

# WASHINGTON SUBURBAN SANITARY COMMISSION COMMISSION SUMMARY

**AGENDA CATEGORY:** Finance Department

TEM NUMBER:	DATE: September 18, 2019
SUBJECT	Proposed FYs 2021-2026 Capital Improvements Program - Transmit to County Governments.
SUMMARY	This action transmits the WSSC's Proposed FYs 2021-2026 Capital Improvements Program to the Prince George's County and Montgomery County Governments.
SPECIAL COMMENTS	Section 23-304 of the Public Utilities Article requires WSSC to prepare, and submit to the two County Governments, a Proposed Capital Improvements Program by October 1 of each year.
CONTRACT NO./ REFERENCE NO.	Not applicable.
costs	CIP Six-Year Combined Program \$3,712,427,000.
AMENDMENT/ CHANGE ORDER NO. AMOUNT	Not applicable.
MBE PARTICIPATION	Not applicable.
PRIOR STAFF/ COMMITTEE REVIEW	Carla A. Reid, General Manager/CEO  Joseph F. Beach, Deputy General Manager for Administration  Patricia Colihan, Chief Financial Officer  Letitia Carolina-Powell, Budget Division Manager
PRIOR STAFF/ COMMITTEE APPROVALS	
RECOMMENDATION TO COMMISSION	Approve.
COMMISSION ACTION	

## WASHINGTON SUBURBAN SANITARY COMMISSION

### Interoffice Memorandum

TO:

CHAIR LAWSON & COMMISSIONERS

THRU:

CARLA A. REID

GENERAL MANAGER/CEO

THRU:

JOSEPH F. BEACH

DEPUTY GENERAL MANAGER FOR ADMINISTRATION

FROM:

CHIEF FINANCIAL OFFICER

DATE:

**SEPTEMBER 11, 2019** 

SUBJECT:

FISCAL YEARS 2021-2026 PROPOSED CAPITAL IMPROVEMENTS

PROGRAM (CIP)

Section 23-304 of the Public Utilities Article requires the WSSC to prepare and submit to Montgomery and Prince George's counties, a Proposed Capital Improvements Program before October 1 of each year. The purpose of this memo is to update you on the status of the FY's 2021-2026 Proposed CIP.

There were no substantive changes to the document since our CIP worksession at the July 17<sup>th</sup> Commission Meeting.

Our CIP Public Hearings were held on September 4<sup>th</sup> in Rockville and September 5<sup>th</sup> in Largo. All testimony and comments received are included in the complete transcripts of each hearing, attached.

We request that you approve the document as proposed for transmittal to the counties.

Attachment

# FINANCIAL SUMMARY

(ALL FIGURES IN THOUSANDS)

S
ž
ล
$\simeq$
$\vdash$
ပေ၊
шΙ
51
Οl
~ □
7
ш
<b>~</b> I
51
=1
<u>≒</u> I
Z
ш
<b>△</b> I
×Ι
面目
- 5

	EST.	EXPEND	EST.	TOTAL			EXPENDITURE SCHEDULE	SCHEDULE			BEYOND	
	TOTAL COST	THRU 19	EXPEND 20	SIX YEARS	YR 1	YR 2	YR 3	YR 4 24	YR 5	YR 6 26	SIX YEARS	PAGE
Montgomery County Water Projects	55,801	38,090	11,630	6,081	1,821	325	2,278	1,657	0	0	0	7
Prince George's County Water Projects	293,581	82,483	20,625	182,193	36,484	55,457	40,853	35,064	7,380	6,955	8,280	7-5
Bi-County Water Projects	960,670	94,088	82,065	677,513	85,314	111,620	125,584	124,445	116,415	114,135	107,004	<u>ڄ</u>
TOTAL WATER PROJECTS	1,310,052	214,661	114,320	865,787	123,619	167,402	168,715	161,166	123,795	121,090	115,284	
Montgomery County Sewerage Projects	55,371	19,663	9/9'9	29,032	9,637	6,633	10,468	2,294	0	0	0	2-1
Prince George's County Sewerage Projects	464,580	267,948	61,701	133,215	38,756	46,691	34,227	6,504	4,304	2,733	1,716	-6
Bi-County Sewerage Projects	1,777,847	447,382	180,190	957,138	203,061	212,224	180,015	134,432	101,528	125,878	193,137	1-4
TOTAL SEWERAGE PROJECTS	2,297,798	734,993	248,567	1,119,385	251,454	265,548	224,710	143,230	105,832	128,611	194,853	
TOTAL CIP PROGRAM	3,607,850	949,654	362,887	1,985,172	375,073	432,950	393,425	304,396	229,627	249,701	310,137	
Total Information Only Projects	1,949,222	1,092	218,904	1,727,255	249,229	279,817	296,233	291,261	297,428	313,287	1,971	7-1
COMBINED PROGRAM	5,557,072	950,746	581,791	3,712,427	624,302	712,767	689,658	595,657	527,055	562,988	312,108	

U)
ш
O
œ
ō
SOL
9
ž
7
=

FUNDING SOURCES											
WSSC Bonds	4,480,446	448,110	494,215	3,276,917	540,860	624,206	610,699	526,097	469,915	505,140	261,204
PAYGO	248,128	0	31,016	186,096	31,016	31,016	31,016	31,016	31,016	31,016	31,016
State Grants	382,481	238,190	21,291	123,000	21,500	21,500	20,000	20,000	20,000	20,000	0
System Development Charge	315,523	224,205	22,325	60,713	9,530	22,555	17,801	10,597	0	230	8,280
Contribution/Other	66,115	32,072	10,109	23,934	16,221	4,812	1,397	200	502	205	0
Government Contributions	48,809	7,599	2,835	26,767	3,675	4,678	4,745	3,447	4,122	6,100	11,608
Federal Grants	15,570	570	0	15,000	1,500	4,000	4,000	4,000	1,500	0	0
COMBINED PROGRAM	5,557,072	950,746	581,791	3,712,427	624,302	712,767	689,658	595,657	527,055	562,988	312,108

# WASHINGTON SUBURBAN SANITARY COMMISSION MONTGOMERY COUNTY PUBLIC HEARING FY'S 2021 - 2026 CIP A public hearing was held on September 4, 2019, commencing at 7:32 p.m. at 100 Maryland Avenue, 3rd Floor Hearing Room, Rockville, Maryland. Eloise Foster, Vice Chair Howard Denis Fausto Bayonet

# **Deposition Services, Inc.**

12321 Middlebrook Road, Suite 210
Germantown, MD 20874
Tel: (301) 881-3344 Fax: (301) 881-3338
info@DepositionServices.com www.DepositionServices.com

	Page
Letitia Carolina-Powell	3
Mark Brackett	6
Chuck Brown	11
Roderick Hosang	14
Susan LaCourse	15
Gordie Brenne	18
Al Carr	21
Nancy Wallace	26

PROCEEDINGS

MS. FOSTER: I just want to thank everyone for coming out. On behalf of the WSSC Commission and its staff, I want to welcome you to this public hearing. The public hearing is on our draft proposed Capital Improvement Program which is also known as the CIP, and the CIP is for fiscal years 2021 - 2026. I'm Eloise Foster, I'm Vice Chair of the Commission. I represent Montgomery County, and my two other colleagues who are with me tonight are also representatives of Montgomery County. We have Fausto Bayonet, and Howard Denis.

Also here this evening, we have members of the WSSC staff. We, of course, have our General Manager and CEO, Carla Reid, and other members of her senior staff. If you could just kind of waive your hands so folks can see who you are. And, at this point, now that you've identified yourselves, I'll ask Letitia Carolina-Powell and Mark Brackett, who are members of the Finance Department, to provide a brief overview of the CIP. They have it on the screen, but I think there are also documents that are in the back of the room.

MS. CAROLINA-POWELL: Good evening. For the record, I'm Letitia Carolina-Powell, Budget Division

Manager, and I will be providing some information on our bonds and affordability, spending affordability.

2

3

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

We've incorporated this information into the briefing this year so that you will be able to see the impact of the CIP on affordability. There are policy guidelines we adhere to when developing an affordable and attainable CIP. These guidelines include several financial metrics that we must comply with in order to maintain our triple A bond rating. Two of the most important metrics are The first one is debt service coverage, which listed here. is gross revenue minus operating expenses, and that number -- well, how many times that number covers the debt. So, in debt service, is the principal and interest that we pay on the debt that we issue, the bonds that we issue. So, debt service is paid for with rate revenue.

And, the second metric is to limit rate supported debt to less than 40 percent of operating expenses. We've also placed limits on bond issuance amounts over the six-year period based on -- to smooth out demand.

So you may be wondering why we are discussing financial metrics and bond issuance limits at a hearing on the CIP. Well, we have some concerns. This slide shows that large investments in our capital program has led to significant growth in our outstanding debt. In fact, since fiscal year 2020 -- 2010 -- our capital budget has grown by 72 percent, and outstanding debt has grown by 132 percent. Without reductions, debt service as a percentage of total

kel | 5

expenditures could exceed 40 percent in FY '22.

So, debt service is the -- over the past several years, debt service has been the single largest driver of our rate increases, and the CIP as presented would lead to an 8 percent rate increase each year for the next six years. As this slide shows, the largest component of the 8 percent is debt service at 3.6 percent.

So, this six-year CIP is fiscally responsible. In order to maintain our triple A bond rating, which results in lower borrowing costs, we must keep our financial ratios in balance. We are also balancing affordability aligning bond issuance limits over a six-year program, and eliminating, scaling down, or deferring projects when possible. In addition, we plan to increase PAYGO in the future in order to lower debt service and improve our financial metrics.

So, WSSC at a glance. Our system spans over a thousand square miles. We have over 11,000 pipes, both water and sewer, to maintain. The infrastructure is vast. And, I will turn it over to Mark Brackett, to discuss some of the projects that we have in our CIP.

MS. FOSTER: Carolina, just remind us the last time that we had a rate increase that was in the 8 percent range.

MS. CAROLINA-POWELL: I believe it was 2011.

MR. BRACKETT: I'm not sure. We would have to

1 | check.

2.

3

4

5

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MS. CAROLINA-POWELL: Yes.

MR. BRACKETT: Mark Brackett, Capital Budget Section Manager. The fiscal 2021 capital budget as proposed over the six years would be a \$3.7 billion program, with most of that coming from bond funded sources for our funding. \$3.3 billion plus another 186 million in PAYGO, as was mentioned earlier about keeping the PAYGO going. fiscal year '21 budget year, we're looking at 624.3 million, and on the next slide I'll tell you a little bit about one of the biggest drivers is, mandated projects. So, in the fiscal year '21 capital budget, nearly a third of the program is for mandated projects, including multijurisdiction projects that we work -- for the construction we do down at Blue Plains, the consent decrees that we're operating under, and some other agreements, like for the damns that we've been rebuilding to meet the flood requirements, flood controls.

When we look at our CIP, we look at major categories of spending which are growth, system improvement, and environmental. And over 90 percent of our fiscal year '21 capital budget is for reinvestment in this infrastructure that Letitia mentioned, and as on the slide two water filtration plants, six water resource recovery facilities, over 60 water storage tanks, 11,000 miles of

kel | 7

water and sewer pipe across the two counties. It's a 1,000 square mile area, and we're serving 1.8 million customers. So, it's quite an expansive system.

The other areas we spend growth, at WSSC, growth pays for growth through contributions from developers and through SDC fees that they pay. And, environmental projects include the Potomac consent decree that we're working on, and projects down at Blue Plains that have an environmental impact.

So, the funding for this, how do we pay for all this infrastructure? Well, as we mentioned, it's long term debt. Nearly 90 percent of the fiscal year '21 capital budget is funded through long term debt, and the debt drives increases in debt service, increases in debt service drive the increase in rates. So, that's how it trickles down into the budget. And, as Letitia mentioned, we are adding new debt faster than we're retiring the old debt. So, as she mentioned, FY '10 we were \$1.4 billion outstanding debt. By FY '18, we're up to \$3.2 billion. So that's the impact of the sanitary/sewer overflow consent decree we're under. We spent over a billion dollars on that already, and nearly all of that is long term debt.

So maintaining the infrastructure, the biggest programs are water and sewer main reconstruction programs.

As we mentioned, over 11,000 miles of pipes. There's four

kel | 8

programs. There's water and sewer. We do large diameter pipes and small diameter pipes. In the small diameter, we're programming to replace 25 miles of small pipe, and water pipe, and 20 miles of small diameter sewer pipe in fiscal year '21, and in the larger diameter programs, we're replacing 6 miles of large water transmission mains, and 16 miles of large trunk sewer mains. And in FY '21, these four programs add up to \$256 million.

Over at our Potomac water filtration plant, this is our largest plant, in fiscal year '19, it did 105.6 million gallons of water every single day of the year.

There's numerous projects that are underway to improve the water quality of not only the water that we produce for our customers, but also the water that's returning to the Potomac River, and that's the largest project right now is to reduce the amount of sediment returned to the Potomac River. The Potomac consent decree I mentioned earlier. We also are wrapping up projects to improve the filters to have more efficient operations, and also electrical upgrades to certain electrical components in substations that are 30 plus years old. So all that is being replaced. In fiscal year '21 we expect to spend \$14.2 million at the Potomac plant.

One of our largest most significant projects,
Piscataway Bioenergy Project. This is known as our poop to

power plant. We're creating sustainable energy from the wastewater flow that comes to us, and it never stops coming, so we have an endless supply of fuel for our energy. We're going to reduce — the program will reduce the volume of biosolids that we have to haul away for disposal, reducing those costs. Reduce our need for chemicals, for certain chemical use. We're going to generate 2.7 megawatts of clean energy from the wastewater process, and reduce our greenhouse emissions and save our customers money. And that project will be well into construction. It's under construction now, it'll be well into construction by FY '21, and we expect to spend \$61.3 million just is fiscal year '21, on this project.

