

## **RATE STRUCTURE OPTIONS**

August 15, 2017

# **Commission's Pricing Policy Prioritization**

| Policy Considerations                 | Score |
|---------------------------------------|-------|
| Revenue Stability                     | 17    |
| <b>Conservation/Demand Management</b> | 15    |
| Rate Stability                        | 15    |
| Affordability                         | 14    |
| Ease of Understanding                 | 12    |
| Ease of Implementation                | 11    |
| Minimize Customer Impacts             | 11    |
| Cost Based Rates                      | 6     |



# Identification of Rate Structure Options

- Examined various volumetric rate structures
- Determined that an inclining block structure is best at addressing pricing policies
- Only one customer class per state law
- Basis for rate design is 3 person single family household
- Only consumption within a tier is billed at that tier's rate



# **Key Considerations**

- Customer base is overwhelmingly residential with 93% of bills to Single Family Residential (SFR) and Multifamily (MF)
  - SFR about 2/3 of all households
  - Nearly ¾ of households are 3 or less; 95% 5 or less
  - Typical household size in WSSC service area is 3 people
- 100 litres (26 gallons) World Health Organization (WHO) estimate of minimum sanitary needs
- 55 gallons per day Average per capita consumption in WSSC service area



# **Basis For Tier Cut-offs**

- 80 gpd Minimum household sanitary needs for 3 person household (26 gallons/person/day)
- 165 gpd Average use by a typical 3 person household (55 gallons/person/day)
- > 275 gpd Average use by 5 person household
- 9,000 gpd Consistent with current structure. Recognizes non-residential customers
- Wastewater tiers are the same as Water tiers



## **Rate Structure Options**

|                   |          | W/WW Tier | Cut-offs (gpd) |      |
|-------------------|----------|-----------|----------------|------|
|                   |          | 80        |                | 165  |
| 3 Block Inclining | Option A | 165       | Option B       | 275  |
|                   |          | >165      |                | >275 |



## **Rate Structure Options**

|                   |          | W/WW Tier | Cut-offs (gpd) |        |
|-------------------|----------|-----------|----------------|--------|
|                   |          | 80        |                | 80     |
| 4 Block Inclining |          | 165       | Option D       | 165    |
| 4 Block Inclining | Option A | 275       | Option B       | 9,000  |
|                   |          | >275      |                | >9,000 |



# **Distribution of Customers**

|                | 3 Block Opti | on A           |
|----------------|--------------|----------------|
|                |              | % Customers    |
| Tier (gpd)     | Kgal/Qtr     | Ending in Tier |
| 0-80           | 7            | 27.9%          |
| 81-165         | 15           | 40.4%          |
| >165           | >15          | 31.7%          |
|                | 3 Block Opti | ion B          |
|                |              | % Customers    |
| Tier (gpd)     | Kgal/Qtr     | Ending in Tier |
| 0-165          | 15           | 68.3%          |
| 166-275        | 25           | 21.6%          |
| >275           | >25          | 10.1%          |
|                | 4 Block Opti | on A           |
|                |              | % Customers    |
| Tier (gpd)     | Kgal/Qtr     | Ending in Tier |
| 0-80           | 7            | 27.9%          |
| 81-165         | 15           | 40.4%          |
| 166-275        | 25           | 21.6%          |
| >275           | >25          | 10.1%          |
|                | 4 Block Opti | on B           |
|                |              | % Customers    |
| Tier (gpd)     | Kgal/Qtr     | Ending in Tier |
|                |              |                |
| 0-80           | 7            | 27.9%          |
| 0-80<br>81-165 | 7<br>15      | 27.9%<br>40.4% |
|                |              |                |

- All options reflect "billing <u>through</u> tiers"
- Estimated % of customers with bills stopping within each tier varies depending on range of tiers

## **Customer Impact Examples**

- All examples include Ready-to-Serve charges
- Rates are based on FY18 Budget
- Impact is based on quarterly bills



# **Uniform Rates**

|         |                            |                              |                   | Average Fai                                  | mily Impact |      |  |  |  |  |
|---------|----------------------------|------------------------------|-------------------|--|-------------|------|--|--|--|--|
|         | Combined Rate<br>(\$/kgal) | Current Bill<br>(\$/quarter) | Bill (\$/quarter) | II (\$/quarter) \$ Change % MHI PGC % MHI MC |             |      |  |  |  |  |
| Uniform | \$14.73                    | \$205.45                     | \$248.95          | \$43.50                                      | 1.3%        | 1.0% |  |  |  |  |

