.00	0.950	9401574X5
2030	10,585,000	5.00	1.000	9401574Y3

<sup>\*</sup> The rates shown above are the rates payable by the District resulting from the successful bid for the Bonds on February 25, 2020 by a group of banks and investment banking firms. The successful bidder has furnished to the Commission the yields shown above. Other information concerning the terms of the reoffering of the Bonds, if any, should be obtained from the successful bidder and not from the Commission. See "Sale at Competitive Bidding."

<sup>†</sup> CUSIP (Committee on Uniform Securities Identification Procedures) numbers are provided by CUSIP Global Services, which is managed on behalf of the American Bankers Association (the "ABA") by S&P Capital IQ. "CUSIP" is a registered trademark of the ABA. The Commission is not responsible for the selection or use of the CUSIP numbers. The CUSIP numbers are included solely for the convenience of bondholders and no representation is made as to the correctness of such CUSIP numbers. CUSIP numbers assigned to securities may be changed during the term of such securities based on a number of factors including, but not limited to, the refunding or defeasance of such securities or the use of secondary market financial products. The Commission has not agreed to, and there is no duty or obligation to, update this Official Statement to reflect any change or correction in the assigned CUSIP numbers set forth above. The use of CUSIP numbers in this Official Statement is not intended to create a database and does not serve in any way as a substitute for the CUSIP Global Services.

# WASHINGTON SUBURBAN SANITARY COMMISSION

14501 Sweitzer Lane, Laurel, Maryland 20707 301-206-7069 www.wsscwater.com

# COMMISSIONERS

Chris Lawson, Chair
T. Eloise Foster, Vice-Chair
Fausto R. Bayonet
Keith E. Bell
Howard A. Denis
Sandra L. Thompson

# SENIOR STAFF

Carla A. Reid, General Manager/CEO Sheila R. Finlayson, Corporate Secretary Amanda Stakem Conn, General Counsel Patricia A. Colihan, Chief Financial Officer

# **BOND COUNSEL**

McKennon Shelton & Henn LLP

# FINANCIAL ADVISOR

Wye River Group, Incorporated

# BOND REGISTRAR, PAYING AGENT AND ESCROW DEPOSIT AGENT

The Bank of New York Mellon Trust Company, N.A.

Additional copies of this Official Statement may be obtained from J.D. Noell, Disbursements Division Manager, Washington Suburban Sanitary Commission, 14501 Sweitzer Lane, Laurel, Maryland 20707 (301-206-7069), or from Wye River Group, Incorporated (410-267-8811). Copies of the latest Official Statements of Montgomery County, Maryland and Prince George's County, Maryland are available at the offices of the respective counties. THE WASHINGTON SUBURBAN SANITARY COMMISSION HAS NOT UNDERTAKEN TO AUDIT, AUTHENTICATE OR OTHERWISE VERIFY THE INFORMATION SET FORTH IN ANY OFFICIAL STATEMENT OF MONTGOMERY COUNTY, MARYLAND OR PRINCE GEORGE'S COUNTY, MARYLAND. REFERENCE TO THE OFFICIAL STATEMENTS OF MONTGOMERY COUNTY, MARYLAND AND PRINCE GEORGE'S COUNTY, MARYLAND IS INCLUDED HEREIN FOR CONVENIENCE ONLY AND ANY INFORMATION INCLUDED IN SUCH OFFICIAL STATEMENTS IS NOT INCORPORATED HEREIN, BY REFERENCE OR OTHERWISE.

This Official Statement is provided in connection with the issuance of the Bonds referred to herein and may not be reproduced or be used, in whole or in part, for any other purpose. The information contained in this Official Statement has been derived from information provided by the Commission and other sources which are believed to be reliable. Additional information, including financial information, concerning the Commission is available from the Commission's website. Any such information that is inconsistent with the information set forth in this Official Statement should be disregarded. This Official Statement is not to be construed as a contract or agreement between the Commission and the purchasers or holders of any of the Bonds.

No dealer, broker, salesperson or other person has been authorized by the Commission to give any information or to make any representations with respect to this offering, other than as contained in this Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the Commission. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

The Bonds have not been registered with the U.S. Securities and Exchange Commission under the Securities Act of 1933, as amended, in reliance upon exceptions contained in the Securities Act of 1933. Neither the U.S. Securities and Exchange Commission nor any state securities commission has approved or disapproved of the Bonds or passed upon the accuracy or adequacy of this Official Statement. Any representation to the contrary is a criminal offense.

The order and placement of information in this Official Statement, including the appendices, are not an indication of relevance, materiality or relative importance, and this Official Statement, including the appendices, must be read in its entirety. The captions and headings in this Official Statement are for convenience only and in no way define, limit or describe the scope or intent, or affect the meaning or construction, of any provision or selection in this Official Statement.

Some statements contained in this Official Statement reflect not historical facts but forecasts and "forward-looking statements." In this respect, the words "estimate," "forecast," "project," "anticipate," "expect," "intend," "believe," "plan," "budget," and similar expressions are intended to identify forward-looking statements. Projections, forecasts, assumptions, expressions of opinions, estimates and other forward-looking statements are not to be construed as representations of fact and are qualified in their entirety by the cautionary statements set forth in this Official Statement. The achievement of results or other expectations contained in such forward-looking statements involve known and unknown risks, uncertainties and other factors that may cause actual results, performance or achievements described to be materially different from any future results, performance or achievements expressed or implied by such forward-looking statements. Readers are cautioned not to place undue reliance on these forward-looking statements, which speak only as of the date hereof. The Commission does not plan to issue any updates or revisions to those forward-looking statements if or when its expectations or events, conditions or circumstances on which such statements are based occur or do not occur.

All quotations from and summaries and explanations of provisions of laws and documents herein do not purport to be complete and reference is made to such laws and documents for full and complete statements of their provisions. Any statements made in this Official Statement involving estimates or matters of opinion, whether or not expressly so stated, are intended merely as estimates or opinions and not as representations of fact. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale of the Bonds shall under any circumstances create any implication that there has been no change in the affairs of the Commission since the date hereof.

All references in this Official Statement to the Commission's website are provided for convenience only. The information on the Commission's website is NOT incorporated herein, by reference or otherwise.

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# SUMMARY OF OFFICIAL STATEMENT

This Official Statement, including the cover page, inside front cover, and appendices hereto, sets forth certain information concerning the \$99,210,000 Consolidated Public Improvement Refunding Bonds of 2020 (the "Bonds") of the Washington Suburban Sanitary District (the "District"). The following summary is qualified in its entirety by the detailed information in this Official Statement, including the cover page and appendices hereto. This summary is only a brief description of the offering and potential investors should review this entire Official Statement. The Official Statement speaks only as of its date, and the information contained herein is subject to change.

# The District

The District is a sanitary district incorporated under Chapter 122 of the Acts of the General Assembly of 1918, as amended. It is governed by and is under the jurisdiction of a commission of six members constituting a statutory body corporate under the name of the Washington Suburban Sanitary Commission (the "Commission"). Three of the Commissioners are required to be from, and are appointed by, the County Executive of Montgomery County, Maryland and three of the Commissioners are required to be from, and are appointed by, the County Executive of Prince George's County, Maryland. The District operates as a public corporation of the State of Maryland under the Public Utilities Article of the Annotated Code of Maryland, as amended (the "Public Utilities Article"). Through its governing body, the Commission, it provides, as authorized, water and sewerage systems, including water supply and sewage disposal facilities for Montgomery and Prince George's Counties. The area initially incorporated in the District has been expanded by legislative enactments to its present boundaries encompassing over 950 square miles within Montgomery and Prince George's Counties effectively representing 95% of the land area of both counties. See "Washington Suburban Sanitary District - Establishment, Powers and Service Area."

# **Authorization of Bonds**

The bonds of the District, including the Bonds offered by this Official Statement, are issued upon the basis of authorizations under the Constitution of Maryland, the Public Utilities Article and other applicable law, and by the Commission through the adoption of resolutions or orders. See "Bonded Indebtedness of the District - Authorization of Debt."

# **Purpose of Bonds**

Proceeds of the Bonds will be used to (i) currently refund the Refunded Bonds and (ii) pay the costs of issuing the Bonds. See "Refunding Plan."

# Sources of Payment and Security for Bonds

Debt service on the Bonds is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. However, in the event of a deficiency of such revenues, for the purpose of paying the principal of and interest on bonds and notes of the District, including the Bonds, the Public Utilities Article provides that the County Council of Montgomery County and the County Council of Prince George's County, respectively, shall levy, annually, against all the assessable property within the District *ad valorem* taxes sufficient to pay such principal and interest when due. Due to the level of revenues generated in the District from fees, charges, rates and assessments, the Commission has not needed to seek *ad valorem* tax revenues from such counties to pay debt service on any of its outstanding bonds and notes since the incorporation of the District and does not anticipate the need to cause the counties to levy *ad valorem* taxes to pay the debt service on the Bonds. See "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom" herein.

# **Denominations**

The Bonds will be issued in denominations of \$5,000 each or any integral multiple thereof.

# **Book-Entry Only System**

The Depository Trust Company ("DTC") will act as the securities depository for the Bonds. The Bonds will be issued on a book-entry only basis. Beneficial Owners (as defined in Appendix E) will not receive certificates representing their ownership interest in the Bonds except in the event of termination of the book-entry only system. Principal of and interest payments on the Bonds will be made to DTC or its nominee, Cede & Co., as registered owner of the Bonds. Payments by Direct Participants and Indirect Participants (each as defined in Appendix E) to Beneficial Owners will be governed by standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers in bearer form or registered in "street name." For a more complete description, see Appendix E herein.

# Redemption

The Bonds are not subject to optional redemption prior to maturity, as more fully described herein under "Description of the Bonds - Redemption Provisions."

# **Tax Matters**

In the opinion of Bond Counsel, (i) under existing statutes, regulations and decisions, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds; and (ii) assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes under existing statutes, regulations and decisions. Interest on the Bonds, for federal income tax purposes, will not be included in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment and interest on the Bonds will be includable in the applicable tax base for purposes of determining the branch profits tax imposed on certain foreign corporations engaged in a trade or business in the United States of America. See "TAX MATTERS."

# **Continuing Disclosure**

In order to assist bidders in complying with SEC Rule 15c2-12(b)(5), the Commission will execute and deliver a continuing disclosure certificate on or before the date of issuance of the Bonds pursuant to which it will undertake to provide certain information annually and notices of certain events. See "Continuing Disclosure" and Appendix C herein.

# Litigation

There is not now pending any litigation restraining or enjoining the issuance or delivery of the Bonds or questioning or affecting the validity of the Bonds or the proceedings and authority under which they are to be issued.

There are miscellaneous claims now pending against the Commission, including claims currently in litigation. See "Litigation."

# Limitation on Offering or Reoffering Securities

No dealer, broker, sales agent, financial consultant or any other person has been authorized by the Commission, Montgomery County or Prince George's County to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by any of the foregoing.

This Official Statement does not constitute an offer to sell or a solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation, or sale.

# **OFFICIAL STATEMENT**

# \$99,210,000 WASHINGTON SUBURBAN SANITARY DISTRICT, MARYLAND (MONTGOMERY AND PRINCE GEORGE'S COUNTIES, MARYLAND) Consolidated Public Improvement Refunding Bonds of 2020

# INTRODUCTORY STATEMENT

The purpose of this Official Statement, including the cover page, inside front cover, and appendices hereto, is to set forth certain information concerning the \$99,210,000 Consolidated Public Improvement Refunding Bonds of 2020 (the "Bonds") of the Washington Suburban Sanitary District (the "District"). The proceeds of the Bonds will be used (i) to currently refund certain maturities of certain outstanding bonds of the District described herein under "Refunding Plan" and (ii) for the payment of costs of issuance related to the Bonds.

The District is a sanitary district incorporated under Chapter 122 of the Acts of the General Assembly of 1918, as amended. It is governed by and under the jurisdiction of a commission of six members constituting a statutory body corporate under the name of the Washington Suburban Sanitary Commission (the "Commission" or "WSSC"). See "Washington Suburban Sanitary District - Commission" herein.

Amounts herein relating to tax collections, front foot benefit charges, water and sewer charges and the District's financial position have been taken from official records of the Commission. All estimates and assumptions herein have been based upon information believed to be reliable and correct; however, statements made involving estimates and assumptions, whether or not expressly so stated, are intended merely as such and not as representations of facts.

# **SECURITY**

# Bonds and Notes Are Currently Paid from Revenues Other Than Taxes

Currently all of the debt service on bonds and notes of the District is being paid from revenues generated in the District from fees, charges, rates and assessments and other available funds. The Commission has not sought *ad valorem* tax revenues from Montgomery County or Prince George's County to pay debt service on any of its outstanding bonds or notes and does not anticipate the need to levy *ad valorem* taxes to pay the debt service on the Bonds, or for any of its operations. However, the underlying security for all bonds and notes of the District is the levy of *ad valorem* taxes on the assessable property as stated in the following paragraph. See "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom" herein.

# Levy of Taxes to Pay Bonds and Notes

For the purpose of securing the principal of and interest on bonds and notes of the District, including the Bonds, in the event of a deficiency of the above referenced revenues, the Public Utilities Article provides for the levy, annually, against all the assessable property within the District by the County Council of Montgomery County and the County Council of Prince George's County, respectively, of *ad valorem* taxes sufficient to pay such principal and interest when due and payable.

After receiving from the County Executive of each County the assessed valuations of the taxable property in the District, the Commission determines the amount necessary to be raised, taking into account the amount available from other sources, by the levy of taxes for the next taxable year for the payment of interest on all outstanding bonds and notes due and payable in such year. The Commission shall determine the number of cents per \$100 valuation necessary to raise such amount and shall so certify to the two county councils. Each of the county councils in its next annual levy is required to levy and to collect such tax as county taxes are levied and collected. The tax so levied and collected shall be remitted to the Commission.

# **Charges and Assessments**

While the Bonds constitute general obligations of the District, the Commission fixes and collects the following charges and assessments which have been and are currently estimated to be sufficient to pay all expenses of the Commission including principal of and interest on the Bonds.

Water Consumption Charge: The Commission fixes and collects a water consumption charge, which is based upon metered water use on all properties connected to the water supply system of the District. The proceeds of the water consumption charges are applied to the payment of principal of and interest on the bonds and notes of the District, including the Bonds, and to the payment of the costs of operating and maintaining the water supply system.

Sewer Usage Charge: The Commission fixes and collects a sewer usage charge, which is based on metered water use on all properties connected to the sewage disposal system of the District. Sewer only customers are billed a flat rate on a quarterly basis. The proceeds of the sewer usage charges are applied to the payment of the principal of and the interest on the bonds and notes of the District, and to the payment of the costs of operating and maintaining the sewage disposal system.

**Ready to Serve Charge**: The Ready to Serve Charge is comprised of two components: the Account Maintenance Fee (AMF) and the Infrastructure Investment Fee (IIF). The AMF is a fixed fee that recovers the costs associated with the expenses and overhead of maintaining and servicing each account. The IIF is a fixed fee that funds the debt service associated with the Commission's water and sewer pipe reconstruction program in the approved Capital Improvements Program.

Front Foot Benefit Charge: The Commission assesses, on certain property benefiting from water mains or sewers, front foot benefit charges in amounts sufficient, together with other charges, including water consumption charges and sewer usage charges, to pay debt service on the bonds and notes of the District as such debt service becomes due. The front foot benefit charges are payable in annual installments during the term of the respective bonds issued for the particular improvements. Proceeds of such front foot benefit charges, together with other charges, including the proceeds of water consumption charges and sewer usage charges, are applied to the payment of the principal of and the interest on the bonds and notes of the District (including the portion of the Bonds allocable to the general construction projects of the District).

The assessment of front foot benefit charges normally begins the calendar year following the completion of or actual connection to the newly constructed water and/or sewer lines. Once construction is completed, those property owners directly benefitting from the newly constructed water and/or sewer mains receive in writing a "Notice of Benefit Assessment." This notice is accompanied by a letter which includes the property's classification, footage, rate(s), and amount of the proposed front foot benefit charges.

In regard to customer appeal rights, after owners are notified in writing of their assessments, customers are requested to contact the Property Assessment staff with any questions or concerns they may have about the proposed assessments. Also, the customer may elect to be represented at the hearing. Following the hearing, the customer is provided a written decision by the Commissioner, and the customer is informed of his/her right to additionally appeal the Commissioner's decision to the full Commission. A hearing may be held in accordance with the State's Administrative Procedures Act.

Annually following a public hearing, the Commission establishes a "base" water and sewer rate which is used to assess properties abutted or served by the Commission's water and/or sewer lines. After the base rate is established, a property's front foot benefit charge is determined by multiplying its assessment rate(s) by its assessable front footage and each property is classified as subdivision residential, multi-unit residential, small acreage, industrial or single business, multi-unit business, or agricultural.

# ESTIMATED SOURCES AND USES OF FUNDS

The sources and uses of funds to accomplish the purposes of the Bonds are expected to be as follows:

# **Sources of Funds:**

Par Amount	\$99,210,000.00
Reoffering Premium	23,161,584.25
<b>Total Sources of Funds</b>	<u>\$122,371,584.25</u>

# Uses of Funds:

Deposit to Escrow Fund	\$122,122,515.26
Underwriter's Discount	33,731.40
Costs of Issuance	215,337.59
<b>Total Uses of Funds</b>	\$122,371,584.25

# REFUNDING PLAN

# **Refunded Bonds**

The proceeds of the Bonds will be used to currently refund certain maturities of the District's bonds listed in Appendix F (referred to herein as the "Refunded Bonds"). See "Estimated Sources and Uses of Funds."

# **Refunding Program**

The Commission has heretofore developed a refunding plan designated "Washington Suburban Sanitary Commission Debt Refunding Plan" (the "Plan"). Section 22-114 of Division II of the Public Utilities Article requires that the Plan be approved, and the Plan has been approved, by the Commission and by the County Councils and the County Executives, respectively, of Montgomery County and Prince George's County. It has been determined that the refunding pursuant to the Plan will produce total savings in debt service costs.

# **Deposits to Escrow Deposit Fund**

A portion of the proceeds of the Bonds will be applied to the purchase of non-callable direct obligations of, or obligations the timely payment of principal and interest upon which is unconditionally guaranteed by, the United States of America (the "Federal Securities") and which will be held by The Bank of New York Mellon Trust Company, N. A. (the "Escrow Deposit Agent") pursuant to an escrow deposit agreement (the "Escrow Deposit Agreement") between the Escrow Deposit Agent and the Commission. The Federal Securities on deposit under the Escrow Deposit Agreement will mature at stated fixed amounts as to principal and interest at such times as will be sufficient to pay the redemption price of and the accrued interest on the Refunded Bonds on June 1, 2020. The Federal Securities will be pledged only to the payment of the Refunded Bonds, and are not available for the payment of principal, premium, if any, or interest on the Bonds. The sufficiency of the Federal Securities, earnings thereon and other funds deposited under the Escrow Deposit Agreement will be independently verified by Wye River Group, Incorporated.

# **DESCRIPTION OF THE BONDS**

# General

The Bonds will be dated the date of their initial delivery and will bear interest at the rates and mature in the amounts and at the times set forth on the inside front cover page hereof. Interest on the Bonds will be payable semi-annually on each June 1 and December 1, commencing June 1, 2020 until maturity.

The Bonds shall be fully registered bonds in the denomination of \$5,000 or any integral multiple thereof. The Bond Registrar and Paying Agent shall be The Bank of New York Mellon Trust Company, N.A. (the "Bond Registrar" or "Paying Agent"), having a corporate trust office in Pittsburgh, Pennsylvania, which shall register the Bonds and the

transfer of Bonds on the District's bond registration books. The payment of interest on each Bond shall be made by the Bond Registrar and Paying Agent on each interest payment date to the person appearing on the bond registration books as the registered owner of such Bond (or the previous bond or bonds evidencing the same debt as that evidenced by such Bond) at the close of business on the record date, which shall be the date fifteen (15) days prior to such interest payment date, by check or draft mailed to such person at his address as it appears on the registration books. The payment of principal shall be made to the owner registered on the bond registration books upon presentation and surrender thereof to The Bank of New York Mellon Trust Company, N.A. at the office of its affiliate, The Bank of New York Mellon, in New York, New York or Dallas, Texas. The Bonds may be transferred or exchanged subject to the requirements prescribed by the resolution authorizing their issuance, including provisions that the Bond Registrar shall not be required to exchange or register the transfer of any bond during a period beginning at the opening of business 15 days before the day of the mailing of a notice of redemption of Bonds or any portion thereof and ending at the close of business on the day of such mailing or of any Bond called for redemption in whole or in part pursuant to the resolution.

# **Redemption Provisions**

The Bonds are not subject to optional redemption prior to maturity.

# **Book-Entry Only System**

DTC will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co., DTC's partnership nominee, or such other name as may be requested by an authorized representative of DTC. One fully-registered certificate of the Bonds will be issued for each maturity of the Bonds in principal amount equal to the aggregate principal amount of the Bonds of such maturity and will be deposited with DTC. Beneficial Owners will not receive certificates representing their ownership interest in the Bonds except in the event of termination of the book-entry only. Principal of and interest payments on the Bonds will be made to DTC or its nominee, Cede & Co., as registered owner of the Bonds. Payments by Direct Participants and Indirect Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is now the case with municipal securities held for the accounts of customers in bearer form or registered in "street name." For a more complete description, see Appendix E herein.

# **Annual Debt Service on the Bonds**

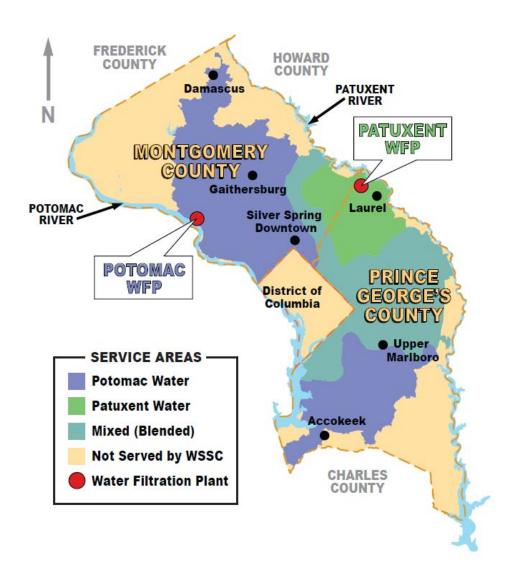
Fiscal			
Year	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	-	\$1,102,333.33	\$1,102,333.33
2021	\$9,195,000.00	4,960,500.00	14,155,500.00
2022	9,365,000.00	4,500,750.00	13,865,750.00
2023	9,535,000.00	4,032,500.00	13,567,500.00
2024	9,705,000.00	3,555,750.00	13,260,750.00
2025	9,870,000.00	3,070,500.00	12,940,500.00
2026	10,025,000.00	2,577,000.00	12,602,000.00
2027	10,170,000.00	2,075,750.00	12,245,750.00
2028	10,310,000.00	1,567,250.00	11,877,250.00
2029	10,450,000.00	1,051,750.00	11,501,750.00
2030	10,585,000.00	529,250.00	11,114,250.00
Total	<u>\$99,210,000.00</u>	<u>\$29,023,333.33</u>	<u>\$128,233,333.33</u>

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# WASHINGTON SUBURBAN SANITARY DISTRICT

# **Establishment, Powers and Service Area**

The District was created in 1918 and operates as a public corporation of the State of Maryland under the Public Utilities Article. Through its governing body, the Commission, it provides, as authorized, water and sewerage systems, including water supply and sewage disposal facilities for Montgomery and Prince George's Counties, Maryland. The area initially incorporated in the District has been expanded by legislative enactments to its present boundaries encompassing over 950 square miles within Montgomery and Prince George's Counties.



# Commission

The District is under the jurisdiction of, and its governing body is, the Commission, a body corporate consisting of six members. Three Commissioners are required to be from, and are appointed by, the County Executive of Montgomery County, subject to their confirmation by the County Council thereof, and three Commissioners are required to be from, and are appointed by, the County Executive of Prince George's County, subject to their confirmation by the County Council thereof. Each Commissioner from Prince George's County shall be a resident of the District. Each

Commissioner from Montgomery County shall be a registered voter of Montgomery County. Each Commissioner from Prince George's County shall be a registered voter of Prince George's County. Not more than two Commissioners from Montgomery County may be of the same political party. The term of office for the Commissioners is four years, with termination dates on a staggered year basis. At the end of a term a commissioner continues to serve until a successor is appointed and takes the oath of office. The Chair and the Vice-Chair of the Commission are elected by the Commission in June of each year for one-year terms and may not be from the same county. These two offices rotate annually between the two counties unless waived, as provided by law. The Commission may conduct business with a quorum of four Commissioners.

The County Executive of each of the two counties may, with the approval of the majority of the members of the County Council of the respective county, remove any Commissioner appointed from such county from such Commissioner's current term of office prior to the completion of such term. In addition, a majority of the County Council of Montgomery County, by resolution, may, unless the County Executive of Montgomery County disapproves the resolution in writing within 30 days of its adoption, remove any Commissioner appointed from Montgomery County prior to the completion of his or her term. In either event, a public hearing must be held thereon unless waived in writing by the Commissioner sought to be removed.

# Powers and Responsibilities of the Commission

The powers and responsibilities of the Commission as set forth in the Public Utilities Article include, among others:

- (i) providing for the construction, reconstruction, operation and maintenance of water supply and sanitary sewerage facilities in the District;
- (ii) establishing water rates, sewer usage rates, connection charges, front foot benefit charges and permit fees, and causing *ad valorem* taxes to be levied;
  - (iii) issuing bonds and notes of the District, including refunding bonds and bond anticipation notes;
  - (iv) exercising the power of eminent domain;
- (v) providing for the construction, reconstruction, operation and maintenance of water and sewer house connection lines from the Commission's mains to abutting property lines;
  - (vi) approving the location of, and issuing permits for, all utilities to be installed in public ways;
- (vii) reviewing preliminary subdivision plans as to suitability of water and sewer design and reviewing street grades for those streets in which there are Commission facilities;
  - (viii) formulating regulations governing all plumbing and gas fitting installations;
- (ix) issuing permits for the installation of and inspection of all plumbing and gas fitting connections; and
  - (x) licensing master and journeyman plumbers and gas fitters.

# **Commission Membership**

Christopher Lawson (Chair): Mr. Lawson was appointed to the Commission from Prince George's County in May 2011 and reappointed to a second term in June 2016. He was elected as Commission Chair in June 2019 and has previously served as Chair and Vice Chair. He is also a Trustee on the WSSC Retirement Plan Board. Mr. Lawson, President and Principal at Insuraty Inc., is a CPLH licensed insurance broker and Advisor to mid-sized companies and organizations in the area of employee benefits consulting, brokerage and administration including 401k retirement plan advisory and administration and human resource management. Mr. Lawson comes from Raleigh, North Carolina, where he studied Business Administration at Saint Augustine's College before moving to the Washington Metropolitan area 25 years ago and starting his business career representing corporations such as American Express Corporate Services and Cigna Healthcare in sales, business development and management. Mr. Lawson has been honored by his community on various occasions and has received numerous awards in his industry such as the Guardian Life Insurance Company Gold Producers Award, Allianz Life Insurance Company Gold Masters Club Award, Prince George's Chamber of Commerce Distinguished Service Award and the Prince George's County Boys and Girls Club Inc. Man of the Year Award. Mr. Lawson was an original member of the Washington D.C. Board of Directors for the National Association of African

American Insurance Agents, serving as its Vice President, and is a current member of the Society for Human Resource Management and the National Association of Health Underwriters. In 2006 Mr. Lawson led the campaign efforts as Chairman to elect Rushern L. Baker III for Prince George's County Executive. Mr. Lawson's term expired in May 2019.\*

T. Eloise Foster (Vice Chair): Ms. Foster was appointed to the Commission from Montgomery County in June 2016 and reappointed to a second term in July 2017. She was elected Vice Chair in June 2019 and has previously served as Chair and Vice Chair. She also serves as a Trustee on the WSSC Retirement Plan Board. Ms. Foster has more than three decades of experience in the public sector, where she developed an expertise in fiscal policy and management. She served for over a decade as Secretary of the Maryland Department of Budget and Management, the first and only African-American woman in the nation to serve as a chief state budget officer. In this capacity, she was responsible for the development and management of Maryland's \$38 billion operating and \$1.5 billion capital budgets, a personnel system governing approximately 80,000 employees and an employee and retiree benefits program covering more than 250,000 lives. Ms. Foster also served as Maryland's Deputy Secretary of Budget & Management and Assistant Secretary of Budget & Fiscal Planning and as Assistant Dean for Business Affairs and Program Development at the University of Maryland School of Medicine. Earlier in her career, Ms. Foster was a legislative officer for Maryland Governor William Donald Schaefer and an analyst for the Maryland General Assembly. An honorary lifetime member of the National Association of State Budget Officers, Ms. Foster is also a former member of the National Forum for Black Public Administrators. She has served on the Howard University Cancer Center Advisory Board, the Seton Keough School Board and the Arts and Humanities Council of Montgomery County. She currently serves as Chair of the Maryland Supplemental Retirement Plans and is a Trustee on the Financial Accounting Foundation Board. Ms. Foster was named one of Maryland's Top 100 Women in 2002, 2007 and 2010, qualifying her for entrance into the Circle of Excellence. In 2014, Howard University selected her to receive the Distinguished Alumni Award in the field of public service. Ms. Foster earned her bachelor's degree in Business Administration from Howard University and an MBA from American University's Kogod School of Business. She also has completed the Harvard University Senior Executives in State and Local Government Program. Ms. Foster's term expires in May 2021.

Fausto R. Bayonet: Mr. Bayonet was appointed to the Commission from Montgomery County in June 2015 and reappointed to a second term in July 2019. He previously served as the Commission's Chair from June 2016 to June 2017. An architect who has worked in the architectural and engineering fields for three decades, Mr. Bayonet has lived in Montgomery County for more than 40 years. A native of the Dominican Republic, he earned his bachelor's degree in Architecture from that country's Eastern Central University and furthered his architectural studies at the University of Maryland when he came to the Washington area in 1971. Mr. Bayonet has had a role in the design of numerous commercial and government projects throughout the Washington Metropolitan area, such as renovations to University of Maryland's Byrd Stadium, the Embassy of Nicaragua and the U.S. District Courthouse in Alexandria, Virginia. He has also done consulting work for the University of Maryland's Office of Architectural Services. He is also a licensed real estate agent in the State of Maryland and member of the Greater Capital Area Association of Realtors, the National Association of Realtors and the Maryland Association of Realtors. As a 20-year member of the Montgomery County Democratic Party, Mr. Bayonet is a veteran campaigner, having done volunteer work for county executives and Council members, governors, lieutenant governors, delegates, congressmen and senators. He is also a member of the Hispanic Democratic Club of Montgomery County and served on its executive board. Mr. Bayonet's term expires in May 2023.

Keith E. Bell: Mr. Bell was appointed to the Commission from Prince George's County in November 2019. He is a native of Staten Island, New York and has been a resident of Prince George's County for more than twenty years. He earned his undergraduate degree, with honors, from North Carolina Central University and is a lawyer by profession with a Juris Doctorate degree from North Carolina Central University School of Law in Durham, North Carolina. After law school, Mr. Bell began his legal career as an Assistant District Attorney in the Philadelphia District Attorney's Office. Thereafter, he enjoyed a long career as a civil litigator/prosecutor in the U.S. Department of Labor's Office of the Solicitor, Mine Safety and Health Division. In 1998, Mr. Bell was appointed to serve as a Special Assistant United States Attorney during a six-month detail in the U.S. Attorney's Office in Alexandria, Virginia where he prosecuted a variety of cases under the United States Code. In 2011, he was appointed to the ranks of federal administrative law judges and began his tenure on the bench at the Social Security Administration's Office of Disability Adjudication and Review in Columbia, Missouri. Since his January 2012 appointment to serve as an administrative law judge at the Occupational Safety and Health Review Commission based in downtown Washington, D.C., Mr. Bell has adjudicated cases arising under the Occupation Safety and Health Act of 1970. He has been the recipient of numerous career awards and was most recently honored by Alpha Phi Alpha Fraternity, Incorporated, Mid-Atlantic Association of Alpha Phi Alpha Chapters with its Robert H. Ogle Jewel Award for Service. Mr. Bell's term expires in May 2023.

<sup>\*</sup>At the end of a term, a Commissioner continues to serve until a successor is appointed and takes the oath of office.

Howard A. Denis: Mr. Denis, a former Maryland State Senator and Montgomery County Council member, was appointed to the Commission from Montgomery County in January 2016 and reappointed in July 2019 to a second term. Prior to his retirement in December 2015, Mr. Denis was part of the Congressional Staff on the House Oversight & Government Reform Committee, where he served since 1995. Mr. Denis has 40 years of experience in public service and a strong track record diligently representing his constituency, having served 18 years as a Maryland State Senator (1977-1995); six years on the Montgomery County Council (2000-2006); and, as a five-time delegate to the Republican National Convention. He also served on the Maryland State Lottery Commission and has extensive knowledge in landuse and planning in Montgomery County. A long-time resident of Chevy Chase, Maryland, Mr. Denis graduated from Bethesda-Chevy Chase High School; received his undergraduate degree in Government from Georgetown College and law degree from Georgetown University Law Center. Mr. Denis' term expires in May 2023.

Sandra L. Thompson: Ms. Thompson was appointed to the Commission from Prince George's County in September 2019. She is a senior executive in the federal government who has successfully implemented strategic change. Ms. Thompson is a technical expert on issues related to mortgage finance, financial institution supervision, risk assessment and mitigation, regulatory policy development, problem institution rehabilitation and the orderly resolution of failed firms. Ms. Thompson currently serves at the Federal Housing Finance Agency (FHFA) as the Deputy Director, Housing Mission and Goals where she is responsible for oversight of the mission and affordable housing activities of Fannie Mae, Freddie Mac and the Federal Home Loan Banks. Prior to joining FHFA, Ms. Thompson worked for the Federal Deposit Insurance Corporation (FDIC), where she held various positions over 23 years, most recently as Director, Division of Risk Management Supervision. During her time at FDIC, Ms. Thompson led the agency's examination and enforcement program for risk management and consumer protection at the height of the financial crisis. She directed over 3,000 employees located throughout the United States and managed an operating annual budget of over \$500 million. She has testified several times before the U.S. Senate Banking Committee and the House Financial Services Committee on mortgage finance, risk management, consumer protection and other policy matters. Ms. Thompson also served as Director of Securitization for the Resolution Trust Corporation. Prior to entering the federal government, she worked at Goldman Sachs in New York City and Northwestern Mutual Life Insurance Company in Milwaukee, Wisconsin. Ms. Thompson is a 23-year resident of Prince George's County. Ms. Thompson's term expires in May 2023.

# **Management and Operations**

The daily operation of the Commission is supervised by the General Manager/CEO.

# **Senior Staff**

A brief resume of the Commission's senior staff is shown below:

Carla A. Reid, General Manager/CEO: Carla A. Reid was appointed in January 2016 as General Manager and Chief Executive Officer of the Commission. She is the 12th General Manager and the first woman to serve in this capacity in the Commission's 100-year history. Ms. Reid began her 20-year career at the Commission in 1986, ultimately serving as Deputy General Manager from 2005-2006. In addition to Deputy General Manager at the Commission, Ms. Reid also served as Chief of Mission Support, Chief of Customer Care, Meter Services Division Manager, Northern Meter Operations Section Head, Meter Maintenance Head, Field Operations Supervisor and Civil Engineer. Prior to re-joining the Commission in January 2016, Ms. Reid worked for the County Executive of Montgomery County, Isiah Leggett, as the Director of the Department of Permitting Services. In 2011, she joined newly elected Prince George's County Executive Rushern L. Baker's staff as Deputy Chief Administrative Officer for Economic Development and Public Infrastructure. In this position, she led all operations related to economic development including permitting, transportation, environmental matters and tourism. For seven years, Ms. Reid was an adjunct professor at the University of the District of Columbia, where an award was created in her name to recognize outstanding teaching on the UDC staff. She holds a Bachelor of Science degree in civil engineering from Howard University and a master's degree in business administration from the University of Maryland, University College. She is an active member of her community, having served on several boards for organizations such as DC Water, Melwood, Montgomery Alliance, the Prince George's County Revenue Authority and Arts on the Block.

Sheila R. Finlayson, Esq., Corporate Secretary: Ms. Finlayson joined the Commission in May 2013 as Corporate Secretary. She is one of the Commission's corporate officers and the executive officially authorized to attest documents on behalf of the Commission and to act as the custodian of the Commission's official files and records, including the minutes of open and closed meetings that are subject to the Maryland Open Meetings Act. Ms. Finlayson

also manages the day-to-day administrative functions of the Office of the Commission/Corporate Secretary's Office and serves as parliamentarian at the Commission's meetings. Ms. Finlayson received her law degree from Howard University School of Law in Washington, D.C. and her undergraduate degree from the University of Maryland at College Park, Maryland. Ms. Finlayson has extensive corporate secretarial and governance experience, having previously served as the Corporate Secretary and Director of Board Relations for the Society for Human Resource Management, a professional human resources membership association in Alexandria, Virginia, and as Vice President, Counsel and Corporate Secretary for Independence Federal Savings Bank, a federally-chartered stock savings bank in Washington, D.C. (now defunct). Ms. Finlayson is licensed to practice law and is a member in good standing of the Bar of the Commonwealth of Pennsylvania.

Amanda Stakem Conn, Esq., General Counsel: Ms. Conn was appointed General Counsel of the Commission on November 14, 2016. She is the first female general counsel in WSSC's 100-year history. A legal professional with 25 years of experience in the public and private sector, Ms. Conn previously served as deputy secretary of the Maryland Department of Planning, a position she filled after serving that agency as their Counsel and Assistant Attorney General for several years. She also served as an assistant county attorney in the Baltimore County Office of Law specializing in zoning, planning, preservation and County Council matters. The 2012 recipient of the Outstanding Achievements in the Legal Field award from the University of Baltimore Women's Bar Association, she is a frequent lecturer on statutory construction, land use and zoning-related topics. She was an attorney at Funk & Bolton, P.A., in Baltimore, representing local governments across the state on a variety of issues. Ms. Conn earned her bachelor's degree in Government and Politics from the University of Maryland and her law degree from the University of Baltimore School of Law. Ms. Conn is a member of the state and federal bars in Maryland, as well as the Fourth Circuit Court of Appeals and the U.S. Supreme Court.

Patricia A. Colihan: Ms. Colihan was appointed Chief Financial Officer for WSSC on November 5, 2018. Prior to her appointment, she served as the Executive Director, Secretary-Treasurer and other senior level positions with the Maryland-National Capital Park and Planning Commission. Before her career in the public sector, Ms. Colihan was Assistant Controller for Loyola Federal Savings and Loan Association and an auditor with Deloitte Haskins & Sells. Ms. Colihan received her Bachelor of Arts Degree in Accounting from Frostburg State College, and Master's Degree in Management from the University of Maryland University College. She is a member of the American Institute of Certified Public Accountants, the Government Finance Officers Association, and the Honor Society of Phi Kappa Phi. She is a graduate of Leadership Montgomery and is a past President of the Maryland Government Finance Officers Association.

# **Labor Relations**

On June 30, 2019, the Commission had 1,727 full time employees of whom approximately 511 are represented by the American Federation of State, County and Municipal Employees. The Commission considers its labor relations to be satisfactory.