Some other good news I didn't put on the slide is, we have already been approved for over \$120 million in low interest loans through the Maryland Department of the Environment, state revolving loan program. And those rates for us can vary between 0.9 percent for 30 years, to 1.8 percent for 30 years. So, some very significant savings for our customers on those projects. That should be, project should be completed by the end of 2023, December of 2023, if we could stay on schedule.

And just to look, again, at how expansive our system is.

MS. CAROLINA-POWELL: And, FY '12 is the last time

 $1 \parallel$  we had a rate increase in this area. I was 8.5 percent.

2.

MS. FOSTER: Thank you, Letitia. Thank you, Mark.

Any questions for our staff? If not --

MR. DENIS: It's not a question. Just a observation, a couple of observations. And, thank you very much for your work, and for your work. I just want to say one of the many reasons I'm so pleased that Eloise Foster is a colleague and a commissioner, is because of her budget expertise throughout her career, and presently, I'm not a budget expert, so I rely to a very great extent on her leadership, which has been outstanding, and to all of you, but going forward, I would like to learn even more about the budget, the CIP, and the inter-relationship of the operating budget, and hope you all will feel free to debrief me or anyone else who wants to be briefed in between these meetings, so that I can be better informed as to what's going on.

I would say two of my biggest takeaways from my first term, as I begin my second term, is the relationship of the CIP to the operating budget and the debt. I think that's really been a matter of concern. We all know we have to watch it, to stay on the right side of 40 percent, and still do what we have to do. And also, at the same time, and the ying and the yang of the situation is the centrality of the Potomac plant, just for starters, and how much we

rely on it, not only in Montgomery County, but throughout the region, and how important it is to make sure that it's world class.

1

2.

3

4

5

6

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

You couldn't do anything without bonds. You couldn't develop anything. You couldn't develop anything without water. And anytime that I read some of these clips that Chuck sends around from other jurisdictions around the country, around the world, of pipes that burst, and problems and sometimes catastrophes that occur, the first reaction locally, and the reaction that we have here in our region is, well, why don't you fix the pipes before they burst. And, but if you have a very aggressive program, as we do, sometimes people say well, why're you spending so much money on fixing the pipes. So, that's what, I think that's what we've got to make sure that we communicate effectively to the community, so that there's substantial support for what we're doing as an entity. I just wanted to make those observations. Thank you.

MS. FOSTER: Thank you. I want to acknowledge Delegate Carr being the audience, thank you for coming out tonight. And, at this point, I'm going to ask Chuck Brown, who's our Director of Communications, to come up and just brief us on the outreach efforts that were provided for tonight's hearing.

MR. BROWN: Thank you, good evening. I'm Chuck

2.

3

4

5

6

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Brown, Director of WSSC's Office of Communications and Community Relations. I'm pleased to highlight our extensive customer outreach efforts to encourage public participation and promote transparency for tonight's public hearing. From traditional media, web, social media, and direct mail, WSSC used a variety of methods to alert and inform our customers about tonight's public hearing. Advertisements were published in the Montgomery and Prince George's County editions of the Sentinel Newspaper, as well as the Washington Post on August 22, 2019.

WSSC placed notices about tonight's hearing in customer bills starting in June and continuing through We've been pushing this meeting out on Facebook and August. Twitter. We issued a press release on August 30th, announcing both hearings. We issued another one yesterday, September 3rd. Then promoting on WSSC's website on our homepage. Just so you know, all the releases that we send out go to not only the media, but also, county stakeholders and folks who want to be part of that distribution list. Elected officials also received a letter from our General Manager and CEO, Carla Reid, announcing both hearings. were sent out in mid-August. Again, put information on the homepage. Finally, we worked closely, as we did last year, with cable, Montgomery County Cable, to have them air tonight's hearing. So I'd like to thank them for securing a

production team to stream this hearing. So I'd like to thank you for the opportunity to share those outreach efforts. Any questions?

2.

MS. FOSTER: No, thank you. And thank you for the extensive outreach.

MR. DENIS: And thank you, I too would like to acknowledge the presence of Delegate Carr. I didn't quite notice you before because I was too busy talking. But thank you so much for your presence, really, and your leadership in this area and other areas as a member of our Montgomery County Delegation. Thank you.

MS. FOSTER: Thank you. So, in accordance with state law, WSSC transmits the CIP to the Montgomery and the Prince George's County governments by October 1st of each year. And we will consider all public comments that are provided at this hearing, as well as any comments that are sent subsequently to this hearing. And we will include those comments before transmitting the information to the two counties. Transcripts of these proceedings will be included in the transmittal. At this point, I'm going to open the meeting to public comments. For the record, please start off by giving your name, and your address prior to making any comments. Please limit your comments to three minutes. If your testimony is longer than time allows, please feel free to provide us a written copy of your

kel | 14

```
testimony prior to the closing of the hearing date. You can
 1
 2.
    either give it to us tonight, or you can send it.
 3
   public hearing tonight concerns the WSSC Capital Improvement
             And I would ask that if you have comments on a
 5
    different WSSC topic, please allow those individuals who are
   here tonight to comment on the CIP to speak first.
 7
    always, we are here to hear all comments that individuals
   have. We just want to give those individuals who have
    specifically come out to address the CIP to speak first.
    with that, I'm going to start off with the individuals who
10
    signed in on the speakers list, and I'm going to ask
11
    Roderick Hosang to come up. Thank you. And, if you can hit
12
13
   the button, and proceed.
```

- MR. HOSANG: This?
- 15 MS. FOSTER: Yes.

14

21

22

2.3

24

- 16 MR. HOSANG: I really don't have any comments.
- 17 MS. FOSTER: Push the button.
- MR. DENIS: As long as it's red, you're on.
- MS. FOSTER: Then everybody in the audience can hear you.
  - MR. HOSANG: Good. I really don't have any comments. I'm just sort of simply wanting to understand what was in the amended CIP program. So, stuff looks good to me. Thank you.
- MS. FOSTER: If it looks good to you, thanks Mark

2.

and thank you for your testimony. We like that. Susar LaCourse?

MS. LACOURSE: Good evening everyone, and thank you commissioners, and WSSC executives and staff. Good evening and thank you for the opportunity to speak to you once again tonight. I applaud WSSC for drafting a CIP that prioritizes spending controls with an emphasis on keeping the debt service in check. I especially note that there's a commitment to keep the debt service ratio below 40 percent. However, I can remember a time a few years ago, before many of you became associated with WSSC, when the firm commitment was to keep the debt ratio below 35 percent. I trust that this increase to 40 percent is the last. We can barely afford the debt load as it is.

I'm sure that I do not need to tell you, in fact, it's been mentioned several times, that debt service is the number one major driver of rate increases. If you keep raising rates significantly every year, which seems to be the plan to support new debt, before long rates will double. Here are the doubling rates: if we have an 8 percent rate increase every year, then our rates will double in nine years. That's only three years out of the time period covered by the CIP. At a 6 percent rate increase very year, our rates will double in 13 years. At 4 percent every year, our rates will double in 18 years.

kel | 16

2.

2.3

For the sake of your customers and our future, I encourage you to look at rate increases in light of the doubling factor. It is a number that does not necessarily impact you personally, because you may be long gone before the effects are felt. But it does affect those of us who live here, and will be retiring or have already retired, as rates continue to rise. A 6 percent or an 8 percent increase may not seem huge on the surface, but when you add it up over the years, it becomes oppressive. We have already seen our rates double since 2009, and many families cannot afford annual increases like this. We also have to factor in the impact of fixed fees, which I understand will be unfrozen soon and presumably increased.

Congratulations on drafting a CIP that prioritizes spending controls. It's as good start, but it needs to continue and become a part of WSSC culture. There is nothing commendable about having a world class utility if people cannot afford to pay their bills. Thank you.

MS. FOSTER: Thank you for your comments. And, for the record, again, would you give your name and your address?

MS. LACOURSE: I'm sorry. I apologize. I'm Susan LaCourse. I live on Gerald Road in Laurel.

MS. FOSTER: Thank you.

MR. DENIS: I want to thank you for your comments

2.

and for following our deliberation so carefully. What you say is very, very helpful to us. When I first went into the history of rating increases, I discovered there was a period of time, I want to say 20 years ago, but maybe, roughly 20 years ago, when there was zero percent rate increases for, was it, four or five years, you know, it seemed to be quiet. Was it five years? Six years. Six years that there was zero rate increases, which have been proceeded by a lot of rate increases.

So, but of course, what happened in retrospect was that there was deferred maintenance, and things weren't done that perhaps should have been done. But, as a result, there were problems in the system, and then to fix the problems, of course you had to have rate increases that were higher than anyone would like. So, I think that's the balancing act that we try to do to make sure that there's an equity between what needs to be done and what we can afford to do within the constraints of our bond rating and affordability. And, it's why we have spending affordability guidelines. It's a state law, and a good one, so I think it's a good discipline for us. And it is a guideline, of course, but I think over time, perhaps early on the guideline became a barrier, and I think a very helpful barrier to keep us all focused on the fiscal reality going forward. Thank you.

MS. LACOURSE: Thank you.

MS. FOSTER: The next individual who signed up is Mr. Brenne. And, I'm looking at your address, you're my neighbor.

MR. BRENNE: Oh really?

MS. FOSTER: Yes.

MR. BRENNE: Well, that's wonderful. Gordie
Brenne, Silver Spring, Maryland. And I'm here representing
the Taxpayers League. I'm going to make some points tonight
about poor capital investment decisions, and how they relate
to future solvency in a taxpayer bailout. Let me start by
saying for the record, Taxpayers League is against both the
Piscataway and expansion projects, and they're many, and the
AMI Smart Meter project, because they don't pay for
themselves. They produce less in return than the cost of
capital. And, as a consequence, they expand the debt
service and steal precious capital from doing the deferred
maintenance that you referred to, Mr. Denis. Between them,
they're over a half a billion dollars.

The commission did approve new standards for capital controls on July 17th to reduce the risk of WSSC insolvency, and those standards, as Sue mentioned, is 40 percent is the hard target for debt service. They're also standards for cash on hand and fund balances. We made these points in previous testimony, in discussions with Joe Beach, and thank you, thank you, Joe. But your job in creating new

2.

policies to manage costs is far from done. The risk of insolvency remains because growing capital demands to replace the aging infrastructure, deferred work on environmental consent decrees, high operating costs, and recession risks. Most projects approved by WSSC have a rate of return that's either negative or below the cost of capital.

One example that we oppose is the smart meter project, which has a negative rate of return. It illustrates what happens when cheaper alternatives like AMR technology are ignored by rent seeking vendors. And, it turns out, the folks that did the business justification. This drives rates higher, spending more than you can get back is a prescription for bankruptcy in any business. I'm going to offer three tangible ways to reprioritize the CIP plan. And interrupt me if I'm not making it clear. I'm a bean counter and this is going to get pretty geeky real quick.

First of all, reduce increased costs due to loss water and leakages of the sewer system. The latest loss water I report presented to you in May showed an 18 percent loss water rate. That is a two percent increase from the prior year. The cost of service study in 2017 showed sewage treatment had to handle in-flows and infiltration of 43 percent, 43 percent of what's processed in the sewage

2.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

treatment plant does not originate in homes or businesses. Think about that. If you think that generates wasted capacity, you're right. And that cost money to operate, as well as investment capital. The CIP plan needs to organize projects to show you how you can prioritize around reducing this lost waste, and this wasted sewer capacity to improve return on investment.

Number two, shift more sewage treatment to Blue Plains, where the return on investment is higher. treatment is the most capital intensive and expensive operation WSSC has. Currently, only 65 percent of the total sewage is treated by Blue Plains. Eight-five percent from Montgomery County, and but only 60 percent from Prince George's County. That's pretty different. WSSC continues to demonstrate it doesn't know how to handle sewage. Piscataway Treatment Plan and its pumping stations are responsible for chronic spills, one in 2017, two last year, and two others this Summer. The latest, just a couple of weeks ago, August 9th -- 5.22 million gallons of sewage were dumped into the Potomac watershed overnight. Wiping out several years of watershed -- stormwater abatement projects by the two counties, cost the taxpayers hundreds of millions of dollars. I can't get anymore dramatic than that, because I'm an accountant. But the numbers don't lie. Fix the project.

kel 21

2.

Number three. Fix the project classification and end justification for the projects that are in the capital improvement book, and end unfair cross-subsidies from Montgomery County to Prince George's customers for sewage treatment. Based on some rough estimates, sewage operating and debt service costs paid by Montgomery County residents, we pay the same amount for sewage as do those in Prince George's County, but their share of costs, but the Montgomery County share of costs is only 36 percent. Part of the problem is that the CIP plan tries to organize projects by county, as you've seen, and the largest category is bi-county.

And, inexplicably, the Piscataway upgrade projects, and they're several that serve Prince George's exclusive, are shown as bi-county projects. Does that sound like a county giving free to you? It does to me. Efforts to balance the projects between the two counties have been unsuccessful, resulting in more money being spent on sewage treatment projects in Prince George's County. We urge the Commission to ask the Inspector General to investigate these cross subsidies. Thank you.

MS. FOSTER: Thank you for your comments, if you could leave a copy of your testimony, we would appreciate it. Next, I'm going to ask Delegate Al Carr to come up.

MR. CARR: Good evening, Commissioners. Thank you

so much for your service. I wanted to also thank the staff and the management for their work on the CIP. I'm going to speak on one of the items in the CIP, it's item no. 7-10, advanced metering infrastructure, also known as smart meters. This is approximately \$100 million that is forecast over the time period for the CIP. And the concerns that I want to express about the smart meters are, number one is the cost. My fear is that the -- that is a project that will not lead to rate decreases, it will actually lead to rate increases.

I'm also concerned about the environmental impact. Based on my past correspondence with WSSC staff, I believe that the vast majority of the installed base of meters is compatible with a different alternative called AMR, and then if you switch to the smart meters, the AMI, you're going to have to throw away a lot of meters that have years of life left and put those into the waste stream.