Average Family – 3 person household using 55 gpd/person



# **3 Tier Inclining Block Structure**

|   |                   |          |                              |                            |                              |                   | Average Fa                | mily Impact |          |
|---|-------------------|----------|------------------------------|----------------------------|------------------------------|-------------------|---------------------------|-------------|----------|
| _ |                   |          | W/WW Tier Cut-<br>offs (gpd) | Combined Rate<br>(\$/kgal) | Current Bill<br>(\$/quarter) | Bill (\$/quarter) | \$ Change<br>(\$/quarter) | % MHI PGC   | % MHI MC |
|   |                   |          | 80                           | \$10.66                    |                              |                   |                           |             |          |
|   |                   | Option A | 165 \$13.43                  |                            | \$205.45                     | \$210.06          | \$4.61                    | 1.1%        | 0.8%     |
|   | 3 Block Inclining |          | >165                         | \$17.61                    |                              |                   |                           |             |          |
|   |                   |          | 165                          | \$10.41                    |                              |                   |                           |             |          |
|   |                   | Option B | 275                          | \$13.89                    | \$205.45                     | \$184.15          | (\$21.30)                 | 1.0%        | 0.7%     |
|   |                   |          | >275                         | \$19.96                    |                              |                   |                           |             |          |

Average Family – 3 person household using 55 gpd/person



# **4 Tier Inclining Block Structure**

|                   |          |                              |                            |                              |                   | Average Fa                | mily Impact |          |
|-------------------|----------|------------------------------|----------------------------|------------------------------|-------------------|---------------------------|-------------|----------|
|                   |          | W/WW Tier Cut-<br>offs (gpd) | Combined Rate<br>(\$/kgal) | Current Bill<br>(\$/quarter) | Bill (\$/quarter) | \$ Change<br>(\$/quarter) | % MHI PGC   | % MHI MC |
|                   |          | 80                           | \$10.66                    |                              |                   |                           |             |          |
|                   | Option A | 165                          | \$12.25                    | \$205.45                     | \$200.62          | (\$4.83)                  | 1.1%        | 0.8%     |
|                   | Option A | 275 \$14.86                  |                            | \$205.45                     | Ş200.62           | (34.83)                   | 1.170       | 0.8%     |
| 4 Block Inclining |          | >275                         | \$18.74                    |                              |                   |                           |             |          |
| 4 block inclining |          | 80                           | \$10.66                    |                              |                   |                           |             |          |
|                   | Option B | 165                          | \$13.09                    | \$205.45                     | \$207.34          | \$1.89                    | 1.1%        | 0.8%     |
|                   | Орноп в  | 9,000                        | \$16.16                    | Ş205.45                      | ş207.54           | \$1.0 <del>9</del>        | 1.170       | 0.0%     |
|                   |          | >9,000                       | \$20.52                    |                              |                   |                           |             |          |

Average Family – 3 person household using 55 gpd/person



## **Customer Impacts**

#### Single Family Residential 3/4" meter, 26 gpd

|                   | Current     |   | Uni         | form           |       | 3                | Block O | )ptio   | on A |             | 3 Block C | Opti       | on B |             | 4 Block C | <b>ptio</b> r | ۱A   |      | 4 Block C | Optio      | on B    |
|-------------------|-------------|---|-------------|----------------|-------|------------------|---------|---------|------|-------------|-----------|------------|------|-------------|-----------|---------------|------|------|-----------|------------|---------|
|                   |             |   |             | \$ Change from |       | n \$ Change fror |         |         |      |             |           | hange from |      |             | \$ Cha    | ange from     | m    |      |           | hange from |         |
|                   | Bill Amount |   | Bill Amount | Current        |       | Bill Amount      |         | Current |      | Bill Amount |           | Current    |      | Bill Amount |           | Current       |      | Bill | Amount    |            | Current |
| <b>Total Bill</b> | \$ 43.90    | ) | \$ 57.46    | \$             | 13.56 | \$               | 49.32   | \$      | 5.42 | \$          | 48.82     | \$         | 4.92 | \$          | 49.32     | \$            | 5.42 | \$   | 49.32     | \$         | 5.42    |