# **Employees' Retirement Plan**

Substantially all Commission employees participate in either the closed or open version of the contributory Washington Suburban Sanitary Commission Employees' Retirement Plan (the "Retirement Plan"). The closed version of the Retirement Plan is applicable only to participants as of June 30, 1978 who did not elect to change to the open version. The open version of the Retirement Plan is mandatory for all employees who commenced employment on or after July 1, 1978, and all other employees who elected to change to the open version.

The Retirement Plan, including the books and records thereof, is an entity distinct from the Washington Suburban Sanitary Commission. Its assets are managed by an independent board of trustees comprised of two Commissioners, four Commission employees, two Commission retirees, two members of the business community, and the Executive Director of the Retirement Plan. The Retirement Plan's valuation is prepared annually by an independent actuarial firm.

As of June 30, 2015, the Commission adopted Governmental Accounting Standards Board ("GASB") Statement No. 68, Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27. Based on actuarial valuations as of June 30, 2018 and as of June 30, 2017, which were rolled forward to December 31, 2018 and December 31, 2017, the Retirement Plan's independent actuaries determined that, at December 31, 2018 and 2017 (the

measurement dates), the Retirement Plan's total pension liability exceeded its fiduciary net position by \$226.6 million and \$102.5 million, respectively.

The Retirement Plan began using the average value method to determine actuarial asset value effective July 1, 2007. This smoothing method explicitly recognizes each year's investment gain or loss over a five-year period with the final actuarial value not less than 80% or more than 120% of the market value of assets. The Retirement Plan implemented GASB Statement No. 67 Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25 in fiscal year 2014. As required by GASB Statement No. 67, the Plan's fiduciary net position as a percentage of total pension liability was 76.6% as of December 31, 2018 and 89.1% as of December 31, 2017.

For additional information concerning the Retirement Plan, see Required Supplementary Information (RSI) Schedules A-1 and A-2, "Notes to Financial Statements," Note L, Retirement Plan.

# **Other Post-Employment Benefits**

Post-employment benefits are provided under a set of personnel policies (herein referred to, collectively, as the "OPEB Plan"). The OPEB Plan and its underlying trust, a single employer defined benefit plan, was established in 2007 to provide life insurance, healthcare and prescription drug benefits for OPEB Plan participants and beneficiaries of the WSSC under conditions set forth in the Trust Agreement, including the payment of reasonable administrative expenses. WSSC employees are eligible to continue group insurance coverage after retirement provided that retiring employees have had coverage in effect for two years prior to retirement.

As of June 30, 2018, the Commission adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replacing GASB Statement No. 45. Based on an actuarial valuation as of June 30, 2017, the OPEB Plan's independent actuaries determined that, at December 31, 2018 and 2017 (the measurement dates), the OPEB Plan's total OPEB liability exceeded its fiduciary net position by \$129.5 million and \$121.8 million, respectively.

Actuarial studies are performed at least once every two years as of June 30th and the measurement date for the net OPEB Plan liability is December 31st. The OPEB Report is subject to a number of actuarial and economic assumptions; these assumptions are generally similar to the assumptions used in evaluating the Commission's pension fund liabilities. As required by GASB Statement No. 75, the OPEB Plan's fiduciary net position as a percentage of total OPEB liability 48.1% as of December 31, 2018 and 49.3% as of December 31, 2017.

For additional information concerning the OPEB Plan, see Required Supplementary Information (RSI) Schedules A-3 and A-4, "Notes to Financial Statements," Note M, Other Post-Employment Benefits (OPEB).

# **Leases and Agreements**

The Commission is party to certain agreements to provide water service to Howard County, Maryland on an as-available basis and sewage service to the City of Rockville, Maryland. The Commission considers its present capacity to be adequate to continue providing water and sewerage services under these contracts and is of the opinion at the present time that no new capital expenditures will be required of the Commission to fulfill these obligations.

# BONDED INDEBTEDNESS OF THE DISTRICT

# **Bond Program**

The Commission issues bonds to provide funding for the construction or reconstruction of (i) water supply facilities, water supply lines and transmission mains (the "Water Supply Bonds"), (ii) sewage disposal facilities, sewer collection mains and trunk sewers (the "Sewage Disposal Bonds"), and (iii) any office or operating building necessary to administer or operate the water and sewer systems in the District (the "General Construction Bonds"). The bonds may also be issued to replace short-term bond anticipation notes. Pursuant to Section 19-101 of the Local Government Article of the Annotated Code of Maryland, as amended, the Water Supply Bonds, the Sewage Disposal Bonds and the General Construction Bonds may be consolidated for sale and sold, issued and delivered as a single issue of bonds that are designated as the "Consolidated Public Improvement Bonds."

# **Maryland Water Quality Debt**

The Maryland Water Quality Revolving Loan Fund is administered by the Maryland Water Quality Financing Administration. As of December 31, 2019, the Commission had \$248,883,569 of outstanding debt under this program. The Commission's obligation to repay this amount is evidenced by Commission bonds, which are payable over a 20-year or 30-year period at below-market interest rates and on parity with the bonds of the Commission. The source of repayment and security for such Commission obligations is the same as that for the Commission's Water Supply Bonds and Sewage Disposal Bonds, respectively.

# Washington Suburban Sanitary Commission Debt Statement

	December 31, 2019
Bonds Outstanding <sup>(1):</sup>	December 01, 2017
	\$ 152,906,864
Water Supply Bonds (self-supporting) <sup>(3)</sup>	1,443,199,118
Sewage Disposal Bonds (self-supporting) <sup>(4)</sup>	1,559,389,017
Maryland Water Quality Loan Fund (self-supporting) <sup>(4)</sup>	248,883,569
Total Bonds Outstanding	3,404,378,568
Less:	
Self-supporting Bonds	3,404,378,568
	\$
Assessed Valuation <sup>(5)</sup> , All Property within District	\$ 312,092,573,086
Per Capita: (Population estimated at 1,963,126 - 6/30/17)	
Bonds Outstanding Total	\$ 1,734
Bonds Outstanding Exclusive of Self-supporting Bonds	\$

<sup>(1)</sup> Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of December 31, 2019. See "Short-Term Financing Program" below.

# Bonded Debt Outstanding and Changes from June 30, 2019 to December 31, 2019<sup>(1)</sup>

	Bonds Outstanding				Bonds Outstanding
	June 30, 2019	<u>Issued</u>	<b>Defeased</b>	Redeemed	<b>December 31, 2019</b>
General Construction Bonds	\$ 134,441,864	\$ 18,465,000	\$	\$	\$ 152,906,864
Water Supply Bonds	1,228,099,118	215,100,000			1,443,199,118
Sewage Disposal Bonds	1,559,389,017				1,559,389,017
Maryland Water Quality Loan Fund	240,197,782	8,685,787			248,883,569
Total	\$3,162,127,781	\$242,250,787	\$	\$	\$3,404,378,568

<sup>(1)</sup> Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of December 31, 2019. See "Short-Term Financing Program" below.

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Front foot benefit charges are levied in an amount sufficient, together with other charges, including water consumption and sewer usage charges, to pay debt service.

<sup>(3)</sup> Water consumption charges are fixed sufficient to pay all operating expenses and debt service.

<sup>(4)</sup> Sewer usage charges are fixed sufficient to pay all operating expenses and debt service.

<sup>(5)</sup> Includes the assessed valuation for Montgomery County and Prince George's County as of June 30, 2019.

# **Adjusted Debt Service**

The following table shows principal, interest, and total debt service on the District's outstanding bonds.

# Outstanding Bonds December 31, 2019<sup>(1)</sup>

Fiscal Year	<b>Principal</b>	<u>Interest</u>	<u>Total</u>
2020	\$ 163,682,787	\$ 125,154,580	\$288,837,367
2021	161,824,748	122,179,849	284,004,597
2022	156,037,441	115,589,137	271,626,579
2023	154,514,353	109,148,168	263,662,521
2024	155,021,678	102,785,407	257,807,085
2025	154,684,592	96,479,269	251,163,860
2026	148,627,946	90,761,145	239,389,091
2027	146,263,212	85,463,870	231,727,082
2028	145,359,768	80,091,030	225,450,798
2029	138,714,870	74,749,564	213,464,433
2030	131,871,162	69,788,273	201,659,434
2031	122,663,755	65,025,414	187,689,169
2032	111,277,662	60,782,272	172,059,934
2033	94,452,896	56,924,297	151,377,193
2034	97,649,473	53,502,291	151,151,764
2035	90,696,925	50,198,723	140,895,648
2036	92,144,160	46,704,114	138,848,275
2037	95,388,816	43,248,117	138,636,933
2038	95,640,999	39,654,977	135,295,976
2039	99,346,059	35,815,023	135,161,082
2040	103,025,267	31,977,895	135,003,162
2041	106,855,000	27,997,981	134,852,981
2042	110,840,000	23,869,615	134,709,615
2043	114,970,000	19,592,950	134,562,950
2044	119,135,000	15,281,839	134,416,839
2045	104,420,000	10,741,458	115,161,458
2046	85,775,000	6,808,790	92,583,790
2047	58,075,000	3,651,572	61,726,572
2048	33,625,000	1,481,717	35,106,717
2049	11,795,000	324,363	12,119,363
Total	\$3,404,378,568	\$1,665,773,700	\$5,070,152,268

<sup>(1)</sup> Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of December 31, 2019. See "Short-Term Financing Program" below.

# Summary of Outstanding Debt Service as of December 31, 2019<sup>(1)</sup>

	<u>Principal</u>		Interest to <u>Maturity</u>	Total Debt <u>Service</u>
General Construction Bonds	\$ 152,906,864	\$	48,093,804	\$ 201,000,668
Water Supply Bonds	1,443,199,118		775,464,480	2,218,663,598
Sewage Disposal Bonds	1,559,389,017		823,975,798	2,383,364,815
Maryland Water Quality Loan Fund	248,883,569		18,239,618	267,123,187
Total	\$ 3,404,378,568	\$ 1	1,665,773,700	\$ 5,070,152,268

<sup>(1)</sup> Excludes \$177,800,000 principal amount of bond anticipation notes outstanding as of December 31, 2019. See "Short-Term Financing Program" below.

# **Authorization of Debt**

The Bonds are issued upon the basis of authorizations under the Constitution and laws of the State of Maryland, including Titles 16 through 25 of Division II of the Public Utilities Article, particularly Titles 22 and 25 thereof and other applicable law, and by the Commission through the adoption of Resolution No. 2019-2234 or orders of the Commission.

# **Borrowing Limitation**

The Public Utilities Article limits the amount of bonds and notes issued by the District that may be outstanding at any time. The aggregate principal amount of bonds and notes of the District (excluding refunded bonds and certain short-term instruments) outstanding at any time may not exceed the sum of: (i) 3.8% of the total assessable tax base of all real property assessed for county tax purposes within the District, and (ii) 7.0% of the total assessable personal property and operating real property assessed for county tax purposes within the District (or such respective percentages of such tax bases as of July 1, 1997, if larger).

Shown below are the latest certified assessed valuations of those portions of the Counties that lie within the District, and the ratio of debt to permitted debt.

(In Thousands 000s)	Total Assessed <u>Valuation</u>	Ma	aximum Debt <u>Permitted</u>	Total Debt Outstanding	Outstanding to <u>Debt Permitted</u>
June 30, 2019	\$ 312,092,573	\$	11,932,586	\$ 3,339,928	27.9%
June 30, 2018	297,032,873		11,364,855	3,202,377	28.2%
June 30, 2017	284,821,913		10,898,330	2,813,369	25.8%
June 30, 2016	273,112,412		10,451,218	2,470,352	23.6%
June 30, 2015	242,885,625		9,289,681	1,961,364	21.1%

# **Short-Term Financing Program**

On June 24, 2003, the Commission established a \$465,000,000 short-term borrowing facility whereby it may issue and redeem its General Obligation Multi-Modal Bond Anticipation Notes (the "BANs") from time to time. The BANs are general obligations of the District. On November 19, 2008, the Commission amended the previous note program to expand the authority to issue notes up to an additional \$600,000,000. The BANs are tax-exempt variable rate demand notes, the interest rates on which are reset weekly. The BANs are subject to optional redemption by the Commission at par on not less than fifteen days' notice to the holders thereof. Debt service on the BANs is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds and, in the event of a deficiency, are secured by *ad valorem* taxes upon all the assessable property within the District, without limitation as to rate or amount. The principal of the BANs is payable from the proceeds of the long-term water supply bonds and sewage disposal bonds of the District and other available funds. Until such time as they are redeemed from bond proceeds, the Commission generally amortizes the BANs principal over a 20-year term.

On August 28, 2013, the Commission replaced its liquidity facility provider, Helaba, with two new facilities; TD Bank N.A. and State Street Bank and Trust Company respectively. On that date, the outstanding Series A BANs in the aggregate principal amount of \$130,100,000 were fully redeemed and reissued in two separate series, Series A Notes and Series B Notes. On February 26, 2014 and June 24, 2015, the Commission issued \$50,000,000 and \$90,000,000 aggregate principal amount of BANs respectively. On August 31, 2016, the Commission issued \$95,000,000 aggregate principal amount of BANs.

The Series A Notes are secured by a Standby Note Purchase Agreement between the Commission and TD Bank, N.A. in the aggregate principal amount of \$107,500,000 and the Series B Notes are secured by a Standby Note Purchase Agreement between the Commission and State Street Bank and Trust Company in the aggregate principal amount of \$107,500,000. Under each Standby Note Purchase Agreement, the applicable banks are obligated, subject to certain terms and conditions of a note order, to purchase the notes secured thereby, or portions thereof tendered for purchase and not remarketed. Each Standby Note Purchase Agreement is scheduled to expire on August 28, 2023.

The Commission has issued \$786,100,000 aggregate principal amount of BANs since the short-term borrowing facility was established on June 24, 2003. Of that amount, \$608,300,000 has been redeemed, leaving a balance of \$177,800,000 aggregate principal amount of BANs outstanding as of December 31, 2019. The proceeds of the BANs are used to provide interim financing for the water, sewer and general construction projects comprising a portion of the Commission's capital program.

# Record of No Default

The Commission has never defaulted on any bonded indebtedness.

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# Summary of Operating Revenues, Expenses and Net Revenues (Loss) (Dollars in Thousands)(1)(2)

	Fiscal Year ended June 30										
	2019 (1)		2018			2017		2016		2015	
Gross Revenue Available for Debt Service	s	751,717	s	728,237	s	724,804	s	644,611	s	643,046	
Debt Service:											
Bonds Redeemed and Sinking Fund											
Contributions		164,802		163,728		151,995		150,399		173,642	
Interest on Bonds and Notes Payable		125,851		111,368		98,750		78,073		74,380	
Bonds and Note Issuance Related Costs	_	2,003	_	-					_	-	
Total	_	292,656		275,096		250,745		228,472		248,022	
Net Revenues Available for Operations		459,061		453,141		474,059		416,139		395,024	
Operating Expense Exclusive of Depreciation and											
Amortization		488,512		461,696		436,601		405,078		415,684	
Net Revenue (Loss)	\$	(29,451)	\$	(8,555)	\$	37,458	\$	11,061	\$	(20,660)	
Composed of:											
Water Operating	\$	(8,891)	\$	702	\$	23,303	\$	(4,914)	\$	(20,085)	
Sewer Operating		(6,417)		(2,790)		16,796		15,291		6,271	
Other Operating Funds		(14,143)		(6,467)		(2,641)		684		(6,846)	
Total	\$	(29,451)	\$	(8,555)	\$	37,458	\$	11,061	\$	(20,660)	

<sup>(1)</sup> Unaudited.

Source: Washington Suburban Sanitary District.

The Commission's operating revenues derived from water and sewer charges vary from year to year, as water usage fluctuates in response to a variety of factors (such as changing weather patterns and economic conditions, for example). The Commission's policy is to maintain a reserve in the amount of at least 10% of budgeted water and sewerage operating revenues to offset any shortfall in such revenues. In those years in which water or sewerage operating revenues exceed budgeted amounts, the Commission generally accrues the resulting surplus in the respective Operating Fund(s) to be utilized in future years' budgets for fiscally prudent purposes, including rate increase mitigation, one-time expenditures, increasing the Commission's reserve, and applying the surplus against future capital costs on a pay-as-you-go basis. In those years in which water or sewer operating revenues do not reach budgeted amounts, the Commission adjusts its then-current budget by reducing expenditures and by drawing upon the reserve, if necessary. In the event that the reserve is inadequate to cover such shortfall, the Commission may implement a mid-year rate increase after notifying the respective County Councils, although this has never been required.

The Commission did not draw upon the reserve during fiscal year 2017, fiscal year 2018 or fiscal year 2019. The Commission increased the reserve target by \$2.2 million in fiscal year 2018 and has further increased the reserve target by \$2.9 million in fiscal year 2019, with a goal of maintaining a reserve of 10%. At June 30, 2019 the reserve target amounted to \$73.5 million, which is approximately 10.0% of budgeted water and sewer revenue while the actual fund balance was \$172.6 million (excludes the ending general bond debt service fund balance of \$34.2 million). The fiscal year 2020 budgeted addition is expected to maintain a reserve of 10.0%.

<sup>(2)</sup> Operating losses were planned uses of existing prior year surpluses within the operating funds accomplished by restraining rate increases in the respective year.

# **Budget**

The Public Utilities Article requires the Commission, prior to January 15 preceding the respective fiscal year, to prepare operating and capital budgets (the "Budget") for the ensuing fiscal year.

The Budget is prepared to reflect the total funding and staffing requirements of the Commission as well as its individual programs and organizational components. The Budget is divided into two major sections, the Operating Budget and the Capital Budget. The Operating Budget reflects the Commission's resource requirements to operate and maintain its completed plants and other installations. The Operating Budget consists of three separate funds: Water Operating, Sewer Operating, and General Bond Debt Service. The Capital Budget reflects the Commission's plan to receive and expend funds for capital projects including those identified in the first year of its Six Year Capital Improvements Program (see "Capital Improvements Program - Six Year Capital Program"), reconstruction programs and other capital programs. The Capital Budget consists of three separate funds: Water Supply Bond, Sewage Disposal Bond and General Construction Bond funds.

The Budget process begins with submission of requests by all organizational units. The Finance Office compiles and presents the budget to the General Manager for review. After review, the General Manager submits this Budget with the General Manager's recommendations to the Commissioners. The Commissioners review the Budget and make changes they deem necessary in order to arrive at the Commission's proposed Budget.

The Public Utilities Article requires that the Proposed Budget be published by January 15. Copies of the Proposed Budget are available to the public. The Commission holds public hearings on the Proposed Budget prior to February 15 after providing 21 days' notice of such hearing by publication in at least two newspapers published and generally circulated in Montgomery County and two newspapers published and generally circulated in Prince George's County.

The Commission is required to transmit the Proposed Budget by March 1 to the County Executives of Prince George's and Montgomery Counties. The County Executives make recommendations on the Proposed Budget by March 15 to their respective County Councils. The County Councils may hold public hearings and conduct work sessions with Commission personnel during the months of April and May. Each County Council may add to, delete from, increase or decrease any item of the Proposed Budget and shall transmit by May 15 any proposed changes to the other County Council for review and concurrence. Each County Council must approve all amendments to the Proposed Budget and, prior to June 1, approve the Budget.

In the event both County Councils fail to concur on a change with respect to any item in such Proposed Budget by June 1, that failure shall constitute approval of the item as submitted by the Commission.

Finally, upon receipt of the joint resolutions of the two County Councils, the Commission adopts the Budget and approves the water and sewer rates, other charges and fees, and *ad valorem* tax rates required to fund the approved expenditure levels.

The Commission's audited financial statements (Appendix A) are prepared in accordance with generally accepted accounting principles. Comparison of the audited financial statements to the debt service method statements requires adjustments for several differences, including depreciation, bond principal redemption, and capitalized interest.

# SUMMARY OF DISTRICT AD VALOREM TAXES AND OTHER CHARGES AND REVENUES THEREFROM

# Ad Valorem Tax Rate

At present, no *ad valorem* taxes are levied pursuant to Commission certification for the payment of debt service on outstanding bonds. Debt service on the Bonds and other outstanding bonds of the District is expected to be paid from revenues generated in the District from fees, charges, rates and assessments and other available funds.

# **Tax Collection Procedures**

Pursuant to Section 22-106 of Division II of the Public Utilities Article, in order to retire and pay the interest on bonds of the District each year the county councils of Montgomery County and Prince George's County shall impose against the assessable property located in the District a tax sufficient to pay the principal of and interest on the bonds, as and when due and until paid in full. Each year the Commission shall determine the amount necessary to pay the principal and interest on bonds issued and shall set aside such amount from water service charges, sewer usage charges, house connection charges, and any other charges imposed by the Commission as the Commission determines to be fair and equitable. The amount set aside shall be deducted from the amount that the Commission determines to be necessary to be raised by taxation.

At least 30 days before the taxable year for property taxes, the county executives of Montgomery County and Prince George's County shall certify to the Commission the total valuation of assessable property within the District in each county. The Commission shall determine the amount necessary, for the next taxable year, to pay: (i) interest on all outstanding bonds; (ii) principal of all serial bonds maturing during the year; and (iii) the proportionate part of principal of all outstanding sinking fund bonds as determined by the usual table of redemption of bonds by annual deposit in a sinking fund.

After deducting all amounts applicable to payment of interest and principal on the bonds, the Commission shall certify to the county councils of Montgomery County and Prince George's County the number of cents per \$100 necessary to raise the amount determined to pay the debt service.

Each year the county councils of Montgomery County and Prince George's County shall impose a tax in the amount determined by the Commission under the Public Utilities Article on all assessable property within the District. The taxes imposed under this Act shall (i) have the same status as county taxes; and (ii) be imposed and collected by the tax collecting authority for each county as county taxes. Every 60 days, each county shall pay to the Commission the taxes collected under the Public Utilities Article.

# Front Foot Benefit Charges and Historic Collections

For meeting debt service on its outstanding \$134,441,864 of General Construction Bonds as of June 30, 2019 there have been assessed front foot benefit charges ("FFBC") in amounts sufficient, together with additional charges, including water consumption and sewer usage charges, and taking delinquencies in account, to pay debt service on the General Construction Bonds as such debt service becomes due. Front foot benefit charges are payable in annual or semi-annual installments. There are no operations, repair or maintenance costs paid from front foot benefit charges.

In the year following completion of water and/or sewer main construction, connecting improved or abutting unimproved properties are assessed a FFBC. The assessment as required by law is to repay funds borrowed by WSSC for water and/or sewer main construction. The charge appears on the property tax bill for 20 years, but may be paid in full at any time. The FFBC assessment is determined by multiplying property footage by the rate per foot for the appropriate property classification. Irregularly shaped lots are assessed using average footages of neighboring regular shaped properties. Listed below are the Commission's latest approved FFBC rates for residential properties. The rates are updated annually. The assessments levied during 2019 Levy will run for 30 years. The bond period for properties levied between 1983-2012 were 23 years. Earlier years assessments could be from 33 to 50 years.

# Front Foot Benefit Rate Schedule\*

	Assessment Rate for Water	Assessment Rate for Sewer
Assessment Length	(Per Ft Per Yr)	(Per Ft Per Yr)
Subdivision:		
1st - 150 ft.	\$4.00	\$6.00
2nd - 150 ft.	\$3.00	\$4.50
Over - 300 ft.	\$2.00	\$3.00
Business:		
All Footage	\$5.32	\$7.98

Source: WSSC Finance Department

Front foot benefit charges and deferred house connection charges are levied on a calendar year basis prior to July 1 of each year. Charges can be paid in two installments, the first due prior to October 1 and the second due prior to January 1. Levies, and collections for the five calendar years through 2018 as supplied by the counties, are shown in the following table:

	$\mathbf{M}$	ontgomery Cour	<u>nty</u>	<b>Prince George's County</b>				
Levy Year <sup>(2)</sup>	Amount Levied	Total Collections	Percent Collected <sup>(1)</sup>	Amount Levied	Total Collections	Percent Collected (1)		
2018	\$ 8,582,766	\$ 8,559,781	99.73%	\$ 9,187,571	\$ 9,167,106	99.78%		
2017	9,635,014	9,631,259	99.96%	10,781,718	10,759,693	99.80%		
2016	11,069,499	11,068,900	99.99%	12,391,958	12,375,121	99.86%		
2015	12,053,519	12,050,865	99.98%	14,219,942	14,203,686	99.89%		
2014	15,647,153	15,643,392	99.98%	17,905,730	17,891,931	99.92%		

<sup>(1)</sup> Collections are applied to their respective levy years regardless of the year of collection.

Source: WSSC Finance Department

# Water and Sewer Charges

Water consumption charges are collected to pay the operation, repair and maintenance costs of water supply projects and the debt service on bonds and notes of the District. Sewer usage charges are collected to pay the operation, repair and maintenance costs of sewerage projects and the debt service on bonds and notes of the District. *Ad valorem* taxes are not presently levied for such purposes.

The Commission imposes a 5% late payment charge on any water/sewer bill outstanding after 30 days for residential and commercial customers. If payment is not made within an additional 15 days, a termination notice is forwarded to a delinquent property owner advising that service will be discontinued by a specified date without further notice. Should this fail, and if any bill shall remain unpaid for 60 days from the date fixed for payment, it is collectible against the owner of the property served. As of this date of the Official Statement, historically the bad debt write-off has never been material to the Commission.

The Commission employs a conservation oriented multi-rate structure for both water and sewer usage. The structure applies a sliding schedule of rates per thousand gallons of use with a level of charges determined by the customer's average daily consumption ("ADC") during each billing period. The rates as of July 1, 2019 range from \$5.09 for tier 1 to \$7.78 for tier 4 per thousand gallons for water consumption and \$6.80 for tier 1 to \$12.50 for tier 4 per

<sup>\*</sup>The total amount of assessment can be redeemed at any time by the property owner.

<sup>(2)</sup> Original levies adjusted by subsequent additions, deletions and collections as of June 30, 2019. Assessments are levied on construction completed in the previous calendar year.

thousand gallons for sewer usage. The schedule starts at a base consumption level of 0-80 gallons a day where the lowest water and sewer rates apply and moves up through three tiers ending at a 276 gallons a day or greater tier. Customers are billed for volumetric consumption in each tier at the tier's rate. Sewer-only customers are charged a flat rate. In addition, all customers are assessed Ready-to-Serve fees, based on meter size, in cumulative amounts ranging from \$27.00 to \$6,203.00 per quarter.

# **Other Charges**

The Commission collects other charges and fees, namely, house connection fees, plumbing and gas connection inspection fees and system development charges, as mentioned below.

# Sub-district Charges

In order to expedite ahead of schedule, the construction of water and/or sewer facilities to serve certain sub-districts within the District, the Commission established individual sub-district charges in the Olney, Mattawoman, Green Branch, Mill Branch and Clopper Road Sub-districts to help defray the cost of capital construction therein. The Commission has suspended the collection of sub-district charges, because system development charges provide sufficient growth-related cost recovery. See "System Development Charge" below.

# House Connection Fees

The Commission is authorized by the Public Utilities Article to fix and collect a reasonable connection charge for the connection of properties to the water and sewer systems in the District. Of the net revenue derived from such connection charges: (i) one half must be retained in a contingency fund for the repair, replacement or any extraordinary maintenance and operating expense of the water supply or sewer systems under the control of the Commission and (ii) one half may be applied to pay debt service on the bonds and notes of the District.

On January 1, 2005, to reflect the construction cost differential, the Commission's pricing of house connections for residential customers changed to one in which unimproved and improved connections receive different rates for each different sized connection. Beginning January 1, 2018, the rate for standard one-inch or one and one-half inch residential water connections in an unimproved area is \$2,250, whereas a standard one-inch or one and one-half inch residential water connection in an improved area is \$7,750. A standard residential sewer connection in an unimproved area is \$3,500, whereas a standard residential sewer connection in an improved area is \$14,500. Commercial customers are charged different rates for larger sized improved and unimproved area connections to reflect the construction cost differential for these two types of connections.

# Plumbing and Gas Connection Inspection Fees

The Commission inspects the installation of all plumbing and gas facilities throughout the bi-county area. This affords standardization of materials and methods for plumbing and gas systems in the District. The Commission charges certain fees for such inspections.

# System Development Charge

The Commission is authorized by the Public Utilities Article to impose a system development charge at the time of filing of each plumbing permit application. The charge is applicable to each first-time connection to the water or sewer systems of the District, and to each additional connection or increase in water meter size due to a change in property use, a connection of the improvement or building through an existing onsite system, or an increase in demand at a property already connected to the system. The amount of the charge is established and annually revised by the Montgomery County Council and the Prince George's County Council. The charge is applied based on the number of plumbing fixtures at the subject property. The rate schedule in effect as of July 1, 2019 imposes charges of between \$22 and \$264,000 for 75 categories of non-residential fixtures, and between \$44 and \$880 for 21 categories of residential fixtures. The system development charge is capped at \$2,036 per apartment unit, \$3,054 for dwellings with one or two toilets, \$5,090 for dwellings with three or four toilets, and \$7,126 for dwellings with five toilets. The Commission may apply the proceeds of the system development charge only to pay for new treatment, transmission and collection facilities, the need for which is directly attributable to the addition of new service, or to amortize bonds issued in connection with the construction of such facilities.

# INFORMATION REGARDING MONTGOMERY AND PRINCE GEORGE'S COUNTIES

Montgomery County and Prince George's County are each a body politic and corporate and a political subdivision of the State of Maryland. The populations of Montgomery County and Prince George's County are shown below:

	1990	2000	2010	2016 Est.
Montgomery County	757,027	873,341	971,777	1,043,863
Prince George's County	728,553	801,515	863,420	908,049
Total	1,485,580	1,674,856	1,835,197	1,951,912

Source: U.S. Census of Counties.

Additional information regarding Montgomery County and Prince George's County, including detailed governance, demographic, economic and financial information is set forth in Appendix B and can be obtained from the most recent Official Statements of such counties. The information regarding Montgomery County and Prince George's County set forth in Appendix B to this Official Statement has been provided to the Commission by Montgomery County and Prince George's County, respectively. The Commission has not undertaken to audit, authenticate or otherwise verify the information set forth in Appendix B or any Official Statement of Montgomery County or Prince George's County. The Commission makes no guaranty, warranty or other representation respecting the accuracy and completeness of the information set forth in Appendix B or any such Official Statement. The Commission is not in a position to, and will not, undertake to update any information set forth in Appendix B or in any Official Statement of Montgomery County or Prince George's County. Reference to the Official Statements of Montgomery County and Prince George's County is included herein for convenience only and any information included in such Official Statements is not incorporated herein, by reference or otherwise.

# CAPITAL IMPROVEMENTS PROGRAM

# Ten Year Plan

The State of Maryland requires that every county in the State have a ten-year water and sewerage plan. The Commission, as the provider of water and wastewater services for Montgomery County and Prince George's County, has assisted in the preparation of the ten-year plans since 1971. The County 10-year plans provide the overall guidance for the timing and capacity for planned implementation of new water filtration plants, pumping stations, transmission lines, storage facilities, water resource recovery facilities to treat wastewater, pumping stations, force mains, interceptor sewers and related facilities. Local water distribution and sewage collection systems are approved by Commission authority consistent with service policies in the ten-year plans.

# Six Year Capital Program

Each year the Commission prepares a six-year projection of capital expenditures for new major water and sanitary sewerage facilities constituting its Capital Improvements Program ("CIP"). In addition, six-year projections are made for existing water and sewer systems reconstruction activities, a planned program for rehabilitating the older or deficient portions of these systems. The principal objective of the CIP is the six-year programming of planning, design, land acquisition, and construction activities on a yearly basis for major water and sewerage infrastructure projects and programs. These projects and programs may be necessary for system improvements for service to existing customers (90% of the CIP), to comply with federal and/or state environmental mandates (4%), or to support new development in accordance with the counties' approved plans and policies for orderly growth and development (6%). The projects within the approved six-year program include an aggressive program to rehabilitate or replace the older portions of the Commission's 5,700 miles of water mains and 5,500 miles of sewer mains, provide for growth as needed and ensure compliance with the 2005 Sanitary Sewer and 2016 Potomac Water Filtration Plant consent decrees. The projects are generally categorized as follows:

- Capital Improvements Program (CIP)
- Information Only Projects
- Other Capital Projects

Working to protect clean water, in July of 2005 the Commission joined U.S. Representative Chris Van Hollen, Lieutenant Governor Michael S. Steele and representatives from the Anacostia Watershed Society, Natural Resources Defense Council (NRDC), Audubon Naturalist Society and Friends of Sligo Creek to announce agreement on a multi-year action plan to dramatically minimize, and eliminate where possible, sewage overflows. A sanitary sewer overflow (SSO) is an event where untreated or partially treated wastewater discharges from a sanitary sewer system into the surrounding areas.

The comprehensive plan settles a lawsuit filed by the U.S. Department of Justice (DOJ) in November 2004 on behalf of the U.S. Environmental Protection Agency (EPA) regarding overflows in the Commission's wastewater collection system. The Commission has worked closely with its partners at the federal, state and local levels to develop a proactive plan that will augment its existing efforts to maintain, identify and rehabilitate problem areas within its 5,500-mile sewer system. This sanitary sewer consent decree, similar to many others enacted throughout the country, will enhance the Commission's ability to meet the public health needs of our customers. The Commission is well underway on this program and all funding required has been incorporated within the CIP. On June 26, 2016, the sanitary sewer consent decree deadline was extended for an additional six years.

As described below under "Litigation," pursuant to a Consent Decree approved by the U.S. District Court of Maryland on April 15, 2016, WSSC is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant. In connection therewith, on December 26, 2016 WSSC submitted an audit report and long-term upgrade plan (the "2016 Plan") for consideration by the Maryland Department of the Environment ("MDE"). In September of 2018, WSSC and its consultant submitted an amended long-term plan (the "Amended Plan") to address deficiencies in the 2016 Plan, which was approved by MDE in April 2019. The FY 2021 proposed CIP reflects the estimated cost of the approved Amended Plan.

The Commission has approved water and sewer CIP, Engineering Support and Energy Performance Program projects with a value of nearly \$2.1 billion for fiscal years 2020-2025, and over \$1.1 billion for water and sewer system reconstruction projects during the same period. Of this amount, over \$2.8 billion is anticipated to be funded through the sale of Commission bonds. The remaining amount is expected to be funded through federal and state grants, operating funds, and contributions from other sources.

The following table shows the approximate funding schedule (subject to adjustment for inflation) for the approved projects (dollars in thousands).

	FY'20	<u>FY'21</u>	FY'22	FY'23	FY'24	FY'25	6-YrTotal
Water CIP/ESP/EPP	\$137,573	\$ 132,053	\$ 159,177	\$ 174,590	\$ 165,057	\$ 135,467	\$ 903,917
Sewer CIP/ESP/EPP	291,623	318,430	250,007	137,161	104,990	95,791	1,198,002
System Reconstruction	140,468	165,920	193,063	201,284	208,969	217,439	1,127,143
Total	\$ 569,664	\$616,403	\$ 602,247	\$513,035	\$479,016	\$ 448,697	\$3,229,062
Bond Funding	\$ 480,825	\$ 541,321	\$ 528,705	\$ 446,670	\$415,502	\$ 393,914	\$2,806,937
% of Capital Program	84%	88%	88%	87%	87%	88%	87%

The funds necessary to finance the construction of local lines are not included in the above six-year projections. In accordance with amendments to the Public Utilities Article enacted in 1998, construction of local lines begun after June 30, 2001 will generally be financed by private developers rather than the Commission.

# WATER AND SEWERAGE FACILITIES, SERVICE CENTERS AND STATISTICS

The Commission currently operates water filtration plants, raw water reservoirs, water resource recovery facilities to treat wastewater (in addition to sharing the use of regional facilities) and maintenance service centers.

# **Water Sources and Filtration Facilities**

These sources are supplemented by a number of reservoirs containing an aggregate of 14 billion gallons of raw water storage, and up to an additional 13 billion gallons of water for river quality and flow. The water filtration facilities (Potomac and Patuxent), which have a combined peak production capacity of nearly 400 million gallons of water per day (mgd), are strategically located to meet all of the needs of the Commission's customers. The water system is designed with a focus on sufficient redundancy to ensure adequate overlapping coverage for the Commission's service area.

The Commission maintains a water distribution network with more than 5,700 miles of mains. There are finished water storage structures located at strategic points along this network to assist in meeting peak customer demands and fire protection requirements. These structures have a combined gross storage capacity of more than 200 million gallons.

# Water Resource Recovery Facilities for Wastewater Treatment

The Commission's water resource recovery facilities (WRRF) located throughout the District are as follows:

Seneca WRRF Piscataway WRRF Parkway WRRF
Damascus WRRF Western Branch WRRF Hyattstown WRRF

Blue Plains Plant (developed and operated by the District of Columbia Water and Sewer Authority; capacity is shared by the Commission under regional agreements)

Mattawoman Plant (developed and operated by Charles County, Maryland; the Commission has purchased 15% of the plant's capacity under a regional agreement)

Poolesville Plant (owned and operated by the Town of Poolesville, Maryland; the Commission has purchased 20,000 gpd capacity at the plant under an agreement with the Town)

In response to efforts to improve water quality in the Chesapeake Bay, emphasis has been placed on the improvement of water resource recovery facilities to serve current and future needs of the Commission's bi-county service area. Every plant receiving wastewater from the Commission's system is equipped to provide advanced treatment. In 2004 the State of Maryland passed the Chesapeake Bay Restoration Act into law to provide funding to remove additional nitrogen at wastewater treatment plants statewide to achieve Enhanced Nutrient Removal (ENR). Construction is complete to upgrade all Commission facilities to the ENR standard, reducing nitrogen in the effluent to approximately 3 mg/l which is considered the limit of technology.

Approximately 63% of the District's sewage flow travels through the regional system in Maryland and the District of Columbia to the Blue Plains Advanced Wastewater Treatment Plant in Washington, D.C. ("Blue Plains"). The Blue Plains Plant is an advanced wastewater treatment plant with treatment capacity of 370 mgd. Blue Plains enhanced nitrogen removal facilities are currently under construction. The Commission has contributed to the capital cost of these upgrades. This project continues to receive grant funding annually from previously-appropriated federal (EPA) and State pollution control grant programs. During fiscal year 2019, the Blue Plains Plant received 49.5 billion gallons (bg) of sewage from the Commission system, while the following flows were handled during the year at Commission-operated facilities: Piscataway Plant, 11.8 bg; Western Branch Plant, 9.4 bg; Parkway Plant, 2.5 bg; Seneca Plant, 5.6 bg; and Damascus Plant, 0.3 bg. In addition, the Mattawoman Plant received 1.9 bg of sewage from the Commission system. Wastewater is conveyed through the Commission's more than 5,500 miles of sewer mains.

# **Service Centers**

The Commission operates four service centers throughout the service area through facilities in Anacostia, Gaithersburg, Lyttonsville and Temple Hills, the Commission provides warehouse management, fleet services and meter operations to ensure that appropriate resources are available for the maintenance and repair of the vast water and wastewater system. In addition, the Commission operates a state-of-the-art laboratory which performs an estimated 700,000 tests annually to ensure water safety and quality.