And then, finally, the -- with the smart meters, it's going to put WSSC in the business of collecting massive amounts of customer data, and it's, you might want to think about whether that's really core business of WSSC. So, I just want to encourage you to keep asking the hard questions and scrutinizing it the way that you've been doing. And I would encourage you to work with staff to look at what other utilities are doing. When I corresponded with the general

2.

3

5

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

manager of the Fairfax County water, he said that they have rejected smart meters as too costly. So they are not going in that direction. There is not consensus among area utilities that that is a smart investment. And, I would ask you to look at the City of Rockville, that's where we are The City of Rockville has their own water and right now. sewer separate from WSSC, and they are not using smart They are using a different system called AMR driveby meters, and this is a system that's simpler, it's less costly than the smart meters, but it offers a lot of the same benefits. It offers the benefits of taking the human error out of the meter reading, automated that process, and the way it works is you have your meter reader is not walking and looking at the meters manually, they're driving by in a vehicle, and in the vehicle is a piece of equipment that talks to the meter, it sends a signal to the meter that says wake up, send me your reading. It captures that information and stores it so it can go back to the billing system, and then the meter goes back to sleep, and it's not the same as a smart meter, sending that information continuously. I know you've been talking about the concept of opt in or opt out. That issue goes away because with the AMR drive-by meters, they don't have those privacy or health concerns that the smart meters do. So, that's not even a concern. So, in conclusion, I want to thank you again for

1 your service. Have a good night.

kel

2.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

MS. FOSTER: Delegate Carr, how long has Rockville had the AMR drive-by system in place?

MR. CARR: I'm not sure. I believe they've had that in place for a number of years, but I can't tell you exactly how long that it's been.

MS. FOSTER: Okay. All right. Well, that's helpful, thank you.

MR. CARR: Thank you.

MR. DENIS: I just want to thank you again for coming. I didn't realize you'd be testifying, so I just wanted to incorporate by reference all the things I said before, but I too am taking a closer look at the opt out option for AMI, and I'm just wondering if you've done any -you seem to be so expert in this, you testified without any notes, it's very impressive. So you're really become an expert in this (indiscernible) of sorts, at least if I can put it that way, even though it's all in general, issues that you're involved with. So this is clearly very important to us all and thank you for that. But with opt out, have you done, has your research indicated approximately of what the percentage would be, or what the percentage has been say for PEPCO or any of the other entities that have gone the opt out route? It just occurred to me that if it's only, and we're talking about one or two

percent, then really it would not be much of a disruption to the system going forward. Would you care to comment on that?

MR. CARR: I actually asked the Public Service

Commission Staff for those figures, the opt out rates for

electric utilities, so I have those. I can send those to

you through the staff, and I believe that opt out rate was

relatively small in the PEPCO territory, which is, you know,

closer to your territory, and it was a lot higher in the

BG&E, Baltimore territory, but I can share that with you.

MR. DENIS: Yeah, I noticed there's technology advances and the zone of privacy shrinks, it's, as more and more opt out options that are being provided for those who are concerned about these matters, as I think everyone is generally, and I couldn't help noticing there were new technology at airports, which is starting to move around the country, around the world, is facial technology for getting your boarding passes, as I understand it, and as problematical as that may be, theoretically, more information that's out there and what if it's hacked and so on and so forth, but it saves 15 seconds, so let's move forward with it. But there's an opt out provision. I read in one of the stories that there's an opt out, and it did get my attention as only one or two percent, so, for that. And as well as, I read just a couple of days ago that Whole

2.

3

5

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Foods is exploring a technology that is not facial recognition, but with your hand. I don't know if you call it, not a fingerprint, but some kind of a, your hand will tell them what your credit card number is as best as I can understand it, or some technology to that effect, because they feel that the facial recognition is something that customers won't feel comfortable with it. And, so I think that there is -- I think people are exploring how best to balance the equities as you utilize a technology that's And I think that there are -- there are very -available. there are good arguments as to why we should move in that direction, but I think that there's also a good argument as to why we should give people the opportunity to opt out if it doesn't disrupt the overall program. Thank you.

MS. FOSTER: Thank you. The final individual signed up tonight is Ms. Nancy Wallace, who's representing the Maryland Green Party. And again, would you give us your address.

MS. WALLACE: Hi there, my name is Nancy Wallace.

I am co-chair of the Montgomery County Green Party, and I
would like to speak tonight actually on behalf of the county
party, it's more relevant, I believe to this, though I, from
my past testimony on similar issues on behalf of the
Maryland Green Party in front of the state legislature, I
think that the party in general would support these

2.

comments.

First of all, we are opposed to AMI, and we would support at most AMR, as you just heard Mr. Carr describe them. And we would ask for a one year pause on this for us to communicate with you directly, and to get equal time with your staff, adding up all the hours they've spent the last several years developing this proposal with the sales companies for AMR.

We have national and international experts here in Maryland, specifically, Kate Keal (phonetic sp.) and Theodora Scaratta (phonetic sp.), who are — Theodora is the Vice President of the National or the national leading organizations on these wireless technologies, as is Kate Keal, as well. And, I doubt that your staff has had extensive discussions of many hundreds of hours with them at all.

You basically are being sold a bill of goods by companies that are selling you a technology product, and let me be very clear, that it's a bill of goods that is not regulated by federal law. I think — and Mr. Denis, I've known you, you may not recognize me, but I recognize you from a long time ago, out of respect. So let's take a close look. This is a technology that is subject to Section 704 of 1996 Telecommunications Act. There has been zero review under the National Environmental Policy Act, the EIS,

2.5

Environmental Impact Statements, none. Endangered Species Act, doesn't apply.

The entire federal structure of protective regulations and laws was wiped out by Section 704. So you have to understand the Federal Communications Commission has no medical staff, and the American Academy of Pediatrics, six years ago, wrote a letter, a formal letter, to the Federal Communications Commission, saying that current U.S. federal standards on wireless, which is what, it's microwaves, why am I saying wireless, that's the polite term, it's microwaves. You're putting microwaves in our front yards without our knowledge or permission, to microwave our children and ourselves.

And, this -- so the American Academy of Pediatrics wrote to the FCC saying the current U.S. standards are inadequate to protect children. The FCC has completely ignored them, has never reopened the standards. The current safety standards that you're being told by the salespeople, they meet all federal standards, are from 1993, ignoring 25 years of research that these microwaves cause biological harm. France is withdrawing all wireless, all microwaves from all of their primary and middle schools, after a national commission for a year. These are extremely harmful. The wireless is the third leading risk factor for childhood leukemia.

2.

The head of Yale University of Obstetrics and Pediatrics has said this is a public health disaster. Two hundred international leading radio frequency experts, author of 2,000 peer reviewed articles, wrote the United Nations and said, this is a disaster. You must not put microwaves into our front yards to increase the burden on our bodies and our environment already.

Under the precautionary principle, which is a national compliance for the green party, and, in fact, also for the democratic party, although, under the precautionary principle we don't roll out a technology until we've tested it. Guess what? The industry made sure there was no regulation or serious testing before they invested in the last 20 years of development. You've been severely misrepresented, and our lives, and our lives, and our childrens are at stake. This is not simply a metering decision.

This is a decision that will significantly harm the human beings and the environment. There are thousands of studies showing the damage. Bioinitiative.org is one website which collects them all, bioinitiative.org, both the positive and the ones that show no harm per se. But the world right now is going in the other direction, and there's a grass roots revolt of mothers in particular, across the United States and the world, against these microwave

2.

3

4

5

6

9

10

11

12

13

14

15

16

17

18

19

20

21

22

2.3

24

25

technologies. I opted out of PEPCO. I get a pat down at the airport. I keep my cell phone on airplane mode for the most part. Because I've read the studies. I've read the abstracts. I know about the closing of the ion channels into the cells which keep toxic waste products in the cells when the external part of the cells of the human body perceive an increase in electro magnetic energy as in these microwaves. This is a very clear biological harm. So, the World Health Organization classifies it as a possible carcinogen, and their internal group is considering whether to upgrade it or downgrade it to a probable carcinogen.

As I mentioned, there's no federal regulation. I've had extensive discussions, or I sat down for a long conversation with Ms. Reid at one point, and she listened very nicely, but apparently there was absolutely no effect, And, it's just incomprehensible that you would choose to increase the microwave exposure. The glioblastoma brain cancer rate in America is going way up. Testicular cancer, where young men have been carrying their cell phones in their pants pocket, has doubled in the United States. This is a very serious health risk. We have a million times the background rate right now of these microwaves, these frequencies, than we evolved with, than were present 50 or 100 or 200 years ago. So we ask you for a year pause.

MS. FOSTER: Thank you very much for your

2.

3

6

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

testimony.

MR. DENIS: I have a question. First, thank you for the kind word. Since you exercised the opt out for PEPCO, could you tell me what was your experience, did they say okay, you can opt out and that's it? Was there any fee or?

MS. WALLACE: There was an initial opt out fee of \$75, ad there's a \$14 per month opt out fee. And, I don't know if you're aware, but the PEPCO smart meter broadcast 10,000 to 100,000 micro pulses of microwaves into your home everyday. And the proposal that I heard, and I haven't -it's a level of detail that isn't in the CIP, but what I heard from the staff was, you're going to microwaving us four times a day from our meters in our own front yards just to collect four times the information on our water use. choose no. And I just find it incomprehensible. And this is why, this is why 40 percent of Americans don't show up to vote. Because people don't pay attention to science, they don't care, you're stuck in these institutional mindsets, and we've got to get you through that and into really understanding and looking objectively at the hard science. The Taxpayers League, Al Carr, who was modest and didn't mention that he has a background in radio technology, which is why he's aware of this, and he's the representative here today. This is very, very serious.

kel | 32

```
MS. FOSTER: Thank you for your comments. Ms.
 1
 2.
    Wallace was actually the last individual to sign up.
 3
   there are other individuals in the audience who would like
   to come forth and present testimony, now is your
 5
    opportunity. Well, if not, this basically concludes the
   hearing. If you have after thoughts and you'd like to
 7
    submit testimony, the record will be open until September
   the 16th, so any additional comments, observations that
   you'd like to share with WSSC and the staff, they can be
10
    submitted in writing or by e-mail to the WSSC Budget
   Division. They are located at 14501 Sweitzer Lane in
11
    Laurel, Maryland, or you can e-mail them at
12
13
   budgetgroup@wsscwater.com. And again, as I said, the record
14
    will remain open until September the 16th. Yes, Ms.
15
   Wallace?
             MS. WALLACE: I'm sorry. There's one important
16
17
   point --
18
             MS. FOSTER: You could e-mail it to us.
19
              MS. WALLACE: I could, but I think it's important
20
    to make sure you hear it directly. This room has been
21
    filled time and time again, the past couple of years, with
22
   Montgomery County citizens opposed to the 5G cell towers,
            We have people whose children have died in
23
   Montgomery County from childhood leukemia who are now active
24
25
   advocates. The educated people, or the people who have
```

learned about microwaves and wireless, do not want these 1 2 metering systems. So, I just want you to not think that because there aren't people here tonight, and I was pleased 3 to hear the outreach effort, but there's a massive, massive 5 resistance against these untested and dangerous 6 technologies. 7 MS. FOSTER: Okay. We appreciate your passion. Thank you very much for sharing. 8 9 MS. WALLACE: These are scientific facts. 10 MS. FOSTER: Thank you. 11 MS. WALLACE: And thank you for the opportunity to 12 add one more comment. 13 MS. FOSTER: Absolutely. Well, that concludes 14 tonight's hearing. Again, thank you everyone for coming 15 out. And again, you have an opportunity to provide followup comments to the budget staff. And I'd like to thank 16 17 Letitia and Mark for doing such a good job tonight. 18 you. 19 (Whereupon, at 8:20 p.m., the hearing was 20 concluded.) 21 22 23 24 25

 $\underline{\lor}$  Digitally signed by Keena Lukacinsky

### ELECTRONIC CERTIFICATE

DEPOSITION SERVICES, INC., hereby certifies that the attached pages represent an accurate transcript of the electronic sound recording of the proceedings before the Washington Suburban Sanitary Commission in the matter of:

Public Hearing

FY's 2021 - 2026 CIP

By:

Keena Lukacinsky, Transcriber

34

### EXHIBITS

### SPEAKER'S SIGN-UP SHEET

### WSSC PUBLIC HEARING MONTGOMERY COUNTY

PROPOSED FYs 2021-2026 CIP WEDNESDAY, SEPTEMBER 4, 2019 @ 7:30 p.m.			
PLEASE PRINT NAME	PLEASE PRINT	PLEASE PRINT REPRESENTING	
RODERICK HOSANG Suscen Lalouise	BOOCO CO PARALE DO Landows Mb 20785  16007 Jerald Rd.  Laurel 20707  1112 MODDINE PLANT  SILFF JAMES MD 1096	CSA Central Inc	
Suscentouse	16007 Jerald Rd. Laurel 20707	CSA Central Inc. Self	
GRENNE	21715 MODOIDE AND DAD	TAMPAGEA LEAGNE	
Total V Administra	- Calculate 101		

### SPEAKER'S SIGN-UP SHEET

### WSSC PUBLIC HEARING MONTGOMERY COUNTY

PROPOSED FYs 2021-2026 CIP WEDNESDAY, SEPTEMBER 4, 2019 @ 7:30 p.m.			
PLEASE PRINT	PLEASE PRINT	PLEASE PRINT	
<u>NAME</u>	ADDRESS	REPRESENTING	
Al Carr Nency Wellage	3904 washington St Keusington, MB 2895 5248 Pooks Hill Ral Beshesda, MD 20814	MD Green Party	
Nancy Wellace	52 98 fooks Hill Ra Besthesda, MD 208/4	MD Crown Harty	

### WSSC CIP Plan Testimony, 9/4/2019, Gordie Brenne, Treasurer MC Taxpayers League

Tonight I'd like to make some points about the poor capital investment decisions WSSC makes, and how they relate to future solvency and a taxpayer bailout. The Commission approved new standards for capital controls on July 17 that reduce the risk of WSSC insolvency. The new standards affirm 40% as a hard target for debt service as a percentage of total expenditures, set standards for cash on hand, and fund balances at 10%. These are points we have made in previous testimony with you and in meetings with Joe Beach. Thank you.