#### Single Family Residential 3/4" meter, 55 gpd

|            | Current     | Uni         | form           | 3 Block C   | Option A       | 3 Block C   | Option B       | 4 Block C   | Option A       | 4 Block (   | Option B       |
|------------|-------------|-------------|----------------|-------------|----------------|-------------|----------------|-------------|----------------|-------------|----------------|
|            |             |             | \$ Change from |
|            | Bill Amount | Bill Amount | Current        |
| Total Bill | \$ 73.60    | \$ 101.65   | \$ 28.05       | \$ 81.30    | \$ 7.70        | \$ 80.05    | \$ 6.45        | \$ 81.30    | \$ 7.70        | \$ 81.30    | \$ 7.70        |

#### Single Family Residential 3/4" meter, 80 gpd

|            | Current     |                     | Unif  | orm                 | 3 Block C | on A |       | 3 Block C           | )pti   | on B | 4                   | Block C | ption A | 4    |       | 4 Block C | )ptio   | n B |       |
|------------|-------------|---------------------|-------|---------------------|-----------|------|-------|---------------------|--------|------|---------------------|---------|---------|------|-------|-----------|---------|-----|-------|
|            |             | \$ Change from      |       |                     |           |      | \$ C  | Change from         |        |      | \$ Chan             | ge from |         |      | \$ Ch | ange from |         |     |       |
|            | Bill Amount | Bill Amount Current |       | Bill Amount Current |           |      |       | Bill Amount Current |        |      | Bill Amount Current |         |         | rent | Bill  | Amount    | Current |     |       |
| Total Bill | \$ 91.84    | \$ 13               | 31.11 | \$ 39.27            | \$ 102.62 | \$   | 10.78 | \$                  | 100.87 | \$   | 9.03                | \$ 1    | 102.62  | \$   | 10.78 | \$        | 102.62  | \$  | 10.78 |



## **Customer Impacts**

#### Single Family Residential 3/4" meter, 100 gpd

|            | Curr    | rent               |                | Unif   | form           |       |             | 3 Block C | )ptio          | on A |             | 3 Block C | Optio            | on B |                 | 4 Block C | <b>ption</b> | Α      |        | 4 Block C | option B |        |  |
|------------|---------|--------------------|----------------|--------|----------------|-------|-------------|-----------|----------------|------|-------------|-----------|------------------|------|-----------------|-----------|--------------|--------|--------|-----------|----------|--------|--|
|            |         |                    | \$ Change from |        | \$ Change from |       |             |           | \$ Change from |      |             |           | n \$ Change fror |      |                 |           |              |        | \$ Cha | ange from |          |        |  |
|            | Bill An | Amount Bill Amount |                | Amount | Current        |       | Bill Amount |           | Current        |      | Bill Amount |           | Current          |      | ent Bill Amount |           | C            | urrent | Bill   | Amount    | С        | urrent |  |
| Total Bill | \$1     | 121.42             | \$             | 160.57 | \$             | 39.15 | \$          | 129.48    | \$             | 8.06 | \$          | 121.69    | \$               | 0.27 | \$              | 127.12    | \$           | 5.70   | \$     | 128.80    | \$       | 7.38   |  |

#### Single Family Residential 3/4" meter, 165 gpd

|            | Curre    | nt    |           | Unifo          | rm       | 3                | Block O | Optio | on A    |    | 3 Block C   | Opt         | ion B   |                     | 4 Block C | Optio      | on A    |    | 4 Block C | on B       |         |
|------------|----------|-------|-----------|----------------|----------|------------------|---------|-------|---------|----|-------------|-------------|---------|---------------------|-----------|------------|---------|----|-----------|------------|---------|
|            |          |       |           | \$ Change from |          | n \$ Change from |         |       |         |    |             | Change from | \$ Chan |                     |           | nange from | ge from |    |           | nange from |         |
|            | Bill Amo | ount  | Bill Amou | t              | Current  | Bill Amo         | Amount  |       | Current |    | Bill Amount |             | Current | Current Bill Amount |           | Current    |         | Bi | ll Amount | (          | Current |
| Total Bill | \$ 20    | )5.45 | \$ 248.   | 95             | \$ 43.50 | \$2              | 10.06   | \$    | 4.61    | \$ | 184.15      | \$          | (21.30) | \$                  | 200.62    | \$         | (4.83)  | \$ | 207.34    | \$         | 1.89    |