# **Historical Water and Sewerage Service Statistics**

	Estimated	Miles of		Water		Miles of	
Fiscal	Population	Water	Water	Delivered	Average	Sewer	Sewer
<u>Year</u>	Served	<u>Mains</u>	Connections	(million gallons)	<u>MGD</u>	<u>Mains</u>	Connections
2019	1,801,000	5,772	468,391	59,028	161.7	5,582	440,786
2018	1,777,000	5,768	465,393	59,828	163.9	5,578	437,789
2017	1,759,000	5,647	460,891	59,519	163.1	5,549	434,586
2016	1,774,000	5,586	457,393	60,105	164.2	5,451	431,589
2015	1,765,000	5,552	453,004	59,469	162.9	5,424	428,279

# INSURANCE

The Commission maintains insurance on its property (structures, contents, boilers and machinery, etc.) for physical damages. The Commission also maintains Employee Dishonesty and Terrorism insurance.

The Commission is self-insured for all liability except fiduciary liability insurance which the Commission maintains in connection with its Employees Retirement Plan and OPEB Trust. Each year, the Commission budgets funds to pay for expected claims, based on past loss experience. However, should the actual claims be significantly higher than budgeted, or should a catastrophic loss occur, then funds to pay for such loss or losses would have to be obtained from *ad valorem* taxation or other sources of revenue, since a self-insurance fund has not been established.

The Commission is self-insured for Workers' Compensation benefits per the applicable statutory requirements of the State of Maryland.

The Commission's insurance policies contain varying self-insured retention levels. All such policies are subject to their terms, conditions, exclusions, definitions and limitations.

# INVESTMENT OF OPERATING AND CAPITAL FUNDS

Commission funds held for operating and capital purposes are invested by the Commission Finance Department in accordance with the Commission's investment policy, which conforms to State of Maryland law on the investment of public funds. The Commission does not leverage its investment portfolio, buy reverse repurchase agreements, invest in investment pools or enter into interest rate swaps or other derivatives. The Commission does not borrow or lend securities. The Commission invests primarily in obligations of the United States government, its agencies or instrumentalities, repurchase agreements, and bankers' acceptances. The repurchase agreements into which the Commission enters are collateralized by United States government treasury obligations and obligations of agencies and instrumentalities of the United States government, held by an independent third-party custodian and marked to market daily.

# LITIGATION

In February 2014, the Potomac Riverkeeper, Inc. and the Chesapeake Bay Foundation, Inc. filed a complaint for injunctive relief and penalties in U.S. District Court in Maryland alleging violations of the Clean Water Act by the

Commission. Under a Consent Decree approved by the U.S. District Court of Maryland on April 15, 2016 (the "Consent Decree"), WSSC is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. As described above under "Capital Improvements Program - Six Year Capital Program," in accordance with the Consent Decree WSSC submitted the 2016 Plan with MDE in December of 2016 and, to address deficiencies with the 2016 Plan, the Amended Plan in September of 2018. On April 29, 2019 MDE issued its approval of the September 2018 Amended Plan and the recommended alternative upgrades to comply with the Consent Decree.

The level of improvements and any civil and stipulated penalties and other expenditures required under the Consent Decree are not expected to have a material adverse effect on the Commission's ability to satisfy its debt service requirements for the Bonds or any other debt obligations of the District.

A challenge to the Commission's new water and sewer rate structure that went into effect on July 1, 2019 is currently pending before the Maryland Public Service Commission ("PSC"). An individual has appealed the rate structure to the PSC and requested that the PSC declare that the rate structure is not "reasonable" which is the statutory standard for appeal. The Commission adopted the current rate structure to address concerns previously raised by the PSC in 2016. The rate structure remains in effect during the pendency of the appeal. In the event that the appeal is successful, a different rate structure adopted by the Commission pursuant to any PSC order would not affect or in any manner question the proceedings or authority under which any of the Bonds are issued, sold and delivered; the validity of the Bonds; or the security for the Bonds. Further, neither the corporate existence, nor the boundaries of the District, nor the title of any officer whose signature or a facsimile of whose signature appears on the Bonds; nor authority or proceedings for the issuance of the Bonds is being contested.

# **RATINGS**

Fitch Ratings, Inc., Moody's Investors Service, Inc. and S&P Global Ratings have assigned the Bonds long-term ratings of "AAA" (with a stable outlook), "Aaa" (with a stable outlook) and "AAA" (with a stable outlook), respectively. No application was made to any other rating agency for the purpose of obtaining a rating on the Bonds.

The Commission furnished to such rating agencies certain information and materials respecting the Bonds, the District, the Commission, Prince George's County and Montgomery County. Generally, rating agencies base their ratings on investigations, studies and assumptions that they made, in addition to the information and materials provided by the Commission. Such ratings express only the views of the respective rating agencies. There is no assurance that the ratings mentioned above will remain in force for any given period of time or that the ratings may not be lowered or withdrawn by the rating agencies or any of them. Any such lowering or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

# **TAX MATTERS**

The following discussion does not describe all aspects of federal income taxation that may be relevant to a particular holder of Bonds in light of his or her particular circumstances and income tax situation. Each holder of Bonds should consult such holder's tax advisor as to the specific tax consequences to such holder of the ownership and disposition of such Bonds, including the application of state, local, foreign and other tax laws.

# **State of Maryland Taxation**

In the opinion of Bond Counsel, under existing statutes, regulations and decisions, interest on the Bonds is exempt from taxation by the State of Maryland, its counties and municipalities; no opinion is expressed as to estate or inheritance taxes, or any other taxes not levied or assessed directly on the interest on the Bonds. Interest on the Bonds may be subject to state or local income taxes in jurisdictions other than the State of Maryland under applicable state or local tax laws. Purchasers of the Bonds should consult their own tax advisors with respect to the taxable status of the Bonds in jurisdictions other than Maryland.

# **Federal Income Taxation**

In the opinion of Bond Counsel, under existing statutes, regulations and decisions, assuming compliance with certain covenants described herein, interest on the Bonds will be excludable from gross income for federal income tax purposes.

Under the provisions of the Internal Revenue Code of 1986, as amended (the "Code"), there are certain restrictions that must be met subsequent to the delivery of the Bonds, including restrictions that must be complied with throughout the term of the Bonds in order that the interest thereon be excludable from gross income. These include the following: (i) a requirement that certain earnings received from the investment of the proceeds of the Bonds be rebated to the United States of America under certain circumstances (or that certain payments in lieu of rebate be made); (ii) other requirements applicable to the investment of the proceeds of the Bonds; and (iii) other requirements applicable to the use of the proceeds of the Bonds and the facilities financed or refinanced with such proceeds. Failure to comply with one or more of these requirements could result in the inclusion of the interest payable on the Bonds in gross income for federal income tax purposes, effective from the date of their issuance. The Commission has covenanted to take all actions necessary to maintain the exemption of interest on the Bonds from federal income taxation in the resolution authorizing their issuance.

Further, under existing statutes, regulations and decisions, Bond Counsel is of the opinion that interest on the Bonds is not included in the alternative minimum taxable income of individuals as an enumerated item of tax preference or other specific adjustment. In addition, interest income on the Bonds will be includable in the applicable tax base for the purpose of determining the branch profits tax imposed by the Code on certain foreign corporations engaged in a trade or business in the United States of America.

In rendering its opinion with respect to the Bonds, Bond Counsel will rely, without independent investigation, on certifications provided by the Commission with respect to certain material facts within its knowledge relevant to the tax-exempt status of interest on the Bonds. See Appendix D – Form of Opinion of Bond Counsel.

# **Certain Other Federal Tax Consequences Pertaining to Bonds**

There are other federal income tax consequences of ownership of obligations such as the Bonds under certain circumstances, including the following: (i) deductions are disallowed for certain expenses of taxpayers allocable to interest on tax-exempt obligations, as well as interest on indebtedness incurred or continued to purchase or carry tax-exempt obligations and interest expense of financial institutions allocable to tax-exempt interest; (ii) for property and casualty insurance companies, the amount of the deduction for losses incurred must be reduced by 25% of the sum of tax-exempt interest received or accrued and the deductible portion of dividends received by such companies; (iii) interest income which is exempt from tax must be taken into account for the purpose of determining whether, and what amount of, social security or railroad retirement benefits are includable in gross income for federal income tax purposes; (iv) for S-corporations having Subchapter C earnings and profits, the receipt of certain levels of passive investment income, including interest on tax-exempt obligations such as the Bonds, can result in the imposition of tax on such passive investment income and, in some cases, loss of S corporation status; (v) net gain realized upon the sale or other disposition of the Bonds generally must be taken into account when computing the 3.8% Medicare tax with respect to net investment income imposed on certain higher income individuals and specified trusts and estates; and (vi) receipt of certain investment income, including interest on the Bonds, is considered when determining qualification limits for obtaining the earned income credit provided by Section 32(a) of the Code.

# **Tax Accounting Treatment of Discount Bonds**

Certain maturities of the Bonds may be issued at an initial public offering price that is less than the amount payable on such Bonds at maturity (the "Discount Bonds"). The difference between the initial offering price at which a substantial amount of the Discount Bonds of each maturity was first sold and the principal amount of such Discount Bonds payable at maturity constitutes the original issue discount. The amount of such original issue discount that is treated as having accrued, with respect to such Discount Bonds, is added to the original cost basis of the holder in determining, for federal income tax purposes, gain or loss upon disposition (including sale, early redemption or repayment at maturity). For federal income tax purposes, (a) any holder of a Discount Bond will recognize gain or loss upon the disposition of such Discount Bond (including sale, early redemption or payment at maturity) in an amount equal to the difference between (i) the amount received upon such disposition and (ii) the sum of (1) the holder's original cost basis in such Discount Bond,

and (2) the amount of original issue discount attributable to the period during which the holder held such Discount Bond, and (b) the amount of the basis adjustment described in clause (a)(ii)(2) will not be included in the gross income of the holder.

Original issue discount on Discount Bonds will be attributed to permissible compounding periods during the life of such Discount Bonds in accordance with a constant rate of interest accrual method. The yield to maturity of the Discount Bonds of each maturity is determined using permissible compounding periods. In general, the length of a permissible compounding period cannot exceed the length of the interval between debt service payments on the Discount Bonds and must begin or end on the date of such payments. Such yield then is used to determine an amount of accrued interest for each permissible compounding period. For this purpose, interest is treated as compounding periodically at the end of each applicable compounding period. The amount of original issue discount that is treated as having accrued in respect of a Discount Bond for any particular compounding period is equal to the excess of (a) the product of (i) the yield for such Discount Bond (adjusted as necessary for an initial short period) divided by the number of compounding periods in a year and (ii) the amount that would be the tax basis of such Discount Bond at the beginning of such period if held by an original purchaser who purchased at the initial public offering price, over (b) the amount actually payable as interest on such Discount Bond during such period. For purposes of the preceding sentence, the tax basis of a Discount Bond, if held by an original purchaser, can be determined by adding to the initial issue price of such Discount Bond, the original issue discount that is treated as having accrued during all prior compounding periods. If a Discount Bond is sold or otherwise disposed of between compounding dates, then interest, which would have accrued for that compounding period for federal income tax purposes, is to be apportioned in equal amounts among the days in such compounding period.

Holders of Discount Bonds should note that, under the applicable tax regulations, the yield and maturity of a Discount Bond are determined without regard to commercially reasonable sinking fund payments and any original issue discount remaining unaccrued at the time that a Discount Bond is redeemed in advance of stated maturity will be treated as taxable gain. Moreover, tax regulations prescribe special conventions for determining the yield and maturity of certain debt instruments that provide for alternative payment schedules applicable upon the occurrence of certain contingencies.

The yields (and related prices) provided by the purchasers of the Bonds and shown on the inside cover of this Official Statement may not reflect the initial issue prices for purposes of determining the original issue discount for federal income tax purposes.

The foregoing summarizes certain federal income tax consequences of original issue discount with respect to the Discount Bonds but does not purport to deal with all aspects of federal income taxation that may be relevant to particular investors or circumstances, including those set out above. Prospective purchasers of Discount Bonds should consider possible state and local income, excise or franchise tax consequences arising from original issue discount on Discount Bonds. In addition, prospective corporate purchasers should consider possible federal tax consequences arising from original issue discount on the Discount Bonds under the branch profits tax. The amount of original issue discount considered to have accrued may be reportable in the year of accrual for state and local tax purposes or for purposes of the branch profits tax without a corresponding receipt of cash with which to pay any tax liability attributable to such discount.

Purchasers with questions concerning the detailed tax consequences of transactions in the Discount Bonds should consult their tax advisors.

# Purchase, Sale and Retirement of Bonds

Except as noted below in the case of market discount, the sale or other disposition of a Bond will normally result in capital gain or loss to its holder. A holder's initial tax basis in a Bond will be its cost. Upon the sale or retirement of a Bond, for federal income tax purposes, a holder will recognize capital gain or loss upon the disposition of such security (including sale, early redemption or payment at maturity) in an amount equal to the difference between (a) the amount received upon such disposition and (b) the tax basis in such Bond, determined by adding to the original cost basis in such Bond the amount of original issue discount that is treated as having accrued as described above under "Tax Accounting Treatment of Discount Bonds." Such gain or loss will be a long-term capital gain or loss, if at the time of the sale or retirement, the Bond has been held for more than one year. Present law taxes both long and short-term capital gains of corporations at the rates applicable to ordinary income. For noncorporate taxpayers, however, short-term capital gains are taxed at the rates applicable to ordinary income, while net capital gains are taxed at lower rates. Net capital gains are the excess of net long-term capital gains (gains on capital assets held for more than one year) over net short-term capital losses.

# **Market Discount**

If a holder acquires a Bond after its original issuance at a discount (or in the case of a Bond issued at an original issue discount, at a price that produces a yield to maturity higher than the yield to maturity at which such Bond was first issued), the holder will be deemed to have acquired such Bond at "market discount," unless the amount of market discount is *de minimis*, as described in the following paragraph. If a holder that acquires a Bond with market discount subsequently realizes a gain upon the disposition of such Bond, such gain shall be treated as taxable interest income to the extent such gain does not exceed the accrued market discount attributable to the period during which the holder held such Bond, and any gain realized in excess of such market discount will be treated as capital gain. Potential purchasers should consult their tax advisors as to the proper method of accruing market discount.

In the case of a Bond not issued at an original issue discount, market discount will be *de minimis* if the excess of the stated redemption price of such Bond at maturity over the holder's cost of acquiring such Bond is less than 0.25% of the stated redemption price at maturity multiplied by the number of complete years between the date the holder acquires such Bond and its stated maturity date. In the case of a Bond issued with original issue discount, market discount will be *de minimis* if the excess of the revised issue price of such Bond over the holder's cost of acquiring such Bond is less than 0.25% of the revised issue price multiplied by the number of complete years between the date the holder acquires such Bond and its stated maturity date. For this purpose, the "revised issue price" of a Bond is the sum of (a) its original issue price and (b) the aggregate amount of original issue discount that is treated as having accrued with respect to such Bond during the period between its original issue date and the date of acquisition by the holder.

# **Amortizable Bond Premium**

A Bond will be considered to have been acquired at a premium if, and to the extent that, immediately after the acquisition of such Bond, the holder's tax basis in such Bond exceeds the amount payable at maturity (or, in the case of a Bond callable prior to maturity, the amount payable on the earlier call date). Under the tax regulations applicable to the Bonds, the amount of the premium would be determined with reference to the amount payable on that call date (including for this purpose the maturity date) that produces the lowest yield to maturity on such Bonds. The holder will be required to reduce his tax basis in such Bond for purposes of determining gain or loss upon disposition of the Bond by the amount of amortizable bond premium that accrues determined in the manner prescribed in the regulations. Generally, no deduction (or other tax benefit) is allowable in respect of any amount of amortizable bond premium on the Bonds.

# **Legislative Developments**

Legislative proposals currently under consideration or proposed after issuance and delivery of the Bonds could adversely affect the market value of the Bonds. Further, if enacted into law, any such legislation could cause the interest on the Bonds to be subject, directly or indirectly, to federal income taxation and could otherwise alter or amend one or more of the provisions of federal tax law described above or their consequences. Prospective purchasers of the Bonds should consult with their tax advisors as to the status and potential effect of any legislative proposals, as to which Bond Counsel expresses no opinion.

# CERTIFICATE CONCERNING OFFICIAL STATEMENT

Concurrently with the delivery of the Bonds, one or more Officers of the Commission will certify that, to the best of their knowledge, the Official Statement did not as of its date, and does not as of the date of delivery of the Bonds, contain any untrue statement of a material fact or omit to state a material fact which should be included therein for the purpose for which the Official Statement is to be used, or which is necessary in order to make the statements contained therein, in the light of the circumstances under which they were made, not misleading in any material respect.

# SALE AT COMPETITIVE BIDDING

The Bonds were offered by the Commission by a competitive sale occurring on February 25, 2020, in accordance with the Official Notice of Sale. The interest rates shown on the inside cover page of this Official Statement for the Bonds are the interest rates resulting from the award of the Bonds at the competitive sale. The yields or prices shown on the inside cover page of this Official Statement were furnished by the successful bidder for the Bonds. All other information concerning the nature and terms of any reoffering should be obtained from the successful bidder for the Bonds and not from the Commission.

# FINANCIAL ADVISOR

Wye River Group, Incorporated, Annapolis, Maryland is an independent registered municipal advisor (the "Financial Advisor") that has rendered financial advice to the Commission regarding the issuance of the Bonds and the preparation of this Official Statement. The Financial Advisor has not been engaged, nor has it undertaken, to audit, authenticate or otherwise verify the information set forth in this Official Statement, or any other related information available to the Commission, with respect to accuracy and completeness of disclosure of such information. The Financial Advisor makes no guaranty, warranty or other representation respecting the accuracy and completeness of this Official Statement or any other matter related to the Official Statement. The Financial Advisor does not engage in the underwriting, selling, or trading of securities.

# APPROVAL OF LEGAL PROCEEDINGS

The legality of the Bonds, based upon the documents and proceedings relative to the authorization, issuance and delivery thereof, is subject to the approval of McKennon Shelton & Henn LLP, Bond Counsel, whose approving opinion will be delivered with the Bonds. The proposed form of bond counsel opinion is set forth in Appendix D.

# FINANCIAL STATEMENTS

The financial statements of the Commission as of June 30, 2019 and 2018 and for the years then ended, included in Appendix A, have been audited by CliftonLarsonAllen LLP, independent auditors, as stated in their report appearing herein.

# CONTINUING DISCLOSURE

The Commission will execute a Continuing Disclosure Certificate (the "Disclosure Undertaking") in connection with the issuance of the Bonds to assist the bidders in complying with the requirements of Rule 15c2-12 (the "Rule") promulgated by the SEC pursuant to the Securities Exchange Act of 1934, as amended. The Disclosure Undertaking requires the Commission to file with the Municipal Securities Rulemaking Board ("MSRB") through its Electronic Municipal Market Access system ("EMMA") (i) certain annual financial information and operating data and (ii) certain event notices. The form of the Disclosure Undertaking is attached as Appendix C. The Commission may amend the Disclosure Undertaking in the future so long as such amendments are consistent with the Rule as then in effect.

A default by the Commission under the Disclosure Undertaking is not an event of default with respect to the Bonds. Except as described herein, during the last five years, the Commission has not failed to comply, in all material respects, with its continuing disclosure undertakings. Due to an administrative oversight, an event notice originally posted by the Commission on December 23, 2015 was not appropriately linked to the Commission's debt issued in 2015. This administrative error was corrected by the Commission on August 24, 2016. The Commission has put in place internal procedures intended to ensure that all required information is provided to the MSRB for posting on EMMA on a timely basis and to all outstanding CUSIP numbers in accordance with its continuing disclosure undertakings.

# APPROVAL OF OFFICIAL STATEMENT

The execution and delivery of this Official Statement have been approved by Washington Suburban Sanitary Commission.

# WASHINGTON SUBURBAN SANITARY COMMISSION

By: /s/ Chris Lawson

Chris Lawson, Chair

By: /s/ Carla A. Reid

Carla A. Reid, General Manager/CEO



### APPENDIX A

# AUDITOR'S REPORT DATED (OCTOBER 16, 2019), AND COMPARATIVE FINANCIAL STATEMENTS OF THE COMMISSION FOR FISCAL YEARS ENDED JUNE 30, 2019 AND 2018





#### INDEPENDENT AUDITORS' REPORT

Commissioners of the Washington Suburban Sanitary Commission Laurel, Maryland

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Washington Suburban Sanitary Commission (the Commission), as of and for the years ended June 30, 2019 and June 30, 2018, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Commission's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing opinions on the effectiveness of the Commission's internal control. Accordingly, we express no such opinions. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Commission as of June 30, 2019 and June 30, 2018, and the respective changes in financial positions and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management discussion and analysis on pages 3-13, the schedule of changes in net pension liability and related ratios and related notes on page 51, the schedule of employer contributions and related notes on page 52, the schedule of changes in net OPEB liability and related ratios on page 53 and the schedule of employer contributions and related notes on page 54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2019, on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Baltimore, Maryland October 16, 2019

# WASHINGTON SUBURBAN SANITARY COMMISSION MANAGEMENT'S DISCUSSION AND ANALYSIS REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEARS ENDED JUNE 30, 2019 AND 2018 (Unaudited)

This section of the Washington Suburban Sanitary Commission (WSSC) annual financial report presents our discussion and analysis of WSSC's financial performance for the fiscal years ended June 30, 2019 and 2018. GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. The primary objective of this Statement was to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions. The statement is effective for periods beginning after June 15, 2017. WSSC implemented this GASB in fiscal year 2018.

#### FINANCIAL HIGHLIGHTS

#### Fiscal Year 2019

- WSSC maintained AAA bond ratings from Fitch Ratings, Moody's Investors Service, and S&P Global.
- In December 2018, WSSC issued \$390.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure.
- In March 2019, WSSC sold \$39.3 million of refunding bonds with interest rates ranging from 2.00% to 5.00% to refund \$42.8 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.00% to 5.00%. The net proceeds of \$43.5 million (including a premium of \$4.4 million) were used to purchase selected open market securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The March 2019 refunding will reduce WSSC's total debt service payments over the next 15 years by \$3.0 million and provide an economic gain of \$2.9 million.
- In December 2017, WSSC sold \$79.1 million of crossover refunding bonds with an interest rate of 5.00%. The bonds refunded \$90.0 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 4.35% to 5.00%. Build America Bonds Direct Payment to the Issuer, Series 2009B was defeased on the crossover date, and removed as a liability on June 1, 2019. Proceeds from the refunding bonds were used to purchase U.S. government securities in an irrevocable trust with an escrow agent, and provided debt service payments until the crossover date of June 1, 2019. As a result of the crossover refunding issue, WSSC saved \$4.9 million in debt service payments and achieved an economic gain of \$4.2 million.
- The Commission redeemed \$12.4 million in Notes on June 27, 2019 as part of the water, sewer and general debt service amortization.
- A Consent Decree with the Environmental Protection Agency, the Department of Justice, the State of Maryland, and four environmental groups entered its fourteenth year. The Consent Decree formally identifies the remedial measures to eliminate and/or reduce sanitary sewer overflows. In fiscal year 2016, the U.S. District Court approved a six-year extension to the original term of the Consent Decree. Costs of the remedial measures are estimated at \$1,636.9 million and are to be expended over at least 19 years, \$249.5 million of which is expected to be incurred after fiscal year 2019. The costs for each fiscal year are or will be included in WSSC's budget and six-year capital improvements program.
- Under a Consent Decree executed by the District Court of Maryland on April 15, 2016, the
  Commission is required to undertake short-term operational changes and capital improvements at the
  Potomac Water Filtration Plant that will enable WSSC to reduce solids discharged to the river, and
  to plan, design and implement upgrades or new construction to achieve requirements established by
  MDE and incorporated in a new discharge permit. An Audit report and Long-Term Upgrade Plan

were submitted by WSSC for consideration by MDE on December 26, 2016. WSSC and its consultant prepared an Amended Long-Term Upgrade Plan to address deficiencies in the 2016 Plan and issues raised by MDE and Potomac Riverkeepers, Inc. in response to the Plan, which was submitted in September 2018. In April 2019, MDE responded by approving the proposed option which best satisfies the requirement of the Consent Decree. The work required to implement the Long-Term Capital Improvement Project(s) shall be fully implemented in accordance with the schedule in the Long-Term Upgrade Plan. The Commission shall be subject to lump-sum stipulated penalties for failure to implement Long-Term Capital Improvement Project(s) by January 1, 2026. Costs for implementation of improvements are estimated at \$202 million, \$194 million of which is expected to be incurred after fiscal year 2019. The costs are included in WSSC's budget and capital improvements program.

- WSSC's operating revenues increased \$18.0 million, or 2.5% in comparison to fiscal year 2018, which was primarily attributable to rate increases.
- Operating expenses increased \$14.6 million, or 2.3%, in comparison to fiscal year 2018.
  - Settlement adjustments in 2019 for intermunicipal agency sewage disposal costs related to the Blue Plains facility resulted in reductions of \$7.3 million. Conversely, settlement adjustments in 2018 resulted in additional costs of \$4.9 million. Consequently, costs due to settlements in 2019 decreased \$12.2 million.
  - Merits, COLAs, the hiring of staff, and additional hours devoted to the implementation of a new billing system resulted in a \$6.6 million increase in salaries.
  - Various costs (chemicals, engineering and rental) increased \$3.9 million to address record rainfalls during the year.
  - Increased pipe inspections and related engineering services triggered additional costs of \$2.4 million.
  - The majority of the remaining variance, or \$11.7 million, represents depreciation on capital assets placed in service in recent years.
- Capital assets (water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities), net of accumulated depreciation, increased by \$323.5 million, while overall debt increased \$146.5 million in comparison to the previous fiscal year.
- The increase in net position during the year included net income of \$55.4 million, and capital contributions of \$84.3 million.

### Fiscal Year 2018

- WSSC maintained AAA bond ratings from Fitch Ratings, Moody's Investors Service, and S& P Global.
- In November 2017, WSSC issued \$459.3 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure.
- In November 2017, WSSC sold \$220.2 million of refunding bonds with interest rates ranging from 3.00% to 5.00% to refund \$217.5 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.00% to 5.00%. The net proceeds of \$237.2 million (including a premium of \$18.1 million) were used to purchase selected open market securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The November 2017 refunding will reduce WSSC's total debt service payments over the next 15 years by \$11.7 million and provide an economic gain of \$9.8 million.
- In December 2017, WSSC sold \$79.1 million of crossover refunding bonds with an interest rate of 5.00%. The bonds will refund \$90.0 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 4.35% to 5.00%. Build America Bonds Direct Payment to the Issuer, Series 2009B will not be defeased until the crossover date, and will not be removed as a liability until June 1, 2019. Proceeds from the refunding bonds were used to purchase U.S. government securities in an irrevocable trust with an escrow agent, and will provide future debt service payments until the crossover date of June 1, 2019. As a result of the crossover refunding issue, WSSC will save \$4.9 million in debt service payments and achieve an economic gain of \$4.2 million.

- The Commission redeemed \$12.4 million in Notes on June 28, 2018 as part of the water, sewer and general debt service amortization.
- A Consent Decree with the Environmental Protection Agency, the Department of Justice, the State of Maryland, and four environmental groups entered its thirteenth year. The Consent Decree formally identifies the remedial measures to eliminate and/or reduce sanitary sewer overflows. In fiscal 2016, the U.S. District Court approved a six-year extension to the original term of the Consent Decree. Costs of the remedial measures are estimated at \$2,060.6 million and are to be expended over at least 19 years, \$742.4 million of which is expected to be incurred after fiscal year 2018. The costs for each fiscal year are or will be included in WSSC's budget and six-year capital improvements program.
- Under a Consent Decree executed by the District Court of Maryland on April 15, 2016, the Commission is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. An Audit report and Long-Term Upgrade Plan were submitted by WSSC for consideration by MDE on December 26, 2016. WSSC and its consultant are preparing an Amended Long-Term Upgrade Plan to address deficiencies in the 2016 Plan and issues raised by MDE and Potomac Riverkeepers, Inc. in response to the Plan. Estimated order of magnitude costs for implementation of improvements in the draft revised Plan range from \$151 million to \$282 million, depending on the design plan options that are to be determined as part of the Parties' future resolution process. The WSSC Adopted FY19-24 Capital Improvements Program (CIP) has programmed a total of \$155 million for implementation of improvements pursuant to a Long-Term Upgrade Plan. If necessary, WSSC will seek to amend the project for additional costs needed as part of an approved Long-Term Upgrade Plan.
- WSSC's operating revenues were consistent with fiscal year 2017. Average rates for water consumption and sewer use revenues were comparable to the prior year.
- Operating expenses increased \$45.2 million, or 7.7%, during fiscal year 2018.
  - Increases in IT costs relate to the planned implementation of new billing, work and asset management systems in fiscal year 2019. Pre-configuration costs in the current year were \$6.9 million.
  - An operating procedure was implemented for Blue Plains Multi-Jurisdictional Users Facilities' (MJUF) in fiscal year 2018. The procedure employs a new methodology to determine the allocated flow by users through the various facilities (such as pump stations and major conveyance pipelines through the District of Columbia) for O&M billing purposes. Additional costs for MJUF and Intermunicipal Agreement settlement adjustments totaled \$14.2 million.
  - Additional costs of \$8.3 million were expended to address an increase in water main breaks.
  - Merits, COLAs and the hiring of additional staff resulted in a \$3.2 million increase in salaries.
  - The majority of the remaining variance, or \$10.1 million, represents depreciation on capital assets placed in service in recent years.
- Capital assets (water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose
  facilities and other facilities), net of accumulated depreciation, increased by \$339.5 million, while
  overall debt increased \$416.7 million in comparison to the previous fiscal year.
- The increase in net position during the year included net income of \$48.5 million, and capital contributions of \$71.1 million.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts - management's discussion and analysis, the required financial statements, and other required supplementary information. The required financial statements consist of:

- Balance sheets
- Statements of revenues, expenses, and changes in net position
- Statements of cash flows
- Notes to the financial statements

The balance sheets provide a snapshot of WSSC's financial position at June 30, the end of the fiscal year. WSSC's balance sheets present current and long-term assets and liabilities, deferred outflows and inflows of resources, as well as net position.

WSSC's statements of revenues, expenses and changes in net position reflect activity for the fiscal years. These statements measure operating revenues and expenses as well as non-operating revenues and expenses. The statements also present capital contributions as well as changes in net position.

The statements of cash flows present WSSC's inflows and outflows of cash. Cash flows from operating activities, capital and related financing activities, and investment activities are shown separately. Cash provided by operating activities is reconciled to operating income.

The financial statements also include notes that provide more detailed data and explanations for some of the information in the financial statements.

WSSC operates as an enterprise fund, which is one type of proprietary fund. Enterprise funds operate similarly to private businesses in that charges for services to customers are expected to cover expenses. WSSC's financial statements are presented using the accrual basis of accounting and the economic resources measurement focus. All assets and liabilities are included in the financial statements. Revenue is recognized when water or other services are delivered. Expenses are recognized when goods and services are received. All revenues and expenses are recognized regardless of when cash is received or paid.

### FINANCIAL ANALYSIS

#### **Net Position**

#### Fiscal Year 2019

WSSC's net position increased 2.9% to \$4,884.0 million (See Table A-1). The majority of this increase is attributable to the change in the net investment in capital assets. Capital assets, net of accumulated depreciation, increased 4.0% to \$8,446.8 million. Unused bond proceeds at the end of the year were \$140.3 million. During fiscal year 2019, developers constructed \$51.3 million of capital assets and donated them to WSSC. Additional information is presented in the Capital Asset and Debt Administration section of this discussion.

Total debt, including current maturities increased to \$3,570.0 million. Capital contributions of \$33.0 (net of donated capital assets) million were available to finance capital projects during the year. These funding sources reduced the amount of bonds WSSC needed to sell for construction of water and sewer projects. A more detailed description of WSSC's debt can be found in Notes J and K of the financial statements.

#### Fiscal Year 2018

WSSC's net position increased 2.6% to \$4,744.3 million (See Table A-1). The majority of this increase is attributable to the change in the net investment in capital assets. Capital assets, net of accumulated depreciation, increased 4.4% to \$8,123.3 million. Unused bond proceeds at the end of the year were \$83.6 million. During fiscal year 2018, developers constructed \$31.0 million of capital assets and donated them to WSSC. Rights of way of \$2.6 million were also donated. Additional information is presented in the Capital Asset and Debt Administration section of this discussion.

Total debt, including current maturities increased to \$3,423.5 million. Capital contributions of \$37.5 (net of donated capital assets) million were available to finance capital projects during the year. These funding sources reduced the amount of bonds WSSC needed to sell for construction of water and sewer projects. A more detailed description of WSSC's debt can be found in Notes J and K of the financial statements

TABLE A-1
WSSC's Condensed Balance Sheet
(in millions of dollars)

	FY 2019	FY 2018	FY 2017	FY 2019	FY 2018
			As Restated	% Change	% Change
Current and other assets	\$ 500.6	\$ 564.7	\$ 398.4	(11.4)	41.7
Capital assets, net of accumulated depreciation	8,446.8	8,123.3	7,783.8	4.0	4.4
Total assets	8,947.4	8,688.0	8,182.2	3.0	6.2
Total deferred outflows of resources	88.9	26.1	62.2	240.6	(58.0)
Current and other liabilities	902.7	812.0	908.5	11.2	(10.6)
Bonds and notes payable, net of current maturities	3,236.3	3,085.1	2,658.9	4.9	16.0
Total liabilities	4,139.0	3,897.1	3,567.4	6.2	9.2
Total deferred inflows of resources	13.3	72.7	52.3	(81.7)	39.0
Net position:					
Net investment in capital assets	4,807.0	4,685.4	4,569.4	2.6	2.5
Restricted for growth construction	9.8	8.4	19.3	16.7	(56.5)
Unrestricted	67.2	50.5	36.0	33.1	40.3
Total net position	\$ 4,884.0	\$ 4,744.3	\$ 4,624.7	2.9	2.6

#### **Changes in Net Position**

#### Fiscal Year 2019

WSSC's operating revenues increased 18 million, or 2.5% in comparison with 2018, which is primarily attributable to rate increases. (see Table A-2). Total income from front foot benefit assessments and house connection charges continued to decline. Front foot benefit extensions and related house connections have been built primarily by outside developers for in excess of fifteen years. Assessments for construction by WSSC prior to that time are collected over the remaining term of the debt utilized to finance the construction.

- Operating expenses increased \$14.6 million, or 2.3%, during fiscal year 2019.
  - Settlement adjustments in 2019 for intermunicipal agency sewage disposal costs related to the Blue Plains facility resulted in reductions of \$7.3 million. Conversely, settlement adjustments in 2018 resulted in additional costs of \$4.9 million. Consequently, costs due to settlements in 2019 decreased \$12.2 million.

- Merits, COLAs, the hiring of staff, and additional hours devoted to the implementation of a new billing system resulted in a \$6.6 million increase in salaries.
- Various costs (chemicals, engineering and rental) increased \$3.9 million to address record rainfalls during the year.
- Increased pipe inspections and related engineering services triggered additional costs of \$2.4 million.
- The majority of the remaining variance, or \$11.7 million, represents depreciation on capital assets placed in service in recent years.

The net changes in revenues and expenses during the year resulted in a 14.2% increase in income before capital contributions to \$55.4 million. Capital contributions increased by 18.6% to \$84.3 million. Grant revenue decreased \$2.7 million due to a reduction in costs incurred on ENR projects. Donated assets, constructed and contributed by developers were up \$17.7 million in comparison to the prior fiscal year.

#### Fiscal Year 2018

WSSC's operating revenues were consistent with fiscal year 2017 (see Table A-2). Average rates for water consumption and sewer use revenues were comparable to the prior year. Income from front foot benefit assessments and house connection charges continued to decline. Front foot benefit extensions and related house connections have been built primarily by outside developers for in excess of fifteen years. Assessments for construction by WSSC prior to that time are collected over the remaining term of the debt utilized to finance the construction.

Operating expenses increased \$45.2 million, or 7.7%, during fiscal year 2018.

- Increases in IT costs relate to the planned implementation of new billing, work and asset management systems in fiscal year 2019. Pre-configuration costs in the current year were \$6.9 million.
- An operating procedure was implemented for Blue Plains Multi-Jurisdictional Users Facilities' (MJUF) in fiscal year 2018. The procedure employs a new methodology to determine the allocated flow by users through the various facilities (such as pump stations and major conveyance pipelines through the District of Columbia) for O&M billing purposes. Additional costs for MJUF and Intermunicipal Agreement settlement adjustments totaled \$14.2 million.
- Additional costs of \$8.3 million were expended to address an increase in water main breaks.
- Merits, COLAs and the hiring of additional staff resulted in a \$3.2 million increase in salaries.
- The majority of the remaining variance, or \$10.1 million, represents depreciation on capital assets placed in service in recent years.

The net changes in revenues and expenses during the year resulted in a 49.3% decrease in income before capital contributions to \$48.5 million. Capital contributions decreased by 16.8% to \$71.1 million. Grant revenue decreased \$9.3 million due to a reduction in costs incurred on ENR projects. Donated assets, constructed and contributed by developers were down \$4.4 million in comparison to the prior fiscal year.

TABLE A-2
WSSC's Condensed Changes in Net Position
(in millions of dollars)

	FY	Y 2019	FY 2018		FY 2018		FY 2018		FY 2018		FY 2018		FY 2018		FY 2018		FY 2018		F	Y 2017	FY 2019	FY 2018
					R	As es tated	% Change	% Change														
Operating revenues	\$	742.8	\$	724.8	\$	725.8	2.5	(0.1)														
Operating expenses		(645.1)		(630.5)		(585.3)	2.3	7.7														
Net non-operating revenues (expenses)		(42.3)		(45.8)		(44.8)	(7.6)	2.2														
Income before capital contributions		55.4		48.5		95.7	14.2	(49.3)														
Capital contributions		84.3		71.1		85.5	18.6	(16.8)														
Changes in net position	\$	139.7	\$	119.6	\$	181.2	16.8	(34.0)														

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

#### Fiscal Year 2019

As of June 30, 2019, WSSC had invested \$8,446.8 million, net of accumulated depreciation, in a broad range of capital assets including water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities. This amount represents a net increase of \$323.5 million, or 4.0%, over fiscal year 2018.

## Fiscal Year 2018

As of June 30, 2018, WSSC had invested \$8,123.3 million, net of accumulated depreciation, in a broad range of capital assets including water and sewer lines, water tanks, treatment plants, pumping stations, multi-purpose facilities and other facilities. This amount represents a net increase of \$339.5 million, or 4.4%, over fiscal year 2017.

TABLE A-3
WSSC's Capital Assets
(net of depreciation and impairment losses, in millions of dollars)

	FY 2019 FY 2018		Y 2018	FY 2017		FY 2019	FY 2018	
					Re	As estated	% Change	% Change
Land and rights of way	\$	129.4	\$	126.4	\$	121.7	2.4	3.9
Construction in progress		1,462.4		1,527.6		1,574.8	(4.3)	(3.0)
Water supply		2,393.3		2,236.9		1,949.8	7.0	14.7
Sewage disposal		1,906.5		1,784.8		1,661.8	6.8	7.4
General construction		1,388.5		1,370.6		1,379.7	1.3	(0.7)
Intangible assets		1,135.4		1,041.3		1,053.4	9.0	(1.1)
Other		31.3		35.7		42.6	(12.3)	(16.2)
Total capital assets	\$	8,446.8	\$	8,123.3	\$	7,783.8	4.0	4.4

Capital assets completed and placed in service in 2019 decreased \$98.8 million or 17.4%, in comparison to fiscal year 2018. Upgrades of water filtration plants decreased \$99.6 million. Major additions to capital assets being depreciated during fiscal year 2019 are illustrated in Table A-4.