But, your job in creating new policies to manage costs is far from done. The risk of insolvency remains because of growing capital demands to replace aging infrastructure, deferred work on environmental consent decrees, high operating costs, and recession risks. Most projects approved by WSSC have a rate of return that's either negative or below WSSCs cost of capital. One example that we oppose is the smart meter project which has a negative rate of return, and illustrates what happens when cheaper alternatives like AMR technology are ignored by rent seeking vendors. **This drives rates higher, and spending more than you get back is a prescription for bankruptcy in any business**. (Either project costs must be reduced or project revenues increased to achieve an acceptable return on investment. For example, the Piscataway upgrade has a return on investment of just 3%, well below the cost of capital. And that's only if construction costs and energy savings come in as estimated. How do you control variances from those estimates? Why wasn't a shift to Blue Plains included in the business case?\_

(On the revenue side, WSSC can be best characterized as a mature business, one that must make some tough CIP decisions to remain a going concern. For example, annual rate increases are projected to be above market 6% for FY21-25 in the long-range financial plan (FY 20 budget request, 3/19) to match costs, but that's not politically sustainable. Per capita consumption will continue to stagnate because rates higher than the cost of service contribute to a decline in business investments. Lower consumption, combined with inadequate cost controls drives higher rates.) Three other ways the CIP plan can be reprioritized to better control costs include:

- Reduce increased costs due to lost water and leakage into the sewer system. The latest lost water
  audit report was presented to you in May showing an increase of 16 to 18% from FY17 to FY 18. The
  Cost of Service study (May 2017) showed sewage treatment had to handle inflows and infiltration of
  43%. The CIP plan does not organize projects to show how you can prioritize projects to reduce this
  waste and improve return on investment.
- 2. Shift more sewage treatment to Blue Plains where the return on investment is higher. Sewage treatment is the most capital intensive and expensive operation WSSC has. Currently, only 65% of total sewage is treated by Blue Plains, with 85% of Montgomery County sewage treated by Blue Plains vs. 60% for Prince Georges county. WSSC continues to demonstrate it doesn't know how to handle sewage. The Piscataway treatment plant and it's pumping stations are responsible for chronic spills: 1 in 2017, 2 last year, and two others this summer. The latest on 8/9/19 spilled 5.22 Million gallons into the Potomac water shed over-night, undoing years of storm water abatement that have cost the county's taxpayers 100s of millions.
- 3. Fix project classifications and end unfair cross-subsidies from Montgomery to Prince Georges customers. Based on rough estimates of sewage operating and debt service costs, Montgomery County residents pay the same rate for sewage, but their share of the costs is only 36%. Part of the problem is the CIP plan attempts to organize projects by county, and the largest category is bi-county, which inexplicably includes the Piscataway upgrade project that serves just Prince Georges county. Efforts to balance projects between the county's have been unsuccessful, resulting in more money being spent on sewage projects in Prince Georges County. We urge the Commission to ask the Inspector General to investigate these cross-subsidies.

Susan LaCourse 16007 Jerald Rd. Laurel, MD 20707 3 September 2019

WSSC CIP Public Hearing Rockville, MD

Dear Commissioners and WSSC executives and staff:

I applaud WSSC for drafting a CIP that prioritizes spending controls, with an emphasis on keeping the debt service in check. I especially note that there is a commitment to keep the debt service ratio below 40%.

However, I can remember a time a few years ago, before many of you became associated with WSSC, when the firm commitment was to keep the debt ratio below 35%. I trust that this increase to 40% is the last. We can barely afford the debt load as it is.

I am sure that I do not need to tell you that debt service is the number one major driver of rate increases. If you keep raising rates significantly every year (which seems to be the plan to support new debt), before long rates will double. Here are the "doubling" rates:

8% rate increase each year: rates double in 9 years.

6% increase: rates double in 13 years. 4% increase: rates double in 18 years.

For the sake of your customers and our future, I encourage you to look at rate increases in light of the "doubling" factor. It is a number that does not necessarily impact you personally (you may be long gone before the effects are felt), but it does affect those of us who live here and will be retiring as rates continue to rise. A 6% or 8% increase may not seem huge on the surface, but when you add it up over the years it becomes oppressive. We have already seen our rates double since 2009, and many families cannot afford annual increases like this. We also have to factor in the impact of fixed fees, which I believe will be unfrozen and presumably increased soon.

Congratulations on drafting a CIP that prioritizes spending controls. It is a good start, but it needs to continue and become a part of WSSC culture. There is nothing commendable about having a "world class utility" if people cannot afford to pay their bills.

Sincerely,

Susan LaCourse suelacourse@juno.com

### **EXTERNAL EMAIL!**

Dear Ms. Finlayson:

Please share with Commissioners and respective members of management my comments below in response to the Sept. 4 WSSC hearing in Rockville on the CIP.

Thank you so much!

Mary Rooker

Dear Commissioners and Managers:

I write to request that you do not move forward with AMI meters but rather go with AMR meters. I agree with the Taxpayers League's concerns that the AMI meters are too costly and fiscally unsound. They appear to be a boondoggle from the smart meter industry and are not in the best financial interests of either WSSC or WSSC customers like myself. Fairfax and Howard Counties rejected smart meters for cost reasons, and Bowie and Rockville use AMR.

And an even stronger case is for health: the World Health Organization (WHO) classifies "smart" meters as possible carcinogens, and the American Academy of Pediatricians has issued a statement that US standards not safe for kids. France is realizing the health hazards and pulling wireless out of schools.

Also, we need a full Environmental Impact Statement. Privacy issues are yet another concern that does not exist with the AMR or current meters.

Opt out is NOT acceptable -- please go with AMR only, or simply leave the meters we have now. The current meter collection system isn't broken, so why spend \$100 million "fixing" it? I do not want AMI under any circumstances - I'm not just arguing for myself; I'm arguing on behalf of hundreds of thousands of children who are also your customers.

Sincerely, Mary Rooker 804 Larch Ave. Takoma Park, MD 20912

**CAUTION** This email originated from outside WSSC. Do not click links or open attachments unless you recognize the sender and know the content is safe.

### **EXTERNAL EMAIL!**

To: Howard Denis, WSSC Commissioner, I couldn't make the hearing yesterday evening. For your information:

**From:** Deborah Vollmer [mailto:dvollmer@verizon.net]

Sent: Wednesday, September 04, 2019 5:18 PM

To: 'budgetgroup@wsscwater.com' <budgetgroup@wsscwater.com>

**Cc:** 'Theodora Scarato' < <a href="mailto:theodorams@aol.com">theodorams@aol.com</a>>; 'Molly Hauck'

<mollyphauck@gmail.com>; 'A. Pascal' <apascal2003@gmail.com>; 'theodora Scorato'

<theodorams@gmail.com>; 'MaryTyrtle Rooker' <greentvrtle@gmail.com>; 'Kate

Kheel' < kkheel@verizon.net >; 'Robert Janku' < robert janku@verizon.net >; 'Mario

Pascalev\*' < <u>mario.pascalev@gmail.com</u>>; 'Robin Renee'

<robinrenee22@earthlink.net>; 'alfred.carr@house.state.md.us'

<alfred.carr@house.state.md.us>; 'Cynthia Baughman'

<cvnthia baughman@comcast.net>; 'Lisa Cline' isajeane@aol.com>;

'heather.eatmon@tutanota.com' <heather.eatmon@tutanota.com>; 'Nancy Wallace'

<safevote5@yahoo.com>; 'alfred.carr@gmail.com' <alfred.carr@gmail.com>

**Subject:** Comments re: proposed WSSC Proposed Capital Improvements Program

TO: WSSC Budget Group

I had thought about attending tonight's hearing in Rockville on the WSSC Proposed Capital Improvements Program, but it appears now that I will not be able to make it. I have, however, been following this issue; and I have some concerns, and I would like to make some comments.

I share the concerns of my elected representative, Delegate Al Carr, that the WSSC should not be hasty, in its efforts to modernize infrastructure. In particular, I am very concerned about the proposed implementation of smart meter technology in connection with the metering of water. I say this, as one of a number of Pepco customers who has opted out of having a smart meter to measure my electricity.

I have two separate, serious concerns about smart meters. First, is a health concern: smart meters emit electromagnetic radiation, which has been linked to problems in some individuals such as sleeplessness and headaches, and in large doses are a known carcinogen. We don't know at this point in time just what the long term effects might be on the population as a whole. Some people are probably more sensitive than others to the effects. What I do know is that I do not choose for myself to be like the canary in the coal mine, or proverbial guinea pig. When it comes to exposure to electromagnetic radiation, I prefer to follow the example of Rachel Carson, and choose the precautionary principle.

Second, I have grave concerns about the effect of smart meters on our right to maintain personal privacy.

For these reasons, I am against the use of smart meters, and have opted out of having a smart meter with Pepco. No one should be forced to have a smart meter installed on their property without their consent. And if smart meters are implemented, one should be allowed to opt out without having to pay a fee. The opt out fees charged by Pepco are exorbitant, unfair and discriminatory (especially against those of low income) to the point that I believe them to be unconstitutional, and thus, illegal. WSSC should not follow Pepco's horrible example.

If smart meters are coming, then opt out should be allowed, at no cost. But there is a decision to be made ahead of that one: is the implementation of smart meters even worth the cost? I understand that there is a plan for a study. I am no expert in the field, but I do take the precautionary principle seriously, and thus, my own view is that smart meters are not worth the cost, especially when one considers both the health and privacy issues.

Thank you for your consideration. Please feel free to contact me, if you have any questions.

7202 44<sup>th</sup> Street Chevy Chase, Maryland,

20815

Telephone: 301-652-5762

**CAUTION** This email originated from outside WSSC. Do not click links or open attachments unless you recognize the sender and know the content is safe.

August 27, 2019

Ms. Letitia Carolina-Powell Budget Division Manager Washington Suburban Sanitary Commission 14501 Sweitzer Lane Laurel, Maryland 20707

RE: WSSC Draft Proposed FYS 2021 – 2026 CIP Staff Draft

Dear Ms. Carolina-Powell:

Thank you for the opportunity to comment on the WSSC Draft Proposed FYS 2021 - 2026 CIP Staff Draft. Montgomery County Planning Department staff in consultation with Parks Department staff has reviewed the Proposed CIP document and submit the following comments:

### In General

- 1. All WSSC projects must comply with the County or State Forest Conservation Law, the Environmental Guidelines, and applicable master plans.
- All WSSC projects must identify and minimize impacts to forests, wetlands, headwaters, springs and seeps, rare-threatened or endangered species, trees, and other natural resources. The natural resources need to be field-verified for exact location and size of the resources.
- 3. When designing WSSC alignments, impacts to forests and trees, particularly trees larger than 30 inches in diameter, should be averted via realignment around the resource.
- 4. Early coordination is recommended to minimize potential multiple disruptions of both urban and natural areas for installation of sewer infrastructure. Perhaps a cooperative sewer infrastructure groups could be created for large projects that include all potential landowners/developers.
- 5. A link to GIS shapefiles for CIP projects would be helpful to agencies that review this document.
- 6. Where water or sewer projects areas outside of the SHA or DOT ROW and within Park boundaries, a Park Construction Permit will be required from the Park Development Division before any work can begin. Contact Matt Harper (matthew.harper@montgomeryparks.org) with the Resource Analysis Section to conduct a concept plan review before the permit is sought, to ensure that the initial design work is in compliance with park standards and regulations and minimizes impacts to existing natural resources. Any stream crossings on or adjoining parkland must be designed and constructed to maintain ecological connectivity through the watershed. Any impacts to existing parkland

Ms. Letitia Carolina-Powell August 27, 2019 Page 2

- will be subject to mitigation and would need to be approved by the Montgomery County Planning Board if the use of the land is deemed "non-park-use of parkland."
- 7. For forced main installation or replacement projects (such as S94.13 and S94.14), it is critical that the projects be designed with redundancies that would allow for avoidance of sewer discharge in the event of a pipe failure. In addition to the obvious cost to the environment caused by these incidents, the costs associated with extended pump-around practices (and other measures) could be significantly reduced when failures do occur, if redundancies are not in place. Parks is interested in working with WSSC to come up with creative solutions to tackle this issue on a case by case basis.

### Montgomery County Sewer Projects

S-84.67 Milestone Center Sewer Main

8. Include M-NCPPC as a coordinating agency.

S-84.68 Clarksburg Wastewater Pumping Station & Sewer Improvements

9. Include M-NCPPC as a coordinating agency.

### Bi-County Water Projects

W-73.32 Potomac WFP Main Zone Pipeline

10. The M-NCPPC Montgomery County Planning Board should be involved in the alignment decision for this project. Forest loss on previously undeveloped WSSC land and potential disruption to River Road could be significant, depending on the method—tunneling or trenching—selected for this project.

W-175.05 Regional Water Supply Resiliency

11. While conducting planning for the Regional Water Supply Resiliency (A-101), please involve M-NCPPC Montgomery Parks as a coordinating agency since the Serpentine Barrens Conservation Park is directly adjacent to the Travilah Quarry, which is being considered for a backup regional water supply. Current maps from the "Evaluation of the Travilah Quarry for Water Supply Storage" study by the ICPRB show the proposed pipeline passing through or under parkland where it enters the quarry.

### **Bi-County Sewer Projects**

S-170.09 Trunk Sewer Reconstruction Program

12. Please ensure that WSSC coordinates with M-NCPPC Montgomery Parks when planning and carrying out aerial pipe maintenance in Northwest Branch and on any other locations on parkland as part of the Trunk Sewer Reconstruction Program. As always, work on parkland will require a Park Permit from the Park Development Division to limit the impacts to park resources. Early coordination is recommended to minimize potential disruptions to both urban and natural areas for installation of sewer infrastructure. Where water or sewer project fall outside of the SHA or DOT ROW and within the Park boundary, a Park Construction Permit will be required from the Park Development Division of the Parks Department. Contact Matt Harper (matthew.harper@montgomeryparks.org) with the Resource Analysis Section to conduct a concept plan review before the permit is sought to

Ms. Letitia Carolina-Powell August 27, 2019 Page 3

ensure that the initial design work is in compliance with park standards and regulations and minimizes impacts to existing natural resources.

