#### WASHINGTON SUBURBAN SANITARY COMMISSION

# CONSULTING SERVICES FOR A DISPARITY STUDY

Commissioner's Presentation April 15, 2015





## MGT OF AMERICA, INC.

- MGT is a national management and research consulting firm established in 1974.
- National leader in disparity research and litigation support.
- Provide consulting services to all sectors of government from organizational reviews, strategic planning, facilities planning, performance review, and program evaluations.
- Successfully managed more than 7,000 client engagements in all 50 states and several foreign countries.



Offices in Austin, TX, Sacramento, CA, Olympia, WA, Bay City MI, and Tallahassee, FL



## MGT OF AMERICA, INC. Experience

- MGT has conducted 200 disparity studies.
  - 26 special district clients including transportation authorities, water management districts and commissions, waste management authorities, public works, and utility districts.
  - 11 water and utility district clients.
- Conducted the WSSC 1999 Disparity Study.
  - SLBE Program was established.
  - Establishment of web-based compliance system.



## **DISPARITY STUDY TEAM**

## MGT EXECUTIVE VICE PRESIDENT/TECHNICAL ADVISOR Dr. Fred Seamon

Provide technical methodological advice and expertise to the MGT project management teams throughout the engagement.

## MGT EXECUTIVE-IN-CHARGE (EIC) Reggie Smith

Responsible for ensuring the MGT disparity study team has the resources to fulfill all contractual requirements, including delivering a final report that is accurate, valid, and legally defensible.

#### MGT PROJECT DIRECTOR Vernetta Mitchell

Provides the day-to-day management of the study, the study team, and has regular interface with the Commission's Project Manager.



## **DISPARITY STUDY TEAM**

## MGT PRINCIPAL INVESTIGATOR Dr. Vince Eagan, J.D.

Provide technical methodological advice to the MGT project management teams throughout the engagement.

## MGT DATA MANAGER Marilyn Wiley, Ph.D., ABD

- Responsible for all activities related to data assessment and collection.
- Conduct utilization, availability, and statistical disparity analyses.



## **DISPARITY STUDY TEAM Subconsultants**

#### MCMILLION COMMUNICATIONS, INC. Doris McMillon (MBE) (Ft. Washington, MD)

- Conduct in-depth interviews.
- Coordinate and manage focus groups.
- Develop Community Outreach Plan.
- Conduct stakeholder interviews.

### TRANSFORMATION CONSULTING Lee Brazzell (Richmond, VA)

- Coordinate and manage public hearings.
- Develop a master M/WBE listing.

#### **OPPENHEIM RESEARCH Anneliese Oppenheim** (Tallahassee, FL)

- Conduct custom census surveys.
- Conduct telephone survey.



## **PURPOSE OF DISPARITY STUDIES**

- 1. The primary objective is to assess, quantify, and evaluate the prevalence, magnitude, and extent of marketplace discrimination, if any, against minorityand women-business enterprises (M/WBE).
- 2. The Study is necessitated in part by the 1989 U.S. Supreme Court's decision in the case of J.A. Croson v. City of Richmond for M/WBE Programs that imposed legal requirements on jurisdictions to establish a "compelling interest" to support the establishment or continuation of a M/WBE Programs.



## **DISPARITY STUDY TIMETABLE**

- 3. While the courts have not established a definitive timeframe between studies, discussions have held that studies should be conducted every 5 7 years so the most recent relevant data is utilized in reviewing the continuance of a program.
- 4. Timeframe to conduct a study is driven by the scope of services and condition of data.
  - > 12 months is a normal timeframe.



# DISPARITY STUDY LEGAL FRAMEWORK Croson V. Richmond

## **Strict Scrutiny**

- Must show a compelling interest with factual predicate evidence.
- Remedy must be narrowly-tailored.

## Narrow-Tailoring

- Recommendations linked to findings.
- Goals linked to availability.
- Limit burden on 3<sup>rd</sup> parties.

## Passive Participant

• Private sector disparities linked to public sector can provide a compelling interest.



## **LEGAL CHALLENGES**

Jurisdictions	Outcomes
□ North Carolina DOT (Rowe)	☐ Program Upheld (M/WBE Program)
Nebraska Department of Roads (Gross Seed Co.)	☐ Program Upheld
☐ Kansas DOT (Klavier)	☐ Suit Dismissed
☐ Colorado DOT (Adarand)	☐ Program Upheld
☐ South Florida Water Management District (IT Corp.)	□ Settled – Program Intact
☐ Phoenix (Arizona AGC)	☐ Settled – Program Intact
☐ Florida DOT (Phillips and Jordan)	<ul><li>Remedy Suspended – Balance of Program Intact</li></ul>
☐ Florida DOT (Cone Construction)	☐ Settled – Program Intact
□ North Carolina DOT (Dickerson)	□ Program Reinstated



## **KEY WORK PLAN ELEMENTS**

# ESTABLISH LEGAL FRAMEWORK

 Review legal framework for disparity studies, particularly in the 4<sup>th</sup> Circuit.

# ASSESS AND COLLECT DATA

- Study Period FY 2010-2014.
- Assess the availability of WSSC's awards and payments for primes and subcontractors.
- Collect all available award and payment data for the study period, including procurement cards.

## DETERMINE RELEVANT GEOGRAPHIC MARKET

 Analyze expenditures to determine where 75% of WSSC's dollars are awarded.



## **KEY WORK PLAN ELEMENTS Continued**

## AVAILABILITY ANALYSIS

- Identify qualified prime firms and subcontractors who are:
  - Currently doing business with WSSC.
  - Interested in doing business.
  - Could potentially do business with WSSC.

## UTILIZATION ANALYSIS

- Analyze dollars spent with minority and women business (M/WBE) firms in the relevant market area in the industries of:
  - Construction.
  - Architectural and Engineering.
  - Professional Services.
  - Goods.
  - Other Services.

# CALCULATE DISPARITY INDICES

- The disparity index is the ratio of the percentage of utilization and the percentage of availability times 100.
- Calculated for M/WBEs and non-M/WBEs in each industry analyzed.
- Calculated for primes and subcontractors.



## **KEY WORK PLAN ELEMENTS Continued**

# ANECDOTAL EVIDENCE ANALYSIS

- Collect anecdotal evidence:
  - Stakeholder interviews.
  - In-depth interviews.
  - Focus Groups.
  - Surveys.
  - Public Meetings.

# CONDUCT PRIVATE SECTOR ANALYSIS

- Analyze presence (or absence) of passive discrimination in the private sector.
- Conduct a non-goal analysis but analyzing the utilization of M/WBEs in the private sector.

# FINDINGS AND RECOMMENDATIONS

 Narrowly tailored remedies to any identified disparity.



## **PROJECT SCHEDULE**

#### **Estimated Start Dates**

April – May 2015

- Project Kickoff.
- Establish Legal Framework.
- Review Policies, Procedures, & Programs.
- Conduct Data Assessment.

May – August 2015

- Collect and Clean Data.
- Conduct Public Meetings.

July -October 2015

- Determine Availability of Qualified Firms.
- Identify
   Geographic
   Market.

October -November 2015

Conduct
 Utilization
 Analysis.



## **PROJECT SCHEDULE Continued**

#### **Estimated Start Dates**

November
– December
2015

- Calculate
   Disparity
   Indices.
- Conduct
   Private Sector
   Analysis.

December – February 2015

 Collect & Analyze Anecdotal Data. February – March 2016

 Develop Narrowly-Tailored Remedies. March -April 2016

- Present Draft Report.
- Present Final Report.



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