Capital assets completed and placed in service in 2018 increased \$93.8 million or 19.8%, in comparison to fiscal year 2017. Upgrades of water filtration plants increased \$107.8 million. Major additions to capital assets being depreciated during fiscal year 2018 are illustrated in Table A-5.

Additional information relative to WSSC's capital assets is presented in Note D of the financial statements.

TABLE A-4
WSSC's Additions to Capital Assets Being Depreciated
Fiscal Year 2019
(in millions of dollars)

	Water Supply				General Construction	
Financed from proceeds of bonds, notes, operating	III J					
revenues or capital contributions:						
Water and sewer mains	\$ 184.5	\$	169.1	\$	3.7	
House connections	8.3		11.8		4.8	
Water meters	1.2		1.1		_	
Multi-use facility	-		-		12.9	
Water filtration plants	5.8		-		_	
Water pumping stations	0.1					
Water storage facilities	7.7		-		_	
Wastewater treatment facilities	-		2.0		_	
Wastewater pumping stations	-				-	
Miscellaneous assets	4.6		-		_	
Constructed and contributed by developers:						
House connections	-		-		11.8	
Water and sewer mains	-		-		39.4	
Total fiscal year 2019 additions to capital assets						
being depreciated	\$ 212.2	\$	184.0	\$	72.6	

TABLE A-5
WSSC's Additions to Capital Assets Being Depreciated
Fiscal Year 2018
(in millions of dollars)

	7	Water Supply		Sewage Disposal		General Construction	
	S						
Financed from proceeds of bonds, notes, operating							
revenues or capital contributions:							
Water and sewer mains	\$	191.7	\$	169.1	\$	3.3	
House connections		12.6		13.1		5.5	
Water meters		0.8		0.8		-	
Multi-use facility		-		-		1.8	
Water filtration plants		105.4		-		-	
Water storage facilities		25.4		-		-	
Wastewater treatment facilities		-		5.6		-	
Wastewater pumping stations		-		0.7		-	
Miscellaneous assets		0.8		-		-	
Constructed and contributed by developers:							
House connections		-		-		6.7	
Water and sewer mains		-		-		24.3	
Total fiscal year 2018 additions to capital assets							
being depreciated	\$	336.7	\$	189.3	\$	41.6	

# TABLE A-6 WSSC's Additions to Capital Assets Being Depreciated Fiscal Year 2017 (in millions of dollars)

		Water Supply		Sewage Disposal		General
						Construction
Financed from proceeds of bonds, notes, operating						
revenues or capital contributions:						
Water and sewer mains	\$	190.3	\$	160.5	\$	4.0
House connections		11.0		25.8		5.3
Water meters		1.3		1.3		-
Water filtration plants		(2.4)		-		-
Water storage facilities		34.9		-		-
Wastewater treatment facilities		-		2.7		-
Wastewater pumping stations		-		2.6		-
Miscellaneous assets		1.2		-		-
Constructed and contributed by developers:						
House connections		-		-		4.8
Water and sewer mains				1.5		29.0
Total fiscal year 2017 additions to capital assets						
being depreciated	\$	236.3	\$	194.4	\$	43.1

### **Bonds and Notes Payable**

#### Fiscal Year 2019

At the end of fiscal year 2019, bonds and notes outstanding totaled \$3,570.0 million, a \$146.5 million increase in comparison to the previous fiscal year. In December 2018, WSSC issued \$390.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure.

#### Fiscal Year 2018

At the end of fiscal year 2018, bonds and notes outstanding totaled \$3,423.5 million, a \$416.7 million increase in comparison to the previous fiscal year. In November 2017, WSSC issued \$459.3 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure

TABLE A-7
WSSC's Bonds and Notes Payable
(in millions of dollars)

	FY 2019	FY 2018	FY 2017	FY 2019	FY 2018
				% Change	% Change
Water supply	\$ 1,438.8	\$ 1,368.2	\$ 1,155.9	5.2	18.4
Sewage disposal	1,956.7	1,869.8	1,647.3	4.6	13.5
General construction	174.5	185.5	203.6	(5.9)	(8.9)
Total	3,570.0	3,423.5	3,006.8	4.3	13.9
Current maturities	333.7	338.4	347.9	(1.4)	(2.7)
Long-term portion	3,236.3	3,085.1	2,658.9	4.9	16.0
Total bonds and notes payable	\$ 3,570.0	\$ 3,423.5	\$ 3,006.8	4.3	13.9

### **Bond Ratings**

Fitch Ratings, Moody's Investors Service, and S&P Global assigned and affirmed ratings of 'AAA', 'Aaa', and 'AAA', respectively, on WSSC's outstanding water supply, sewage disposal and general construction general obligation bonds. The agencies identified strengths of the Commission in support of their ratings which include a sizeable, diverse tax base in Montgomery and Prince George's Counties, good finances characterized by the self-supporting nature of the water and sewer system, and a skilled management team. The bonds and notes are ultimately secured by an unlimited ad valorem property tax which may be assessed on properties in the WSSD District, although no such tax has been levied due to sufficient revenues.

#### Limitations on Debt

Maryland law limits the amount of bonds and notes WSSC may have outstanding at any time. This limitation is generally based on legislated percentages of the real property assessable tax base and personal property and operating real property assessments within the Washington Suburban Sanitary District. As of June 30, 2019 and 2018, the calculated limits were \$11,808.4 million and \$11,241.8 million, respectively. WSSC's outstanding debt was significantly below those limits.

Additional information relative to WSSC's Bonds and Notes activity is presented in Notes J and K of the financial statements.

### SUBSEQUENT EVENTS

WSSC successfully implemented a new billing system, Customer to Meter (C2M), and part of the Mobile Workforce Management (MWM) system on July 2, 2019. Ninety days subsequent to the implementation is considered the system stabilization period in which the Cornerstone project team has been working on multiple releases to satisfy additional requirements or fix issues. With the new billing system, WSSC has also adopted a new 4-tier increasing block rate, effective in fiscal year 2020.

#### **CONTACT INFORMATION**

Any questions regarding this report can be directed to the Finance Office at 14501 Sweitzer Lane, Laurel, Maryland, 20707. A copy of the report is also available on WSSC's website at <a href="https://www.wsscwater.com">www.wsscwater.com</a>.

# WASHINGTON SUBURBAN SANITARY COMMISSION BALANCE SHEETS AS OF JUNE 30, 2019 AND 2018 (in thousands)

	<u>2019</u>	<u>2018</u>
ASSETS		
Current assets:		
Cash (Note B)	\$ 23,967	\$ 27,888
Cash with fiscal agent (Note B)	-	92,403
Investments (Note B)	175,193	200,238
Accrued interest receivable	2,613	1,460
Receivables, net (Note C)	124,754	125,022
State grants receivable	6,581	8,446
Prepaid expenses	3,265	274
Materials and supplies, net	14,833	15,481
Total current assets	351,206	471,212
Non-current assets:		
Capital assets, net of accumulated depreciation (Note D)	8,446,780	8,123,311
Investments restricted for capital construction (Note B)	140,345	83,583
Note receivable (Note E)	9,032	9,836
Total non-current assets	8,596,157	8,216,730
Total assets	8,947,363	8,687,942
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amount from pension differences between projected		
and actual plan investments (Note L)	62,428	_
Deferred amount from pension resulting from changes in	02,420	_
assumptions (Note L)	10,753	16,129
Deferred amount from OPEB contributions (Note M)	4,441	4,236
Deferred amount from OPEB differences between projected	4,441	4,230
and actual plan investments (Note M)	8,324	_
Deferred amount from OPEB differences between expected	2,956	3,942
and actual experience (Note M)	•	•
Deferred amount from debt refunding (Note F)		1,836
Total deferred outflows of resources	88,902	26,143
Total assets and deferred outflows of resources	\$9,036,265	\$8,714,085

# WASHINGTON SUBURBAN SANITARY COMMISSION BALANCE SHEETS AS OF JUNE 30, 2019 AND 2018 (in thousands)

	<u>2019</u>	<u>2018</u>
LIABILITIES		
Current liabilities:		
Bonds and notes payable, current maturities		
(Notes J and K)	\$ 333,736	\$ 338,363
Accounts payable and accrued liabilities	175,047	208,173
Accrued bond and note interest payable	11,316	10,516
Deposits and unearned revenue	3,834	3,648
Total current liabilities	523,933	560,700
Non-current liabilities:		
Bonds and notes payable, net of current maturities		
(Notes J and K)	3,236,321	3,085,149
Net pension liability (Note L)	226,628	102,536
Net OPEB liability (Note M)	129,529	121,759
Deposits, unearned revenue and other long-term		26070
liabilities (Note I)	22,590	26,959
Total non-current liabilities	3,615,068	3,336,403
Total liabilities	4,139,001	3,897,103
DEFERRED INFLOWS OF RESOURCES		
Deferred amount from pension differences between projected		
and actual plan investments (Note L)	-	29,595
Deferred amount from pension differences between expected		
and actual experience (Note L)	11,394	35,576
Deferred amount from OPEB differences between projected		7.504
and actual plan investments (Note M)  Deferred amount from debt refunding (Note F)	1,887	7,524
Total deferred inflows of resources		72 605
Total deferred lilliows of resources	13,281	72,695
Total liabilities and deferred inflows of resources	4,152,282	3,969,798
NET POSITION		
Net investment in capital assets	4,806,999	4,685,410
Restricted for growth construction	9,804	8,372
Unrestricted	67,180	50,505
Total net position	4,883,983	4,744,287
Total liabilities, deferred inflows of resources		
and net position	\$9,036,265	\$8,714,085

# WASHINGTON SUBURBAN SANITARY COMMISSION STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEARS ENDED JUNE 30, 2019 AND 2018 (in thousands)

	<u>2019</u>	<u>2018</u>		
OPERATING REVENUES:				
Water consumption, sewer use and service charges	\$ 686,643	\$ 669,934		
Front foot benefit assessments	12,690	15,738		
House connection charges	6,166	4,818		
Other	37,318	34,284		
Total operating revenues	742,817	724,774		
OPERATING EXPENSES:				
Operations	113,875	107,636		
Maintenance	141,332	158,023		
Intermunicipal agency sewage disposal	54,668	68,363		
Administrative and general	136,066	108,914		
Depreciation and amortization	199,201	187,535		
Total operating expenses	645,142	630,471		
Net operating revenues	97,675	94,303		
NON-OPERATING REVENUES (EXPENSES):				
Interest on bonds and notes payable, net of				
capitalized interest	(56,883)	(43,218)		
System development charge credit reimbursements	(4,658)	(13,912)		
Loss on disposal of assets	(3,218)	(7,460)		
Pension OPEB	8,849 260	10,050 286		
Investment income	11,968	7,043		
Other interest income	1,356	1,415		
Net non-operating expenses	(42,326)	(45,796)		
Net non-operating expenses	(42,320)	(+3,770)		
Income before capital contributions	55,349	48,507		
Capital contributions (Note G)	84,347	71,092		
Changes in net position	139,696	119,599		
Net position, beginning of the year	4,744,287	4,624,688		
Net position, end of year	\$ 4,883,983	\$ 4,744,287		

# WASHINGTON SUBURBAN SANITARY COMMISSION STATEMENTS OF CASH FLOWS

# FOR THE YEARS ENDED JUNE 30, 2019 AND 2018

(in thousands)

		2019		2018
CASH FLOWS FROM OPERATING ACTIVITIES:				
Receipts from water and sewer customers	\$	687,249	\$	673,369
Receipts from front foot benefit assessments	Ψ	14,513	Ψ	16,977
Receipts from house connection charges		2,404		5,126
•				
Receipts from other customers and miscellaneous		77,833		72,562
Payments to employees		(200,865)		(188,690)
Payments to District of Columbia Water & Sewer Authority		(54,008)		(64,276)
Payments to suppliers and others		(243,295)		(222,242)
Net cash provided by operating activities		283,831		292,826
CASH FLOWS FROM CAPITAL AND RELATED				
FINANCING ACTIVITIES:		427.270		772 225
Proceeds from bonds and notes		437,279		772,335
Capital contributions		82,829		70,341
Bond redemptions and note repayments		(300,390)		(383,974)
Interest payments, premiums and discounts on bonds and notes		(88,693)		(53,001)
Capital asset construction		(499,387)		(543,016)
Net cash used in capital and related financing activities		(368,362)		(137,315)
CASH FLOWS FROM INVESTING ACTIVITIES:				
Proceeds from the sale of investments		859,332		931,353
Purchases of investments		(889,478)		(1,000,398)
Pension and OPEB		9,109		10,336
Interest income received		9,244		4,975
Net cash used in investing activities		(11,793)		(53,734)
Net (decrease) increase in cash		(96,324)		101,777
Cash, beginning of year		120,291		18,514
Cash, end of year	\$	23,967	\$	120,291
Reconciliation of net operating revenues to net cash				
provided by operating activities:				
Net operating revenue	\$	97,675	\$	94,303
Adjustments to reconcile net operating revenue to				
net cash provided by operating activities:				
Depreciation and amortization		213,838		204,070
Effect of changes in assets, liabilities and deferred outflows of resources:		260		0.404
Receivables, net		268		8,424
Materials and supplies		648		(39)
Prepaid expenses		(2,992)		(10)
Deferred outflows of resources - pension and OPEB		(64,614)		6,085
Accounts payable and accrued liabilities Unearned revenue		(8,063)		3,579
Deferred inflows of resources - pension and OPEB		6 (61,299)		220 42,824
Long-term pension liability		101,299)		(56,865)
Long-term OPEB liability		6,385		(9,765)
Net cash provided by operating activities	\$	283,831	\$	292,826
		,		

# Noncash capital financing activities:

Capital assets of \$51,340 and \$33,638 were acquired through contributions from developers in 2019 and 2018, respectively.

### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Washington Suburban Sanitary Commission (WSSC) is a bi-county political subdivision of the State of Maryland, created to provide water supply and sewage disposal services for Montgomery and Prince George's Counties. The financial statements are presented using the accrual basis of accounting and the economic resources measurement focus. Significant accounting policies are summarized below.

#### **Operating and Non-Operating Revenues and Expenses**

Revenues and expenses derived from financing and investment activities are classified as non-operating revenues and expenses. All other revenues and expenses are classified as operating.

Water and sewer service rates are established to provide sufficient funds to recover operating costs and debt service relating to the water supply and sanitary sewer systems. Metered water and sewer revenues are invoiced and recognized as customers utilize water. Revenue generated for which customers have not been invoiced is estimated based on past billings and recorded as unbilled revenue.

Estimated intermunicipal agency sewage disposal expenses are paid quarterly. Adjustments resulting from audits and/or reconciliations of WSSC's share of estimated and actual expenses are recognized in the year of settlement.

Front foot benefit and house connection assessments levied on properties where water and/or sanitary sewer service is available are the principal source of funds to service general construction bond debt. Front foot benefit assessments are recorded as operating revenue ratably over the levy year; house connection assessments and fees are recognized as operating revenue over the life of the bonds issued to finance the house connections.

Interest on bonds and notes payable is presented net of capitalized interest.

## **Capital Contributions**

In July 1993, a system development charge (SDC) was established to help finance the cost of expanding water and sewage systems to accommodate growth in the Washington Suburban Sanitary District. System development charges are recorded as capital contributions when received. Certain qualified projects may be eligible for SDC credits or reimbursements. Only those SDC receipts filed in association with plumbing permits under which all covered work has obtained an approved final inspection are eligible for reimbursement. The credits are presented as non-operating expenses on the statement of revenues and changes in net position.

Developer fees and charges are established to recover costs related to services provided to outside developers for the construction of capital assets. These fees are recorded as permits are issued.

Federal and State grants are recognized as capital contributions when related capital costs are incurred.

Donated assets consist principally of capital assets constructed by developers and subsequently donated to WSSC. Values are established by using developers' estimated costs to construct the assets or WSSC's estimated costs to construct similar assets. Donated land and rights of way are recorded at estimated acquisition values. The capital assets, and related capital contributions, are recognized upon completion of construction.

WSSC follows Governmental Accounting Standards Board Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions" (GASB No. 33). GASB No. 33 requires recognition of all contributions of capital assets, including donated assets, as revenues (capital contributions in the Statements of Revenues, Expenses and Changes in Net Position).

### A. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

#### **Cash**

Cash includes amounts in demand deposits.

#### **Investments**

Investments are stated at fair value, with any related gain or loss reported in investment income on the accompanying Statements of Revenues, Expenses and Changes in Net Position. Fair value is generally based on quoted market prices on the last business day of the fiscal year. Investments in market-traded securities, including U.S. government and agency securities, municipal and corporate bonds are reported at last quoted sales/bid prices provided by independent pricing vendors. Non-current investments represent unused bond proceeds at the end of the fiscal year.

#### **Capital Assets**

Capital assets include water and sewer lines, water filtration and distribution, wastewater collection and treatment as well as multi-purpose facilities, equipment and fleet. Capital assets are stated at historical costs, which include related payroll, payroll taxes, fringe benefits, administrative costs and interest capitalized during construction if applicable. Normal recurring maintenance and repair costs are charged to operations, whereas major repairs, improvements and replacements, which extend the useful lives of the assets, are capitalized. Costs incurred for capital construction are carried in construction in progress until completion.

Costs incurred for the purchase of software and water and wastewater capacity are treated as intangibles and amortized over the estimated useful life of the asset or the term of the contractual agreement.

#### **Depreciation and Amortization**

Capital assets are depreciated or amortized using the straight-line method. Estimated useful lives of some significant asset categories are as follows:

Buildings and other structures40-50 yearsPipe and pipe improvements35-100 yearsEquipment and vehicles3-12 yearsPurchased capacity50 years

Depreciation and capitalized interest on constructed assets are appropriately adjusted at substantial completion.

#### **Inventory**

Materials and supplies inventory is recorded utilizing a perpetual (moving average) cost methodology and is reduced for estimated losses due to obsolescence.

### **Bonds and Notes Payable**

Bonds and notes payable are recorded at the principal amount outstanding, net of any applicable premium or discount.

Bonds outstanding, which have been refunded and economically defeased, are not included in long-term debt. The related assets are not included in investments. The difference between the reacquisition price and the net carrying amount of the old debt is a deferred inflow of resources and is amortized as a component of interest expense (see Note F).

# A. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

#### **Pension**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the net position of the Washington Suburban Sanitary Commission Employees' Retirement Plan (the Plan) and additions to/deductions from the Plan's net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Pension costs are impacted by fluctuations in the market affecting actual and projected investment income and related deferred outflows or inflows. Investment activities are reported as non-operating revenues, therefore pension costs are allocated amongst operating and non-operating costs and/or revenues.

#### **Other Postemployment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the net position of the Washington Suburban Sanitary Commission Employees' OPEB Plan (the OPEB Plan) and additions to/deductions from the OPEB Plan's net position have been determined on the same basis as they are reported by the OPEB Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

OPEB costs are impacted by fluctuations in the market affecting actual and projected investment income and related deferred outflows or inflows. Investment activities are reported as non-operating revenues, therefore OPEB costs are allocated amongst operating and non-operating costs and/or revenues.

### **Compensated Absences**

Employees earn annual leave based on length of service. Accumulated annual leave in excess of 360 hours at the end of each year is transferred to sick leave. At termination, employees will be paid for unused annual leave but will not receive any pay or time off for unused sick leave. At retirement, an employee may convert unused annual leave to sick leave. Unused sick leave at retirement may be credited to an employee's total service time for retirement benefit purposes. Annual leave earned but unused is accrued as a liability.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and the disclosure of contingent liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

#### Reclassifications

The 2018 financial statements reflect certain reclassifications to conform with the 2019 presentation.

### A. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

#### **Net Position**

Capital assets, as defined above, net of related outstanding debt represent the largest portion of WSSC's net position, or net investment in capital assets.

Net position associated with unspent SDC proceeds is restricted for growth construction.

Unrestricted net position is the residual amount not included in the other classifications.

#### **Accounting Changes**

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, replaces GASB Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. Statement No. 74 addresses the financial reports of defined benefit OPEB Plans that are administered through trusts that meet specified criteria. The Statement requires a statement of fiduciary net position, a statement of changes in fiduciary net position, more extensive note disclosures and RSI related to the measurement of the OPEB liabilities for which assets have been accumulated, including information about the annual money-weighted rate of return on plan investments. Statement No. 74 also sets forth note disclosure requirements for defined contribution OPEB plans. This Statement is effective for Plans with fiscal years beginning after June 15, 2016. The pronouncement was adopted by the OPEB Plan in fiscal year 2018.

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. Among other things, Statement No. 75 requires governments to report a liability on the face of the financial statements for the OPEB that they provide and requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information about their OPEB liabilities. This Statement is effective for fiscal years beginning after June 15, 2017. GASB No.75 was implemented in fiscal year 2018 and related prior year balances were restated.

GASB Statement No. 83, *Certain Asset Retirement Obligations*, establishes uniform accounting and financial reporting requirements for asset retirement obligations (AROs). This Statement is effective for fiscal years beginning after June 15, 2018. The adoption of the pronouncement did not have an impact on WSSC's financial statements.

GASB Statement No. 84, *Fiduciary Activities*, establishes uniform accounting and financial reporting requirements for fiduciary activities. This Statement is effective for fiscal years beginning after December 15, 2018. Management is evaluating the impact of the pronouncement on its financial statements.

GASB Statement No. 85, *Omnibus 2017*, establishes accounting and financial reporting requirements for blending component units, goodwill, fair value measurement and application, and postemployment benefits. This Statement is effective for fiscal years beginning after June 15, 2017. Where applicable, the pronouncement was adopted in fiscal year 2018 with the enhancement of certain financial statement disclosures.

GASB Statement No. 86, *Certain Debt Extinguishment Issues*, establishes standards of accounting and financial reporting for in-substance defeasance transactions in which cash and other monetary assets acquired with only existing resources are placed in an irrevocable trust for the purpose of extinguishing debt. This Statement is effective for fiscal years beginning after June 15, 2017. The adoption of the pronouncement did not have an impact on WSSC's financial statements.

### A. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

GASB Statement No. 87, *Leases*, establishes uniform accounting and financial reporting requirements for leases by lessees and lessors. This Statement is effective for fiscal years beginning after December 15, 2019. Management is evaluating the impact of the pronouncement on its financial statements.

GASB Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements, establishes additional financial statement disclosure requirements related to debt obligations of governments, including direct borrowings and direct placements. Direct borrowings and direct placements have terms negotiated directly with the investor or lender and are not offered for public sale. This Statement is effective for fiscal years beginning after June 15, 2018. Where applicable, the pronouncement was adopted in fiscal year 2019 with the enhancement of certain financial statement disclosures.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, establishes requirements for interest cost incurred before the end of a construction period. This Statement is effective for fiscal years beginning after December 15, 2019. Changes adopted to conform to the provisions of the Statement should be applied prospectively. Management is evaluating the impact of the pronouncement on its financial statements.

#### B. <u>CASH AND INVESTMENTS</u>

At June 30, 2019 and 2018, cash per WSSC's records amounted to \$24.0 million and \$27.9 million, respectively, and reported bank balances were \$30.3 million and \$32.6 million, respectively. All collected bank balance funds were secured by Federal depository insurance or by collateral held in WSSC's name under a triparty collateral agreement with M&T and BNY Mellon.

In addition, BNY Mellon held cash and investments of \$92.4 million at June 30, 2018. These funds, the net proceeds of a crossover refunding of Build America Bonds – Direct Payment to the Issuer, Series 2009B, were used to purchase U.S. government securities (SLGS) in an irrevocable trust with an escrow agent. The proceeds provided debt service payments on the Series 2009B until the crossover date of June 1, 2019.

WSSC's investment policy conforms to Maryland laws on the investment of public monies. Consequently, WSSC is authorized to invest in the investment types identified in the table below. The table also identifies certain provisions of the Maryland law or WSSC investment policy, which address interest rate risk, credit risk and concentration of credit risk.

		Maxımum	Maxımum
Authorized	Maximum	Percentage	Investment
<u>Investment Type</u>	<u>Maturity</u>	Of Portfolio	In One Issuer
U.S. Government securities	1 year	None	None
Federal agency securities	1 year	None	None
Bankers' acceptances	6 months	None	20%
Collateralized repurchase agreements	1 year	None	20%
Commercial paper	1 year	5%	None
Certificates of deposit	1 year	None	20%
Money market investments		None	None

Any investment with a maturity in excess of 1 year must be approved by the Treasurer and will be limited to U.S. Government and Federal agency securities. The aggregated value of investments with any one bank or broker will not exceed 20% of the total investment portfolio at the time of investment, unless approved by the Investment Manager or WSSC Treasurer.

### B. <u>CASH AND INVESTMENTS</u> (continued)

Custodial credit risk is the risk that, in the event of a failure of a financial institution, WSSC would not be able to recover deposits, the value of its investments, or collateral securities that are in the possession of an outside party. Maryland State law requires that collateral shall be maintained for all deposits and certificates of deposit with amounts in excess of Federal insurance coverage. State law also requires the securities collateralizing repurchase agreements have a market value of at least 102 percent of the principal of the investment plus accrued interest. There were no repurchase agreements at June 30, 2019 and 2018.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. As of June 30, 2019 and 2018, all of WSSC's investments had remaining maturities of 1 year or less.

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Credit risk is measured by the assignment of a rating by a nationally recognized statistical rating organization. WSSC may invest in bankers' acceptances and commercial paper having a short-term rating of the highest letter and numerical rating issued by at least one nationally recognized statistical rating organization. WSSC does not have a formal policy for other investment types; however virtually all remaining investments are in, or collateralized by, Federal agency securities. Actual ratings as of June 30, 2019 and 2018 are presented below for each investment type.

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Investments at June 30, 2019 (in thousands):

	Credit	Remaining		
Investment Type	Rating	Maturity	<u>Cost</u>	Fair Value
Money market investments	Aaa	1 year or less	\$ 6,313	\$ 6,313
Certificates of deposit	Aaa	1 year or less	15,286	15,434
Commercial paper	A-1+	1 year or less	14,833	14,927
U. S. Government Treasury bonds	Aaa	1 year or less	59,277	59,816
Federal agency securities	Aaa	1 year or less	217,100	219,048
Total investments (includes \$10,349 restricted for capital projects and \$140,345 which is classified as			<b></b>	<b>.</b>
non-current)			\$ 312,809	\$ 315,538
Investments at June 30, 2018 (in thousands):	Credit	Remaining	-	
Investment Type	Rating	<u>Maturity</u>	Cost	Fair Value
Money market investments	Aaa	1 year or less	\$ 52,688	\$ 52,688
Certificates of deposit	Aaa	1 year or less	12,090	12,171
Commercial paper	A-1+	1 year or less	4,974	4,987
U. S. Government Treasury bonds	Aaa	1 year or less	64,632	64,759
Federal agency securities	Aaa	1 year or less	148,280	149,216
Total investments (includes \$8,868 restricted for capital projects and \$83,583 which is classified as non-current)			\$ 282,664	\$ 283,821

### B. <u>CASH AND INVESTMENTS</u> (continued)

Concentration of credit risk is the risk of loss due to the magnitude of WSSC's investment in the securities of any single issuer. The investment policy of WSSC contains no limitations on the amount that can be invested in any one issuer. Those that represent 5% or more of total investments are as follows (in thousands):

	Investment			
Issuer	Type	ype 2019		2018
FHLB	Federal agency securities	\$	219,048	\$ 89,306
FHLMC	Federal agency securities		-	59,910
U.S. Government	Treasury bonds		59,816	64,759

The change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

WSSC categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The valuation technique uses a three level hierarchy of inputs to measure fair value. Investments classified in Level 1 within the fair value hierarchy are valued using prices quoted in active markets for identical assets. Level 2 investment valuations utilize inputs other than quoted prices included in Level 1 that are observable, either directly or indirectly. If fair value inputs are unobservable, the investments will be classified as Level 3.

Fair value measurements at June 30, 2019 (in thousands) using:

	Quoted Prices in Active Markets for Identical Assets		Signifi Oth Observ Inpu	er /able its	Significant Unobservable Inputs (Level 3)			Т. 4.1
Investments by fair value level:	(]	Level 1)	(Level 2)		(Leve	13)		Total
Certificates of deposit Commercial paper	\$	15,434 14,927	\$	-	\$	-	\$	15,434 14,927
U. S. Government bonds Federal agency securities		59,816 219,048		- -		- -		59,816 219,048
Total investments by fair value level	\$	309,225	\$	-	\$	-		309,225
Investments measured at cost - Money market investments								6,313
Total investments							\$	315,538

# B. <u>CASH AND INVESTMENTS</u> (continued)

Fair value measurements at June 30, 2018 (in thousands) using:

	Quot	ed Prices in	Significant					
	Activ	Active Markets		ner	Significant			
	for	for Identical		vable	Unobservable			
	A	Assets	Inputs		Inputs			
	(I	Level 1)	(Lev	el 2)	(Level 3)		Total	
Investments by fair value level:								
Certificates of deposit	\$	12,171	\$	-	\$	-	\$	12,171
Commercial paper		4,987		-		-		4,987
U. S. Government bonds		64,759		-		-		64,759
Federal agency securities		149,216		-		-		149,216
Total investments by fair value level	\$	231,133	\$	-	\$	_		231,133
Investments measured at cost -								
Money market investments								52,688
Total investments							\$	283,821

# C. <u>RECEIVABLES</u>

Receivables consisted of the following at June 30 (in thousands):

	 2019	2018		
Front foot benefit assessments accrued and billed	\$ 6,958	\$	8,975	
Water and sewer services unbilled	56,749		48,690	
Water and sewer services billed	59,081		56,597	
Miscellaneous	 8,120		17,191	
	130,908		131,453	
Less allowance for doubtful accounts	 (6,154)		(6,431)	
Total receivables, net	\$ 124,754	\$	125,022	

# D. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows (in thousands):

	Beginning						Ending		
		Balance	I	ncreases	s Decreases			Balance	
Capital assets not being depreciated:									
Land and rights of way	\$	126,376	\$	3,050	\$	-	\$	129,426	
Construction in progress		1,527,629		573,502		(638,668)		1,462,463	
Total capital assets not being depreciated		1,654,005		576,552		(638,668)		1,591,889	
Capital assets being depreciated:									
Water supply		3,007,874		212,188		(702)		3,219,360	
Sewage disposal		2,550,564		183,986		(1,601)		2,732,949	
General construction		2,640,277		72,592		(4,643)		2,708,226	
Intangible assets		1,407,904		127,175		(1,831)		1,533,248	
Other		168,429		7,053		(2,849)		172,633	
Total capital assets being depreciated		9,775,048		602,994		(11,626)		10,366,416	
Less accumulated depreciation for:									
Water supply		(771,023)		(55,716)		702		(826,037)	
Sewage disposal		(765,686)		(60,917)		80		(826,523)	
General construction		(1,269,727)		(53,345)		3,367		(1,319,705)	
Intangible assets		(366,594)		(32,276)		974		(397,896)	
Other		(132,712)		(11,492)		2,840		(141,364)	
Total accumulated depreciation		(3,305,742)		(213,746)		7,963		(3,511,525)	
Capital assets being depreciated, net		6,469,306		389,248		(3,663)		6,854,891	
Total capital assets, net	\$	8,123,311	\$	965,800	\$	(642,331)	\$	8,446,780	

# D. CAPITAL ASSETS (continued)

Capital asset activity for the year ended June 30, 2018 was as follows (in thousands):

	Beginning						Ending		
	]	Balance	Increases Decreases		ecreases		Balance		
Capital assets not being depreciated:									
Land and rights of way	\$	121,711	\$	4,665	\$	-	\$	126,376	
Construction in progress		1,574,818		595,740		(642,929)		1,527,629	
Total capital assets not being depreciated		1,696,529		600,405		(642,929)	,	1,654,005	
Capital assets being depreciated:									
Water supply		2,680,679		336,724		(9,529)		3,007,874	
Sewage disposal		2,361,183		189,381		-		2,550,564	
General construction		2,603,318		41,595		(4,636)		2,640,277	
Intangible assets		1,388,814		19,090		-		1,407,904	
Other		167,178		6,476		(5,225)		168,429	
Total capital assets being depreciated		9,201,172		593,266		(19,390)		9,775,048	
Less accumulated depreciation for:									
Water supply		(726,372)		(48,649)		3,998		(771,023)	
Sewage disposal		(709,481)		(56,205)		-		(765,686)	
General construction		(1,218,043)		(52,921)		1,237		(1,269,727)	
Intangible assets		(335,392)		(31,202)		-		(366,594)	
Other		(124,578)		(13,033)		4,899		(132,712)	
Total accumulated depreciation		(3,113,866)		(202,010)		10,134		(3,305,742)	
Capital assets being depreciated, net		6,087,306		391,256		(9,256)		6,469,306	
Total capital assets, net	\$	7,783,835	\$	991,661	\$	(652,185)	\$	8,123,311	

Interest costs of \$47.3 million and \$47.5 million were capitalized during fiscal years 2019 and 2018, respectively.

#### D. CAPITAL ASSETS (continued)

#### **Purchased Software**

Purchased software and related development stage costs of \$1.1 million and \$1.9 million were capitalized in accordance with GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets* in fiscal years 2019 and 2018, respectively. Costs of \$40.7 million are included in the Construction in Progress balance as of June 30, 2019 and will commence amortization upon implementation of the software. Intangible assets include the balance of costs placed in service, net of accumulated amortization, of \$5.3 million and \$8.0 million in fiscal 2019 and 2018, respectively.

### **Purchased Capacity**

#### Jennings Randolph

An intangible asset for purchased capacity has been established for WSSC's share of capital costs in the Jennings Randolph Reservoir (Bloomington Dam). The Reservoir provides backup and peak-day water supply to WSSC and is operated by the U.S. Army Corps of Engineers, Baltimore District. WSSC funds 50% of the capital costs, and intangible asset balances, net of accumulated amortization, of \$27.1 million and \$27.3 million, for fiscal years 2019 and 2018, respectively, are included above.

#### Mattawoman and Poolesville

WSSC participates in the funding of capital costs for the Mattawoman and Poolesville Wastewater Treatment Plants through agreements with Charles County and the Town of Poolesville, respectively. In exchange for this participation, WSSC obtains the right to discharge wastewater from the Washington Suburban Sanitary District into said facilities. Costs of \$3.1 million are included in the Construction in Progress balance as of June 30, 2019 and will commence amortization when placed in service. Asset balances, net of accumulated amortization, totaling \$8.4 million and \$8.3 million, for fiscal years 2019 and 2018, respectively, are included in intangible assets above.

#### Blue Plains

The Commission, the District of Columbia (the District), the District of Columbia Water and Sewer Authority (DC Water), Fairfax County, Virginia, Montgomery County, Maryland, and Prince George's County, Maryland are "Parties" to a regional Intermunicipal Agreement (IMA) that provides for dedicated allocation of wastewater flow capacity for treatment at the Blue Plains facility in Washington DC. The *Blue Plains Intermunicipal Agreement of 1985 Equity Payment Study* and the subsequent equity payments required by the 1985 IMA reconciled all capital cost contributions for the Parties prior to 1987 and established a new baseline as of 1988 for calculating and allocating future capital costs associated with Blue Plains.

The 1985 IMA was replaced, effective April 3, 2013, by a new Blue Plains Intermunicipal Agreement of 2012 (the "2012 IMA"), which was executed by each of the original signatories to the 1985 IMA. The 2012 IMA provides for the allocation of capital, operating, and maintenance costs among the Parties. The parties have demonstrated their willingness to share in the burdens associated with the demands for regional wastewater collection and treatment and biosolids management. Capital costs of Blue Plains are allocated among the Parties in proportion to their respective capacity allocation of the wastewater treatment, collection, and conveyance facilities as defined in the 2012 IMA. Operating costs are allocated on a proportional basis, by the wastewater flows from each participant to the Blue Plains facilities. The Commission has a wastewater treatment capacity entitlement of 169.60 MGD, which is approximately 45.8% of the Plant's total capacity of 370 MGD.

An operating procedure was implemented for Multi-Jurisdictional Users Facilities' (MJUF) in fiscal year 2018. The procedure employs a new methodology to determine the allocated flow by users through the various facilities (such as pump stations and major conveyance pipelines through the District of Columbia) for O&M billing purposes. There was no change in the Blue Plains capital cost allocation as defined.

# D. <u>CAPITAL ASSETS</u> (continued)

To address technical, policy and financial issues related to the 2012 IMA, the Parties may act at three different levels of authority: 1) the policy level, as an IMA signatory, 2) the administrative level, as a member of the Leadership Committee, and 3) the technical level, as a member of the Regional Committee. WSSC has representation at each of these levels.

If any participant's projected annual flow is anticipated to exceed its allocated flow capacity, the following options are available for consideration by the Regional and Leadership Committees, with participation from all of the Parties: 1) wastewater flow management adjustments, 2) modification of treatment processes at Blue Plains, 3) diversion of flows from the Blue Plains Service Area to other facilities, 4) sale or rental of excess capacity at Blue Plains between the Parties, and 5) expansion or addition of treatment and/or storage facilities. The rental or sale of allocated flow capacity shall be at the discretion of the Party which is providing the capacity for sale or rent, and the related Parties to the transaction will mutually agree on the cost basis.

The 2012 IMA remains in effect until amended, replaced or terminated by mutual consent of the Parties.

The Commission's capital investment in Blue Plains, under the 2012 IMA, is accounted for as an intangible asset and is amortized over the estimated useful lives of the underlying assets. Costs of \$301.0 million are included in the Construction in Progress balance as of June 30, 2019 and will commence amortization when assets are placed in service. Asset balances, net of accumulated amortization, totaling \$1,094.6 million and \$997.7 million, for fiscal years 2019 and 2018, respectively, are included in intangible assets above.

The amount shown in the statements of revenues, expenses and changes in net assets for depreciation and amortization does not include depreciation of vehicles and equipment. Depreciation of these assets, \$11.5 million in fiscal 2019 and \$13.0 million in fiscal 2018, is classified with other related operating and maintenance costs.

#### E. NOTE RECEIVABLE

On April 4, 2007, WSSC entered into a Purchase and Sale Contract with Montgomery County for the County's purchase of WSSC's property which previously was the site of a biosolids composting facility. On January 15, 2009, the closing date of the sale, WSSC received a promissory note in the amount of \$10,000,000 from Montgomery County.

Interest accrues at a rate of 4.43%, which commenced six months after the execution of the promissory note. Under the provisions of the promissory note, the minimum annual payment by Montgomery County is \$400,000 and is due on July 15,2009 and annually thereafter. Payments shall be allocated first to interest, then to principal. At June 30, 2019 and 2018, the balance of this Note Receivable was \$9.0 million and \$9.8 million, respectively.

As Montgomery County develops the property, additional payments become due when a 'Payment Event' occurs. A 'Payment Event' is defined as a sale or ground lease of a parcel or the commencement of initial construction on a parcel. The additional payment shall be applied to the minimum annual payment amount. Montgomery County is obligated to pay additional payments for amounts in excess of the minimum annual payment.

The principal portion of additional payments shall be at least determined based upon the ratio of the developable square feet (DSF) of the sold or developed parcel to the sum of the DSF of the sold or developed parcel plus the total DSF of the unsold parcels. Interest shall be the outstanding unpaid interest accrued as of the date of the applicable Payment Event.

The promissory note was amended and restated in 2017, to change the repayment schedule and extend the maturity date from January 15, 2024 to July 15, 2027. Under the amended Promissory Note, the County agrees to make a minimum payment of \$1,238,855, at the interest rate of 4.43%, commencing July 15, 2018 and annually thereafter until the principal and all accrued and unpaid interest and other charges are paid.