Thank you for the opportunity to provide comments on this document. If you have any questions about these comments, please contact Mark Symborski at (301) 495-4636 or <a href="mark.symborski@montgomeryplanning.org">mark.symborski@montgomeryplanning.org</a>.

Sincerely,

Jason Sartori, Chief

**Functional Planning and Policy Division** 

JS:MS:aj

CC:
Gwen Wright
Tanya Stern
Carrie Sanders
Richard Weaver
Mark Symborski
Steve Findley
Katherine Nelson
Audra Lew
Geoffrey Mason
Alan Soukup





Chris Lawson, Chair T. Eloise Foster, Vice Chair Fausto R. Bayonet Howard A. Denis

> GENERAL MANAGER Carla A. Reid

August 16, 2019

Dear Elected Official:

As part of our ongoing efforts to expand customer outreach and share information on the Washington Suburban Sanitary Commission's (WSSC's) projects and services, we invite you to the following public hearings on the WSSC's Staff Draft Proposed Capital Improvements Program (CIP) for fiscal years (FYs) 2021 - 2026, which begins July 1, 2020.

### IN MONTGOMERY COUNTY

Wednesday, September 4, 2019
7:30 PM
Stella B. Werner Building
3rd Floor Hearing Room
100 Maryland Avenue
Rockville, Maryland 20850

### IN PRINCE GEORGE'S COUNTY

Thursday, September 5, 2019
7:30 PM
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, Maryland 20774

For your reference, a list of projects in your election district is enclosed should you choose to attend a hearing or provide written comments. The draft FYs 2021 - 2026 CIP document is available on our web site at www.wsscwater.com/fin. Our Adopted FYs 2020 - 2025 CIP is also available on-line. By providing electronic versions of our documents, we offer more communication choices to our customers while reducing printing and mailing costs. For additional information or printed copies, please call our Intergovernmental Relations Office at 301-206-8228.

Written testimony for the public hearing record will be accepted through noon on September 16, 2019 and should be sent to Mrs. Letitia Carolina-Powell, Budget Division Manager, WSSC, 14501 Sweitzer Lane, Laurel, MD 20707 or emailed to budgetgroup@wsscwater.com

Thank you for your interest and support.

Sincerely, Joseph J Beach for CAR

Carla A. Reid

General Manager/CEO

**Enclosures** 

ELECTED OFFICIALS AUGUST 16, 2019 PAGE 2

August 16, 2019

bcc: Commissioners

Corporate Secretary (Finlayson)

Deputy General Manager for Administration (Beach) Deputy General Manager for Operations (Price)

Deputy General Manager for Strategic Partnerships (Johnson)

Executive Administrative Assistant - GM (Sullivan) Chief of Engineering & Construction (Harmer)

Chief of Utility Services (Lampley) Chief Financial Officer (Colihan)

General Counsel (Conn)

Intergovernmental Relations Director (Riley)

Director Communications and Community Relations (Brown)

Budget Division Manager (Carolina-Powell)

### DRAFT Proposed Capital Improvements Program Fiscal Years 2021 - 2026

Projects listing prepared for:

### The Honorable Marc Elrich

District M-99

The following projects are in your district:

**Project Project Name** Page Number Number: W-90.04 Brink Zone Reliability Improvements 1-5 27 S-84.60 Cabin Branch Wastewater Pumping Station S-84.61 Cabin Branch WWPS Force Main 27 S-103 16 Cabin John Trunk Sewer Relief 27 W-46.24 Clarksburg Area Stage 3 Water Main, Part 4 1-3 1-4 W-46.25 Clarksburg Area Stage 3 Water Main, Part 5 W-46.15 27 Clarksburg Elevated Water Storage Facility S-84.68 Clarksburg Wastewater Pumping Station 2-4 S-84.69 Clarksburg WWPS Force Main 27 S-94.13 Damascus Town Center WWPS Replacement 2-7 W-139.02 **Duckett & Brighton Dam Upgrades** 3-8 W-161.01 Large Diameter Water Pipe & Large Valve Rehabilitation Program 3-9 S-84.67 Milestone Center Sewer Main 2-3 W-3.02 Olney Standpipe Replacement 27 W-73.33 Potomac WFP Consent Decree Program 3-7 W-73.32 Potomac WFP Main Zone Pipeline 3-6 3-4 W-73.22 Potomac WFP Pre-Filter Chlorination & Air Scour Improvements W-73.30 3-5 Potomac WFP Submerged Channel Intake 3-14 W-175.05 Regional Water Supply Resiliency S-170.08 Septage Discharge Facility Planning & Implementation 4-10 S-85.22 2-6 Shady Grove Neighborhood Center 27 W-138.02 Shady Grove Standpipe Replacement S-85.21 2-5 Shady Grove Station Sewer Augmentation 2-8 S-94.14 Spring Gardens WWPS Replacement S-170.09 4-11 Trunk Sewer Reconstruction Program W-113.20 White Oak Water Mains Augmentation 1-6



Budget Division (301) 206-8110 www.wsscwater.com

### DRAFT Proposed Capital Improvements Program Fiscal Years 2021 - 2026

Projects listing prepared for:

### The Honorable Marc Elrich

District M-99

The following projects are in your district:

**Project** 

Number: Project Name Page Number

The following projects are not in your district, but may be of interest to you:

Project Number:	Project Name	Page Number
S-22.07	Blue Plains WWTP: Biosolids Management, Part 2	4-4
S-22.10	Blue Plains WWTP: Enhanced Nutrient Removal	4-6
S-22.06	Blue Plains WWTP: Liquid Train Projects, Part 2	4-3
S-22.09	Blue Plains WWTP: Plant-wide Projects	4-5
S-22.11	Blue Plains: Pipelines & Appurtenances	4-7
S-43.02	Broad Creek WWPS Augmentation	6-5
W-172.07	Patuxent Raw Water Pipeline	3-11
W-12.02	Prince George's County HG415 Zone Water Main	5-2
W-172.08	Rocky Gorge Pump Station Upgrade	3-12



Budget Division (301) 206-8110 www.wsscwater.com



# NOTICE OF PUBLIC HEARING

WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years construction expenditures for major water and sewer projects. The hearing dates and times are as follows: 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and

## Montgomery County

Wednesday, September 4, 2019 - 7:30 p.m.

Stella B. Werner Building 3rd Floor Hearing Room 100 Maryland Avenue

Rockville, MD 20850

## Prince Georae's County

Thursday, September 5, 2019 - 7:30 p.m. Department of the Environment Building

Conference Room A 1801 McCormick Drive

Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act. After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1,

consideration by September 16, 2019. Written comments can be emailed to BudgetGroup@wsscwater.com wsscwater.com/fin, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at: 301-206-8100 by August 16, 2019. Please submit any comments for Copies of the preliminary draft of the FY2021–2026 CIP will be available on the WSSC website at or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.

Size 120 Lines

P0001 Account 1010028517

### CERTIFICATE OF PUBLICATION

The Washington Post Company hereby certifies that it is the publisher of The Washington Post; that The Washington Post is a newspaper of general circulation, published daily in the City of Washington, District of Columbia; that The Washington Post has been so published continuously for more than one year prior to the date of first publication of the notice mentioned below; that the undersigned person is the duly authorized agent of The Washington Post Company to execute this certificate on its behalf; and that a notice of which the annexed is a true copy was printed and published in said newspaper on the following date(s) at a cost of \$646.80 and was circulated in the Washington metropolitan area.

Published 1 time(s). Date(s):22 of August 2019

Account 1010028517

THE WASHINGTON POST

Ву

Nicole McKinney BILLING MANAGER

NOTICE OF PUBLIC HEARING WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows: Montgomery County

Prince George's County Wednesday, September 4, 2019 - 7:30 p.m.

Thursday, September 5, 2019 - 7:30 p.m. Stella B. Werner Building

Department of the Environment Building 3rd Floor Hearing Room

Conference Room A 100 Maryland Avenue

1801 McCormick Drive Rockville, MD 20850

Largo, MD 20774 Please contact WSSC as soon as possible at

301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act. After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019. Copies of the preliminary draft of the FY2021#2026 CIP will be available on the WSSC website at wsscwater.com/fin, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at:

301-206-8100 by August 16, 2019. Please submit any comments for consideration by September 16, 2019.

Written comments can be emailed to BudgetGroup@wsscwater.com or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.



### **NOTICE OF PUBLIC HEARING**

WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows:

Montgomery County Wednesday, September 4, 2019 - 7:30 p.m. Stella B. Werner Building 3rd Floor Hearing Room 100 Maryland Avenue Rockville, MD 20850

Prince George's County
Thursday, September 5, 2019 - 7:30 p.m.
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act.

After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019.



### **Certificate of Publication**

State of Maryland SS County of Montgomery

### NOTICE OF PUBLIC HEARING

WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows:

Montgomery County
Wednesday, September 4, 2019 - 7:30 p.m.
Stella B. Werner Building
3rd Floor Hearing Room
100 Maryland Avenue
Rockville, MD 20850

Prince George's County
Thursday, September 5, 2019 - 7:30 p.m.
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act.

After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019.

Copies of the preliminary draft of the FY2021–2026 CIP will be available on the WSSC website at <a href="https://www.wsscwater.com/fin">wsscwater.com/fin</a>, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at: 301–206-8100 by August 16, 2019. Please submit any comments for consideration by September 16, 2019. Written comments can be emailed to <a href="mailto:BudgetGroup@wsscwater.com">BudgetGroup@wsscwater.com</a> or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.

Sherry Sanderson, being duly sworn, says:

That she is Legal Advertising Representative of The Montgomery County Sentinel, a weekly newspaper of general circulation, published in Rockville, Montgomery County, Maryland; that the publication, a copy of which is attached hereto, was published in the said newspaper on

August 22, 2019

That said newspaper was regularly issued and circulated on those dates.

SIGNED:

Subscribed to and sworn to me this 22nd day of August, 2019.

## Certificate of Publication

State Of MARYLAND }
County of PRINCE GEORGE'S }

Carman Thornton, being duly sworn, says:

That she is Legal Advertising Representative of PRINCE GEORGE'S SENTINEL, a weekly newspape of general circulation, published in SEABROOK, PRINCE GEORGE'S, MARYLAND, that the publication, a copy of which is attached hereto, was published in the said newspaper on

August 22, 2019



# NOTICE OF PUBLIC HEARING

2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows:

Montgomery, County.
Wednesday, September 4, 2019: 7:30 p.m.
Stella B. Werner Building
3rd Floor Hearing Room
100 Maryland Avenue
Rockville, MD 20850

Prince George's County
Thursday, September 5, 2019 - 7:30 p.m.
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act.

After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019.

Copies of the preliminary draft of the FY2021–2026 CIP will be available on the WSSC website at wsscwater.com/fin, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at: 301-206-8100 by August 16, 2019. Please submit any comments for consideration by September 16, 2019. Written comments can be emailed to BudgetGroup@wsscwater.com or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.

That said newspaper was regularly issued and circulated on those dates. SIGNED:

Subscribed to and sworn to me this 22nd day of August 2019,

00010358 1t 08/22/19

1	WASHINGTON SUBURBAN SANITARY COMMISSION PRINCE GEORGE'S COUNTY, MARYLAND
2	
3	
4	X
5	: :
6	PUBLIC HEARING : FY'S 2021 - 2026 CIP :
7	:
8	X
9	
10	A public hearing was held on September 5, 2019
11	
12	commencing at 7:30 p.m. at 1801 McCormick Avenue, Largo,
13	Maryland.
14	
15	
16	Christopher Lawson, Chair
17	
18	
19	
20	
21	
22	
23	
24	
2.5	

### **Deposition Services, Inc.** 12321 Middlebrook Road, Suite 210

Germantown, MD 20874
Tel: (301) 881-3344 Fax: (301) 881-3338
info@DepositionServices.com www.DepositionServices.com

### 

	<u>Page</u>
Letitia Carolina-Powell	3
Mark Brackett	5
Chuck Brown	12
Sandra Mason	14

1 |

2.3

### PROCEEDINGS

MR. LAWSON: Good evening, everyone. I'm Chris
Lawson, and on behalf of the Commission and its staff, I
want to welcome you all to this public hearing on our draft
proposed Capital Improvement Program, also known as the CIP
for fiscal years 2021 - 2026. As I said, I'm Chris Lawson,
Commissioner and Chair here at WSSC, and I'm representing
Prince George's County as our only commissioner at this
time. Also here this evening are several members of our
staff, including our General Manager, Carla Reid. Before we
go any further, I'd like to take just a moment and ask
Letitia Carolina-Powell and Mark Brackett, from our Finance
Department, to provide us with a brief overview of our CIP
Program.

MS. CAROLINA-POWELL: Good evening, my name is Letitia Carolina-Powell, and I'm the Budget Division Manager with WSSC, and I'll be providing you with some information on bonds and spending affordability. This year we're including this information in the briefings to give you an idea of how the CIP impacts affordability.

So, there are policy guidelines that we adhere to when developing an affordable and attainable CIP. These guidelines include several financial metrics that we must comply with in order to maintain our triple A bond rating.

Two of the most important metrics are listed here. The

first one is debt service coverage, and that is gross revenue minus our operating expenses, and that amount is basically how much, how many times that amount covers your debt service.

2.

Now, debt service is the principal and interest that we pay on the money we borrow. In other words, those are the bonds that we issue to pay for our infrastructure. And that ratio that — the target for that ratio is 1.1. And, I'd like to also point out that debt service is paid for with rate revenue. The other metric that is important, that's listed here, is that we limit — our goal is to limit rate supported debt service to less than 40 percent operating expenditures. We also have placed limits within the CIP on bond issuance amounts over the six-year period.