### F. <u>DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES</u>

Deferred outflows of resources represent a consumption of net position that is applicable to a future period. Reported examples include:

- (a) Deferred losses on bond refundings resulting from the difference between the carrying value of the refunded debt and its reacquisition price
- (b) Net difference between projected and actual earnings on pension plan investments
- (c) Results of changes in pension assumptions
- (d) Contributions to the OPEB Plan subsequent to the measurement date of the net OPEB liability and before the end of WSSC's reporting period
- (e) Differences between expected and actual experience in the measurement of the total OPEB liability

Deferred inflows of resources represent an acquisition of net assets that is applicable to a future period. Reported examples include:

- (a) Differences between expected and actual experience in the measurement of the total pension liability
- (b) Net difference between projected and actual earnings on pension plan investments
- (c) Net difference between projected and actual earnings on OPEB plan investments

#### G. CAPITAL CONTRIBUTIONS

Capital contributions consisted of the following for the years ended June 30 (in thousands):

	2019			2018		
System development charges	\$	26,276	\$	28,447		
Developer fees		5,737		5,301		
Federal and State grants		995		3,706		
House connections		11,781		6,699		
Land and rights of way		158		2,651		
Other construction projects		39,400		24,288		
Total	\$	84,347	\$	71,092		

#### H. COMPENSATED ABSENCE LIABILITY

Compensated absence liability activity consisted of the following for the years ended June 30 (in thousands):

	2019			2018
Compensated absence liability – beginning of year	\$	12,810	\$	12,255
Increases (incurred)		11,168		10,748
Decreases		(10,834)		(10,193)
Compensated absence liability – end of year	\$	13,144	\$	12,810

This liability is included in accounts payable and accrued expenses on the balance sheet.

# I. <u>DEPOSITS, UNEARNED REVENUE AND OTHER LONG-TERM LIABILITIES</u>

Deposits, unearned revenue and other long-term liabilities, reflected as non-current liabilities on the Balance Sheet, consisted of the following at June 30 (in thousands):

	2019			2018		
Unearned revenue for house connections	\$	13,004	\$	16,124		
Unearned front foot benefit revenue		434		619		
Construction deposits		2,308		2,224		
House connection deposits		2,466		3,424		
Other		4,378		4,568		
Total	\$	22,590	\$	26,959		

# J. BONDS AND NOTES PAYABLE

Bonds and notes payable activity for the year ended June 30, 2019 was as follows (in thousands):

	Beginning			Ending	C	urrent		
	Balance	Increases Decrea		ecreases	Balance	Ma	iturities	
Bonds and notes payable:								
Water supply - other	\$ 1,281,263	\$	181,045	\$	(114,071)	\$ 1,348,237	\$	153,543
Water supply - direct placement	3,036		-		(1,012)	2,024		1,012
Sewage disposal - other	1,521,877		215,231		(127,519)	1,609,589		114,407
Sewage disposal - direct placement	243,093		7,938		(14,243)	236,788		16,828
General construction - other	172,010		33,065		(42,933)	162,142		47,333
General construction - direct placement	1,993		-		(613)	1,380		613
	3,223,272		437,279		(300,391)	3,360,160		333,736
Plus unamortized premium/discount	200,240		30,762		(21,106)	209,896		
Total bonds and notes payable	\$ 3,423,512	\$	468,041	\$	(321,497)	\$ 3,570,056	\$	333,736

Bonds and notes payable activity for the year ended June 30, 2018 was as follows (in thousands):

	Beginning				Ending	(	Current	
	Balance	Inc	creases	D	ecreases	Balance	M	aturities
Bonds and notes payable:								
Water supply - other	\$ 1,083,556	\$	331,225	\$	(133,517)	\$ 1,281,264	\$	155,691
Water supply - direct placement	4,047		-		(1,012)	3,035		1,012
Sewage disposal - other	1,313,496		406,185		(197,803)	1,521,878		115,413
Sewage disposal - direct placement	243,411		13,830		(14,149)	243,092		14,270
General construction - other	187,790		21,095		(36,875)	172,010		51,393
General construction - direct placement	2,611		_		(618)	1,993		584
	2,834,911		772,335		(383,974)	3,223,272		338,363
Plus unamortized premium/discount	171,914		48,917		(20,591)	200,240		_
Total bonds and notes payable	\$ 3,006,825	\$	821,252	\$	(404,565)	\$ 3,423,512	\$	338,363

The unamortized amounts above represent premiums received on outstanding debt issuances.

### J. BONDS AND NOTES PAYABLE (continued)

Bonds payable accrue interest at rates ranging from 0.7% to 5.0%, with an effective interest rate of 3.82% at June 30, 2019. All bonds payable at June 30, 2019, exclusive of refunded bonds, are due serially through the year 2048. Generally, the bonds are callable at a premium after a specified number of years.

In December 2018, WSSC issued \$390.0 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of general, water and sewer infrastructure.

In November 2017, WSSC issued \$459.3 million of Consolidated Public Improvement Bonds to fund new construction, rehabilitation and replacement of water and sewer infrastructure.

In September 2009, WSSC issued \$180.0 million of Consolidated Public Improvement Bonds in two series; \$90.0 million in Tax-Exempt Bonds, Series 2009A and \$90.0 million in Taxable Build America Bonds - Direct Payment to the Issuer, Series 2009B. In September 2010, WSSC issued \$240.0 million of Consolidated Public Improvement Bonds in two series; \$120.0 million in Tax-Exempt Bonds, Series 2010A and \$120.0 million in Taxable Build America Bonds - Direct Payment to the Issuer, Series 2010B. The American Recovery and Reinvestment Act of 2009 created the Build America Bonds program. This program is intended to assist state and local municipalities in issuing debt. One provision of the program is for issuance of taxable Build America Bonds to finance capital expenditures while providing a federal subsidy of 35% of the interest payment to the issuer. Due to government sequestration enacted in March 2013, the December 1, 2015 and June 1, 2016 subsidies were reduced by 2.38%. The December 1, 2016 and June 1, 2017 subsidies were reduced by 2.42%. The December 1, 2018 subsidies were reduced by 2.31%. The December 1, 2018 and June 1, 2019 subsidies were reduced by 2.17%. The subsidy is payable over the life of the issue, and in the schedule below it is assumed that the remainder of subsidy payments will be made at the original 35%.

On December 13, 2017, the Commission completed a crossover refunding for the 2009 Build America Bonds – Direct Payment to the Issuer, Series 2009B. The crossover date for the bonds was June 1, 2019, at which time the 2009 Build America Bonds, 2009B were fully defeased and redeemed.

Bond and note maturities and interest thereon, including Taxable Build America Bond subsidies, for the next five years are as follows (in thousands):

	Principal Year Ended Other		Principal Direct Placement		Interest Other Requirements		Interest Direct Placement Requirements			
Year Ended									Build America Bond Subsidies	
June 30	Maturities		Maturities							
2020	\$	315,283	\$	18,453	\$	125,361	\$	2,215	\$	(1,789)
2021		138,530		19,900		118,437		2,013		(1,789)
2022		134,289		18,177		111,784		1,824		(1,640)
2023		132,438		18,319		108,096		1,652		(1,485)
2024		133,327		17,732		101,433		1,483		(1,323)

Bond and note maturities and interest thereon, including Taxable Build America Bond subsidies, in five-year increments for fiscal years after 2024 are as follows (in thousands):

Year Ended June 30	Principal Other Maturities		Principal Direct Placement Maturities		Interest Other Requirements		Interest Direct Placement Requirements		Build America Bond Subsidies	
2025-2029	\$	638,060	\$	72,366	\$	417,179	\$	5,267	\$	(3,935)
2030-2034		454,853		71,552		290,552		1,946		(204)
2035-2039		425,218		3,693		197,968		27		-
2040-2044		509,945		-		106,290		-		-
2045-2048		238,025		_		18.040		_		_

# J. BONDS AND NOTES PAYABLE (continued)

Bond Anticipation Notes (the Notes) are remarketed weekly by WSSC's remarketing agent at prevailing weekly tax-exempt interest rates. Interest rates on the Notes ranged from 0.91% to 2.25% during fiscal year 2019 and from 0.61% to 1.90% during fiscal year 2018. Any or all buyers of the Notes may demand payment from WSSC's remarketing agent upon seven days' notice. WSSC's remarketing agents are prepared to remarket the Notes in such eventuality. The Notes were sold under a bank line of credit agreement which acts as a guarantee of liquidity for the Notes in the event that the Notes cannot be remarketed. On August 28, 2013, the Commission replaced the series "A" notes with two separate series (A&B), each backed by their own line of credit. On July 26, 2019, the Commission extended the current line of credit agreements with both TD Bank and State Street Bank & Trust through August 28, 2023. The maximum amount available under each line of credit, subject to certain conditions, is \$107.5 million. In aggregate, the total line of credit is \$215.0 million.

At June 30, 2019 and 2018, \$177.8 million and \$190.2 million respectively, of the Notes were outstanding. WSSC expects to redeem these Notes with proceeds of future bond issues or annual amortization. The Commission issued \$42.5 million in Series A Notes and \$52.5 million in Series B Notes on August 31, 2016. On June 24, 2015, the Commission issued \$35.0 million in Series A Notes and \$55.0 million in Series B Notes. On February 26, 2014, WSSC issued \$50.0 million in Series B Notes. The Commission redeemed \$12.4 million each in Notes on June 27, 2019 and June 6, 2018, respectively, as part of the water, sewer and general debt service amortization. The Notes are treated as bonds, and as such, are expected to be amortized over a 20-year term. However, because these Notes are callable, the entire \$177.8 million has been included in current maturities (fiscal 2019 principal maturities), and an estimated \$6.2 million has been included in the fiscal 2020 interest requirements. Additional estimated interest requirements at prevailing rates through 2036 on these Notes, assuming future redemption from proceeds of bonds, would total \$64.1 million.

Since November 1989, WSSC has participated in a loan program established by the State of Maryland to loan money to Maryland municipalities for local water and sewer projects. The program, known as the Maryland Water Quality Revolving Loan Fund, is designed to offer these municipalities loans at reduced interest rates. According to GASB Statement No. 88, the Maryland Water Quality Revolving Loan Fund is a direct placement bond. As of June 30, 2019, WSSC borrowed \$408.1 million from the program. The total principal balance outstanding as of June 30, 2019 and 2018 was \$240.2 million and \$248.1 million, respectively. WSSC does not have assets that are pledged as collateral for the loan, however, WSSC has authority to assess an ad valorem tax to pay debt service if necessary. There has not been any event of default or termination on the Maryland Water Quality Revolving Loan.

Proceeds of notes payable to the Federal government were used to make improvements to the Jennings Randolph Reservoir for backup and peak-day water supply. The note payable accrues interest at 3.25% and balances outstanding at June 30, 2019 and 2018 were \$20.2 million and \$20.9 million, respectively.

WSSC is in compliance with all terms of its debt agreements at June 30, 2019 and 2018.

### K. BOND REFUNDINGS

WSSC sells refunding bonds, thereby defeasing outstanding bonds, to reduce total debt service payments over the remaining life of the refunded bonds and to obtain an economic gain (difference between the present value of the old and new debt service payments) from the transactions.

The refunded bonds continue to be general obligations of WSSC until redeemed or called. However, the net proceeds of the refunding bonds are applied toward the purchase of U.S. Government obligations (held in escrow) with maturities and interest sufficient to meet debt service and call premiums, if any, on the refunded bonds. The holders of the refunded bonds have first lien on all assets held in escrow. Refunded bonds outstanding at June 30, 2019 and 2018, which amounted to \$217.5 million, are considered to be defeased and are not reflected in the accompanying financial statements.

# K. BOND REFUNDINGS (continued)

In March 2019, WSSC sold \$39.3 million of refunding bonds with interest rates ranging from 2.00% to 5.00% to refund \$42.8 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.50% to 5.00%. The net proceeds of \$43.5 million (including a premium of \$4.4 million) were used to purchase selected open market securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The March 2019 refunding will reduce WSSC's total debt service payments over the next 15 years by \$3.0 million and provide an economic gain of \$2.9 million.

In November 2017, WSSC sold \$220.2 million of refunding bonds with interest rates ranging from 3.00% to 5.00% to refund \$217.5 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 3.00% to 5.00%. The net proceeds of \$237.2 million (including a premium of \$18.1 million) were used to purchase selected open market securities. Those securities were deposited with an escrow agent to provide for all future debt service payments and the early redemption of callable bonds. The November 2017 refunding will reduce WSSC's total debt service payments over the next 15 years by \$11.7 million and provide an economic gain of \$9.8 million.

In December 2017, WSSC sold \$79.1 million of crossover refunding bonds with an interest rate of 5.00%. The bonds refunded \$90.0 million of outstanding callable water supply, sewage disposal and general construction bonds with interest rates ranging from 4.35% to 5.00%. Proceeds from the refunding bonds were used to purchase U.S. government securities in an irrevocable trust with an escrow agent and provided debt service payments on the Series 2009B on the crossover date of June 1, 2019. As a result of the crossover refunding issue, WSSC will save \$4.9 million in debt service payments and achieve an economic gain of \$4.2 million.

Refunded bonds are considered to be defeased and the liability is not reflected in the financial statements.

Effective July 1, 1993, WSSC adopted GASB Statement No. 23, Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities. GASB No. 23 requires deferral of the difference between the reacquisition price and the carrying amount of the old debt. The difference is reported in the accompanying financial statements as a deferred outflow of resources and is being amortized to interest on bonds and notes through the year 2032 using the proportionate-to-stated interest method. Amortization totaling \$1.0 million and \$1.4 million in fiscal 2019 and 2018, respectively, was recorded as an interest adjustment on bonds and notes payable in the accompanying statements of revenues, expenses and changes in net position.

In accordance with GASB 65, deferred amounts from debt refundings are now illustrated as Deferred Outflows or Inflows of Resources on the Balance Sheet.

# L. RETIREMENT PLAN

#### **Plan Description**

The Washington Suburban Sanitary Commission Employees' Retirement Plan (the Plan), a single employer contributory defined benefit retirement plan, was established in 1967 to provide retirement and death benefits for the employees of the Washington Suburban Sanitary Commission (WSSC) under conditions set forth in the Plan Document based on an employee's age, length of service, and compensation. The Retirement Plan Document is amended from time to time, with the Plan last amended on January 15, 2016. The Plan may be amended by Commission resolution or by the Executive Director on behalf of the Commission.

WSSC implemented the Open Version of the Plan on July 1, 1978. Members of the Plan as of June 30, 1978 had an option to be included in the Open Version. This option expired December 31, 1978. The Open Version is mandatory for new employees. It generally provides for reduced employee contributions and benefits.

### L. <u>RETIREMENT PLAN</u> (continued)

As of December 31, 2018 and 2017, there were 1,641 and 1,616 employees, respectively, participating in the Open Version of the Plan, and 5 and 7 employees, respectively, participating in the Closed Version of the Plan, a total of 1,646 and 1,623 employee participants, respectively.

As of December 31, 2018 and 2017, there were 1,630 and 1,600 retirees and/or beneficiaries, respectively, receiving benefits from the Plan, and there were 110 and 105 terminated vested employees, respectively, not yet receiving benefits. Eleven and sixteen employees retired in fiscal years 2018 and 2017, respectively, and began receiving benefits in subsequent fiscal years.

Actuarial studies are performed at least once every two years as of June  $30^{th}$  and the measurement date for the net pension liability is December  $31^{st}$ .

### **Contributions**

WSSC funds annual pension plan costs based upon a level percentage of payroll costs. WSSC's contribution, which is paid in a lump sum on July 1 each year, amounted to \$25.5 million and \$24.2 million on July 1, 2018 and 2017, respectively.

### **Pension Benefits**

The Plan provides for 100% vesting of retirement benefits after five years of credited service.

Generally, the normal retirement benefits payable to an eligible participant are equal to the sum of:

- 1. 2.1% of final average monthly compensation multiplied by the Closed Version credited service, plus
- 2. 1.4% of final average monthly compensation multiplied by the Open Version credited service where the sum of Closed Version credited service and Open Version credited service, exclusive of accumulated sick leave service is subject to a maximum of 36 years.

The Plan provides options for disability and early retirement to eligible participants or their surviving spouses.

The Plan provides for periodic cost of living increases to retirement benefits. Participants covered by the Closed Version will receive an increase two months following a sustained increase in the Consumer Price Index of 3% or more. Participants in the Open Version receive an increase each March 1, based on the preceding calendar year's increase in the Consumer Price Index. The first increase may be pro-rated depending on the time of retirement.

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

	2018	2017
Inflation	2.50%	2.50%
Salary increases		
Up to 5 years of Service	7.50%	7.50%
6+ years of service	2.75%	2.75%
Investment rate of return	7.00%	7.00%

# L. <u>RETIREMENT PLAN</u> (continued)

The mortality rates for 2018 were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, with Blue Collar adjustments and one-year age set-forward, and projected to 2025 using Scale BB.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience analysis covering 2011 through 2015.

Further details on assumptions are provided in the valuation report.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation and the final investment return assumption are summarized in the following table:

		Long Term
	Target	Expected Real
	Allocation	Rate of Return
Asset class:		
Domestic Equity	40.00%	5.70%
Non-U.S. Equity	25.00%	5.90%
U.S. Fixed Income	30.00%	2.55%
Real Esate	5.00%	4.25%
Total Weighted Average Real Return	100.00%	4.73%
Plus Inflation		2.50%
Total Return without Adjustment		7.23%
Risk Adjustment		-0.23%
Total Expected Return		7.00%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00% for 2018 and 2017. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Commission contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension investments was applied to all periods of projected benefit payments to determine the total pension liability.

# L. <u>RETIREMENT PLAN</u> (continued)

# **Other Key Actuarial Assumptions**

The other key actuarial assumptions that determined the total pension liability as of December 31, 2018 and 2017 included:

Valuation date	July 1, 2018	July 1, 2017
Measurement date	December 31, 2018	December 31, 2017
Inflation	2.50%	2.50%
Salary increased including inflation	2.75% to 7.50%	2.75% to 7.50%

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Plan, calculated using the discount rate of 7.00% for each of 2018 and 2017, as well as what the Plan's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate (in thousands).

	Current						
	1% Decrease 6.00%		Discount Rate 7.00%		1% Increase 8.00%		
Net Pension Liability - 2018	\$	335,194	\$	226,628	\$	134,791	
Net Pension Liability - 2017	\$	207,447	\$	102,536	\$	13,785	

# L. <u>RETIREMENT PLAN</u> (continued)

# **Changes in the Net Pension Liability**

Changes in the Net Pension Liability for the year ended December 31, 2018 were as follows (in thousands):

	Increase (Decrease)							
	Plan							
	Tot	al Pension	Fid	uciary Net	Ne	t Pension		
	I	iability	F	Position	Liability			
	(a)			(b)	(	a) – (b)		
Balances at 12/31/17	\$	936,361	\$	833,825	\$	102,536		
Changes for the year:								
Service cost	11,558 -					11,558		
Interest		65,379		-		65,379		
Differences between expected and actual								
experience		16,448		-		16,448		
Changes in assumptions		-		-		-		
Contributions – employer		-		25,480		(25,480)		
Contributions – employee		-	4,150			(4,150)		
Net investment income	-		(60,337)			60,337		
Benefit payments, including refunds of								
employee contributions		(61,533)		(61,533)		-		
Administrative expense*		-				-		
Net change		31,852		(92,240)		124,092		
Balances at 12/31/18	\$	968,213	\$	741,585	\$	226,628		

Plan's fiduciary net position as a percentage of the total pension liability

76.59%

<sup>\*</sup> Administrative expenses are paid directly by WSSC

# L. <u>RETIREMENT PLAN</u> (continued)

Changes in the Net Pension Liability for the year ended December 31, 2017 were as follows (in thousands):

		Increase (Decrease)						
	Plan							
	Tota	1 Pension	Fidu	iciary Net	Ne	t Pension		
	Li	ability	P	osition	]	Liability		
		(a) (b) (a)		(a) (b) (a) – (b)		(b)		(a) – (b)
Balances at 12/31/16	\$	917,584	\$	744,798	\$	172,786		
Changes for the year:								
Service cost		10,745		-		10,745		
Interest		63,200			- 63,200			
Differences between expected and actual								
experience		3,474 -				3,474		
Changes in assumptions		-		-		-		
Contributions – employer		-		24,193		(24,193)		
Contributions – employee		-		5,291	(5,29			
Net investment income		-		118,185	(118,185			
Benefit payments, including refunds of								
employee contributions		(58,642)		(58,642)		-		
Administrative expense*		-		-		-		
Net change		18,777		89,027		(70,250)		
Balances at 12/31/17	\$	936,361	\$	833,825	\$	102,536		

Plan's fiduciary net position as a percentage of the total pension liability

89.05%

# **Pension Expense**

For the years ended June 30, 2019 and 2018, WSSC recognized pension expense as follows (in thousands):

	2019		
Pension cost distributions:			
Operating	\$ 21,931	\$	20,544
Non-operating	(8,850)		(10,050)
Capital	 26,869		(8,546)
Total pension expense	\$ 39,950	\$	1,948

<sup>\*</sup> Administrative expenses are paid directly by WSSC

# L. <u>RETIREMENT PLAN</u> (continued)

### **Deferred Outflows (Inflows) of Resources**

Deferred outflows of resources and deferred inflows of resources related to pensions were reported for the years ended June 30, 2019 and 2018 from the following sources (in thousands):

Deferred Outflows	2019	2018		
Changes in assumptions  Net difference between projected and actual earnings	\$ 10,753	\$	16,129	
on pension plan investments	 62,428		-	
Deferred Outflows	\$ 73,181	\$	16,129	
Deferred Inflows				
Differences between expected and actual experience	\$ (11,394)	\$	(35,576)	
Net difference between projected and actual earnings				
on pension plan investments	 _	-	(29,595)	
Deferred Inflows	\$ (11,394)	\$	(65,171)	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands):

Year ended	
<u>June 30</u>	<u>Amortization</u>
2020	\$18,992
2021	5,118
2022	11,256
2023	26,421

Historical trend information showing the Plan's progress is presented in the Plan's December 31, 2018 comprehensive annual financial report, which can be requested from WSSC's offices.

### **Retirement Restoration Plan**

Effective July 1, 1995, WSSC established the Washington Suburban Sanitary Commission Employees' Retirement Restoration Plan (the Restoration Plan), a non-qualified plan. The purpose of the Restoration Plan is to restore most of the benefits foregone by participants in the WSSC Employees' Retirement Plan when such benefits are limited by the maximum benefit provisions of Section 415 of the Internal Revenue Code. During fiscal years 2019 and 2018, the Restoration Plan paid benefits totaling \$26,000 and \$27,000, respectively.

### M. OTHER POST EMPLOYMENT BENEFITS (OPEB)

### **Plan Description**

Post-employment benefits are provided under a set of personnel policies (herein referred to, collectively, as the "OPEB Plan"). The OPEB Plan and its underlying trust, a single employer defined benefit plan, was established in 2007 to provide life insurance, healthcare and prescription drug benefits for OPEB Plan participants and beneficiaries of the WSSC under conditions set forth in the Trust Agreement, including the payment of reasonable administrative expenses. WSSC employees are eligible to continue group insurance coverage after retirement provided that retiring employees have had coverage in effect for two years prior to retirement.

As of December 31, 2018 and 2017, there were 1,646 and 1,623 active employees and 1,630 and 1,600 retirees, respectively. WSSC has the right to amend the Trust Fund Agreement.

Actuarial studies are performed at least once every two years as of June 30<sup>th</sup> and the measurement date for the net pension liability is December 31<sup>st</sup>.

#### **Member and Employer Contributions**

WSSC contributes to the OPEB Plan as it deems appropriate. WSSC initially elected to phase-in payments to the Trust over a five-year period, such that 20% of the difference between the annual required contribution and total cash expenses (funded on a "Pay-as-you-go" basis) would be funded in fiscal year 2007 and 40% of this difference would be funded in fiscal year 2008. During the third year (2009) of the phase in, WSSC elected to phase-in this difference over an eight-year period, which ended in 2014. WSSC made cash contributions of \$10.0 million for the years ending December 31, 2018 and 2017.

The OPEB Plan recognizes revenues and expenditures for third-party payments made by WSSC related to benefits payments and administrative expenses. Accordingly, the OPEB Plan has included "on behalf" payments made by WSSC during the years 2018 and 2017 of \$14.8 million and \$15.8 million, respectively.

"On-behalf" payments by WSSC made subsequent to the measurement dates of December 31, 2018 and 2017 are reported as deferred outflows of contributions at June 30, 2019 and 2018 totaling \$4.4 million and \$4.2 million, respectively.

# **OPEB Benefits**

The OPEB Plan pays 70-80% of the full premium for medical and prescription drug coverage for eligible participants and qualified dependents. In addition, employees who retired in 1982 and after are eligible for life insurance benefits. The amount of retiree life insurance coverage begins at 85% of the employee's salary as of the day immediately prior to retirement, and decreases over a four-year period, until coverage equals either 25% of that salary or \$5,000, whichever is greater.

### **OPEB Plan Termination**

In the event of the OPEB Plan termination, assets shall be allocated for the payment of benefits and administrative expenses in accordance with the OPEB Plan and Trust Agreement.

# M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)

# **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Healthcare cost trends	
2017	5.75%
2018	5.50%
2019	5.25%
2020	4.75%
Thereafter	4.50%
Post-Medicare	4.50%
Investment rate of return	7.00%

The mortality rates for 2017 were based on the RP-2000 Healthy Annuitant mortality table, for males and females, with one year set forward, and projected to 2025 using Scale BB. The RP2000 Disabled tables were used for the valuation of disabled lives. The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience analysis in 2016.

Further details on assumptions are provided in the valuation report.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. This is then modified through a Monte-Carlo simulation process, by which a (downward) risk adjustment is applied to the baseline expected return. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation and the final investment return assumption are summarized in the following tables:

		Long Term
	Target	Expected Real
	Allocation	Rate of Return
Asset class:		
Domestic Equity	40.70%	5.70%
Non-U.S. Equity	24.80%	5.90%
U.S. Fixed Income - Investment	30.20%	2.00%
U.S. Fixed Income - High Yield	2.60%	3.35%
Emerging Markets Currency	1.70%	3.80%
Total Weighted Average Real Return	100.00%	4.54%
Plus Inflation		2.50%
Total Return without Adjustment		7.04%
Risk Adjustment		-0.04%
Total Expected Return		7.00%

# M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)

# **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.00%. The OPEB Plan's funding expectations/policy is to contribute approximately \$10.0 million per year to the OPEB trust, in addition to paying benefits for retirees. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the expected trust return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, calculated using the discount rate of 7.00%, as well as what WSSC's net OPEB liability would be if it were calculated using rates that are 1.00% lower or 1.00% higher than the current rate (in thousands).

	1% Decrease 6.00%					1% Increase 8.00%		
Net OPEB Liability - 2018	\$	158,153	\$	129,529	\$	105,731		
Net OPEB Liability - 2017	\$	149,872	\$	121,759	\$	98,934		

### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trends

The following presents the net OPEB liability, calculated using the trend assumptions below, as well as, what WSSC's net OPEB liability would be if it were calculated using rates that are 1% lower or 1% higher than the current rate (in thousands).

	1% Decrease 3.50%			rent Trend 4.50%	1% Increase 5.50%		
Net OPEB Liability - 2018	\$	103,709	\$	129,529	\$	160,830	
Net OPEB Liability - 2017	\$	97,454	\$	121,759	\$	151,191	

#### **Other Key Actuarial Assumptions**

The other key actuarial assumptions that determined the total OPEB liability as of December 31, 2018 and 2017 included:

Valuation date	July 1, 2017	July 1, 2017
Measurement date	December 31, 2018	December 31, 2017
Inflation	2.50%	2.50%

# M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)

# **Changes in the Net OPEB Liability**

Changes in the Net OPEB Liability for the year ended December 31, 2018 were as follows (in thousands):

	Increase (Decrease)							
	Plan							
	То	tal OPEB	Fidu	iciary Net	N	et OPEB		
	Ι	Liability	P	osition	I	Liability		
	(a)			(b)	(	a) – (b)		
Balances at 12/31/17	\$	240,304	\$	118,545	\$	121,759		
Changes for the year:								
Service cost		2,798		-		2,798		
Interest		16,659		-		16,659		
Differences between expected and actual experience								
Changes in assumptions		_		-		_		
Contributions – employer, including benefits						_		
paid		-		20,421		(20,421)		
Contributions – retiree		-		4,340		(4,340)		
Net investment income		-		(8,690)		8,690		
Benefit payments, including refunds of								
employee contributions		(10,420)		(14,760)		4,340		
Administrative expense*		-		(44)		44		
Net change		9,037		1,267		7,770		
Balances at 12/31/18	\$	249,341	\$	119,812	\$	129,529		
Plan's fiduciary net position as a percentage o	f	48.05%						

<sup>\*</sup> Administrative expenses are paid directly by WSSC

the total pension liability

# M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)

Changes in the Net OPEB Liability for the year ended December 31, 2017 were as follows (in thousands):

	Increase (Decrease)							
	Plan							
	Tot	tal OPEB	Fidu	iciary Net	N	et OPEB		
	L	iability	P	osition	I	Liability		
		(a)		(b)	(	(a) – (b)		
Balances at 12/31/16	\$	228,143	\$	94,318	\$	133,825		
Changes for the year:								
Service cost		2,716		-		2,716		
Interest		16,104		-		16,104		
Differences between expected and actual								
experience		4,927		-		4,927		
Changes in assumptions		-		-		-		
Contributions – employer, including benefits						-		
paid		-		21,586		(21,586)		
Contributions – retiree		-		4,168		(4,168)		
Net investment income		-		14,247		(14,247)		
Benefit payments, including refunds of								
employee contributions		(11,586)		(15,754)		4,168		
Administrative expense*		-		(20)		20		
Net change		12,161		24,227		(12,066)		
Balances at 12/31/17	\$	240,304	\$	118,545	\$	121,759		

Plan's fiduciary net position as a percentage of the total pension liability

49.33%

<sup>\*</sup> Administrative expenses are paid directly by WSSC

# M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)

# **OPEB Expense**

For the years ended June 30, 2019 and 2018, WSSC recognized OPEB expense as follows (in thousands):

	2019		
OPEB cost distributions:	 		
Operating	\$ 8,663	\$	9,357
Non-operating	(304)		(286)
Capital	 5,110		1,975
Total OPEB expense	\$ 13,469	\$	11,046

# **Deferred Outflows (Inflows) of Resources**

Deferred outflows of resources and deferred inflows of resources related to pensions were reported for the years ended June 30, 2019 and 2018 from the following sources (in thousands):

Deferred Outflows	2019		 2018
Contributions made subsequent to the measurement date	\$	4,441	\$ 4,236
Net difference between expected and actual experience		2,956	3,942
Net difference between projected and actual earnings			
on OPEB plan investments		8,324	\$ -
Deferred Outflows	\$	15,721	\$ 8,178
Deferred Inflows			
Net difference between projected and actual earnings			
on OPEB plan investments	\$		\$ (7,524)
Deferred Inflows	\$		\$ (7,524)

Contributions made subsequent to the measurement date will be recognized as expense in the next year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (in thousands):

Year ended	
<u>June 30</u>	<b>Amortization</b>
2020	\$2,425
2021	2,425
2022	2,974
2023	3,456

#### M. OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)

Historical trend information showing the Plan's progress is presented in the Plan's December 31, 2018 comprehensive annual financial report, which can be requested from WSSC's offices.

### N. DEFERRED COMPENSATION PLAN

WSSC offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The deferred compensation plan, available to all employees, permits them to defer a portion of their salaries until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. All of the assets of the deferred compensation plan are held in a trust for the exclusive benefit of participants and beneficiaries. Participants' rights under the plan are equal to the fair market value of the deferred account for each participant.

### O. COMMITMENTS AND CONTINGENCIES

Construction expenditures for fiscal 2020 are not expected to exceed \$639 million, a portion of which will be funded by capital contributions. Commitments in connection with this construction program approximated \$175 million at June 30, 2019.

For fiscal years 2019 and 2018, the Commission paid \$44.1 million and \$83.0 million, respectively, to fund its share of construction costs under the regional Blue Plains Intermunicipal Agreement of 2012. The Commission estimates its share of the construction costs over the next six years to be \$368.2 million, of which \$62.1 million is expected to be incurred in fiscal year 2020 and the balance over fiscal years 2021 to 2026. In addition, for fiscal years 2019 and 2018, the Commission made total payments of \$56.0 million and \$56.5 million, respectively, to DC Water for its share of operating and maintenance costs.

WSSC receives several federal and state grants. The grant funds expended are subject to compliance audits by the grantors.

The United States Department of Justice, the United States Environmental Protection Agency and the Maryland Department of the Environment (collectively, "the Regulators") alleged, in previous years, that sanitary sewer overflows ("SSOs") from WSSC's sanitary sewer collection system were violations of the Federal Clean Water Act and analogous State law. Federal agencies have pursued similar enforcement actions nationally against public wastewater treatment system owners. WSSC contested this action and the initial remedial measures proposed by the Regulators. Negotiations to resolve the enforcement action through the entry of a mutually agreeable Consent Decree began in March 2002. In July 2005, a proposed Consent Decree was executed between WSSC, the Regulators and four environmental groups in which WSSC agreed to undertake certain remedial measures to eliminate and/or reduce SSO occurrences. The proposed Consent Decree was approved by the U.S. District Court with an official start date of December 7, 2005. In fiscal 2016, the U.S. District Court approved a six-year extension to the original term of the Consent Decree. Costs of these remedial measures are estimated at \$1,636.9 million and are to be expended over at least 19 years, \$249.5 million of which is expected to be incurred after fiscal year 2019. The costs are included in WSSC's budget and capital improvements program. WSSC also paid civil penalties totaling \$1.1 million. These costs were accrued in fiscal 2005, and paid in fiscal 2006.

### O. <u>COMMITMENTS AND CONTINGENCIES</u> (continued)

In February 2014, the Potomac Riverkeeper, Inc. ("PR") and the Chesapeake Bay Foundation, Inc. ("CBF") filed a complaint for injunctive relief and penalties in U.S. District Court in Maryland alleging violations of the Clean Water Act ("CWA") by the Commission (the "Issuer"). Under a Consent Decree executed by the District Court of Maryland on April 15, 2016, the Commission is required to undertake short-term operational changes and capital improvements at the Potomac Water Filtration Plant that will enable WSSC to reduce solids discharged to the river, and to plan, design and implement upgrades or new construction to achieve requirements established by MDE and incorporated in a new discharge permit. An Audit report and Long-Term Upgrade Plan were submitted by WSSC for consideration by MDE on December 26, 2016. WSSC and its consultant prepared an Amended Long-Term Upgrade Plan to address deficiencies in the 2016 Plan and issues raised by MDE and PR in response to the Plan. The work required to implement the Long-Term Capital Improvement Project(s) shall be fully implemented in accordance with the schedule in the Long-Term Upgrade Plan. The Commission shall be subject to lump-sum stipulated penalties for failure to implement Long-Term Capital Improvement Project(s) by January 1, 2026. Costs for implementation of improvements are estimated at \$202 million, \$194 million of which is expected to be incurred after fiscal year 2019. The costs are included in WSSC's budget and capital improvements program.

WSSC is involved in judicial and administrative proceedings. These actions include personal injury, property damage, personnel and environmental claims, and various claims filed by contractors against WSSC for cost overruns on construction contracts. While the outcomes of these matters are uncertain, it is the opinion of management and WSSC's General Counsel that resolution of all claims outstanding will not have a material adverse effect on the financial position or changes in net position of WSSC.

WSSC purchases insurance on its property (structures, contents, boiler and machinery, etc.) for physical damages where it has been determined that a reasonable amount of exposure exists. In addition, WSSC is self-insured for workers' compensation in accordance with the statutory requirements of the State of Maryland. The workers' compensation accrued liability includes an estimate for claims incurred but not yet reported to the claims administrator. WSSC also maintains crime and terrorism insurance and fiduciary liability policies having various self-insured retention levels. Claims have not exceeded policy limits in the past three years.

WSSC is self-insured for all public liability. Each year, funds are budgeted for normal claims. However, should the past loss experience change, or should a catastrophic loss occur in excess of applicable insurance coverage, funds for such loss or losses would have to be obtained from ad valorem taxation or other sources of revenue since a self-insurance fund has not been established.

General liability and workers' compensation claim activity consisted of the following at June 30 (in thousands):

	 2019	2018
Claim liability - beginning of year	\$ 14,437	\$ 16,981
Current year claims and changes in estimates	3,535	10,475
Claim payments	 (9,327)	 (13,019)
Claim liability - end of year	\$ 8,645	\$ 14,437

This liability is included in accounts payable and accrued expenses on the balance sheet.

During fiscal years 2019 and 2018, WSSC leased a variety of equipment with annual rental payments of approximately \$2.3 million and \$1.3 million, respectively.

# P. <u>SUBSEQUENT EVENTS</u>

The WSSC has evaluated events subsequent to October 17, 2019 and through the date the financial statements were available to be issued, and determined there have not been any events that have occurred that would require adjustments to the financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

# WASHINGTON SUBURBAN SANITARY COMMISSION REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS SCHEDULE A-1

		2018		2017	_	2016	 2015	 2014	_	2013
Total Pension Liability										
Service cost	\$	11,557,550	\$	10,744,773	\$	10,576,413	\$ 9,828,010	\$ 11,098,519	\$	10,541,264
Interest on total pension liability		65,379,327		63,199,825		61,935,402	61,611,259	67,317,785		66,214,298
Effect of plan changes		-		-		-	-	-		-
Effect of assumption changes or inputs		-		-		-	32,257,956	-		-
Differences between expected and actual experience		16,447,791		3,474,382		(10,448,960)	(53,390,196)	(8,657,936)		-
Benefit payments, including refunds		(61,533,446)		(58,642,039)		(57,554,539)	 (56,672,851)	 (54,934,361)		(53,545,268)
Net change in total pension liability		31,851,222		18,776,941		4,508,316	(6,365,822)	14,824,007		23,210,294
Total pension liability, beginning of the year		936,361,482		917,584,541		913,076,225	 919,442,047	 904,618,040		881,407,746
Total pension liability, end of the year	_	968,212,704	_	936,361,482		917,584,541	913,076,225	919,442,047		904,618,040
Plan Fiduciary Net Pension										
Employer contributions		25,479,895		24,193,214		22,606,529	22,346,849	20,965,016		20,498,919
Member contributions		4,150,303		5,290,757		4,213,793	3,930,364	3,823,065		3,652,732
Investment income, net of investment expenses		(60,337,268)		118,185,475		61,852,141	(10,371,883)	37,575,770		110,734,486
Benefit payments, including refunds		(61,533,446)		(58,642,039)		(57,554,539)	(56,672,851)	(54,934,361)		(53,545,268)
Net change in plan fiduciary net position	-	(92,240,516)		89,027,407		31,117,924	(40,767,521)	7,429,490		81,340,869
Plan fiduciary net position, beginning of year		833,825,358		744,797,951		713,680,027	754,447,548	747,018,058		665,677,189
Plan fiduciary net position, end of year	-	741,584,842		833,825,358		744,797,951	713,680,027	754,447,548		747,018,058
Net pension liability, beginning of year	-	102,536,124		172,786,590		199,396,198	164,994,499	157,599,982		215,730,557
Net pension liability, end of year	\$	226,627,862	\$	102,536,124	\$	172,786,590	\$ 199,396,198	\$ 164,994,499	\$	157,599,982
Plan fiduciary net position as a percentage of total										
pension liability		76.6%		89.0%		81.2%	78.2%	82.1%		82.6%
Covered payroll	\$	150,768,609	\$	143,155,101	\$	133,766,444	\$ 132,229,882	\$ 124,053,349	\$	121,295,379
Plan's net pension liability as a percentage of										
covered payroll		150.3%		71.6%		129.2%	150.8%	133.0%		129.9%

This schedule is presented to illustrate the requirement to show information for 10 years. The Plan presents information for available years and additional years will be displayed as they become available.

### Notes to Schedule of Changes in Net Pension Liability and Related Ratios:

**Benefit changes**: - There have been no changes in benefit assumptions since the implementation of GASB 67 and 68.

Changes in assumptions - There were several changes in actuarial assumptions since the prior year, including rates of mortality, retirement, and termination; as well as inflation, salary increases, and investment return.

# WASHINGTON SUBURBAN SANITARY COMMISSION REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF EMPLOYER CONTRIBUTIONS - PENSION SCHEDULE A-2

Year	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a % of Covered Payroll
2009	14,444,809	16,758,266	(2,313,457)	99,161,337	16.9%
2010	12,201,033	18,224,804	(6,023,771)	107,839,077	16.9%
2011	26,295,382	18,686,402	7,608,980	110,570,426	16.9%
2012	22,757,807	19,038,875	3,718,932	112,656,065	16.9%
2013	22,739,819	20,498,919	2,240,900	121,295,379	16.9%
2014	25,745,448	20,965,016	4,780,432	124,053,349	16.9%
2015	20,100,358	22,346,849	(2,246,491)	132,229,876	16.9%
2016	18,393,733	22,606,529	(4,212,796)	133,766,444	16.9%
2017	18,591,764	24,193,214	(5,601,450)	143,155,112	16.9%
2018	18,232,265	25,479,895	(7,247,630)	150,768,609	16.9%

### **Notes to Schedule of Contributions:**

### Valuation date:

Actuarially determined contribution rates are calculated as of July 1st of the fiscal year in which the contributions are reported. WSSC's policy is to complete an actuarial study at least once every two years.

# Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal (funding valuation uses a fixed rate of contribution)
Inflation	2.50%
Salary increases	2.75 to 7.50 % including inflation
Investment rate of return	7.0% net of pension plan investment expenses, including inflation
Retirement age	Table of rates by age and eligibility
Mortality	Mortality rates were based on the RP-2000 Healthy Annuitant Mortality Table for Males or Females, with Blue Collar adjustments and one-year age set-forward and projected to 2025 using Scale BB. The actuarial assumptions used in the July 1, 2018 valuation were based on the results of the actuarial experience analysis covering 2011 through 2015.

# WASHINGTON SUBURBAN SANITARY COMMISSION REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS SCHEDULE A-3

	2018	2017	2016
Total OPEB Liability			
Service cost	\$ 2,797,356	\$ 2,715,880	\$ 2,852,227
Interest on total OPEB liability	16,658,625	16,104,693	15,302,770
Effect of plan changes	-	-	-
Effect of assumption changes or inputs	-	-	-
Differences between expected and actual experience	-	4,927,026	-
Benefit payments, including refunds	(10,420,568)	(11,586,194)	(11,348,096)
Net change in total OPEB liability	9,035,413	12,161,405	6,806,901
Total OPEB liability, beginning of the year	240,305,157	228,143,752	221,336,851
Total OPEB liability, end of the year	249,340,570	240,305,157	228,143,752
Plan Fiduciary Net Pension			
Employer contributions, including benefits paid	20,420,568	21,586,194	21,348,096
Member contributions	4,339,559	4,168,418	3,967,312
Investment income, net of investment expenses	(8,690,017)	14,247,468	8,362,666
Benefit payments, including refunds	(14,760,127)	(15,754,612)	(15,315,408)
Administrative expenses	(43,750)	(20,000)	-
Net change in plan fiduciary net position	1,266,233	24,227,468	18,362,666
Plan fiduciary net position, beginning of year	118,545,704	94,318,236	75,955,570
Plan fiduciary net position, end of year	119,811,937	118,545,704	94,318,236
Net OPEB liability, beginning of year	121,759,453	133,825,516	145,381,281
Net OPEB liability, end of year	\$ 129,528,633	\$ 121,759,453	\$ 133,825,516
Plan fiduciary net position as a percentage of total OPEB liability			
	48.1%	49.3%	41.3%
Covered employee payroll	\$ 132,955,474	\$ 124,331,306	\$ 122,144,339
Net OPEB liability as a percentage of covered employee payroll			
	97.4%	97.9%	109.6%

This schedule is presented to illustrate the requirement to show information for 10 years. The OPEB Plan presents information for available years and additional years will be displayed as they become available.

# WASHINGTON SUBURBAN SANITARY COMMISSION REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB SCHEDULE A-4

Year	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a % of Covered Employee Payroll
2009	22,745,474	13,829,000	8,916,474	89,245,204	15.5%
2010	21,175,619	14,675,000	6,500,619	97,055,169	15.1%
2011	21,298,235	14,735,000	6,563,235	99,513,383	14.8%
2012	20,180,734	17,539,809	2,640,925	101,390,459	17.3%
2013	20,128,000	19,060,000	1,068,000	109,165,841	17.5%
2014	16,752,000	20,437,000	(3,685,000)	111,648,014	18.3%
2015	16,766,000	22,379,000	(5,613,000)	119,006,893	18.8%
2016	14,960,787	21,348,096	(6,387,309)	122,144,339	17.5%
2017	14,960,787	21,586,194	(6,625,407)	124,331,306	17.4%
2018	14,004,405	20,420,568	(6,416,163)	132,955,474	15.4%

### **Notes to Schedule of Contributions:**

### Valuation date:

Actuarially determined contribution rates are calculated as of July 1st of the fiscal year in which the contributions are reported. WSSC's policy is to complete an actuarial study at least once every two years.

# Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal			
Inflation	2.50%			
Investment rate of return	7.00%			
Asset valuations methodology	Assets are based on market value			
Healthcare cost trend rates	5.75% for 2017, 5.50% for 2018, 5.25% for 2019, 4.75% for 2020,			
	4.50% thereafter, Post-Medicare 4.50% for all years			
Retirement age	Table of rates by age and eligibility			
Mortality	Mortality rates were based on the RP-2000 Healthy			
	Annuitant Mortality Table for Males or Females, with			
	Blue Collar adjustments and one-year age set-forward			
	and projected to 2025 using Scale BB. The actuarial			
	assumptions used in the July 1, 2017 valuation were			
	based on the results of the actuarial experience analysis			
	covering 2016.			

# SELECTED INFORMATION RESPECTING MONTGOMERY COUNTY AND PRINCE GEORGE'S COUNTY

### MONTGOMERY COUNTY

#### General

The information contained under the heading "Montgomery County" has been provided by Montgomery County. The Commission has not undertaken to audit, authenticate or otherwise verify the information regarding Montgomery County set forth in this Appendix B. The Commission makes no guaranty, warranty or other representation respecting the accuracy and completeness of such information. The Commission is not in a position to, and will not, undertake to update any information set forth herein regarding Montgomery County.

Montgomery County is located adjacent to the nation's capital, Washington, D.C., and includes 496 square miles of land area. The topography is rolling with small hills. Elevations range from 52 feet above sea level at the junction of the Potomac River and the District Line, to 850 feet in the northern portion of the County near Damascus. Bordering the County are Howard County to the northeast, Prince George's County to the southeast, Frederick County to the northwest, the District of Columbia to the south, and Virginia to the southwest.

#### Government

The County Council is comprised of nine members, four of whom are elected by the qualified voters of the entire County. Each of the five other members of the Council must, at the time of their election, reside in a different one of five Councilmanic districts of the County and each of these five members shall be nominated and elected by the qualified voters in their respective districts. Populations of the Councilmanic districts are substantially equal.

The County Executive, who must be a qualified voter of the County for the five years preceding his or her election and who may not be less than thirty years of age, is elected by the qualified voters of the entire County at the same time as the Council. Both the County Executive and the County Council members serve a four-year term. Montgomery County voters in November 2016 approved a referendum to limit the County Executive and Councilmembers to three four-year terms.

### **Population**

The population of the County, according to the 2010 Census, was 971,777, an increase of 10.6 percent since the 2000 Census exceeded 1 million in 2012 (1.005 million) and is estimated at 1.069 million in calendar year 2018 – an increase of ten percent from the 2010 Census.

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# **Households and Population**

			Population Percent
	<u>Households</u>	<u>Population</u>	Change from Prior Census
2018 (est.)	378,205	1,068,721	10.0%
2017	373,219	1,058,810	9.0
2016	373,346	1,049,477	7.4
2015	371,468	1,040,116	7.0
2014	364,854	1,030,447	6.0
2013	364,743	1,016,677	4.6
2012	361,116	1,004,709	3.4
2011	359,496	989,794	1.9
2010 (U.S. Census)	357,086	971,777	10.6
2009	345,301	959,013	9.1
2008	341,812	942,748	7.3
2007	343,540	931,694	6.0
2006	341,438	926,492	5.4
2005	339,628	921,531	4.9
2004	337,838	914,991	4.1
2000 (U.S. Census)	324,565	878,683	15.7

Note:

Data for households and total population from 2011 to 2017 from the American Community Survey, U.S. Census Bureau. Data for households from the American Community Survey are defined as occupied housing units. The estimate of households and population in 2018 derived by the Montgomery County Department of Finance from Moody's Analytics and Woods & Poole Economics.

	<u>1960</u>	<u>1970</u>	<u>1980</u>	<u>1990</u>	<u>2000</u>	<u>2010</u>	<u>2017</u>
Median Age	28.1	27.9	32.1	33.9	36.8	38.6	39.0

Sources: For 2010 and 2017 the American Community Survey, U.S. Bureau of the Census. For previous years, Decennial Census, U.S. Bureau of the Census

# **Employment**

The County's economic structure reveals a diversified economy with a strong service sector. The total private sector (trade, information services, financial activities, professional services, education and health, and hospitality) employed 80.6 percent of the total workforce in 2017, the latest available annual data. The following tables present the County's employment by industrial sector.

Payroll Employment

	<u>2010</u>	<u>2016</u>	<u>2017</u>
TOTAL PRIVATE SECTOR	358,172	373,686	377,714
PUBLIC SECTOR EMPLOYMENT: Federal State Local	45,072 1,199 37,140	48,068 1,217 40,478	48,743 1,208 41,135
TOTAL PUBLIC SECTOR	83,411	89,763	91,086
GRAND TOTAL	441,583	463,449	468,802

Notes: The following groups are excluded from the payroll count: Federal military, self-employed, railroad workers, and domestic employees.

 $Payroll\ employment\ represents\ the\ total\ number\ of\ jobs\ covered\ by\ the\ Maryland\ Unemployment\ Insurance\ Program.$ 

Source: State of Maryland, Department of Labor, Licensing and Regulation.

# **Payroll Employment Shares by Industry**

	<u>2016</u>	<u>2017</u>
TOTAL PRIVATE SECTOR	80.6%	80.6%
PUBLIC SECTOR EMPLOYMENT: Federal State Local TOTAL PUBLIC SECTOR	10.4 0.3 <u>8.7</u> <u>19.4</u>	10.4 0.2 <u>8.8</u> 19.4
GRAND TOTAL	<u>100.0%</u>	100.0%

 $Source: State\ of\ Maryland,\ Department\ of\ Labor,\ Licensing\ and\ Regulation.$ 

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# Payroll Employment (NAICS Series)\*

	<u>2016</u>	<u>2017</u>	<u>Difference</u>	Percent Change
TOTAL PRIVATE SECTOR	373,686	377,714	4,028	1.1%
GOODS-PRODUCING	35,588	36,165	577	1.6%
Natural Resources and Mining	310	319	9	2.9%
Construction	23,332	23,457	125	0.5%
Manufacturing	11,946	12,388	442	3.7%
SERVICE PROVIDING	338,098	341,548	3,450	1.0%
Trade, Transportation, and Utilities	56,846	56,651	(195)	-0.3%
Information	11,780	11,075	(705)	-6.0%
Financial Activities	29,790	28,614	(1,176)	-3.9%
Professional and Business Services	102,397	105,389	2,992	2.9%
Education and Health Services	71,561	73,528	1,967	2.7%
Leisure and Hospitality	43,203	43,804	601	1.4%
Other Services	22,521	22,486	(35)	-0.2%
PUBLIC SECTOR EMPLOYMENT	89,763	91,086	1,323	1.5%
Federal Government	48,068	48,743	675	1.4%
State Government	1,217	1,208	(9)	-0.7%
Local Government	40,478	41,135	657	1.6%
GRAND TOTAL	463,449	468,802	5,353	1.2%

<sup>\*</sup> North American Industrial Classification System.

During calendar year 2017 the County's unemployment rate averaged 3.3 percent. Table 28 presents the County's labor force, employment and unemployment for the calendar years 2013 through 2017.

# Montgomery County's Resident Labor Force Employment & Unemployment

	<b>Labor Force</b>	<b>Employment</b>	<b>Unemployment</b>	<b>Unemployment</b>
2017*	557,412	539,132	18,280	3.3%
2016	551,392	533,201	18,191	3.3%
2015	548,499	527,034	21,415	3.9%
2014	544,210	520,288	23,922	4.4%
2013	542,690	515,689	27,001	5.0%

Source: State of Maryland, Department of Labor, Licensing and Regulation (DLLR) and the Bureau of Labor Statistics (BLS).

<sup>\*</sup> Estimated by the Montgomery County Department of Finance.

# **Federal Government Employment**

The County is home to 18 Federal agencies which employ over 52,000 civilians. The National Institutes of Health in Bethesda (part of the Department of Health and Human Services) is one of the nation's premier centers of medical research. The following is a partial list of federal agencies in the County and their estimated employment in 2017.

Department of Health and Human Services (HHS) National Institutes of Health Food and Drug Administration	31,435
Department of Defense Naval Support Activity Bethesda Naval Surface Warfare Center Carderock Division	14,000
Department of Commerce National Oceanic & Atmospheric Administration National Institute of Standards & Technology	5,755
Nuclear Regulatory Commission	2,340
Department of Energy	1,035

Source: Maryland Department of Commerce Brief Economic

# **Private Sector Employment**

There are over 32,000 private sector employers in Montgomery County. Below is a listing of some of the County's largest employers.

Name of Firm	Est. No. of Employees
Marriott International, Inc.	5,800
Adventist Hospital	4,290
Kaiser Foundation Health Plan	2,640
MedImmune/Astra Zeneca	2,320
Government Employee Insurance Company (GEICO)	2,270
Holy Cross Hospital	2,000
Verizon	2,000
Westat, Inc.	2,000
Suburban Hospital	1,815
Henry M. Jackson Foundation	1,780
Lockheed Martin	1,610

Source: Montgomery County, AIS, 01.15.19

Source: Maryland Department of Commerce Brief Economic Facts 2017 data

# **Personal Income**

Actual personal income of County residents reached \$91.2 billion in calendar year 2017 which is an increase over the 2016 amount of \$87.1 billion. The County's total personal income experienced an increase of 4.8 percent in 2017, greater than the nation's increase of 4.4 percent, and greater than the State's rate of 4.1 percent. The County's total personal income increase of 4.8 percent is greater than the ten-year (2007-2016) annual average growth rate of 3.6 percent.

The County accounts for 24.8 percent of the State's personal income in 2017, which is a percentage that has ranged from a low of 23.5 percent in 2007, 2009, and 2014 to its current high of 24.8 percent in 2017.

Total Personal Income (\$ millions)

	Montgomery			Montgomery County as
Calendar Year	<u>County</u>	<u>Maryland</u>	<u>U.S.</u>	Percent of Maryland
2017	\$91,202	\$368,258	\$16,820,250	24.8%
2016	87,052	353,880	16,115,630	24.6
2015	82,327	341,295	15,711,634	24.1
2014	76,406	324,968	14,983,140	23.5
2013	74,333	313,195	14,175,503	23.7
2012	76,944	314,142	13,998,383	24.5
2011	74,121	305,178	13,315,478	24.3
2010	68,848	288,606	12,541,995	23.9
2009	65,405	278,547	12,051,307	23.5
2008	66,913	280,309	12,438,527	23.9
2007	63,117	268,336	12,002,204	23.5

Source: Montgomery County, AIS, 01.15.19

Notes: Data for 2007 to 2016 from U.S. Department of Commerce, Bureau of Economic Analysis, revised November 2018 (County, State, and U.S.).

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### Average Household and Per Capita Personal Income

According the Bureau of Economic Analysis, U.S. Department of Commerce, the County's total personal income reached \$91.2 billion in calendar year 2017, up from a revised \$87.1 billion in 2016, while per capita income reached \$86,136 in 2017, up from \$83,038 in 2016. Average household income increased from \$226,381 in 2016 to \$244,366 in 2017.

# Per Capita and Average Household Income, 2017

County	Per <u>Capita Income</u>	County	Average <u>Household Income</u>
•	-	San Matas, CA	\$221.154
Marin, CA	\$124,552	San Mateo, CA	\$331,154
San Mateo, CA	113,410	Marin, CA	331,867
Fairfield, CT	110,104	Fairfield, CT	310,879
Westchester. NY	101,542	Santa Clara, CA	299,777
Santa Clara, CA	98,032	Westchester, NY	283,644
Somerset, NJ	96,548	Somerset, NJ	282,073
Morris, NJ	94,259	Morris, NJ	260,435
Arlington, VA	89,487	Nassau, NY	259,709
Collier FL	87,829	Montgomery, MD	244,366
Norfolk, MA	86,746	Fairfax, VA	234,561
Montgomery, MD	86,136	Norfolk, MA	230,235
Nassau, NY	84,763	Loudoun, VA	229,560
Bergen, NJ	81,203	Bergen, NJ	227,502
Middlesex, MA	79,214	Collier, FL	226,871
Fairfax, VA	78,376	Contra Costa, CA	223,980
Chester, PA	77,465	Lake, IL	216,483
Montgomery, PA	77,207	Chester, PA	212,273
Contra Costa, CA	76,527	Middlesex, MA	211,802
Lake, IL	76,227	Howard, MD	208,724
Howard, MD	74,938	Alameda, CA	206,689

Source: Montgomery County, AIS, 01.15.19

Notes: A major affluent suburban county is defined as a county in either a Metropolitan Statistical Area (MSA) or a Primary Metropolitan Statistical Area (P203MSA) with a population of at least 200,000 and the number of households of at least 100,000 where income levels are considerably higher than in the central city and other jurisdictions in the area.

Source: U.S. Department of Commerce, Bureau of Economic Analysis (BEA), November 2018, for total personal income and per capita data; the Department of Finance used the number of households from the American Community Survey, U.S. Census Bureau., and the total personal income from BEA.

### **Property Tax Information**

The County levies real and personal property taxes on all taxable property within its boundaries. Annual payments of taxes are due in full on July 1 and become delinquent on the following October 1. Semi-annual payments are the standard in Maryland for residential property and small business owners, with the semi-annual payments becoming delinquent after September 30 and December 31. Tax lien sales to recover delinquent real property taxes are held on the second Monday in June in the fiscal year that taxes are due and payable. Legal action may be taken to enforce payment of both real and personal property taxes.

### **Property Tax Assessments**

The assessment of all real and tangible personal property for purposes of property taxation by State and local governmental units is the responsibility of the State Department of Assessments and Taxation (SDAT). Assessment rolls are maintained in each county seat and in Baltimore City. Real property is valued at market value (full cash value) and assessed in each year at a percentage of market value. One-third of the real property base is reassessed every three years. An increase in full cash value arising from such reassessment is phased in over the ensuing three tax years in equal annual amounts. A decline in assessed valuation becomes fully effective in the first year.

In FY14, real property taxable assessment increased 1.1 percent, 2.3 percent in FY15, 4.0 percent in FY16, and 4.3 percent in FY17. In FY14, personal property taxable assessment increased 2.9 percent, decreased 1.5 percent in FY15, increased percent in FY16, and increased 4.3 percent in FY17. In FY18, real property taxable assessment increased 3.7 percent and personal property taxable assessment increased 3.4 percent. The increase in real property taxable assessment in FY18 is due to the increase in the triennial reassessment rates for residential and commercial properties in "Group 2", one of the three residential and commercial property groups in the County reassessed very three years by the State Department of Assessments and Taxations.

# Assessed Value of All Taxable Property by Class and Fiscal Year

Fiscal <u>Year</u>	Real <u>Property</u>	Personal <u>Property</u>	Total <u>Assessed Value</u>	Percent Change From PriorYear	Ratio of Assessment to Full Market Value
2018	\$183,993,870,661	\$4,188,565,266	\$188,182,435,927	3.66%	94.55
2017	177,495,353,018	4,051,372,468	181,546,725,486	4.30	93.24
2016	170,176,446,052	3,884,349,017	174,060,795,069	4.03	93.73
2015	163,656,758,206	3,655,133,210	167,311,891,416	2.27	96.67
2014	159,891,865,334	3,709,327,508	163,601,192,842	1.06	92.56

Tax-exempt properties are excluded from the above figures. In FY18, such exemptions for real property owned by Federal, State, County, and other governmental units, and certain non-profit organizations totaled nearly 20,500 accounts at the beginning of the fiscal year based on data from the State Department of Assessments and Taxation. Tax-exempt real property constitutes 6.0 percent of the total number of accounts for the real property assessable base. The SDAT grants exemptions from property taxes, pursuant to State law. The ratio of total assessed value to total full market value is based on studies conducted by the SDAT.

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### **Tax Levies and Revenue**

Fiscal <u>Year</u>	General County <u>Tax Levy</u>	Revenue From Current Year <u>Assessment</u>	Ratio of Current Yr Revenue to <u>Tax Levy</u>	Revenue From Prior Year <u>Assessment</u>	Total <u>Revenue</u>	Ratio Of Total Revenue to <u>Tax Levy</u>	1	Ratio of Accumulated Delinquent Taxes to Current Year Tax Levy
2018	\$1,311,243,059	\$1,291,885,587	98.52%	(\$24,617,036)	\$1,267,268,5	51 96.65%	\$11,192,439	0.85%
2017	1,313,146,277	1,295,425,337	98.65	(28,250,117)	1,267,175,2	20 96.50	10,832,703	0.82
2016	1,172,889,804	1,148,375,647	97.91	(22,380,048)	1,125,995,5	99 96.00	13,853,525	1.18
2015	1,133,030,658	1,108,320,647	97.82	(21,354,590)	1,086,966,0	57 95.93	15,573,609	1.37
2014	1,148,085,538	1,126,029,910	98.08	(18,755,733)	1,107,274,1	77 96.45	14,453,739	1.26

### Tax Rates and Tax Levies, by Purpose

	Gene	eral County						
Fiscal	(including Education)		Transit		State		Total	
Year	Rate	Levy	Rate	Levy	Rate	<u>Levy</u>	Rate	Levy
2018	\$0.7484	\$1,309,565,385	\$0.058	\$101,468,138	\$0.112	\$206,998,109	\$0.9184	\$1,618,031,632
2017	0.7734	1,311,560,661	0.052	87,864,138	0.112	199,012,237	0.9374	1,598,437,036
2016	0.7230	1,171,363,784	0.060	96,861,676	0.112	191,350,411	0.8950	1,459,575,871
2015	0.7320	1,133,030,658	0.040	61,702,899	0.112	183,907,978	0.8840	1,378,641,535
2014	0.7590	1,148,085,538	0.042	63,303,304	0.112	179,561,927	0.9130	1,390,950,769

Note: Rates are per \$100 of assessed value. Tax rates shown are for real property only, and tax levies are based upon a 100% of full cash value assessment. The personal property rate for General County was \$1.8710 in FY18, \$1.9335 in FY17, \$1.8075 in FY16, \$1.8300 in FY15, and \$1.8980 in FY2014.; the personal property rate for Transit was \$0.1450 in FY18, \$0.1300 in FY17, \$0.1500 in FY16, \$0.100 in FY15, and \$0.1050 in FY14 (the State does not tax personal property).

# Ten Highest Commercial Property Taxpayers Assessable Base as of June 30, 2018

Toynovor	Total	Real	Personal	Ratio: Taxpayer Base to
<u>Taxpayer</u>	<u>Total</u>	<u>Property</u>	<u>Property</u>	Total Assessable Base
Potomac Electric Power Co	\$954,650,036	\$30,503,636	\$924,146,400	0.51%
JBG Smith	660,400,167	660,400,167	-	0.35
Federal Realty Investment Trust	610,256,503	606,230,033	4,026,470	0.32
Verizon Inc.	457,599,237	35,426,967	422,172,270	0.24
Montgomery Mall LLC	412,404,677	410,286,167	2,118,510	0.22
Wash Metro Area Transit Auth	398,157,300	398,157,300	-	0.21
Fishers Lane LLC	372,966,070	372,932,700	33,370	0.20
Street Retail Inc.	347,576,968	347,576,968	-	0.18
Chevy Chase Land Co	321,457,439	320,758,899	698,540	0.17
Wheaton Plaza Reg Shopping Ctr	<u>321,116,206</u>	320,055,166	<u>1,061,040</u>	<u>0.17</u>
Total	<u>\$4,856,584,603</u>	<u>\$3,502,328,003</u>	<u>\$1,354,256,600</u>	2.59%
Assessable Base (June 30, 2018)	<u>\$188,182,435,927</u>			

Sources: State of Maryland, Department of Assessments and Taxation, and Montgomery County Department of

Finance, Division of Treasury.

### **ECONOMY**

#### **New Construction**

Between FY17 and FY18, the number of new construction projects increased 2.5 percent. At the same time, the value of new construction added to the real property tax base increased 1.0 percent to \$1.657 billion. Over the prior ten-year period (from FY09 to FY18), the number of projects, both residential and non-residential increased from 738 to 1,694. During that same period, the value of new construction averaged \$1.335 billion between FY09 and FY18 and ranging from a high of \$1.657 billion in FY18 to a low of \$0.586 billion in FY12. The decline in the construction of residential properties beginning in FY09 and ending in FY12 reached its lowest level in five fiscal years. Because of the depressed housing market beginning in late 2005, the value of new residential construction declined at an average annual rate of 25.3 percent between the peak in 2007 and 2012, but since 2012, new residential construction increased at an average annual rate of 20.6 percent from 2012 to FY2018.

# **New Construction Added to Real Property Tax Base**

# Montgomery County (\$ millions)

	Construction				Commercial/	All	
Fiscal Year	<b>Starts</b>	Residential	<b>Apartments</b>	Condominium	<u>Industrial</u>	<u>Other</u>	<u>Total</u>
2018	1,694	\$743.5	\$49.5	\$107.4	\$751.5	\$4.8	\$1,656.7
2017	1,652	820.4	101.7	130.9	578.8	7.9	1,639.8
2016	1,797	755.2	118.6	130.1	595.2	18.5	1,617.5
2015	1,819	660.2	30.9	27.6	696.6	4.2	1,419.5
2014	1,775	652.4	73.5	59.1	517.6	6.8	1,309.4
2013	1,497	537.2	91.9	123.8	651.8	3.0	1,407.7
2012	839	241.5	39.0	60.7	241.3	3.1	585.6
2011	863	540.2	20.6	56.6	226.9	75.5	919.8
2010	833	599.4	19.7	180.3	354.7	226.6	1,380.7
2009	738	724.1	5.8	455.4	229.5	0.0	1,414.8
10-Year Sur	mmary	\$6,274.0	\$551.2	\$1,332.0	\$4,844.0	\$350.4	\$13,351.5
Categories as	S						
Percent of To	otal	47.0%	4.1%	10.0%	36.3%	2.6%	100.0%

Source: Montgomery County, AIS, 01.15.19

Source: Dodge Analytics, McGraw-Hill Construction, and Maryland State Department of Assessments and Taxation.

#### **Development Districts**

In 1994, the County Council enacted the Development District Act, which allows the County to create development districts and to provide financing, refinancing, or reimbursement for the cost of infrastructure improvements necessary for the development of land in areas of the County of high priority for new development or redevelopment. Special assessments and/or special taxes may be levied to fund the issuance of bonds or other obligations created from the construction or acquisition of infrastructure improvements. The proceeds of development district bonds are used to fund certain road, park, and sewer infrastructure improvements supporting development within the districts.

As a result of a petition by property owners and the subsequent review and analysis of the feasibility of the

proposed development district, the County Council, in January 1998, created the County's first development district, West Germantown. A second district, Kingsview Village Center, was created on July 28, 1998.

In separate actions in September 2000 and October 2001, the County Council approved resolutions initiating evaluation of three proposed new development districts located in Clarksburg: Clarksburg Town Center, Clarksburg Village and Clarksburg Skylark (currently marketed as Arora Hills). The Clarksburg Town Center development district was created on March 4, 2003. However, in October 2010, the Council adopted Resolution 16-1544 which effectively terminated the Clarksburg Town Center development district.

The White Flint Sector Plan, with the development clustered within 430 acres around the Metro Station, increased development capacity dramatically. With 9,800 new residential units and almost 6 million square feet of additional commercial development allowed to be phased in within a ten-minute walk from Metro, this area is transitioning from a tired transportation corridor full of strip centers to a vibrant, mixed use urban neighborhood. The award-winning Pike & Rose project has delivered almost 900 new residential units, a new hotel, and over 500,000 square feet of commercial space. The County has also completed a new 800 space solar powered garage, the first phase of a road project, and new separated bike lanes on two existing streets in White Flint to allow for better local mobility and connections. Starting 2019, the County will start construction of 210,000 square feet of new office building and 500 space garage.

### **Economic Development Initiatives**

In an effort to grow and diversify the local economy, support sustainable economic growth and spur new investment in the County, the Montgomery County Economic Development Corporation (MCEDC) and Montgomery County Government initiate and support programs and efforts to promote and encourage this growth.

# **Overview of Montgomery County**

Each community in Montgomery County has a master plan that creates a comprehensive view of land use trends and future development. Plans recommend land uses, zoning, transportation, schools, parks, libraries, and fire and police stations as well as address housing, historic preservation, pedestrian and trail systems and environmental issues. Some jurisdictions within Montgomery County—such as the cities of Rockville and Gaithersburg and some smaller taxing districts such as Poolesville—have independent planning and zoning authority over land within their boundaries.

The County has multiple commercial real estate submarkets, which have unique employment base features and strengths.

The I-270 Technology Corridor is a major submarket that is home to nearly 75% of the total office market in the County and is an internationally recognized life sciences and advanced technology center. Major employers including: GlaxoSmithKline (formerly Human Genome Sciences), Lockheed Martin, MedImmune/Astra-Zeneca, IBM and Hughes Communications are located in this corridor.

The U.S. Route 29 Corridor in eastern Montgomery County continues its steady transformation into the County's other major technology and business center, with more than 100 major employers, most notably the FDA Headquarters campus that includes over 2.1 million square feet of office, lab and support facilities. This is also the area of the Viva White Oak 300-acre mixed use public-private development project, which will create a world-class life sciences, education and research campus in the eastern portion of the County.

#### **MCEDC Strategic Plan**

The Montgomery County Economic Development Corporation (MCEDC) is responsible for actively implementing a strategic economic development plan for Montgomery County. Targeted industries are defined as: Biohealth, IT/Cybersecurity, Financial Services, Advanced Manufacturing, and Corporate/Regional Headquarters.

MCEDC has identified the following Strategic Goals to support and enhance the business community in the County:

# • Grow and Diversify the Local Economy.

MCEDC plans to work with the County to create an environment that supports the expansion and retention of existing targeted industries. They also plan to promote the County and Montgomery County

businesses in targeted areas outside of the region as part of a business attraction strategy to recruit targeted industry businesses to locate in the County.

# • Engage the Business Community to help establish Montgomery County as a Top 5 County to Work and Live in the U.S.

MCEDC will partner with local companies to promote innovative solutions that increase workforce housing near existing employment hubs. Staff will also support sustainable economic growth by addressing Land Use, Transportation, and Infrastructure challenges by engaging in master plans and relevant legislative processes.

### • Cultivate a Local Ecosystem of Entrepreneurship & Innovation

Increase investments in Montgomery County start-ups from capital sources, potential investors, and grant funding opportunities. MCEDC will also link entrepreneurs looking to commercialize Federal IP/Technologies with the 18 Federal agencies located throughout the County.

#### **Central Business Districts**

The County is committed to promoting new investment in its Central Business Districts (CBDs). The County's four CBDs are Silver Spring, Wheaton, Bethesda, and Friendship Heights, and are served by the region's longest extensions of the Metrorail system. The CBDs are centers for major business activity and medium- to high-density residential development in close proximity to the Metro stations. A summary of the four CBDs are as follows:

### Downtown Silver Spring

Over the past two decades, the State and Montgomery County invested a total of approximately \$200 million in the redevelopment of downtown Silver Spring. Downtown Silver Spring transformed into a vibrant business, retail and entertainment hub with the American Film Institute (AFI) and Discovery Communications leading the way. Discovery Communications recently announced that the company is relocating its headquarters to New York in 2019. Other prominent locations in this district are:

- The Fillmore Silver Spring has been a huge success and brings the tradition of legendary and diverse lineups of performers across many genres of music to the 23,000 square foot venue that can host 2,000 patrons.
- The Silver Spring Civic Building which opened in July 2010 and Veterans Plaza provide an added dimension to the arts & entertainment economy in the area. The facility transformed what it meant to be in a public space in Silver Spring and is an economic engine for the nearby retail community.
- The new Silver Spring Library, which officially opened in June 2015, is 63,000 square feet, almost four times larger than the previous Silver Spring Library, and was designed to allow for a Purple Line station.
- Public transportation is being bolstered with the planned Purple Line light rail, which will add new transit options to the region, with two stations in downtown Silver Spring and nine in the Silver Spring Regional Area.

The new Progress Place, which serves low-income and homeless populations, began operation in December 2016. By partnering with, local developer, Washington Property Company for the design and construction of a new Progress Place on County-owned land, the County was able to expand services, via 21 apartments for persons transitioning out of homelessness. Washington Property Company will redevelop the former Progress Place site as a high-rise residential development. This partnership illustrates the County's continued commitment to smart growth by leveraging publicly- owned land, promoting transit-oriented development in Silver Spring and expanding the County's capacity to serve the community.

#### Wheaton

The limited size of Wheaton's Central Business District (CBD), 76 acres, combined with the number of small commercial property parcels and multiple property owners, presents a challenge in redeveloping Wheaton, given the cost of land aggregation necessary for larger-scale development. The County recognized that it and other public entities held enough real estate assets in Wheaton that were capable of accommodating larger development projects. The County determined that some of these assets might be used to stimulate redevelopment in Wheaton. The redevelopment progress in Wheaton is as follows:

- The Wheaton CBD and Vicinity Sector Plan promotes transit-oriented, "smart growth" development in downtown Wheaton. Such development will enhance Wheaton's strong retail base, which includes a renovated Westfield Wheaton regional shopping mall and over 300 locally owned and operated small businesses, 125 restaurants. A 148,000 square foot Costco Wholesale opened alongside the Westfield shopping mall in 2013.
- Four multi-unit residential projects have been completed in the past 5 years, adding over 1200 new apartments to the Wheaton CBD.
- In 2014, the Montgomery County Department of Transportation (MCDOT) entered into a joint development partnership with Stonebridge Carras which will provide a new 14-story government office building, below ground parking garage, and a town square as part of the Revitalization Strategy for this area. This mixed-use development will endeavor to improve mobility, increase Wheaton Metro Station use, diminish negative environmental impacts, reduce traffic congestion and increase the diversity of employment opportunities and services in the Wheaton area. The project is on schedule for substantial completion by May 2020.

#### Bethesda

Downtown Bethesda is one of the County's major urban business and entertainment centers, with nearly 200 restaurants combined with the density of both high-rise office and residential buildings. Downtown Bethesda is a thriving destination offering residents, visitors, and its workforce multi-cultural dining, live theater, cinema, unique shops, and numerous special events and festivals.

- Residents and visitors alike continue to enjoy the artistic and enriching performances provided at the Bethesda Round House Theatre, Imagination Stage, Bethesda Row Landmark Theatre, and Bethesda Blues and Jazz Super Club. These marquee entertainment organizations highlight classical plays, children's theatre, live music, and independent and foreign films.
- Bethesda has a workforce of nearly 44,000 and includes employees who work for some of the region's most notable employers, including Capital One (formerly Chevy Chase Bank), Clark Construction Group, Calvert Investments, Cohn Reznick, and Marriott Hotels and Resort.
- Bethesda Row, located two blocks from downtown Bethesda, illustrates the redevelopment of a commercial area to a mixed-use, walkable district. It has become a sought after and prestigious address in the DC Metro area. The neighborhood delivers dining 33 food options; shopping 34 retail stores and 20 service-oriented venues, along with 180 high-end apartments and over 530,000 square feet of Class A office space. It is home to Riverbed Technology, Honest Tea, MIDCAP, and Tracx US to name a few of the many businesses located at Bethesda Row. The development's location on the Capital Crescent Trail and its proximity to a Metro station provide convenient connections to downtown Washington, D.C., and other parts of the region. In 2002, Bethesda Row received a Charter Award from the Congress for the New Urbanism and an Award for Excellence from the Urban Land Institute
- The \$300 million, 40-acre Intelligence Community Campus-Bethesda celebrated its grand opening in October 2015. The site is home to roughly 3,000 employees from the federal government's intelligence gathering agencies, including the Office of the Director of National Intelligence in the Washington National Capital area. The building will consume 69 percent less energy than it did before renovation and can also be zero-net energy, meaning it could produce as much energy as it consumes during a year. Running off photovoltaic solar panels, the garage, Vehicle Control Center and Vehicle Inspection Station at ICC-B already operate as zero-net energy buildings. The VCC uses groundwater heat pumps, temperature control and energy-efficient glass. The facility's garage is net-positive, meaning it generates more power than it needs. Overall, the entire campus is expected to use 31 percent less energy than before renovation.
- New Office Development has returned to downtown Bethesda after a 15-year hiatus. Marriott International will move its headquarters to a new \$600 million complex in downtown Bethesda in 2020 and is considering plans to build a new 200-plus room hotel. In 2017, construction began on The Wilson and the Elm, Carr Properties, mixed use project featuring a 360,000 square foot office tower and two residential towers featuring 360 apartments. The project includes a direct link to the Purple Line Light rail project and is adjacent to the Metro Red Line. Additionally, JBG Smith is constructing a 287,000 square foot office and retail project. Tenants include Host Hotels & Resorts and Booz Allen Hamilton. JBG Smith will relocate its headquarters to the project as well.

# Friendship Heights

The Friendship Heights CBD is located at the Montgomery County-Washington, D.C. border with the Metrorail station at Wisconsin and Western Avenues at its center. Adjacent to the Friendship Heights CBD are multiple smaller jurisdictions and developments, including the Village of Friendship Heights special taxing district,

the Town of Somerset, the Brookdale neighborhood, and the Somerset House complex.