So you may be wondering why we are discussing financial metrics and bond issuance limits on the CIP this year. Well, we have some concerns. We invested a lot in our infrastructure over the last 10 years. Outstanding debt has grown 132 percent. Our capital budget over that same time period has grown 72 percent. So, without reductions, we could be facing debt service expenditures exceeding that 40 percent limitation in fiscal year '22.

So, the single largest driver of debt service, of our rate increases, is debt service. It's been that way for many years, and what we're looking at over the next six

years are about 8 percent per year rate increases, the way the CIP is presented in this budget. And, as you can see here, the largest component of that 8 percent is debt service at 3.6 percent. So, this CIP is fiscally responsible, and in order to maintain the triple A bond rating which we have that allows us to borrow at lower interest rates, we must keep our financial ratios in balance. We're also balancing affordability. We are trying to keep rates low. We are aligning our bond issuance limits over the six-year program. We're also eliminating, scaling down, or deferring projects whenever possible. We also plan to increase PAYGO, or pay as you go, to lower future debt service and improve our financial metrics.

And with that, I will turn it over to Mark Brackett to talk about our future investments in our infrastructure.

MR. BRACKETT: So this is WSSC at a glance. We have a pretty extensive infrastructure to maintain covering an area of over 1,000 square miles for both counties,

Montgomery and Prince George's County. We have two water filtration plants, one on the Potomac River and one in

Laurel on the Patuxent River. We have six water resource recovery facilities, where we're treating wastewater from the households. They're in both counties. We have 60 finished water storage, so after we filtered the water, we

2.

send it out in the system in the 60 storage tanks spread across the two counties. And then by gravity it's driven down — it presses down and goes into the homes, so it doesn't have to be pumped or pushed. We don't worry if we lose power, hurricane, ice storm, anything, you're going to get your water. All of this — and 42,000 fire hydrants for fire protection. This is all required to serve the 1.8 million residents of the two counties that are customers of WSSC.

So what we're talking about tonight is the fiscal year 2021 capital budget, the CIP. The proposed six-year program is \$3.7 billion, so pretty extensive and most of that is bond funded as you can see, 3.3 million of it. And there's also the PAYGO that was mentioned earlier, to help reduce that amount. In fiscal year '21, the budget year cost \$624 million, is what we expect to spend in fiscal year '21, in one year on all this infrastructure work we want to do.

I want to point out too that a large percentage, almost a third of these expenditures, are for mandatory projects. We have two consent decrees that we're operating under, the Sanitary Sewer Overflow Consent Decree, and also the Potomac Water Filtration Plan Consent Decree. These are mandatory expenditures that can't be deferred or delayed. We also have multi-jurisdictional agreements with Blue

Plains and with Mattawoman Wastewater Treatment Plant down in Charles County, to treat our wastewater. Two-thirds of all of our wastewater goes to Blue Plains in D.C. to be treated, and we pay them to treat that. So the capital investments we have to make down there are all part of the agreement. We can't say we're not going to contribute to the projects. We have to work with them on that.

2.

So when we look at the CIP, we look at three major categories of projects. We have projects for growth. We have projects for environmental regulations, such as the Potomac Consent Decree, and projects that are a reinvestment in our system infrastructure. And over 90 percent of our expenditures in fiscal year '21, are all going back into our infrastructure that supports all of our customers. It's \$198, almost \$200 million. I'm sorry, 90 percent of the capital budget reinvestment system infrastructure, as you can see, \$580 million in fiscal year '21.

So how are we paying for all this infrastructure?

And, as Letitia mentioned earlier, it's through bonds.

Nearly 90 percent of the fiscal year '21 plan will be funded by bonds. It's those bonds, selling the bonds, and we have to repay the debt service, and the debt service is what drives the rate increase, and that's the biggest part of what we're asking for with the rate increases, years to cover that debt service for this reinvestment in our

2.

infrastructure. And, as she also pointed out, we are adding debt faster than we're retiring debt. The slide it showed earlier, fiscal year '10 we were \$1.4 billion in outstanding debt. By end of fiscal year '18, we were \$3.2 billion in outstanding debt. And we've made significant investments into our infrastructure, specifically the sewer infrastructure, to meet the terms of the Sanitary Sewer Overflow Consent Decree, over a billion dollars in less than 10 years, all invested back into our sewer system.

Again, investment in the infrastructure is the main area of expenditures — are water and sewer main reconstruction programs. There's four programs, water side, sewer side, large pipes and small pipes. So, combined it's over 11,000 miles of pipe that we maintain, approximately 5500 miles each in the water system and the sewer system. So it's a lot of pipe. It covers a lot of area, over 1,000 square miles service area. So, long distances. In fiscal year '21, we are planning on replacing 25 miles of the small diameter water pipe, which is the same amount we've programmed for fiscal year '20, that we're in now. And also, in the small diameter pipes, we're programming to replace 20 miles of sewer main, the smaller pipes. This is what will be in your residential neighborhoods.

Moving to the larger pipes, which are the water transmission lines are bringing the water from the plant out

2.

into the system, we plan to replace six miles of the large water transmission mains, including steel pipes and also precast concrete cylinder pipes, PCCP pipes. And the large diameter sewer, we call those the trunk sewers because it's like the trunk of a tree, and the smaller limbs feed down into the trunk, the trunk goes into the plan for treatment. We're planning on rehabilitating 16 miles of large diameter pipe during fiscal year '21. So in the six year program, the investment here is \$1.7 billion, and in fiscal year '21, \$256 million, just in these four reconstruction programs, and there's over 70 projects in the CIP, and these four projects make up \$256 million of it.

So I mentioned earlier our Potomac Water

Filtration Plant is our larger plant located on the shore of the Potomac River. In fiscal year '19, the plant produced 105.6 million gallons of water every single day of the year. And we're projecting those approximate amounts again going forward in fiscal years '20 and '21. The largest project at the plant is the Potomac Consent Decree, that is reducing the sediments and other materials that are returned to the river after we finish with our treatment process. So, that's a significant expense. We also have projects to improve the filters at the plan so we can have more efficient operations and better filtration of water, and also electrical upgrades. The plant was built more than 40

1

3

4

5

6

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

years ago, and a lot of the switch gear, electrical switch gear needed to be changed out to make sure that the plant is running, because the plant runs 24 hours a day, seven days a week, 365 days a year, it never stops. Never stops running. So, it's important to have the electrical upgrades in place. Those projects are actually winding down. So we're wrapping those projects up. In fiscal year '21 we expect to -- we're projecting to spend \$14.2 million just at the Potomac Water Filtration Plan.

Another major project is our Piscataway Bioenergy project. You may have heard about this before. It -- we call it our poop to power plant. We are taking the wastewater that comes into the plant, we are running it through anerobic digestion process that produces gas, and the gas is near natural gas quality, and we run it through another process to clean it up, and it's basically just like natural gas that you would use to heat your home. And, this is a great project because the -- as we say, the flow never stops coming, so we have an endless supply of this energy coming to us, we're going to convert it into electricity. It's going to reduce the amount of hauling we have to do on the roads, hauling away biosolids because this process will greatly reduce the amount of biosolids. We're going to generate 2.7 megawatts of energy, and that's enough to power the plant. So the plant can be, this can serve as backup

power for the plant, and can allow us to run off grid, if we have to, so it never has to stop running. It's going to reduce our greenhouse gas emissions, and it's going to save our customers money every year.

2.

In the six-year program, this is a \$212 million project, in fiscal year '21 we've already begun construction on the project, we will be well into construction by fiscal year '21, and we're programming to spend \$61 million just in fiscal year '21, at that plant building this project. Some of the good news, the other good news for this project is, in cooperation and participation with Maryland Department of the Environment, we've already secured over \$120 million worth of low interest loans for this project, so approaching the 50 percent of the project will be financed through this state revolving loan program. We took the first draw on the loan just last month, and it's at 0.7 percent interest for the first draw on the loan. So, it's a really good project, really good financing on that, and we expect to have that wrapped up by December of 2023.

So I'll just leave you there with a look at the extensive infrastructure we have, so. Thank you very much.

MR. LAWSON: Okay, all right. I want to thank you Letitia and Mark for the presentation. And so we'll go ahead and shift to our Director of Communications and Community Relations Office, Chuck Brown, and he's going to

give us a update on the outreach efforts for this evening's meeting.

1

2.

3

4

5

6

7

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

MR. BROWN: Thank you. Good evening, I'm Chuck Thank you for coming out this evening. I'm pleased to highlight our extensive customer outreach efforts to encourage public participation and promote transparency for tonight's meeting. From traditional media, social, web, direct mail, we used a variety of methods to make sure people were aware of tonight's meeting. We published advertisements in the Montgomery and Prince George's County Sentinels, along with the Washington Post, on August 22nd. We placed notices about tonight's meeting in the customer bill insert that you will receive. We ran those from June until August. We promoted on Facebook, on Twitter on social media, we're streaming now on Facebook Live, put information up on our website, up on our calendar. We sent letters to elected officials back in mid-August from the general manager, alerting those elected officials to tonight's Yeah, so we did a lot of extensive outreach to make sure that folks were aware of tonight's meeting. do you have any questions?

MR. LAWSON: All right. I do not. But I'm sure someone else may, as we move throughout the evening.

MR. BROWN: Okay. Thank you.

MR. LAWSON: So, thank you, Chuck, I appreciate

2.

that. Let me share that the CIP is transmitted to the two county governments by October 1st of each year, and that's in accordance with state law. So, we will consider all public comments before transmitting the CIP to the two counties, and transcripts of these proceedings will be included in the transmittal. So what I'll do now is open the meeting to public comments. And, for the record, if you are coming up to make comments, and I did notice that others came in, so I don't know if they'll need to consider signing up or not, but please limit your comments to three minutes. If your testimony is longer than the time allows, you can provide written copy of your testimony to us either now or prior to the close of the hearing record period.

So this public hearing is concerning the WSSC Capital Improvement Program, and I would ask that if you have comments on a different WSSC topic, please allow those individuals who have actually come to comment on the CIP to speak first, and, you know, just rest assured that we will welcome all comments this evening. I show one name, is there a Ms. Manning with us this evening? Okay. All right. Since we don't have anyone for, you know, the public comments, at this time I'll ask Mark Brackett, from our Finance Department, again, to report on any updates or any written comments that, you know, we may have received with regards to the public record.

```
MR. BRACKETT: So far we've only received two
 1
 2.
    comments. We had a customer contact us through a phone call
 3
    and was concerned about the new rate structure. And, we
 4
    just received an e-mail recently from a customer who's
 5
    concerned about the automated metering infrastructure
 6
   project, AMI Program. So those comments will be included in
 7
   the public record. That's all we've received so far.
 8
              MR. LAWSON:
                          So far so good, okay. All right,
 9
    well, if there are no additional comments, thank you, Mark.
   Additional comments, however, for consideration may be
10
    submitted in writing to the WSSC Budget Division at 14501
11
    Sweitzer Lane, Laurel, Maryland 20707, or you can e-mail us
12
13
   at budgetgroup@wsscwater.com. The hearing record will
14
    remain open until Noon on September 16th, 2019.
                                                     So, that's
15
   pretty much it. I want to thank you all for coming out
16
    tonight to participate in the CIP process. And before I
17
    adjourn, yes ma'am?
18
             MS. MASON:
                          I hadn't really planned to speak --
19
              MR. LAWSON: Why don't you come up anyway.
    want to wait? Off record conversation?
20
21
             MS. MASON: I just want to ask a question about
22
   this.
2.3
             MR. LAWSON: I would like for you to come up.
24
             MS. MASON:
                          So where's it going to be broadcast?
```

MR. LAWSON: It'll be okay. We like to hear from

25

1 you. Can you state your name and just tell us where you're 2 from? Where you live.

MS. MASON: Is that the microphone?

MR. LAWSON: Yes, it is. To your left. Good evening. My name is Sandra Mason. I live in Mitchellville, Maryland. I just wanted to ask a couple of questions. As I was reading this paper, I was just wondering how long the pipes are going to last? I know it's not really a -- it's more of a science question, maybe.

MR. LAWSON: Tough question.

MS. MASON: But you said that you're going to replace the pipes with zinc coated pipes. I just wonder how long they last? I mean, is it something you have to do every 50 years? Every 20 years or whatever?

MR. LAWSON: Okay. What would you like to address, or we'll take that for the record and get back to you.

MS. MASON: And then the other question I had, probably, I mean, it's obvious this isn't the place for it, but with all the new construction that's going on in the county, how do you all account for your projected usage, or the projected uses of all the needs for all the water and sewage, and all that stuff?

MR. LAWSON: Okay.

MS. MASON: Because it's like it's mushrooming.

MR. LAWSON: Got you. MS. MASON: I'm done. MR. LAWSON: Okay. And you're questions have been recorded, and we will make sure that they are addressed back to you. MS. MASON: So where would I go --MR. LAWSON: We'll have staff touch base with you. That's why I was asking you to state your name and where you're from, and we'll get your information, and get your questions answered. But we appreciate you putting those forth for the record. Anyone else? Hearing none, the public hearing is now adjourned. Thank you very much. (Whereupon, at 7:53 p.m., the hearing was concluded.) 