- The Friendship Heights area was the first top-tier luxury shopping center on the east coast outside of New York City. It was developed in the 1950's. The Collection at Chevy Chase, formerly named the Chevy Chase Center, is a mixed-used development, with 100,000 square feet of neighborhood-oriented retail, and a 200,000 square foot office tower. On September 8, 2017, the Planning Board approved Site Plan Amendments for updates to The Collection to modify the public use and amenity space, provide on-site pedestrian and vehicular circulation, update architecture, and revise the quantity of on-site parking.
- Wisconsin Place, completed in 2009, is a mixed-used development on Wisconsin Avenue. Wisconsin Place consists of 305,000 square feet of retail (Bloomingdale's and Whole Foods are the anchor tenants), 432 luxury apartments, 295,000 square feet of office space, a 20,500 square foot community center and a 1,765 space underground parking garage.
- Friendship Heights is known as the "Rodeo Drive" of Washington, DC/Maryland. There are a large number of upscale malls and luxury retailers that give this area its nickname, including Tiffany, Cartier, Louis Vuitton, Gucci, Saks Fifth Avenue, and Saks Jandel.

### Existing Office/R&D/Commercial Space

As of October 2018, Montgomery County has nearly 140 million square feet of commercial real estate space (office, flex, industrial, R&D and retail). The average vacancy rate for October 2018 is at 9.1% for all commercial use types, down from the 5-year (2013-2018) average of 9.7%, and average rental rates have risen to \$26.33 per square foot in 2018, up from a 5-year average of \$24.63 per square foot.

Montgomery County's largest commercial clusters are located along the I-270 Technology Corridor (Bethesda, Rockville, Gaithersburg and Germantown markets) and the MD Route 29 Corridor (Silver Spring, White Oak, Burtonsville). The I-270 corridor includes 106 million square feet of commercial space, approximately three-quarters of all commercial properties in the County. Notable properties along this corridor include the 1.27 million square foot MedImmune/Astra Zeneca headquarters building in Gaithersburg, the 1.3 million square foot JBG office building in Rockville which is home to the U.S. Department of Health and Human Services, and the 800,000 square foot Marriott headquarters in North Bethesda. The Route 29 corridor connects Silver Spring to Burtonsville and includes over 14 million square feet of commercial space. Notable properties include the 750,000 square foot Verizon Chesapeake Complex in Silver Spring and the 202,000 square foot Station Square building in Silver Spring which is Wired Certified Gold – providing protected, redundant infrastructure to building tenants through multiple high-quality internet service providers and a variety of cabling/fiber options.

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## Office/Flex/Industrial/RetailSpace Availability by Major Submarkets as of October 2018

	Total Inventory	Vacant Available	Vacancy
Montgomery County Submarket	(Square Feet)	(Square Feet)	<u>Rate (%)</u>
Bethesda/Chevy Chase	16,008,253	1,462,789	9.1%
Gaithersburg	21,586,552	1,379,188	6.4
Germantown	8,751,163	666,248	7.6
Kensington/Wheaton	7,004,129	500,511	7.1
North Bethesda/Potomac	16,704,214	2,274,751	13.6
North Rockville	23,493,231	2,337,102	9.9
North Silver Spring/Rt 29	8,734,394	626,067	7.2
Rockville	19,422,542	1,676,513	8.6
Silver Spring	11,331,874	710,941	6.3
Other Markets*	6,528,985	<u>653,327</u>	<u>15.2</u>
Total County	139,565,337	12,287,437	9.1%

Source: CoStar Commercial Property database; Aggregate Historical data from Q1 2016 through October 2018.

#### Agriculture

Agriculture in Montgomery County is a diverse industry that occupies about one-quarter of the County land area. The County's agriculture industry contributes over \$287 million to the local economy. Over \$85 million comes from the County's thriving equine industry, about \$154 million from horticulture, and \$48 million from traditional agriculture. There are more than 540 farms and 350 horticultural enterprises in the County. Forty-two (42) percent of the County's 540 farms are farmed as a primary occupation. Cash grain farms are the predominant agricultural use in the County covering over 45,000 acres. There are 219 farms, or forty (40) percent, that produce table food cropsproducts for direct human consumption. Most of our farms are family-run operations that have been in the same family for several generations. The agriculture industry employs more than 10,000 residents.

Preservation of rural land for agricultural use is a high priority in the County. Farmland preservation efforts consist of a variety of strategic programs offered by the County and State. The County received a total of \$19.7 million in Rural Legacy Program grant awards.

Since its creation in 1980, the 93,000-acre Agricultural Reserve controlled farmland development in the County. There are approximately 70,000 acres of farmland in the Reserve, and another 20,000 acres within the Reserve are publicly owned (parkland) or previously developed land (rural villages). Currently, Montgomery County is ranked third nationally in acres of farmland protected through easements, and has the highest percentage of land in farms preserved in the nation (94 percent).

In 1980, sixty (60) percent of the farmland in the Agricultural Reserve was owned by speculators. Through farmland preservation programs, this trend was significantly reduced as more farms are now owned and operated by farmers. Farmers and landowners can choose from seven separate agricultural land preservation programs. Each of these programs places an easement on the property that prevents future commercial, residential or industrial development of the land.

The Office of Agriculture supports retail and wholesale agricultural marketing programs, such as the County-sponsored farmer's markets and annual farm tour, and promotion of wholesale and cooperative marketing. The Office also provides programs and technical assistance for farmers; these initiatives include Fuel-Energy Tax Relief, Deer Donation Program, Weed Control Services, Montgomery Agricultural Producer and Product Marketing Promotion, New Farmer Project and an enhanced social media campaign to raise the awareness of the importance of Agriculture among

<sup>\*</sup>Other Markets include: I-270 North, Outlying Montgomery County East, and Outlying Montgomery County West submarkets.

the County's 1 million residents.

Statewide trends in reduced collections of agricultural transfer taxes, has created challenges for the County in purchasing preservation easements on farmland in agricultural zones, and the County was not able to purchase easements during FY18. The County focused on the privately funded preservation efforts by assisting the development community find and purchase Transferrable Development Rights (TDRs) and Building Lot Termination (BLTs) Easements. These assets acquired by the County enhance the preservation of farmland protected by Transferable Development Rights easements (TDRs) as well as other agricultural lands that are not already protected by agricultural easements. A total of \$200,000 is earmarked for pending FY19 easement settlements in association with the County and State Agricultural Easement Programs.

#### Office/Industrial Projects

Over five million square feet of future academic, science, and technology-oriented office space was approved and ready for potential development in Montgomery County. The Johns Hopkins Research Campus, Medimmune's campus, and the Shady Grove Life Sciences building remain the largest of these types of active and ongoing commercial development projects in the county.

In June 2018, Marriott International broke ground for their new headquarters in downtown Bethesda. The total 825,000 square foot project will be a cutting-edge, sustainable, workplace offering state-of-the-art technology, modern amenities, and easy access to a range of transportation options, including the Bethesda Metro Station less than two blocks away. The headquarters office building, for the 3,500 Marriott employees, is designed to LEED GOLD standards, allowing for an abundance of natural light, while providing new opportunities for flexible, collaborative workspaces. The campus will also offer Marriott associates a childcare center, a fitness center, and a cafeteria. In addition to the headquarters building, the location will be home to a new Marriott Hotel, a 244-key, full-service property with more than 8,000 square feet of meeting and ballroom space, with other amenities such as a coffee shop, a roof-top bar and lounge and a contemporary neighborhood restaurant.

JBG Smith announced it would build a new 287,000 square foot trophy office building in Bethesda, a 15-story building that will include 6,000 square feet of retail space. The project is expected to deliver in 2019.

A notable shift away from single-use, traditional office development toward more dynamic mixed-use commercial space has also been recently observed. Crystal Rock and Rock Spring Center are two substantial examples of active single-use office projects in the county that have recently added residential and/or retail components to their development portfolio.

In a unique use of office space, local non-profit Crossroads Community Food Network opened the Takoma Park-Silver Spring Crossroads Community Kitchen, a 1,120 square foot shared commercial kitchen and storage facility, to help meet the needs of small-scale food entrepreneurs

#### **Public/Private Projects**

#### Viva White Oak

The White Oak Science Gateway Master Plan was approved in 2014 and provides unique opportunities to capitalize on the presence of the U.S. Food and Drug Administration (FDA), transform the East County into a vibrant hub for technological advancement and bring much-desired amenities to the community.

The Viva White Oak project will merge County property and property owned by Global LifeSci Development Corporation (an affiliate of Percontee, Inc.) to create a 300-acre mixed-use development. Currently, the Viva White Oak community is planning for approximately 7,000,000 square feet of commercial development and 5,000 residential units. The goal is to create a world-class life sciences, education and research campus that will be an economic engine in the eastern portion of the County, and complement nearby Federal agencies, most notably the consolidated FDA headquarters. The community will also have alliances with major local, state, national and international research universities and institutions to collaborate on academic and lab research efforts. The \$3 billion multi-phase development is projected to break ground on its first phase in 2019.

#### Pinkney Innovation Complex for Science & Technology at Montgomery College

The Pinkney Innovation Complex for Science & Technology at Montgomery College (PIC MC) is an integrated academic, business and research campus in Germantown. PIC MC, previously known as the Montgomery College-Germantown Science and Technology Park, was identified in 2001 by the County as a location to grow life sciences and technology companies. With a total of \$6.1 million in funding appropriations to Montgomery College from the State and the County, the campus was able to add 20 acres to its own 20 acres to create a 40-acre park. Existing facilities on the PIC MC campus include: the Bioscience Education Center, a 151,000–square-foot building with state-of-the-art equipment including 25 wet labs, a mock biomanufacturing suite, classrooms, meeting spaces, and an 11,000-square-foot conference center; Holy Cross Germantown Hospital, a 237,000-square-foot 93-bed hospital which benefits from many jointly developed programs in the health care fields at MC; a LEED Silver-certified 80,000 square foot Medical Office Building with direct connection to the hospital and parking garage; the County's Germantown Innovation Center (GIC), a 32,000 square foot incubator targeted to life sciences companies, which offers 11 wet labs, 45 offices, and common support areas, able to accommodate up to 30 life sciences and technology start-up companies with no long-term lease obligations.

PIC MC also offers land and construction opportunities for companies that prefer to build customized facilities. Up to 27 acres are available for land-lease and build-to-suit buildings (up to 700,000 total square feet of commercial development) in an area that is zoned as a life sciences center.

#### Downtown Rockville

In Rockville, as part of Rockville Town Square Phase II development, a Brightview Assisted Living Facility opened in late 2017. It is a 195-unit senior living community that provides independent and assisted-living residences specializing in Alzheimer's care. The ground floor features approximately 6,500 square feet of retail while community amenities include a landscaped courtyard with public art installation and a rooftop garden.

The Metropolitan, a 6-story, 275-unit luxury apartment complex that includes approximately 6,100 square feet of retail on the ground level, opened in early 2018 as part of the Town Square expansion.

In Rockville Town Center, Duball LLC has approvals to construct a 400-unit residential building with approximately 20,000 square feet of retail space on the ground floor. Approximately 150 of the units are intended to be age-restricted senior housing.

#### **Retail Sales**

Retail sales, measured by sales tax data collected in FY18, increased in Maryland but decreased in Montgomery County. Compared to the prior fiscal year when retail sales in the County increased 2.4 percent, sales decrease 1.6 percent in FY18. The decrease was attributed to purchases of apparel items which decreased 6.0 percent, purchases of furniture and appliances which decreased 6.6 percent, and purchases of hardware, machine and equipment which were down 0.5 percent.

#### **Major Retail Centers**

Montgomery County contains approximately 24.7 million square feet of retail-appropriate space. Of this total space, 19.7 million square feet of space was occupied by over 5,600 unique retail tenants. The remaining square footage was either occupied by non-retail tenants, such as a bank or a gym, or was vacant. The vacancy rate for Retail space in the county is 6.8%. In 2014, the County adopted a new zoning ordinance addressing more generalized retail uses, called "Retail/Service Establishment", under which retail is regulated by store size rather than specific use. This provides much more flexibility in the types of services and retail that can develop across the County, with an emphasis on encouraging retail in mixed-use commercial and industrial areas.

Three major retail centers in the County are: Westfield Wheaton at 1.6 million square feet; Westfield Montgomery at 1.2 million square feet; and the Clarksburg Premium Outlets at 0.4 million square feet.

Westfield Wheaton Shopping Mall is located adjacent to the Wheaton Metro Center at the intersection of Georgia Avenue and Veirs Mill Road in the Wheaton Central Business District. This was the County's first shopping mall (opened in 1960) and was remodeled in 1987 and again in 2005. JC Penney, Macy's, and Target anchor the mall, which includes 117 tenant stores.

Westfield Montgomery Shopping Mall opened in 1968. Featured retail tenants include: Nordstrom, Abercrombie & Fitch, Gap, Urban Outfitters and J. Crew. This retail center boasts 143 tenants and three parking garages. In 2016, a new \$7.1 million Montgomery County Transit Center was opened at the mall, funded with \$6 million from the mall to include six covered bus bays, screens with real-time bus arrival information and walled-in areas with radiant heat lamps. The property received an Energy Star label in 2016 for its operating efficiency.

Clarksburg Premium Outlets is a two-story LEED-certified venue which opened in October 2016. The outlet is located adjacent to I-270 in Clarksburg and includes over 90 top brand stores such as: Banana Republic Factory Store, Coach, Kate Spade New York, Nike Factory Store, Polo Ralph Lauren Factory Store, Saks Fifth Avenue Off 5<sup>th</sup>, Steve Madden, Tory Burch, Under Armour and many more. The outlet center features a Market Hall dining pavilion, covered walkways and exterior escalators and elevators.

#### **General Obligation Bonds Payable**

General obligation bonds are authorized, issued, and outstanding for the following purposes: (1) General County Facilities, (2) Roads and Storm Drainage, (3) Parks, (4) Public Schools, (5) College, (6) Consolidated Fire Tax District,

(7) Mass Transit Facilities, (8) Public Housing Facilities, and (9) Parking Facilities. All bonds are valid and legally binding general obligations of the County and constitute an irrevocable pledge of its full faith and credit and unlimited taxing power. Such bonds are payable from ad valorem taxes, unlimited as to rate or amount, on all real, tangible personal, and certain intangible property that is subject to taxation at full rates for local purposes in the County. Bonds are normally issued in serial maturities from one to 20 years, with five percent of the principal retired each year. This practice produces equal annual payments of principal over the life of the bond issue and declining annual payments of interest on the outstanding bonds. The Charter limits the term of any bond to a maximum of 30 years.

#### Variable Rate Demand Obligations

The County issued variable rate demand obligations (VRDOs) on June 7, 2006, in the amount of \$100 million. These obligations would not have matured in total until 2026; however, the County was required by the Note Order to make annual sinking fund payments to retire one-tenth of the notes each year beginning in 2017. On November 15, 2017, the County issued \$78,270,000 of general obligation refunding bonds to defease VRDOs 2006 Series A and B outstanding in the amount of \$90,000,000.

On December 19, 2017, the County issued new VRDOs in the amount of \$170 million. The bonds are subject to optional redemption at par in whole on any date or in part on any interest payment date upon 15 days' notice. Additionally, the bonds are subject to mandatary sinking fund redemption on November 1 in each of the years 2028 through 2037.

The interest rate on the obligations, which re-sets daily, is established by the remarketing agents and is payable on the first business day of each month. Other potential modes for the obligations include a Weekly Mode, a Commercial Paper Mode, a Term Rate Mode or a Fixed Rate Mode. Subject to certain terms and conditions in the Note Order, the County may affect a change in mode with respect to the obligations. The obligations are subject to optional tender and purchase on the demand of the owners thereof, upon certain terms. All such obligations are general obligations of the County to the payment of which the full faith and credit and unlimited taxing power of the County is irrevocably pledged.

The General Obligation Bond Debt Ratios displayed below measure the burden of the County's net direct debt, which consists primarily of general obligation bonds and outstanding BANs/commercial paper, and debt service payments on such. As with the calculation of the Legal Debt Limit, the County includes its BANs/commercial paper in these ratio calculations because it intends to repay such notes with the proceeds of general obligation debt to be issued in the near future. The ratios are as follows: 1) net direct debt as a percentage of full (market) value of taxable property; 2) debt service on outstanding general obligation bonds as a percentage of General Fund expenditures and transfers out; 3) net direct debt per capita; 4) net direct debt per capita as a percentage of per capita income; and 5) rate of replacement of general obligation bond principal (payout ratio) in ten years. The results of these indicators are displayed in Table 6 below.

# General Obligation Bond Debt Ratios 2014 – 2018

		GO Bond Debt			
	Net Direct	Service to		Net Direct	
	Debt to	General Fund	Net Direct	Debt Per Capita to	GO Bond
Fiscal Year	Market Value	<u>Expenditures</u>	Debt Per Capita	Per Capita Income	Payout Ratio
2014	1.61	8.96	2,819	3.88	68.64
2015	1.57	9.62	2,761	3.76	67.41
2016	1.73	9.36	3,132	4.07	67.88
2017	1.74	10.01	3,220	3.99	67.26
2018	1.81	10.33	3,364	3.94	68.42

[Remainder of page left blank intentionally]

### Statement of Direct and Overlapping Debt as of June 30, 2018

#### And Including 2018 General Obligation Bonds

Direct Debt: General Obligation Bonds Outstanding Short-Term BANs/Commercial Paper Outstanding 2018 General Obligation Bonds Series A Revenue Bonds Outstanding	\$3,095,230,000 170,000,000 330,000,000 200,480,000	
Total Direct Debt		\$3,795,710,000
Overlapping Debt as of June 30, 2017		
Washington Suburban Sanitary Commission Applicable to Montgomery County	\$2,371,362,000	
Housing Opportunities Commission	1,083,030,421	
Montgomery County Revenue Authority	78,883,464	
Maryland-National Capital Park and Planning Commission Applicable to Montgomery County	51,330,000	
Kingsview Village Center Development District	728,223	
West Germantown Development District	10,020,000	
Towns, Cities and Villages within Montgomery County	46,703,434	
Total Overlapping Debt		<u>\$3,642,057,552</u>
Total Direct and Overlapping Debt		\$7,437,767,552
Less Self-Supporting Debt:		
County Government Revenue Bonds	\$200,480,000	
Washington Suburban Sanitary Commission Applicable to Montgomery County	2,371,362,000	
Housing Opportunities Commission	1,083,030,421	
Montgomery County Revenue Authority	78,883,464	
Total Self-Supporting Debt		(\$3,733,755,885)
Net Direct and Overlapping Debt		
Net Direct and Overlapping Debt		_\$3,704,011,667
Ratio of Debt to June 30, 2018 Assessed Valuation of (100% Assessment):		\$188,182,435,927
Direct Debt		2.02%
Net Direct Debt <sup>(2)</sup>		1.91%
Direct and Overlapping Debt Net Direct and Overlapping Debt		3.95% 1.97%
Ratio of Debt to June 30, 2018 Market Value of:		
		\$199,028,527,137
Direct Debt		1.91%
Net Direct Debt Direct and Overlapping Debt		1.81% 3.74%
Net Direct and Overlapping Debt		1.86%
11 0		

- (1) Net of amount retired with proceeds of the Series 2018 bonds.
- (2) Net Direct Debt of \$3,595,230,000 is derived by subtracting direct self-supporting debt, which consists only of County Government Revenue Bonds, from Total Direct Debt.

#### **Prince George's County**

#### Overview

The County is a body corporate and politic and a political subdivision of the State of Maryland. Services provided or paid for by the County from local, State and federal sources include police, fire and emergency services; programs for the aging; public works; stormwater management; and court and correctional services. The County also is responsible for adoption and maintenance of building codes and regulation of licenses and permits; collection of taxes and revenues; maintenance of public records; conducting elections; and collection and disposal of refuse.

Health care, elementary, secondary and community college education and library services are provided by other entities and are partially financed by the County. Public transit, planning, parks, recreation, water, sewer and public housing are provided by related entities. Public assistance is provided by the State of Maryland. Hospital services are provided by a nonprofit corporation under a lease arrangement with the County. For accounting purposes, certain of these governmental entities are included in the County's financial statements. See APPENDIX A, Notes to Financial Statements, Note I.

County residents enjoy a diversity of leisure options, including a park system encompassing almost 28,000 acres of parkland and open space. Leisure facilities and services provided by the Maryland-National Capital Park and Planning Commission (the "M-NCPPC") include a sports and concert facility (Show Place Arena); a 10,000 seat AA Minor League Baseball stadium (Bowie Baysox); community centers; recreational buildings; aquatic facilities; ice rinks; golf courses; an equestrian center; tennis courts; a performing arts and cultural center; and a gymnastic center.

The County is only minutes to downtown Washington, adjacent to Northern Virginia, 25 minutes to historic Annapolis, and 45 minutes to Baltimore's Inner Harbor. However, some of the region's most exciting attractions are located right in Prince George's County, Maryland. The County is home to the MGM National Harbor -- a 23-story resort featuring premier amenities including a casino, world-class spa and salon, a 3,000- seat entertainment theater, high-end branded retail, meeting space, and restaurants from renowned local and national chefs. Other recreational facilities include an 87,052-seat National Football League stadium (FedEx Field – Home of the Washington Redskins); an amusement park (Six Flags of America) featuring rides, attractions and shows; a 240,000 square foot Olympic-quality recreational Sports and Learning Complex; National Harbor on the Potomac; the Gaylord National Resort and Convention Center; the NASA Goddard Space Flight Center; The Capital Wheel; the National Wildlife Visitor Center; and the Clarice Smith Performing Arts Center. The County also has numerous high-quality mixed-used developments such as the Brickyards, Carrollton Station, Towne Centre at Laurel and Woodmore Towne Centre at Glenarden. The County is home to six universities and colleges, including the flagship campus of the University System of Maryland. Prince Georgians enjoy an excellent road system and some of the most affordable housing in the Washington area as well as convenient access to three major airports and the Port of Baltimore.

#### **County Government – Structure and Services**

The County operates under the Prince George's County Charter, which was adopted in November 1970. The powers of the County are provided in the County Charter and in the Constitution and the laws of the State of Maryland, including Title 10 of the Local Government Article. Under the County Charter, the County is composed of an executive and a legislative branch.

The executive branch implements and enforces the laws and administers the day to day business of the County. It consists of a County Executive (who is elected by the qualified voters of the entire County) and all other officers, agents and employees under the County Executive's supervision and authority, including the Chief Administrative Officer, who is responsible for the day to day administration of the County. The County Executive is elected for four-year terms by qualified voters of the County and is limited by the County Charter to two consecutive four-year terms in office.

The legislative branch of the County currently consists of nine district Council Members and two new At-Large Council Members. County Council members are elected for four-year terms by qualified voters of the County and are limited by the County Charter to two consecutive four-year terms in office as district members and not more than two consecutive terms as at-large members.

Each member of the County Council has one vote. Six votes generally are required to pass legislation and an

affirmative vote of two-thirds of the members of the full Council is needed to enact emergency bills and to override a veto by the County Executive. The County Council customarily elects from among its members a Chairman and a Vice-Chairman to serve one-year terms.

The court system for the County was established by and is operated under the authority of the State. District and Circuit Court judges are appointed by the Governor, but Circuit Court judges must thereafter run for election. Other State court officials are directly elected for various terms.

#### **Population**

From 1980 to 2010 the County has grown at an average rate of approximately 66,116 people every 10 years. Between 2000 and 2010 the population growth in the County increased 7.7%. The County's growth has been slightly slower than the population growth in Maryland (9.0%) and the United States (9.7%) between 2000 and 2010. The population for 2018 is estimated to be 909,308, a difference of .1% from the 2017 population of 908,801.

In 2016, 65.2% of the County's residents were between the ages of 18 and 64 years old, which was slightly higher than the State of Maryland (63.0%) and the United States (62.0%). The share of the County's population that was 65 years and older (12.3%) was lower compared to the State of Maryland (14.6%) and the United States (15.2%).

	<b>Population</b> 1980 – 2010		
Year	County	State of Maryland	United States
2010	863,420	5,773,552	308,745,538
2000	801,515	5,296,486	281,421,906
1990	729,268	4,798,000	248,769,873
1980	665,071	4,216,000	226,505,000
Percent Change (2000-2010)	7.7%	9.0%	9.7%
2018 (Est.)	909,308	6,042,718	327,167,434

 $Source: Decennial\ Census,\ Bureau\ of\ the\ Census,\ Department\ of\ Commerce\ (as\ of\ April\ 2019)$ 

#### Income

In 2017, the County's aggregate personal income totaled \$43.2 billion. The per capita personal income in the County during 2017 was \$47,365. The growth rate of the County's per capita personal income between 2006 and 2016 was 2.3%. This percentage was lower than in the United States (2.6%) and the State of Maryland (2.4%).

The County's median household income in 2017 was \$81,240 compared to \$72,052 in 2013, an increase of 13.3% in the 5-year period. Jurisdictional comparisons are shown below:

Median Household Income

2013 and 2017

	usehold Income			
Metro Jurisdiction	2013	2017	% Change	
State of Maryland	\$72,483	\$80,776	11%	
Washington Metro Area:				
Prince George's County	72,052	81,240	12.8%	
Calvert County	94,196	100,590	6.8%	
Charles County	88,797	97,986	10.3%	
Frederick County	84,308	92,495	9.7%	
Montgomery County	98,326	103,235	5.0%	
Baltimore Metro Area:				
Anne Arundel County	86,230	97,085	12.6%	
Baltimore City	42,266	47,131	11.5%	
Baltimore County	64,795	73,805	13.9%	
Carroll County	82,955	93,676	12.9%	
Harford County	77,765	80,476	3.5%	
Howard County	109,476	111,473	1.8%	

Source: U.S. Census Bureau, American Community Survey 1-Year Estimates (as of April 2019). Inflation-adjusted.

#### **Employment**

A comparison between the employment distribution of the County and the State of Maryland is shown in the following chart.

Industry	Prine (2013)	ce George	e's County (2017)		Maryland (2017)	
	Sectoral Employment		Sectoral Employment		Sectoral Employment	% of Total
Government Employment	86,722	29%	89,410	28%	487,036	18%
Private Employment	213,107	71%	230,251	72%	2,165,436	82%
Natural Resources and Mining	203	0%	114	0%	6,434	0%
Construction	24,738	8%	26,681	8%	162,154	6%
Manufacturing	6,716	2%	7,709	2%	105,130	4%
Trade, Transportation and Utilities	57,109	19%	60,891	19%	461,998	17%
Information	4,689	2%	3,611	1%	37,625	1%
Financial Activities	11,702	4%	11,563	4%	140,275	5%
Professional and Business Services	38,061	13%	40,910	13%	443,960	17%
Education and Health Services	30,690	10%	34,107	11%	436,174	16%
Leisure and Hospitality	29,520	10%	35,714	11%	280,175	11%
Other Services	9,679	3%	8,935	3%	91,472	3%
Unclassified	0	0%	16	0%	39	0%
Total	299,829	100%	319,661	100%	2,652,472	100%

 $Source: Maryland\ Department\ of\ Labor,\ Licensing\ and\ Regulations\ Employment\ and\ Payroll\ -\ County\ Industry\ Series\ (as\ of\ April\ 2019).$ 

Between 2009 and 2018, the unemployment rate for the County generally remained close to the State of Maryland's unemployment rate and at or below that of the United States as shown in the following table.

Labor Market Characteristics								
2009-2018								
County Residents Unemployment Rate						te		
Year	Civilian Labor Force Em <sub>l</sub>	Resident ployment	_	Prince George's County	State of Maryland	United States		
2009	457,576	425,799		6.9	7.0	9.3		
2010	479,606	443,635		7.5	7.7	9.6		
2011	482,913	446,857		7.5	7.2	8.9		
2012	484,964	449,665		7.3	7.0	8.1		
2013	486,011	452,439		6.9	6.6	7.4		
2014	486,971	457,449		6.1	5.8	6.2		
2015	488,148	462,577		5.2	5.1	5.3		
2016	503,489	481,107		4.4	4.4	4.9		
2017	511,766	490,451		4.2	4.1	4.4		
2018	509,420	487,710		4.3	4.1	3.9		

Source: U.S. Department of Labor, Bureau of Labor Statistics, Current Population Survey and Local Area Unemployment Statistics Program.\*Not seasonally adjusted. (as of April 2019)

The County's diversity in employment is shown in the following table reflecting the largest private and public sector employers in the County.

Prince George's Count	y Principal Employers								
201	18								
Employer F	Product or Service	Number of Employees							
LARGEST PRIVATE SECTOR EMPLOYERS									
United Parcel Service	Package Delivery (Regional Headquarters)	3,000							
MGM National Harbor	Casino Gaming	2,785							
Marriott International/Gaylord Resort and Convention Center	Hotels and Motels	2,200							
University of Maryland Capital Region Health	Health Services/Nursing Homes	1,800							
Verizon	Communications Services	1,800							
Melwood	Social Services	1,400							
Doctors Community Hospital	Medical Services	1,300							
MedStar Southern Maryland Hospital Center	Medical Services	1,240							
LARGEST PUBLIC SECTOR EMPLOYERS									
University System of Maryland <sup>1</sup>	Higher Education	20,250							
Prince George's County Public Schools	Education	19,118							
Joint Base Andrews Naval Air Facility Washington <sup>2</sup>	Defense Installation (civilian and military employees)	17,500							
Prince George's County	Local Government	7,170							
United States Internal Revenue Service <sup>2</sup>	Revenue Collection/Data Processing	4,735							
United States Bureau of the Census <sup>2</sup>	Demographic and Economic Surveys	4,605							
NASA/Goddard Space Flight Center <sup>2</sup>	Space Satellite Design and Tracking	3,000							
Prince George's Community College	Education	2,045							
National Maritime Intelligence-Integration Office <sup>2</sup>	Maritime Intelligence Analysis	1,890							
United States Department of Agriculture <sup>2</sup>	USDA Library/Agricultural Research	1,725							
National Oceanic and Atmospheric Administration <sup>2</sup>	Weather Analysis and Reporting	1,375							
Adelphi Laboratory Center <sup>2</sup>	Military Installation	1,235							

Note: Excludes post offices, state government, national retail and food service; includes higher education. <sup>1</sup>Includes University of Maryland College Park, University of Maryland University College and Bowie State University <sup>2</sup>Excludes contractors

 $Source: Maryland\ Department\ of\ Commerce;\ Prince\ George's\ County\ Economic\ Development\ Corporation\ (as\ of\ April\ 2019).$ 

#### **Retail Sales**

The Maryland sales and use tax rate is 6% on all taxable sales other than certain vehicle rentals and sales of mobile homes. Beginning July 1, 2011, the tax rate for alcoholic beverages, including mixtures, increased from 6% to 9%. Most sales of food by substantial grocery or market businesses are not subject to the sales tax. Other exemptions include medicine, energy for residential use, manufacturing machinery and equipment, and certain agricultural equipment and supplies.

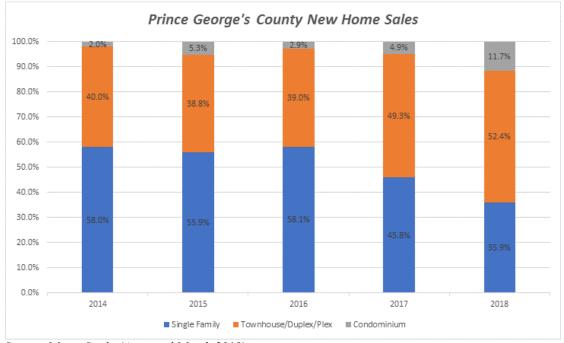
#### Housing

The composition of the County's housing market is displayed in the following table. Between 2013 and 2017, total housing units increased by 0.8% (an increase of approximately 2,789 units). During this time period, single family homes increased by 1.7% and multi-family homes decreased by 1.04%.

Housing Units by Type of Structure							
	2013	2014	2015	2016	2017		
Single Family							
Number of Units	221,589	223,761	223,345	223,888	225,487		
Percent of Market	67.3%	67.9%	67.4%	67.3%	67.9%		
Multi-Family							
Number of Units	107,778	105,589	107,949	108,681	106,669		
Percent of Market	32.7%	32.1%	32.6%	32.7%	32.1%		
Total Units	329,367	329,350	331,294	332,569	332,156		

Source: U.S. Census Bureau, American Community Survey 1-Year Estimates (as of April 2019)

Historically, single family homes have made up a majority of new home sales in the County. Single family detached homes have averaged 50.7% of new total sales from 2014 to 2018.



Source: Metro Study (Accessed March 2019)

According to the State Department of Assessments and Taxation, median residential sales of owner-occupied properties in the County have increased by 10.9% from fiscal year 2017 to fiscal year 2018. The median sales price of these properties has also increased during this time period from \$302,313 in 2017 to \$319,393 in 2018.

#### Median Residential Sales

Improved, Owner-Occupied Properties

	Number of	Annual Growth	Median Sales	Annual Growth
Fiscal Year	Transactions	Rate	Price	Rate
2018	8,766	10.9%	319,393	5.6%
2017	7,904	15.4%	302,313	5.0%
2016	6,851	32.0%	288,000	3.2%
2015	5,192	13.9%	279,189	9.5%
2014	4,559	2.8%	255,000	13.8%
2013	4,435	16.0%	224,000	6.7%
2012	3,822	18.9%	210,000	-6.9%
2011	3,214	-11.9%	225,450	-8.0%

Source: Maryland Department of Assessments and Taxation (as of April 2019)

The following table shows the number of residences distributed within certain housing value ranges. During 2017, the majority of residences were valued between \$200,000 and \$499,999.

#### Estimated Market Value of Owner-Occupied Residential Property

Increase 2016 2017 (Decrease) Number of Number of Share of Number of Share of Value Range Residences Residences Residences Residences Residences Less than \$50,000 2.0% 4,195 2.2% 531 3,664 \$50,000 to \$99,999 3,606 1.9% 4,793 2.5% 1,187 \$100,000 to \$149,999 8,516 4.6% 8,699 4.5% 183 \$150,000 to \$199,999 21,020 11.2% 16,822 8.7% (4,198)\$200,000 to \$299,999 67,497 36.1% 61,921 32.2% (5,576)\$300,000 to \$499,999 69,332 37.1% 78,345 40.7% 9,013 \$500,000 to \$999,999 12,225 6.5% 15,887 8.3% 3,662 \$1,000,000 or more 1,007 0.5% 1,765 0.9% 758 Total Owner-Occupied Units 5,560 186,867 192,427

Source: U.S. Census Bureau, American Community Survey, 1-Year Estimates (as of April 2019). Note: Due to rounding, percentages may not total 100 percent.

#### Commercial and Industrial Growth

A summary of building permit activity, including residential as well as commercial and industrial (non-residential) projects, is provided in the following table.

Between 2009 and 2018, the value of new residential construction within the County has averaged approximately \$308.1 million annually. Non-residential construction has averaged approximately \$369.1 million annually. The value of new residential construction within the County in 2018 was \$358.4 million as compared to \$312.2 million in 2017. The value of new non-residential construction within the County in 2018 was \$291.9 million as compared to \$363.3 million in 2017.

	Building Permits										
		Residential			Commercial			Total			
Calendar Year	Permits Issued	Total Valuation (\$K)	Average Valuation (\$K)	Permits Issued	Total Valuation (\$K)	Average Valuation (\$K)	Total Permits Issued	Total Valuation (\$K)	υ		
2009	2,220	255,011	115	198	294,894	1,489	2,418	549,905	227		
2010	1,405	205,514	146	205	104,220	508	1,610	309,734	192		
2011	1,394	166,440	119	157	103,627	660	1,551	270,067	174		
2012	1,247	190,332	153	178	235,578	1,323	1,425	425,910	299		
2013 <sup>(1)</sup>	1,642	264,814	161	224	131,814	588	1,866	396,628	213		
2014 <sup>(2)</sup>	1,727	264,638	153	359	364,466	1,015	2,086	629,104	302		
2015 <sup>(3)</sup>	1,669	261,672	157	294	1,600,038	5,442	1,963	1,861,710	948		
2016 <sup>(4)</sup>	1,745	801,888	460	203	199,938	985	1,948	1,001,826	514		
2017	1,831	312,176	170	215	363,286	1,690	2,046	675,462	330		
2018	1,405	358,368	255	145	291,947	2,013	1,550	650,315	420		
Total CY 09-18	16,285	\$3,080,853	\$1,890	\$2,178	\$3,689,808	\$15,715	18,463	\$6,770,661	\$3,619		
Average Annual	1 6/9	\$308,085	\$189	218	\$368,981	\$1,572	1,846	\$677,066	\$362		

<sup>&</sup>lt;sup>(1)</sup>Prince George's County Department of Permitting, Inspections and Enforcement (DPIE) Opened July 1, 2013

Source: Bureau of the Census and Prince George's County Department of Permitting, Inspections and Enforcement (Updated March 2019)

During 2018, approximately 488,465 square feet of new commercial space was delivered to the market in Prince George's County. In 2018, Prince George's County accounted for 5.12 percent of all the new commercial space delivered in the Washington Metropolitan Region. The total square footage of commercial space delivered by type during the calendar years 2014 through 2018 is shown below:

Commercial Square Feet Delivered, by Type									
Type	2014	2015	2016	2017	2018				
Office	0	160,000	72,508	60,840	75,000				
Retail	569,468	76,309	802,761	171,964	136,519				
Flex	0	49,949	479,815	22,180	109,800				
Industrial	179,569	1,063,106	0	493,199	167,146				
Total Square Footage	749,037	1,349,364	1,355,084	748,183	488,465				
Metropolitan Area	9.23%	22.98%	14.87%	8.21%	5.12%				

Source: CoStar (Accessed March 2019)

<sup>(2)</sup>First full year of DPIE Existence

<sup>(3)</sup>Major design-build commercial developments under construction in CY 2015: MGM Resort Casino \$1,300,000 and College Park Hotel \$130,000

<sup>&</sup>lt;sup>(4)</sup>Recovery in residential market and increased construction of larger, more expensive homes and apartments

#### **Economic Activity**

Contracting opportunities with government, research, technology and defense industry anchors contributed to a growing County economy. The federal government and the County's mixed commercial base cushion the impact of economic downturns, but also have supported a measured rate of recovery.

- The County created 7,715 new jobs between calendar years 2016 and 2017, accounting for 29.7% of the State's new jobs.
- Property values have risen 4.1% percent in the County during the past year (2018 over 2017).
- The County's overall unemployment rate has fallen dramatically down from nearly 7.5 percent in December 2010 to only 4.3 percent in December 2018.

#### **Economic Development Strategy**

The M-NCPPC, and its consultant, Battelle Technology Partnership Practice, completed work on a targeted economic development strategy for the County in May 2013. The strategy continues to be employed to identify and target key high- growth industries that have the greatest potential to contribute to economic growth and development in the County; leveraging the County's unique assets to capture economic development opportunities; and setting forth targeted strategies and actions to maximize economic development. The highgrowth industry sectors are Healthcare and Life Sciences, Business Services, ICE (Information, Communications and Electronics) and the federal government.

# Prince George's County Economic Development Corporation

- Market the County as a great business location regionally and globally
- Retain, expand and grow existing businesses
- Attract new businesses
- Promote the growth and development of small, minority and disadvantaged businesses
- Operate the "Innovation Station" to nurture advanced technology and life sciences firms
- Promote strategic retail development, and attract new restaurants and dining concepts
- Serve as the "front door" for applications to the \$50 million Economic Development Incentive Fund
- Assist local companies' export to selected markets, attract foreign direct investment, and attract international companies to the County
- Secure funds necessary to implement economic development strategies, Foreign Trade Zone (FTZ), and expand incubator/accelerator program
- Provide workforce services and training to County businesses, job seekers and residents

There are fourteen federal agencies located in the County, with most of them focused on research and development. These agencies attract technology companies as partners/contractors for their operations. The NASA Goddard Space Flight Center, the USDA Beltsville Agricultural Research Center, USDA-APHIS, the Army Research Laboratory, the Institute for Defense Analysis, the Internal Revenue Service, and the U.S. Census Bureau Supercomputer Center support the local technology business base. The University of Maryland at College Park has continuing construction of facilities, some identified for national security- related information technology tenants, on its 124-acre Enterprise Campus research park.

Below is additional information about certain significant retail, commercial, and/or entertainment projects that are pending or have been completed recently:

- The United States Citizenship & Immigration Services (USCIS) through a long-term lease agreement with One Town Center, LLC will build a 575,000 square foot, high-security, blast-resistant office building and 1,000 space parking structure at the Branch Avenue Metro Station. This \$265 million project is projected to spur additional transit-oriented development that includes retail, residential, and additional office space. Upon completion in 2020, USCIS will relocate 3,200 full-time and 500 part-time employees from Washington, D.C. to its new headquarters at the property in Camp Springs.
- The County negotiated a \$30 million grant from the Maryland Department of Transportation for the construction of the major access road serving the proposed Konterra Development, an economic development project in the northern portion of the County that is expected to create jobs and strengthen the County's commercial tax base. The access road connects Konterra to the new Contee Road Interchange at I-95, as well as to the new Intercounty Connector (MD Route 200) interchange at Virginia Manor Road. The realignment and reconstruction of the roadway provides access to undeveloped and previously inaccessible areas in northern Prince George's County. The proposed Konterra Town Center East 488-acre development adjacent to the new road has the ability to accommodate about two million square feet of commercial space and 2,000 residential units. Construction is scheduled to begin in 2021.
- The Towne Square at Suitland Federal Center is a \$402 million mixed-use development currently under construction adjacent to the Suitland Federal Center with six federal agencies and more than 7,000 employees. The project includes construction of 219 townhouses, 137 senior multi-family units, 87,000 square feet of retail space and 50,000 square feet of public space.
- The EDC Innovation Station opened in February 2018 as a collaborative co-working space and an expansion of the EDC's former Technology Assistance Center (TAC) business incubator. It is located in Largo within a federal Opportunity Zone and Foreign Trade Zone to foster the success of small businesses, entrepreneurs and inventors, and provide a soft landing for international businesses entering the U.S. market.
- The new Homewood Suites by Hilton will be situated at the Inglewood Business Park, within the newly developing "Downtown Largo." The \$20 million extended stay all suites hotel will be four-stories, 116 keys, 82,000 square feet with 3,000 square feet of flexible meeting space. The company commits to having 100% of 25 newly-created and vacant positions filled by County residents.
- Prince George's Post-Acute, LLC, an affiliate of FutureCare Health and Management Corporation, is Maryland's largest private nursing home company. Future Care has 13 current locations in and around Maryland, employs over 2,900 employees and treats more than 1,800 Marylanders each day. The most recent addition opened in Prince George's County in 2018. It is a two-story skilled nursing facility center which services both a sub-acute population needing short term stays for rehabilitation and post- operative recovery, and a long-term population for those needing end of life care. The \$19 million facility, located in Landover, employs 149 full-time and 56 part-time professional and non-professional positions.
- The Shops at Iverson is a 600,000+ square foot retail and office center. The property sits on 20 acres and has the potential to become a true mixed-use town center over the next 5 years. Primary initiatives are to attract game-changing, nationally recognized tenants including a grocer, up to a dozen national restaurant brands, and office tenants to occupy 50,000 square feet in the existing vacant tower. The shopping center recently completed a \$30 million renovation project which included energy efficiency upgrades and retrofits to the entire shopping center, façade improvements, and redesign and renovations to the existing food court area. To date, Goodwill Industries and Employ Prince George's Inc. are planning to occupy the office tower and several new

tenants have opened restaurants in the newly renovated food court, including Chipotle and Tropical Smoothie.

- Westphalia Town Center is a planned mixed-use town center in Upper Marlboro that will offer 347 townhomes, over 400 apartments, a 150-room hotel and 500,000 square feet of retail shopping on 479 acres during phase one. The project broke ground in June 2013. Townhome construction began in 2016. At completion of the overall project, the development will have 15,000 homes, one million square feet of retail, four million square feet of office space and three hotels, making it one of the largest developments in Prince George's County.
- MGM Resorts completed construction of the MGM National Harbor on 23 acres. The \$1.4 billion casino opened in December 2016 and employs over 3,600 individuals, many of them are Prince George's County residents. In 2018, the casino, hotel and entertainment complex received a \$48 million expansion of the casino in response to strong demand.
- Minimally Invasive Vascular Center, an endovascular surgery facility opened its first location in the County in Laurel. With an investment of \$15 million, the center opened in 2018 and will create 50 medical jobs.
- The PSEG Keys Energy Center is an \$627 million 755 Mega-Watt natural gas electric power plant near Brandywine that opened in July 2018. The plant will supply the power needs of 500,000 homes.
- Panda Power Funds is expected to break ground in the Fall of 2019 on a \$1.2 billion 884 Mega-Watt Mattawoman natural gas electric power plant in Brandywine. The plant is expected to supply the power needs of up to 990,000 homes.
- Kaiser Permanente of the Mid-Atlantic, an affiliate of Kaiser Permanente, expanded in April 2019 to a 176,000 square foot build-to-suit class A office building adjacent to the New Carrollton Metro Station in Lanham for its administrative and information technology operation of 1,000 employees.
- The Hotel at University of Maryland has completed the construction of a \$115 million, 300-room, four-star luxury hotel and conference center. Delivered in 2017, the project also includes office and retail space, high-end restaurants, and a luxury spa.
- Children's National Medical Center is expanding into the County to a 60,000 square foot build-to-suit class A medical office building that is currently under construction at the Woodmore Towne Centre at Glenarden. The project will create 300 permanent full-time jobs, providing healthcare for children.
- Lidl, the global discount supermarket chain headquartered in Germany, is expanding into the County. In 2018, Lidl opened its first store in the County; a 35,000 square foot grocery store/supermarket in Bowie. Currently under construction are additional stores in College Park and District Heights. Two other store locations in the development process are in Lanham and Camp Springs.
- In 2018, Quality Healthtech Solutions opened a 89,500 square-foot Class-A medical office building at National Harbor to provide total family care and outpatient services. 100 permanent full-time employees are expected to be employed at the \$40 million facility.
- Since the 38-acre Riverdale Park Station had its grand opening for the County's first and only Whole Foods Market in 2017, the project has continued to add tenants including Denizens Brewing Company that is expanding from its Silver Spring, Maryland, headquarters to a new 12,000 square foot brewery and restaurant that is currently under construction.
- The Language Doctors Inc. is in the process of relocating from Washington, DC to 8201 Corporate Drive, Landover in Prince George's County. The federal government contractor that provides language interpretation services has leased 15,000 square feet of office space and is expanding its workforce to 125 permanent full-time employees.

- At the 150-acre Discovery District at the University of Maryland College Park, a \$2 billion public-private development project, several development projects have been completed or are in the planning process. The \$115 million four-star Hotel at the University of Maryland opened providing hotel and conference space; Corporate Office Properties Trust (COPT) has nearly completed a \$19 million, 75,000 square foot class A office building and is in the planning process for a second new office building with 100,000 square feet; WeWork opened its first facility in Maryland, offering co-working and office space to small businesses and entrepreneurs; two apartment development projects are in the planning stage for a total of 770 residential units and 11,000 square feet of retail space; and a 150-room Marriott Suites hotel is planned for a site owned by the County across from the College Park Metro Station.
- Topgolf has a new facility under construction in Oxon Hill to provide a new entertainment venue near National Harbor to include a golf range, space for parties and events, and a complete menu of food and drinks. With a cost estimate of \$18 million, the facility will have a workforce of 600 employees and an anticipated opening in the Summer of 2019.

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#### **Major Economic Development Projects**

Several projects, reflecting a range of commercial development in the County, are listed in the following chart. A map showing the location of the major economic development projects identified in this section follows the chart.

As of April 2019					
Project Name	Location Number in Map	New or Expansion	Expected Occupancy	Capital Investment (\$ Millions)	Size (Squa Feet) at Ful Build-Out
Projects Completed or Under Construction					
The Hotel at the University of Maryland	9	New	Completed	115.0	519,900
New Carrollton Metro Area North (Mixed-Use)	10	New	Completed	135.0	700,000
New Carrollton Metro Area South (Mixed-Use) - (Phase 1)	10	New	2019	160.0	449,000
Suitland - 5001 Silver Hill Road	11	New	Completed	18.0	50,000
Steeplechase 95 International Business Park (Retail Phase 2)	12	New	Completed	13.8	46,000
Ritchie Station (Phase 1)	13	New	Completed	76.2	381,000
MGM National Harbor, LLC	14	New	Completed	1,400.0	1,079,000
Riverdale Park Station	15	New	Completed	250.0	370,000
Regional Medical Center	16	New	2021	543.0	595,744
Westphalia Town Center (Phase 1)	18	New	N/A	N/A	5,900,000
Keys Energy Center (Natural Gas Electric Power Plant)	20	New	Completed	627.0	N/A
Purple Line Transit Light Rail (Prince George's County Section)	21	New	2022	2,000.0	N/A
Branch Avenue Metro (U.S.C.I.S.)	23	New	2020	265.0	575,000
Sub-Total A				\$5,603.0	10,665,644
Projects in Development Stage Konterra					
(Town Center East)	1	New	N/A	N/A	5,300,000
South Lake	2	New	N/A	N/A	993,000
Metro City	3	New	2022	327.0	N/A
Greenbelt Metro Area (Mixed-Use)	4	New	N/A	N/A	3,000,000
University of Maryland (UMD) Discovery District	5	New	N/A	N/A	4,804,000
Corporate Office Property Trust (COPT) at UMD Discovery District	5	New	2020	N/A	100,000
Bozzuto College Park JV (Mixed-Use)	6	New	2021	142.0	135,000
College Park Metro (Mixed-Use)	7	New	N/A	N/A	N/A
RPAI at Carillon	8	New	N/A	1000.0	1,200,000
Ritchie Station (Phase 2)	13	Expansion	2020	50.0	250000
Brandywine Village	17	New	N/A	N/A	218,500
Panda Mattawoman (Natural Gas Electric Power Plant)	19	New	N/A	1,200.0	N/A
Hampton Mall (Redevelopment)	22	New	N/A	161.0	280,000
Sub-Total B				\$2,880.0	16,280,500
Total (A+B)				\$8,483.0	26,946,144

Source: Prince George's County Economic Development Corporation

#### **Transportation**

The County is located near three major airports: Baltimore Washington International Thurgood Marshall Airport; Washington Dulles International Airport; and Ronald Reagan Washington National Airport. Interstate 95 provides the County with access to the nation's eastern seaboard, including the major commercial centers in Baltimore, Philadelphia and New York City. Interstate 495 (the Capital Beltway) circles Washington, D.C. and provides access both to that city and to nearby suburban jurisdictions. Other major highways in the County include the Baltimore-Washington Parkway (Route MD 295), U.S. Route 50 (access to Maryland's eastern shore) and U.S. Route 3/301 (access to Baltimore and Virginia). The Washington Metropolitan Area Transit Authority (WMATA) Metrorail system operates a 117-mile subway system. The system serves Washington, D.C. and nearby suburban areas, including five lines and 15 stations that serve the County. WMATA's local bus system has more than 70 routes serving County residents. The County supplements WMATA's bus service with "TheBus."

The County is served by CSX Transportation, Norfolk Southern Railway, Amtrak Metroliner passenger service (including a station at New Carrollton on Amtrak's Northeast Corridor service and the 16 mile/21 station Purple Line light rail transit system under construction, connecting Prince George's and Montgomery counties), and the MARC (Maryland Area Regional Commuter) rail system which has two lines that run through the County, both of which provide service between Baltimore City (and surrounding areas) and Washington, D.C.'s Union Station, with 9 stations in the County. More than 90 freight lines serve the County. Most of the County lines lie within the Washington commercial zone as defined by the Interstate Commerce Commission.

#### **Utilities**

Baltimore Gas & Electric Company (BGE), Potomac Electric Power Company (PEPCO), and Southern Maryland Electric Cooperative, Inc. (SMECO) provide the County with electricity services. County residents have the option of choosing their electric supplier. Natural gas is supplied by Washington Gas or BGE; however, County residents have the option of buying natural gas directly from natural gas suppliers. BGE and PEPCO are both subsidiaries of Exelon Corporation. Washington Suburban Sanitary Commission provides the water supply to the entire County and wastewater treatment services for part of the County. The District of Columbia Water and Sewer Authority also provides wastewater treatment services for parts of the County. Storm drainage for the County is provided by the County Department of the Environment.

#### **Property Taxes**

The County levies real and personal property taxes on all taxable property within its boundaries. Taxes are due in full on July 1 and become delinquent on the following October 1 with the exception of those taxes owed by (1) small business owners for which annual property taxes do not exceed \$100,000 who qualify for a semi-annual payment plan (effective July 1, 2012); and (2) and homeowners living in their properties who qualify for a semi-annual payment plan. Semi-annual taxpayers must pay one-half of the annual taxes by September 30 and the remaining one-half in a second installment by December 31 of the fiscal year. No discount is allowed for early payment. Interest at the rate of 2/3% per month and a penalty of 1% per month are charged after September 30 (December 31 for the second semi-annual payment), except that tax bills issued after September 30 may be paid within 30 days without interest or penalty. Tax sales to recover delinquent real property taxes are held on the second Monday in May in the fiscal year taxes are due and payable. Legal action may be taken to enforce payment of both real and personal property taxes.

An independent state agency, the State Department of Assessments and Taxation ("SDAT"), assesses all real and tangible personal property on a rolling basis every three years for purposes of property taxation by State and local governmental units. Prior to tax year 2001, real property had been valued at market value and assessed in each year at 40% of phased-in market value. Beginning in tax year 2001, property tax rates are applied to 100%, instead of 40%, of the value of real property.

By law, the annual taxable assessment growth of owner-occupied residential property is capped at the lesser of the percentage of increase in the Consumer Price Index ("CPI") for the previous 12 months or 5% of the prior year's taxable assessment. The cap for fiscal year 2018 was set at 1%, based on the CPI. In fiscal year 2019, the cap is set at 2% based on the CPI. State law also provides that certain owner occupants of residential property may receive certain property tax credits based on various criteria including their income and net worth. The County is reimbursed by the State for some of these tax credits. Certain real estate developments inside the Capital Beltway within census tracts where the median household income does not exceed 100% of the median household income for the County based on census numbers

(Revitalization Tax Credit Districts) are eligible to receive tax credits. This provides tax incentives for revitalization projects, with a long-term goal of enhancing the communities and preserving the tax base.

Tangible personal property and commercial and manufacturing businesses are assessed annually at fair market value with no inflation allowance, based upon annual reports filed with SDAT. Public utility property is assessed at fair market value determined by reference to both income and property values, with the exception that power-generating personal property has been subject to a phased-in partial assessment due to the State's electricity deregulation. The County grants some personal property tax credits for research and development property, designed to stimulate economic development.

The following tables set forth the growth rate of the assessed and estimated actual value of real and personal property in the County.

Annual Growth Rates				
Fiscal Year	Assessed Value	Estimated Actual Value		
2019 <sup>(1)</sup>	7.3%	0.0%		
2018	4.3%	6.5%		
2017	7.2%	8.1%		
2016	3.5%	5.3%		
2015	1.2%	2.4%		
2014	-3.8%	-3.2%		
Six-Year Average:	3.3%	3.2%		

<sup>&</sup>lt;sup>(1)</sup>Estimated for the year ending June 30, 2019 as of March 31, 2019.

Source: Office of Finance

The total General Fund property tax revenues included in the County's proposed operating budget for fiscal year 2020 are \$945.7 million (adjusted for tax credits, assessment abatements and deletions, allowance for municipal tax differential and uncollectible taxes). Total property tax revenues in fiscal year 2019 are estimated to total \$907.6 million.

Real and Personal Property Taxes					
	(Levies and Collections)				
Fiscal Year	Assessed Value (\$ millions)	Tax Rate per \$100 Assessed Value	Tax Levy Excluding Adjustments	Collected During Fiscal Year	Percent Collected as of June 30
2019 <sup>(1)</sup>	\$98,191.0	\$1.00	\$935,887,936	\$906,949,599	96.9
2018	89,167.2	1.00	971,598,769	967,523,822	99.6
2017	85,523.9	1.00	909,650,941	905,652,881	99.8
2016	79,760.3	1.00	853,046,726	852,874,411	99.8
2015	77,078.0	0.96	791,690,172	787,981,697	99.8
2014	76,180.7	0.96	778,008,663	773,446,612	99.8
2015	77,078.0	0.96 0.96	791,690,172 778,008,663	787,981,697	

<sup>(1)</sup> Fiscal Year 2019 collections are through February 28, 2019.

Source: Office of Finance

The following table provides a breakdown of the property tax rate into its component parts. The "General" rate is the only listed component that is subject to the limitations of Section 812. Pursuant to Section 812, the County shall not levy "a real property tax which would result in a total collection of real property taxes greater than the amount collected in fiscal year 1979." Section 812 further provides that "the County may levy a real property tax which would result in a total collection of real property taxes greater than the amount collected in fiscal year 1979 if the real property tax rate does not exceed two dollars and forty cents (\$2.40) for each One Hundred Dollars (\$100.00) of assessed value." In 2012, the Maryland Senate passed Senate Bill 848 that provides for the property tax rate to be set higher than the rate authorized under the County Charter. Any additional revenue generated as a result of the higher property tax rate is for the sole purpose of funding the approved budget of the local school board. The fiscal year 2016 Budget set the County's nominal

real property rate at \$1.00/\$100 of assessed value. The "Stormwater Management" component pays debt service on bonds issued to provide funds for, and other expenses pertaining to, stormwater management facilities. The Washington Suburban Transit Commission (WSTC) component pays for the County's contribution to WSTC and other related mass transit costs. The Maryland State and the M-NCPPC components identify taxes collected by the County on behalf of those entities.

FY 2019 Property Tax Rates in Dollars/\$100 of Assessed Value	e

PRINC	E GEORGE'S COUNTY	OVERI	ENTITIES	
General	Stormwater Management	WSTC	Maryland State	M-NCPPC
\$1.00	\$0.054	\$0.026	\$0.112	\$0.294

## Property Tax Levies

(\$ thousands)

	PRINCE	GEORGE'S COUNTY	OVERLAPPING TAXING ENTIT		
Fiscal Year	General	Stormwater Management	WSTC	Maryland State	M-NCPPC
2019(1)	890,058	47,302	25,824	102,804	280,189
2018	862,251	45,217	24,694	97,052	267,930
2017	820,635	42,232	23,176	91,154	251,324
2016	781,337	39,442	21,789	85,751	236,074
2015	725,143	38,102	21,050	82,832	216,026
2014	704,813	37,592	20,734	81,875	212,594

<sup>(1)</sup>Estimated for the year ending June 30, 2019 as of March 31, 2019.

Source: Office of Finance

The top 10 principal taxpayers within the County for fiscal year 2018 are as follows:

Principal Taxpayers June 30, 2018					
Taxpayer		Real Property Assessment	y	Personal Property Assessment	Total Assessment
National Harbor Grand LLC	\$	993,356,233	\$	-	\$ 993,356,233
Potomac Electric Power Co		4,676,867		655,386,550	660,063,417
Gaylord National LLC		588,495,334		-	588,495,334
Verizon-Maryland		-		282,157,460	282,157,460
Washington Gas Light Company		6,263,700		275,743,810	282,007,510
Empirian Village of MD LLC		275,442,200		1,363,100	276,805,300
JKC Stadium (FedEx Field)		208,927,300		-	208,927,300
Greenbelt Homes Inc		207,599,726		-	207,599,726
Baltimore Gas & Electric Company		-		193,071,010	193,071,010
NRG Chalk Point LLC		-		177,862,970	177,862,970
	Totals \$	2,284,761,360	\$	1,585,584,900	\$3,870,346,260
Percentage of Total Assessable Base		6.4%	ó	4.4%	10.9%

#### **Statutory Debt Limit**

Pursuant to the Express Powers Act, the statutory debt limit of the County is a total of 6% of the assessable base of real property of the County and 15% of the County's assessable base of personal property and operating real property described in Section 8-109(c) of the Tax-Property Article. State law authorizes certain exclusions. Obligations issued by the Revenue Authority and the IDA are excluded from the County's statutory limit. The current debt limit of the County is shown in the following table.

Statutory Debt Limit	
June 30, 2018	
County General Obligation Bonds	\$ 2,029,385,000
Total Debt of the County	2,029,385,000
Less: Portion of Debt Excludable by State Law:	
County General Obligation Bonds for:	
Mass Transit Facilities	6,114,954
Stormwater Facilities	236,702,361
Solid Waste Projects	45,999,335
School Facilities Surcharge-Supported	339,100,998
School Facility Supported by Telecommunication Tax	16,741,670
Total Excludable Debt	644,659,318
County Debt Subject to Statutory Debt Limitation	1,384,725,682
Assessable Base of Real Property Taxation (FY2018)	92,548,040,600
Assessable Base of Personal Property and Operating	
Real Property Taxation (FY2018)	3,425,098,712
Debt Limit (a total of 6% of Real Property Assessable Base	
and 15% of Assessable Base of Personal Property) (FY2018)	6,066,647,243
Less: County Debt Subject to Debt Limitation	1,384,725,682
County Debt Margin	4,681,921,561

The following schedules show (1) gross direct debt, net direct tax-supported General Fund debt, overlapping and underlying debt of the County and various entities incurred for capital purposes and outstanding; (2) a schedule of net tax supported debt service requirements paid from the County General Fund sources; and (3) the rapidity of net tax-supported General Fund principal payments in 5, 10, 15 and 21 years, as of June 30, 2018.

Direct, Overlapping and	Underlying D	ebt Statement	
(\$ r	nillions)		
June	30, 2018		
	Gross Debt Principal Amount	Self- Supporting Debt	Net Tax-Supported General Fund Debt Principal Amount
Direct Debt			
County General Obligation Bonds:			
General Purpose	1,384.7	-	1,384.7
Mass Transit	6.1	6.1	=
Stormwater Management	236.7	236.7	-
Solid Waste Management	46.0	46.0	-
School Facilities Surcharge-Supported	339.1	339.1	-
School Facilities Supported by			
Telecommunication Tax	16.7	16.7	-
Total Direct Debt	2,029.3	644.6	1,384.7
Overlapping and Underlying Debt			
Washington Suburban Sanitary Commission	846.4	846.4	-
Maryland-National Capital Park and Planning			
Commission	86.2	86.2	-
Industrial Development Authority of Prince			
George's County Lease Revenue Bonds	-	-	-
Underlying Towns and Cities Within County	52.2	52.2	-
Total Overlapping and Underlying Debt	984.8	984.8	-
Total Direct, Overlapping Debt and Underlying Debt	3,014.1	1,629.4	1,384.7

#### FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate, dated as of \_\_\_\_\_\_, 2020 (the "Disclosure Certificate"), is executed and delivered by the Washington Suburban Sanitary Commission (the "Commission") in connection with the issuance and delivery of its \$\_\_\_\_\_ Consolidated Public Improvement Refunding Bonds of 2020 (the "Bonds"). The Commission hereby covenants and agrees as follows:

- SECTION 1. *Purpose of the Disclosure Certificate*. This Disclosure Certificate is being executed and delivered by the Commission for the benefit of the holders from time to time of the Bonds and the beneficial owners from time to time of the Bonds and in order to assist the Underwriter (defined below) in complying with the Rule (defined below).
- SECTION 2. *Definitions*. In addition to the definitions set forth above, the following capitalized terms shall have the following meanings:
- "Annual Report" shall mean any Annual Report provided by the Commission pursuant to, and as described in, Sections 4 and 5 of this Disclosure Certificate.
- "Disclosure Representative" shall mean the Chief Financial Officer of the Commission or her designee, or such other person as the Commission shall designate from time to time.
- "Dissemination Agent" shall mean the Commission or any Dissemination Agent designated in writing by the Commission.
- "EMMA" means the Electronic Municipal Market Access system maintained by the MSRB for purposes of the Rule.
- "Financial Obligation" means (a) a debt obligation; (b) a derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (c) a guarantee of (a) or (b). The term Financial Obligation does not include municipal securities as to which a final official statement has been otherwise provided to MSRB under the Rule.
  - "Listed Events" shall mean any of the events listed in Section 6(a) of this Disclosure Certificate.
  - "MSRB" shall mean the Municipal Securities Rulemaking Board, and its successors.
- "Rule" shall mean Rule 15c2-12(b)(5) adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.
- "Underwriter" shall mean the original underwriter(s) of the Bonds required to comply with the Rule in connection with the offering or sale of the Bonds.
  - SECTION 3. Scope of Agreement.
- (a) The disclosure obligations under this Disclosure Certificate relate solely to the Bonds. Such disclosure obligations are not applicable to any other securities issued or to be issued by the Commission.
- (b) The Commission is the only "obligated person" with respect to the Bonds within the meaning of the Rule.
- SECTION 4. *Provision of Annual Reports.* The Commission shall, not later than March 31 after the end of the fiscal year, commencing with the fiscal year ending June 30, 2020, provide to the MSRB in an electronic

format and accompanied by identifying information as prescribed by the MSRB an Annual Report which is consistent with the requirements of Section 5 of this Disclosure Certificate. In each case, the Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 5 of this Disclosure Certificate; provided that the audited financial statements of the Commission may be submitted separately from the balance of the Annual Report.

If the Commission is unable to provide the annual financial information and operating data within the applicable time periods specified herein, the Commission shall send in a timely manner a notice of such failure to the MSRB.

SECTION 5. *Content of Annual Reports*. The Commission's Annual Report shall contain or incorporate by reference the following:

- Comprehensive audited financial statements for the immediately preceding fiscal year, prepared in
  accordance with generally accepted accounting principles, unless the audited financial statements are not
  available on or before the date of such filing, in which event said audited financial statements will be
  promptly provided when and if available and the Commission will provide unaudited financial statements
  as part of the Annual Report; and
- The information provided in the Official Statement prepared and delivered by the Commission with respect to the Bonds, under the headings "Washington Suburban Sanitary District Employees' Retirement Plan," "-Leases and Agreements," "Bonded Indebtedness of the District," "Summary of District Ad Valorem Taxes and Other Charges and Revenues Therefrom," "Capital Improvements Program," and "Water and Sewerage Facilities, Service Centers and Statistics," and updated as of a date no earlier than the last day of the immediately-preceding fiscal year.

#### SECTION 6. Reporting of Significant Events.

- (a) In a timely manner, not in excess of 10 business days, the Commission will provide to the MSRB notice of the occurrence of any of the following events with respect to the Bonds:
  - (i) principal and interest payment delinquencies;
  - (ii) non-payment related defaults, if material;
  - (iii) unscheduled draws on debt service reserves reflecting financial difficulties;
  - (iv) unscheduled draws on credit enhancements reflecting financial difficulties;
  - (v) substitution of credit or liquidity providers, or their failure to perform;
  - (vi) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds;
  - (vii) modifications to rights of holders of the Bonds, if material;
  - (viii) bond calls, if material, and tender offers;
  - (ix) defeasances;
  - (x) release, substitution, or sale of property securing repayment of the Bonds, if material;
  - (xi) rating changes;

- (xii) bankruptcy, insolvency, receivership or similar event of the Commission;
- (xiii) the consummation of a merger, consolidation, or acquisition involving the Commission or the sale of all or substantially all of the assets of the Commission, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (xiv) appointment of a successor or additional trustee or the change of name of a trustee, if material;
- (xv) incurrence of a Financial Obligation of the Commission, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Commission, any of which affect security holders, if material; and
- (xvi) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Commission, any of which reflects financial difficulties.

The Commission hereby acknowledges that certain of the above-enumerated events do not, and are not ever expected to, apply to the Bonds. Nevertheless, the Commission intends to provide the Underwriter with complete assistance in complying with the Rule. Therefore, the Commission covenants to provide notice of all of the above-enumerated events should they occur.

- SECTION 7. *Termination of Reporting Obligation*. The Commission's obligations under this Disclosure Certificate shall terminate when there are no longer any Bonds outstanding.
- SECTION 8. Dissemination Agent. The Commission may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Dissemination Agent, with or without appointing a successor Dissemination Agent.
- SECTION 9. *Amendment; Waiver*. Notwithstanding any other provision of this Disclosure Certificate, the Commission may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:
  - (a) said amendment or waiver may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature, or status of the Commission, or type of business conducted by the Commission;
  - (b) said provision, as amended or waived, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the initial offering of the Bonds after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
  - (c) said amendment or waiver does not materially impair the interests of holders of the Bonds, as determined either by nationally recognized bond counsel or by an approving vote of the holders of 25% of the outstanding aggregate principal amount of the Bonds.

The reasons for any amendment and the impact of the change, if any, in the type of operating data or financial information being provided will be explained in information provided with the Annual Report containing the amended operating data or financial information.

SECTION 10. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Commission from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Commission chooses to include any information in any Annual Report or notice of occurrences of a Listed Event, in addition to that which is specifically required by this Disclosure Certificate, the Commission shall have no obligation under this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

SECTION 11. *Default*. Failure to comply with this Disclosure Certificate shall not be deemed to be a default or an event of default with respect to the Bonds.

SECTION 12. *Filing with EMMA*. Unless otherwise required by the MSRB, all filings with the MSRB shall be made with EMMA and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 13. *Beneficiaries*. This Disclosure Certificate shall inure solely to the benefit of the Commission, the Dissemination Agent (if any), the Underwriter, and the holders and beneficial owners from time to time of the Bonds, and shall create no rights in any other person or entity.

SECTION 14. *Limitation of Forum.* Any suit or other proceedings seeking redress with regard to any claimed failure by the Commission to perform its obligations under this Disclosure Certificate must be filed in the Circuit Court of Montgomery County, Maryland or the Circuit Court of Prince George's County, Maryland.

SECTION 15. Law of Maryland. This Disclosure Certificate and any claims made with respect to performance by the Commission of its obligations under this Disclosure Certificate shall be subject to and be construed according to the laws of the State of Maryland (without regard to provisions on conflict of laws) or federal laws.

WASHINGTON SUBURBAN SANITARY COMMISSION

By:
Patricia A. Colihan
Chief Financial Officer

#### FORM OF OPINION OF BOND COUNSEL

[Closing Date]

Washington Suburban Sanitary Commission Laurel, Maryland
Ladies and Gentlemen:
In connection with the issuance and sale of \$ Washington Suburban Sanitary District, Maryland (Montgomery and Prince George's Counties, Maryland) Consolidated Public Improvement Refunding Bonds of 2020 (the "Bonds") dated, 2020, maturing annually on June 1 in the years 20 through 20_, inclusive, in the amounts set forth therein and bearing interest, payable semi-annually on June 1 and December 1 in each year, beginning June 1, 2020, we have examined:
(i) Titles 16 through 25 of Division II of the Public Utilities Article of the Annotated Code of Maryland, as amended (herein sometimes called the "Act");
(ii) Resolution No, adopted by the Washington Suburban Sanitary Commission (the "Commission") on (the "Resolution");
(iii) the form of Bond;
(iv) relevant provisions of the Internal Revenue Code of 1986, as amended (the "Code"); and
(v) other proofs submitted to us relative to the issuance and sale of the Bonds.
The terms of the Bonds are contained in the Resolution and the Bonds.
We have made no investigation of, and are rendering no opinion regarding, the title to real or personal property.
In rendering this opinion, we have relied without independent investigation on certifications provided by the Commission with respect to certain material facts within the knowledge of the Commission relevant to the tax-exempt status of interest on the Bonds. We have not examined any documents or other information concerning the business or financial resources of the Washington Suburban Sanitary District, Montgomery County, Maryland, or Prince George's County, Maryland and we express no opinion as to the accuracy or completeness of any information that may have been relied upon by holders of the Bonds in making their decision to purchase the Bonds.
Based upon the foregoing, we are of the opinion that, under existing statutes, regulations and decisions:

(c) Interest on the Bonds is exempt from taxation by the State of Maryland and its counties and municipalities; no opinion is expressed as to estate or inheritance taxes or any other taxes not levied or assessed directly on the interest on the Bonds.

District, all the assessable property within which is subject to the levy of an ad valorem tax, without limitation of

(a)

rate or amount, to pay the Bonds and the interest thereon.

The Commission is a validly created and existing public corporation of the State of Maryland.

The Bonds are valid and legally binding general obligations of the Washington Suburban Sanitary

- (d) Assuming compliance with the covenants referred to herein, interest on the Bonds will be excludable from gross income for federal income tax purposes. It is noted that under the provisions of the Code, there are certain restrictions that must be met subsequent to the delivery of the Bonds in order for interest on the Bonds to remain excludable from gross income for federal income tax purposes, including restrictions that must be complied with throughout the term of the Bonds. These include the following: (i) a requirement that certain earnings received from the investment of the proceeds of the Bonds be rebated to the United States of America under certain circumstances (or that certain payments in lieu of rebate be made), (ii) other requirements applicable to the investment of the proceeds of the Bonds, and (iii) other requirements applicable to the use of the proceeds of the Bonds and the facilities financed or refinanced with the proceeds of the Bonds. Failure to comply with one or more of these requirements could result in the inclusion of the interest payable on the Bonds in gross income for federal income tax purposes, effective from the date of their issuance. The Commission has made certain covenants regarding actions necessary to maintain the exemption of interest on the Bonds from federal income taxation purposes of interest on the Bonds. It is our opinion that, assuming compliance with such covenants, the interest on the Bonds will remain excludable from gross income for federal income tax purposes under the provisions of the Code.
- (e) Interest on the Bonds is not includable in the alternative minimum taxable income of individuals, as an enumerated item of tax preference or other specific adjustment. Interest income on the Bonds will be includable in the applicable tax base for purposes of determining the branch profits tax imposed on foreign corporations engaged in a trade of business in the United States of America.

The opinions expressed above are limited to the matters set forth above, and no other opinions should be inferred beyond the matters expressly stated. We assume no obligation to supplement this opinion if any applicable laws or interpretations thereof change after the date hereof or if we become aware of any facts or circumstances that might change the opinions expressed herein after the date hereof.

Very truly yours,

#### **Book-Entry System**

General. The Depository Trust Company, New York, New York ("DTC") will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond will be issued for each maturity of each series of the Bonds in principal amount equal to the aggregate principal amount of the Bonds of such maturity, and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults, and proposed amendments to the Bond documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds of a series are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such Bonds to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Commission or the Bond Registrar and Paying Agent, on payable date in accordance with their respective holdings shown on DTC's. Payments by Direct and Indirect Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Direct or Indirect Participant and not of DTC, DTC's nominee, the Bond Registrar and Paying Agent or the Commission, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Commission or its Bond Registrar and Paying Agent, disbursement of such payments to Direct Participants shall be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners shall be the responsibility of Direct and Indirect Participants.

Book-Entry Only System — Miscellaneous. The information in the Section "Book-Entry Only System — General" has been obtained from DTC. The Commission takes no responsibility for the accuracy or completeness thereof. The Commission will have no responsibility or obligations to DTC Participants or the persons for whom they act as nominees with respect to the payments to or the providing of notice to the DTC Participants, or the Indirect Participants, or Beneficial Owners. The Commission cannot and does not give any assurance that DTC Participants or others will distribute principal and interest payments paid to DTC or its nominees, as the registered owner, or any redemption or other notices, to the Beneficial Owners, or that they will do so on a timely basis or that DTC will serve and act in the manner described in this Official Statement.

Discontinuation of Book-Entry Only System. DTC may discontinue providing its services as securities depository with respect to the Bonds at any time by giving reasonable notice to the Commission. Under such circumstances, in the event that a successor securities depository is not obtained, Bond certificates are required to be printed and delivered. The Commission may also decide to discontinue use of the system of book-entry transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered.

In the event that the Book-Entry Only System is discontinued, the Bonds in fully certificated form will be issued as fully registered Bonds without coupons in the denomination of \$5,000 each or any integral multiple thereof. Such Bonds will be transferable only upon the registration books kept at the principal office of the Bond Registrar and Paying Agent, by the registered owner thereof in person, or by an attorney duly authorized in writing, upon surrender thereof together with a written instrument of transfer in the form attached thereto and satisfactory to the Bond Registrar and Paying Agent, and duly executed by the registered owner or a duly authorized attorney. Within a reasonable time of such surrender, the Commission shall cause to be issued in the name of the transferee a new registered Bond or Bonds of any of the authorized denominations in an aggregate principal amount equal to the principal amount of the Bond surrendered and maturing on the same date and bearing interest at the same rate. The new Bond or Bonds shall be delivered to the transferee only after due authentication by an authorized officer of the Bond Registrar and Paying Agent. The Commission may deem and treat the person in whose name a Bond is registered as the absolute owner thereof for the purpose of receiving payment of or on account of the principal or redemption price thereof and interest due thereon and for all other purposes.

In the event that the Book-Entry Only System is discontinued, the Bonds may be transferred or exchanged at the principal office of the Bond Registrar and Paying Agent. Upon any such transfer or exchange, the Commission shall execute and the Bond Registrar and Paying Agent shall authenticate and deliver a new registered Bond or Bonds without coupons of any of the authorized denominations in an aggregate principal amount equal to the principal amount of the Bond exchanged or transferred, and maturing on the same date and bearing interest at the same rate. In each case, the Bond Registrar and Paying Agent may require payment by any holder of Bonds requesting exchange or transfer of Bonds of any tax, fee or other governmental charge, shipping charges and insurance that may be required to be paid with respect to such exchange or transfer, but otherwise no charge shall be made to the holder of Bonds for such exchange or transfer.

The Bond Registrar and Paying Agent shall not be required to transfer or exchange any Bond after the mailing of notice calling such Bond or portion thereof for redemption as previously described; provided, however, that the foregoing limitation shall not apply to that portion of a Bond in excess of \$5,000 which is not being called for redemption.

NEITHER THE COMMISSION NOR THE BOND REGISTRAR AND PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO DIRECT PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO 1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT; 2) THE PAYMENT BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE BONDS; 3) ANY NOTICE WHICH IS PERMITTED OR REQUIRED TO BE GIVEN TO BONDHOLDERS; 4) ANY CONSENT GIVEN BY DTC OR OTHER ACTION TAKEN BY DTC AS BONDHOLDER; OR 5) THE SELECTION BY DTC, ANY DIRECT PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY BENEFICIAL OWNER TO RECEIVE PAYMENT IN THE EVENT OF A PARTIAL REDEMPTION OF BONDS.



# Description of Refunded Bonds Consolidated Public Improvement Taxable Build America Bonds – Direct Payment to Issuer, Series 2010B (To be redeemed on or about June 1, 2020)

## Maturity

Date				
(June 1)	Par Amount	Coupon	Call Date	<b>CUSIP</b>
2021	\$12,000,000	3.550%	6/1/2020	940157SQ4
2022	12,000,000	3.700	6/1/2020	940157SR2
2023	12,000,000	3.850	6/1/2020	940157SS0
2024	12,000,000	4.000	6/1/2020	940157ST8
2025	12,000,000	4.200	6/1/2020	940157SU5
2026	12,000,000	4.400	6/1/2020	940157SV3
2027	12,000,000	4.550	6/1/2020	940157SW1
2028	12,000,000	4.700	6/1/2020	940157SX9
2029	12,000,000	4.800	6/1/2020	940157SY7
2030	12,000,000	4.850	6/1/2020	940157SZ4