 $\underline{\lor}$  Digitally signed by Keena Lukacinsky

### ELECTRONIC CERTIFICATE

DEPOSITION SERVICES, INC., hereby certifies that the attached pages represent an accurate transcript of the electronic sound recording of the proceedings before the Washington Suburban Sanitary Commission in the matter of:

Public Hearing - Fiscal Year 2021 - 2026 CIP

By:

Keena Lukacinsky, Transcriber

### EXHIBITS

### SPEAKER'S SIGN-UP SHEET

### WSSC PUBLIC HEARING PRINCE GEORGE'S COUNTY

PROPOSED FYs 2021-2026 CIP THURSDAY, SEPTEMBER 5, 2019 @ 7:30 p.m.		
PLEASE PRINT NAME	PLEASE PRINT <u>ADDRESS</u>	PLEASE PRINT REPRESENTING
Ms. Manning		

### WSSC CIP Plan Testimony, 9/4/2019, Gordie Brenne, Treasurer MC Taxpayers League

Tonight I'd like to make some points about the poor capital investment decisions WSSC makes, and how they relate to future solvency and a taxpayer bailout. The Commission approved new standards for capital controls on July 17 that reduce the risk of WSSC insolvency. The new standards affirm 40% as a hard target for debt service as a percentage of total expenditures, set standards for cash on hand, and fund balances at 10%. These are points we have made in previous testimony with you and in meetings with Joe Beach. Thank you.

But, your job in creating new policies to manage costs is far from done. The risk of insolvency remains because of growing capital demands to replace aging infrastructure, deferred work on environmental consent decrees, high operating costs, and recession risks. Most projects approved by WSSC have a rate of return that's either negative or below WSSCs cost of capital. One example that we oppose is the smart meter project which has a negative rate of return, and illustrates what happens when cheaper alternatives like AMR technology are ignored by rent seeking vendors. **This drives rates higher, and spending more than you get back is a prescription for bankruptcy in any business**. (Either project costs must be reduced or project revenues increased to achieve an acceptable return on investment. For example, the Piscataway upgrade has a return on investment of just 3%, well below the cost of capital. And that's only if construction costs and energy savings come in as estimated. How do you control variances from those estimates? Why wasn't a shift to Blue Plains included in the business case?\_

(On the revenue side, WSSC can be best characterized as a mature business, one that must make some tough CIP decisions to remain a going concern. For example, annual rate increases are projected to be above market 6% for FY21-25 in the long-range financial plan (FY 20 budget request, 3/19) to match costs, but that's not politically sustainable. Per capita consumption will continue to stagnate because rates higher than the cost of service contribute to a decline in business investments. Lower consumption, combined with inadequate cost controls drives higher rates.) Three other ways the CIP plan can be reprioritized to better control costs include:

- Reduce increased costs due to lost water and leakage into the sewer system. The latest lost water
  audit report was presented to you in May showing an increase of 16 to 18% from FY17 to FY 18. The
  Cost of Service study (May 2017) showed sewage treatment had to handle inflows and infiltration of
  43%. The CIP plan does not organize projects to show how you can prioritize projects to reduce this
  waste and improve return on investment.
- 2. Shift more sewage treatment to Blue Plains where the return on investment is higher. Sewage treatment is the most capital intensive and expensive operation WSSC has. Currently, only 65% of total sewage is treated by Blue Plains, with 85% of Montgomery County sewage treated by Blue Plains vs. 60% for Prince Georges county. WSSC continues to demonstrate it doesn't know how to handle sewage. The Piscataway treatment plant and it's pumping stations are responsible for chronic spills: 1 in 2017, 2 last year, and two others this summer. The latest on 8/9/19 spilled 5.22 Million gallons into the Potomac water shed over-night, undoing years of storm water abatement that have cost the county's taxpayers 100s of millions.
- 3. Fix project classifications and end unfair cross-subsidies from Montgomery to Prince Georges customers. Based on rough estimates of sewage operating and debt service costs, Montgomery County residents pay the same rate for sewage, but their share of the costs is only 36%. Part of the problem is the CIP plan attempts to organize projects by county, and the largest category is bi-county, which inexplicably includes the Piscataway upgrade project that serves just Prince Georges county. Efforts to balance projects between the county's have been unsuccessful, resulting in more money being spent on sewage projects in Prince Georges County. We urge the Commission to ask the Inspector General to investigate these cross-subsidies.

Susan LaCourse 16007 Jerald Rd. Laurel, MD 20707 3 September 2019

WSSC CIP Public Hearing Rockville, MD

Dear Commissioners and WSSC executives and staff:

I applaud WSSC for drafting a CIP that prioritizes spending controls, with an emphasis on keeping the debt service in check. I especially note that there is a commitment to keep the debt service ratio below 40%.

However, I can remember a time a few years ago, before many of you became associated with WSSC, when the firm commitment was to keep the debt ratio below 35%. I trust that this increase to 40% is the last. We can barely afford the debt load as it is.

I am sure that I do not need to tell you that debt service is the number one major driver of rate increases. If you keep raising rates significantly every year (which seems to be the plan to support new debt), before long rates will double. Here are the "doubling" rates:

8% rate increase each year: rates double in 9 years.

6% increase: rates double in 13 years. 4% increase: rates double in 18 years.

For the sake of your customers and our future, I encourage you to look at rate increases in light of the "doubling" factor. It is a number that does not necessarily impact you personally (you may be long gone before the effects are felt), but it does affect those of us who live here and will be retiring as rates continue to rise. A 6% or 8% increase may not seem huge on the surface, but when you add it up over the years it becomes oppressive. We have already seen our rates double since 2009, and many families cannot afford annual increases like this. We also have to factor in the impact of fixed fees, which I believe will be unfrozen and presumably increased soon.

Congratulations on drafting a CIP that prioritizes spending controls. It is a good start, but it needs to continue and become a part of WSSC culture. There is nothing commendable about having a "world class utility" if people cannot afford to pay their bills.

Sincerely,

Susan LaCourse suelacourse@juno.com

### **EXTERNAL EMAIL!**

Dear Ms. Finlayson:

Please share with Commissioners and respective members of management my comments below in response to the Sept. 4 WSSC hearing in Rockville on the CIP.

Thank you so much!

Mary Rooker

Dear Commissioners and Managers:

I write to request that you do not move forward with AMI meters but rather go with AMR meters. I agree with the Taxpayers League's concerns that the AMI meters are too costly and fiscally unsound. They appear to be a boondoggle from the smart meter industry and are not in the best financial interests of either WSSC or WSSC customers like myself. Fairfax and Howard Counties rejected smart meters for cost reasons, and Bowie and Rockville use AMR.

And an even stronger case is for health: the World Health Organization (WHO) classifies "smart" meters as possible carcinogens, and the American Academy of Pediatricians has issued a statement that US standards not safe for kids. France is realizing the health hazards and pulling wireless out of schools.

Also, we need a full Environmental Impact Statement. Privacy issues are yet another concern that does not exist with the AMR or current meters.

Opt out is NOT acceptable -- please go with AMR only, or simply leave the meters we have now. The current meter collection system isn't broken, so why spend \$100 million "fixing" it? I do not want AMI under any circumstances - I'm not just arguing for myself; I'm arguing on behalf of hundreds of thousands of children who are also your customers.

Sincerely, Mary Rooker 804 Larch Ave. Takoma Park, MD 20912

**CAUTION** This email originated from outside WSSC. Do not click links or open attachments unless you recognize the sender and know the content is safe.

### **EXTERNAL EMAIL!**

To: Howard Denis, WSSC Commissioner, I couldn't make the hearing yesterday evening. For your information:

**From:** Deborah Vollmer [mailto:dvollmer@verizon.net]

Sent: Wednesday, September 04, 2019 5:18 PM

To: 'budgetgroup@wsscwater.com' <budgetgroup@wsscwater.com>

**Cc:** 'Theodora Scarato' < <a href="mailto:theodorams@aol.com">theodorams@aol.com</a>>; 'Molly Hauck'

<mollyphauck@gmail.com>; 'A. Pascal' <apascal2003@gmail.com>; 'theodora Scorato'

<theodorams@gmail.com>; 'MaryTyrtle Rooker' <greentvrtle@gmail.com>; 'Kate

Kheel' < kkheel@verizon.net >; 'Robert Janku' < robert janku@verizon.net >; 'Mario

Pascalev\*' < <u>mario.pascalev@gmail.com</u>>; 'Robin Renee'

<robinrenee22@earthlink.net>; 'alfred.carr@house.state.md.us'

<alfred.carr@house.state.md.us>; 'Cynthia Baughman'

<cvnthia baughman@comcast.net>; 'Lisa Cline' isajeane@aol.com>;

'heather.eatmon@tutanota.com' <heather.eatmon@tutanota.com>; 'Nancy Wallace'

<safevote5@yahoo.com>; 'alfred.carr@gmail.com' <alfred.carr@gmail.com>

**Subject:** Comments re: proposed WSSC Proposed Capital Improvements Program

TO: WSSC Budget Group

I had thought about attending tonight's hearing in Rockville on the WSSC Proposed Capital Improvements Program, but it appears now that I will not be able to make it. I have, however, been following this issue; and I have some concerns, and I would like to make some comments.

I share the concerns of my elected representative, Delegate Al Carr, that the WSSC should not be hasty, in its efforts to modernize infrastructure. In particular, I am very concerned about the proposed implementation of smart meter technology in connection with the metering of water. I say this, as one of a number of Pepco customers who has opted out of having a smart meter to measure my electricity.

I have two separate, serious concerns about smart meters. First, is a health concern: smart meters emit electromagnetic radiation, which has been linked to problems in some individuals such as sleeplessness and headaches, and in large doses are a known carcinogen. We don't know at this point in time just what the long term effects might be on the population as a whole. Some people are probably more sensitive than others to the effects. What I do know is that I do not choose for myself to be like the canary in the coal mine, or proverbial guinea pig. When it comes to exposure to electromagnetic radiation, I prefer to follow the example of Rachel Carson, and choose the precautionary principle.

Second, I have grave concerns about the effect of smart meters on our right to maintain personal privacy.

For these reasons, I am against the use of smart meters, and have opted out of having a smart meter with Pepco. No one should be forced to have a smart meter installed on their property without their consent. And if smart meters are implemented, one should be allowed to opt out without having to pay a fee. The opt out fees charged by Pepco are exorbitant, unfair and discriminatory (especially against those of low income) to the point that I believe them to be unconstitutional, and thus, illegal. WSSC should not follow Pepco's horrible example.

If smart meters are coming, then opt out should be allowed, at no cost. But there is a decision to be made ahead of that one: is the implementation of smart meters even worth the cost? I understand that there is a plan for a study. I am no expert in the field, but I do take the precautionary principle seriously, and thus, my own view is that smart meters are not worth the cost, especially when one considers both the health and privacy issues.

Thank you for your consideration. Please feel free to contact me, if you have any questions.

7202 44<sup>th</sup> Street Chevy Chase, Maryland,

20815

Telephone: 301-652-5762

**CAUTION** This email originated from outside WSSC. Do not click links or open attachments unless you recognize the sender and know the content is safe.

August 27, 2019

Ms. Letitia Carolina-Powell Budget Division Manager Washington Suburban Sanitary Commission 14501 Sweitzer Lane Laurel, Maryland 20707

RE: WSSC Draft Proposed FYS 2021 – 2026 CIP Staff Draft

Dear Ms. Carolina-Powell:

Thank you for the opportunity to comment on the WSSC Draft Proposed FYS 2021 - 2026 CIP Staff Draft. Montgomery County Planning Department staff in consultation with Parks Department staff has reviewed the Proposed CIP document and submit the following comments:

### In General

- 1. All WSSC projects must comply with the County or State Forest Conservation Law, the Environmental Guidelines, and applicable master plans.
- All WSSC projects must identify and minimize impacts to forests, wetlands, headwaters, springs and seeps, rare-threatened or endangered species, trees, and other natural resources. The natural resources need to be field-verified for exact location and size of the resources.
- 3. When designing WSSC alignments, impacts to forests and trees, particularly trees larger than 30 inches in diameter, should be averted via realignment around the resource.
- 4. Early coordination is recommended to minimize potential multiple disruptions of both urban and natural areas for installation of sewer infrastructure. Perhaps a cooperative sewer infrastructure groups could be created for large projects that include all potential landowners/developers.
- 5. A link to GIS shapefiles for CIP projects would be helpful to agencies that review this document.
- 6. Where water or sewer projects areas outside of the SHA or DOT ROW and within Park boundaries, a Park Construction Permit will be required from the Park Development Division before any work can begin. Contact Matt Harper (matthew.harper@montgomeryparks.org) with the Resource Analysis Section to conduct a concept plan review before the permit is sought, to ensure that the initial design work is in compliance with park standards and regulations and minimizes impacts to existing natural resources. Any stream crossings on or adjoining parkland must be designed and constructed to maintain ecological connectivity through the watershed. Any impacts to existing parkland

Ms. Letitia Carolina-Powell August 27, 2019 Page 2

- will be subject to mitigation and would need to be approved by the Montgomery County Planning Board if the use of the land is deemed "non-park-use of parkland."
- 7. For forced main installation or replacement projects (such as S94.13 and S94.14), it is critical that the projects be designed with redundancies that would allow for avoidance of sewer discharge in the event of a pipe failure. In addition to the obvious cost to the environment caused by these incidents, the costs associated with extended pump-around practices (and other measures) could be significantly reduced when failures do occur, if redundancies are not in place. Parks is interested in working with WSSC to come up with creative solutions to tackle this issue on a case by case basis.

### Montgomery County Sewer Projects

S-84.67 Milestone Center Sewer Main

8. Include M-NCPPC as a coordinating agency.

S-84.68 Clarksburg Wastewater Pumping Station & Sewer Improvements

9. Include M-NCPPC as a coordinating agency.

### Bi-County Water Projects

W-73.32 Potomac WFP Main Zone Pipeline

10. The M-NCPPC Montgomery County Planning Board should be involved in the alignment decision for this project. Forest loss on previously undeveloped WSSC land and potential disruption to River Road could be significant, depending on the method—tunneling or trenching—selected for this project.

W-175.05 Regional Water Supply Resiliency

11. While conducting planning for the Regional Water Supply Resiliency (A-101), please involve M-NCPPC Montgomery Parks as a coordinating agency since the Serpentine Barrens Conservation Park is directly adjacent to the Travilah Quarry, which is being considered for a backup regional water supply. Current maps from the "Evaluation of the Travilah Quarry for Water Supply Storage" study by the ICPRB show the proposed pipeline passing through or under parkland where it enters the quarry.

### **Bi-County Sewer Projects**

S-170.09 Trunk Sewer Reconstruction Program

12. Please ensure that WSSC coordinates with M-NCPPC Montgomery Parks when planning and carrying out aerial pipe maintenance in Northwest Branch and on any other locations on parkland as part of the Trunk Sewer Reconstruction Program. As always, work on parkland will require a Park Permit from the Park Development Division to limit the impacts to park resources. Early coordination is recommended to minimize potential disruptions to both urban and natural areas for installation of sewer infrastructure. Where water or sewer project fall outside of the SHA or DOT ROW and within the Park boundary, a Park Construction Permit will be required from the Park Development Division of the Parks Department. Contact Matt Harper (matthew.harper@montgomeryparks.org) with the Resource Analysis Section to conduct a concept plan review before the permit is sought to

Ms. Letitia Carolina-Powell August 27, 2019 Page 3

ensure that the initial design work is in compliance with park standards and regulations and minimizes impacts to existing natural resources.

Thank you for the opportunity to provide comments on this document. If you have any questions about these comments, please contact Mark Symborski at (301) 495-4636 or <a href="mark.symborski@montgomeryplanning.org">mark.symborski@montgomeryplanning.org</a>.

Sincerely,

Jason Sartori, Chief

**Functional Planning and Policy Division** 

JS:MS:aj

CC:
Gwen Wright
Tanya Stern
Carrie Sanders
Richard Weaver
Mark Symborski
Steve Findley
Katherine Nelson
Audra Lew
Geoffrey Mason
Alan Soukup





Chris Lawson, Chair T. Eloise Foster, Vice Chair Fausto R. Bayonet Howard A. Denis

> GENERAL MANAGER Carla A. Reid

August 16, 2019

Dear Elected Official:

As part of our ongoing efforts to expand customer outreach and share information on the Washington Suburban Sanitary Commission's (WSSC's) projects and services, we invite you to the following public hearings on the WSSC's Staff Draft Proposed Capital Improvements Program (CIP) for fiscal years (FYs) 2021 - 2026, which begins July 1, 2020.

### IN MONTGOMERY COUNTY

Wednesday, September 4, 2019
7:30 PM
Stella B. Werner Building
3rd Floor Hearing Room
100 Maryland Avenue
Rockville, Maryland 20850

### IN PRINCE GEORGE'S COUNTY

Thursday, September 5, 2019
7:30 PM
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, Maryland 20774

For your reference, a list of projects in your election district is enclosed should you choose to attend a hearing or provide written comments. The draft FYs 2021 - 2026 CIP document is available on our web site at www.wsscwater.com/fin. Our Adopted FYs 2020 - 2025 CIP is also available on-line. By providing electronic versions of our documents, we offer more communication choices to our customers while reducing printing and mailing costs. For additional information or printed copies, please call our Intergovernmental Relations Office at 301-206-8228.

Written testimony for the public hearing record will be accepted through noon on September 16, 2019 and should be sent to Mrs. Letitia Carolina-Powell, Budget Division Manager, WSSC, 14501 Sweitzer Lane, Laurel, MD 20707 or emailed to budgetgroup@wsscwater.com

Thank you for your interest and support.

Sincerely, Joseph J Beach for CAR

Carla A. Reid

General Manager/CEO

**Enclosures** 

ELECTED OFFICIALS AUGUST 16, 2019 PAGE 2

August 16, 2019

bcc: Commissioners

Corporate Secretary (Finlayson)

Deputy General Manager for Administration (Beach) Deputy General Manager for Operations (Price)

Deputy General Manager for Strategic Partnerships (Johnson)

Executive Administrative Assistant - GM (Sullivan) Chief of Engineering & Construction (Harmer)

Chief of Utility Services (Lampley) Chief Financial Officer (Colihan)

General Counsel (Conn)

Intergovernmental Relations Director (Riley)

Director Communications and Community Relations (Brown)

Budget Division Manager (Carolina-Powell)

### DRAFT Proposed Capital Improvements Program Fiscal Years 2021 - 2026

Projects listing prepared for:

### The Honorable Angela D. Alsobrooks

District P-99

The following projects are in your district:

**Project Project Name** Page Number Number: W-34.04 Branch Avenue Water Transmission Improvements 5-4 S-75.19 27 Brandywine Woods Wastewater Pumping Station S-75.20 Brandywine Woods WWPS Force Main 27 S-43 02 6-4 **Broad Creek WWPS Augmentation** 27 W-62.05 Clinton Zone Water Storage Facility Implementation 3-8 W-139.02 **Duckett & Brighton Dam Upgrades** Fort Washington Forest No. 1 WWPS Augmentation 6-12 S-131.10 W-111.05 Hillmeade Road Water Main 5-13 Konterra Town Center East Sewer 6-3 S-28.18 W-93.01 Konterra Town Center East Water Main 5-11 6-5 S-68.01 Landover Mall Redevelopment 3-9 W-161.01 Large Diameter Water Pipe & Large Valve Rehabilitation Program W-34.05 Marlboro Zone Reinforcement Main 5-5 W-105.01 Marlton Section 18 Water Main, Lake Marlton Avenue 5-12 W-34.02 Old Branch Avenue Water Main 5-3 S-77.20 Parkway North Substation Replacement 6-7 3-12 W-172.07 Patuxent Raw Water Pipeline S-103.02 4-8 Piscataway Bioenergy 6-9 S-96.14 Piscataway WRRF Facility Upgrades S-131.07 Pleasant Valley Sewer Main, Part 1 6-11 S-131.05 6-10 Pleasant Valley Sewer Main, Part 2 W-84.05 Prince George's County 450A Zone Water Main 5-10 W-12.02 5-2 Prince George's County HG415 Zone Water Main 5-7 W-84.02 Ritchie Marlboro Road Transmission Main & PRV W-172.08 3-13 Rocky Gorge Pump Station Upgrade W-62.06 5-6 Rosaryville Water Storage Facility



Budget Division (301) 206-8110 www.wsscwater.com

### DRAFT Proposed Capital Improvements Program Fiscal Years 2021 - 2026

Projects listing prepared for:

### The Honorable Angela D. Alsobrooks

District P-99

The following projects are in your district:

**Project Project Name** Page Number Number: S-170.08 Septage Discharge Facility Planning & Implementation 4-10 W-84.03 Smith Home Farms Water Main 5-8 W-137.03 South Potomac Supply Improvement, Phase 2 5-15 S-86.19 Southlake Subdivision Sewer 6-8 27 W-65.10 St. Barnabas Elevated Tank Replacement W-120.14 Timothy Branch Water Main 5-14 S-170.09 Trunk Sewer Reconstruction Program 4-11 W-34.03 Water Transmission Improvements 385B Pressure Zone 27 S-57.92 27 Western Branch Facility Upgrade S-157.02 Western Branch WRRF Process Train Improvements 6-13 S-27.08 Westphalia Town Center Sewer Main 6-2 5-9 W-84.04 Westphalia Town Center Water Main



### DRAFT Proposed Capital Improvements Program Fiscal Years 2021 - 2026

Projects listing prepared for:

The Honorable Angela D. Alsobrooks

District P-99

The following projects are in your district:

**Project** 

Number: Project Name Page Number

The following projects are not in your district, but may be of interest to you:

Project Number:	Project Name	Page Number
S-22.07	Blue Plains WWTP: Biosolids Management, Part 2	4-4
S-22.10	Blue Plains WWTP: Enhanced Nutrient Removal	4-6
S-22.06	Blue Plains WWTP: Liquid Train Projects, Part 2	4-3
S-22.09	Blue Plains WWTP: Plant-wide Projects	4-5
S-22.11	Blue Plains: Pipelines & Appurtenances	4-7
S-75.21	Mattawoman WRRF Upgrades	6-10
W-73.33	Potomac WFP Consent Decree Program	3-6
W-73.32	Potomac WFP Main Zone Pipeline	3-5
W-73.22	Potomac WFP Pre-Filter Chlorination & Air Scour Improvements	3-3
W-73.30	Potomac WFP Submerged Channel Intake	3-4
W-175.05	Regional Water Supply Resiliency	3-14



Budget Division (301) 206-8110 www.wsscwater.com



# NOTICE OF PUBLIC HEARING

WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years construction expenditures for major water and sewer projects. The hearing dates and times are as follows: 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and

## Montgomery County

Wednesday, September 4, 2019 - 7:30 p.m.

Stella B. Werner Building 3rd Floor Hearing Room 100 Maryland Avenue

Rockville, MD 20850

## Prince Georae's County

Thursday, September 5, 2019 - 7:30 p.m. Department of the Environment Building

Conference Room A 1801 McCormick Drive

Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act. After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1,

consideration by September 16, 2019. Written comments can be emailed to BudgetGroup@wsscwater.com wsscwater.com/fin, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at: 301-206-8100 by August 16, 2019. Please submit any comments for Copies of the preliminary draft of the FY2021–2026 CIP will be available on the WSSC website at or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.

Size 120 Lines

P0001 Account 1010028517

### CERTIFICATE OF PUBLICATION

The Washington Post Company hereby certifies that it is the publisher of The Washington Post; that The Washington Post is a newspaper of general circulation, published daily in the City of Washington, District of Columbia; that The Washington Post has been so published continuously for more than one year prior to the date of first publication of the notice mentioned below; that the undersigned person is the duly authorized agent of The Washington Post Company to execute this certificate on its behalf; and that a notice of which the annexed is a true copy was printed and published in said newspaper on the following date(s) at a cost of \$646.80 and was circulated in the Washington metropolitan area.

Published 1 time(s). Date(s):22 of August 2019

Account 1010028517

THE WASHINGTON POST

Ву

Nicole McKinney BILLING MANAGER

NOTICE OF PUBLIC HEARING WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows: Montgomery County

Prince George's County Wednesday, September 4, 2019 - 7:30 p.m.

Thursday, September 5, 2019 - 7:30 p.m. Stella B. Werner Building

Department of the Environment Building 3rd Floor Hearing Room

Conference Room A 100 Maryland Avenue

1801 McCormick Drive Rockville, MD 20850

Largo, MD 20774 Please contact WSSC as soon as possible at

301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act. After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019. Copies of the preliminary draft of the FY2021#2026 CIP will be available on the WSSC website at wsscwater.com/fin, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at:

301-206-8100 by August 16, 2019. Please submit any comments for consideration by September 16, 2019.

Written comments can be emailed to BudgetGroup@wsscwater.com or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.



### **NOTICE OF PUBLIC HEARING**

WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows:

Montgomery County Wednesday, September 4, 2019 - 7:30 p.m. Stella B. Werner Building 3rd Floor Hearing Room 100 Maryland Avenue Rockville, MD 20850

Prince George's County
Thursday, September 5, 2019 - 7:30 p.m.
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act.

After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019.



### **Certificate of Publication**

State of Maryland SS County of Montgomery

### NOTICE OF PUBLIC HEARING

WSSC will hold two public hearings on the Proposed Capital Improvements Program (CIP) for Fiscal Years 2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows:

Montgomery County
Wednesday, September 4, 2019 - 7:30 p.m.
Stella B. Werner Building
3rd Floor Hearing Room
100 Maryland Avenue
Rockville, MD 20850

Prince George's County
Thursday, September 5, 2019 - 7:30 p.m.
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act.

After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019.

Copies of the preliminary draft of the FY2021–2026 CIP will be available on the WSSC website at <a href="https://www.wsscwater.com/fin">wsscwater.com/fin</a>, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at: 301–206-8100 by August 16, 2019. Please submit any comments for consideration by September 16, 2019. Written comments can be emailed to <a href="mailto:BudgetGroup@wsscwater.com">BudgetGroup@wsscwater.com</a> or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.

Sherry Sanderson, being duly sworn, says:

That she is Legal Advertising Representative of The Montgomery County Sentinel, a weekly newspaper of general circulation, published in Rockville, Montgomery County, Maryland; that the publication, a copy of which is attached hereto, was published in the said newspaper on

August 22, 2019

That said newspaper was regularly issued and circulated on those dates.

SIGNED:

Subscribed to and sworn to me this 22nd day of August, 2019.

## Certificate of Publication

State Of MARYLAND }
County of PRINCE GEORGE'S }
SS

Carman Thornton, being duly sworn, says:

That she is Legal Advertising Representative of PRINCE GEORGE'S SENTINEL, a weekly newspape of general circulation, published in SEABROOK, PRINCE GEORGE'S, MARYLAND, that the publication, a copy of which is attached hereto, was published in the said newspaper on

August 22, 2019



# NOTICE OF PUBLIC HEARING

2021 through 2026, which commences July 1, 2020. The six-year CIP proposes planning, design and construction expenditures for major water and sewer projects. The hearing dates and times are as follows:

Montgomery, County.
Wednesday, September 4, 2019: 7:30 p.m.
Stella B. Werner Building
3rd Floor Hearing Room
100 Maryland Avenue
Rockville, MD 20850

Prince George's County
Thursday, September 5, 2019 - 7:30 p.m.
Department of the Environment Building
Conference Room A
1801 McCormick Drive
Largo, MD 20774

Please contact WSSC as soon as possible at 301-206-8200 if your attendance at a meeting will require an accommodation under Title II of the Americans with Disabilities Act.

After public comment, the CIP will be transmitted to the County Executives and County Councils by October 1, 2019.

Copies of the preliminary draft of the FY2021–2026 CIP will be available on the WSSC website at wsscwater.com/fin, at the WSSC Communications & Community Relations Office, 14501 Sweitzer Lane, Laurel, MD 20707, or by phone at: 301-206-8100 by August 16, 2019. Please submit any comments for consideration by September 16, 2019. Written comments can be emailed to BudgetGroup@wsscwater.com or mailed to WSSC Budget Division at 14501 Sweitzer Lane, Laurel, MD 20707.

That said newspaper was regularly issued and circulated on those dates. SIGNED:

Subscribed to and sworn to me this 22nd day of August 2019,

00010358 1t 08/22/19