#### Single Family Residential 3/4" meter, 500 gpd

|            | Current U |        | Unit | iform 3 Block C |      | Option A 3 Block C |      | Option B 4 Block O |      | Option A    |    | 4 Block Option B |      | on B        |    |             |      |             |    |            |      |            |
|------------|-----------|--------|------|-----------------|------|--------------------|------|--------------------|------|-------------|----|------------------|------|-------------|----|-------------|------|-------------|----|------------|------|------------|
|            |           |        |      |                 | \$ C | hange from         |      |                    | \$ C | Change from |    |                  | \$ ( | Change from |    |             | \$ C | Change from |    |            | \$ C | nange from |
|            | Bill      | Amount | Bill | Amount          |      | Current            | Bill | Amount             |      | Current     | Bi | ill Amount       |      | Current     | В  | Bill Amount |      | Current     | Bi | ill Amount |      | Current    |
| Total Bill | \$        | 822.88 | \$   | 705.58          | \$   | (117.30)           | \$   | 755.97             | \$   | (66.91)     | \$ | 742.21           | \$   | (80.67)     | \$ | 742.76      | \$   | (80.12)     | \$ | 708.30     | \$   | (114.58)   |



## **Customer Impacts**

#### Nonresidential 2" meter, 750 gpd

| [          | Current     | Uniform     |                | 3 Block Option A |                | 3 Block Option B |                | 4 Block C   | Option A       | 4 Block Option B |                |
|------------|-------------|-------------|----------------|------------------|----------------|------------------|----------------|-------------|----------------|------------------|----------------|
|            |             |             | \$ Change from |                  | \$ Change from |                  | \$ Change from |             | \$ Change from |                  | \$ Change from |
|            | Bill Amount | Bill Amount | Current        | Bill Amount      | Current        | Bill Amount      | Current        | Bill Amount | Current        | Bill Amount      | Current        |
| Total Bill | \$ 1,414.24 | \$ 1,213.64 | \$ (200.60)    | \$ 1,327.39      | \$ (86.85)     | \$ 1,365.33      | \$ (48.91)     | \$ 1,339.04 | \$ (75.20)     | \$ 1,247.82      | \$ (166.42)    |

#### Nonresidential 2" meter, 2,000 gpd

|            | Current     | Uniform     |                | 3 Block Option A |                | 3 Block (   | Option B       | 4 Block C   | Option A       | 4 Block Option B |                |  |
|------------|-------------|-------------|----------------|------------------|----------------|-------------|----------------|-------------|----------------|------------------|----------------|--|
|            |             |             | \$ Change from |                  | \$ Change from |             | \$ Change from |             | \$ Change from |                  | \$ Change from |  |
|            | Bill Amount | Bill Amount | Current        | Bill Amount      | Current        | Bill Amount | Current        | Bill Amount | Current        | Bill Amount      | Current        |  |
| Total Bill | \$ 3,553.58 | \$ 2,907.59 | \$ (645.99)    | \$ 3,352.54      | \$ (201.04)    | \$ 3,660.73 | \$ 107.15      | \$ 3,494.14 | \$ (59.44)     | \$ 3,106.22      | \$ (447.36)    |  |

#### Nonresidential 8" meter, 10,000 gpd

|            | Current      | Uniform      |                | 3 Block Option A |                | 3 Block Option B |                | 4 Block (    | Option A       | 4 Block Option B |                |  |
|------------|--------------|--------------|----------------|------------------|----------------|------------------|----------------|--------------|----------------|------------------|----------------|--|
|            |              |              | \$ Change from |                  | \$ Change from |                  | \$ Change from |              | \$ Change from |                  | \$ Change from |  |
|            | Bill Amount  | Bill Amount  | Current        | Bill Amount      | Current        | Bill Amount      | Current        | Bill Amount  | Current        | Bill Amount      | Current        |  |
| Total Bill | \$ 20,720.68 | \$ 16,493.49 | \$ (4,227.19)  | \$ 19,040.84     | \$ (1,679.84)  | \$ 21,064.53     | \$ 343.85      | \$ 20,007.34 | \$ (713.34)    | \$ 18,137.14     | \$ (2,583.54)  |  |

#### Nonresidential 8" meter, 350,000 gpd

|            | Current       | Uniform       |                 | 3 Block Option A |                | 3 Block C     | Option B       | 4 Block C     | Option A       | 4 Block Option B |                |
|------------|---------------|---------------|-----------------|------------------|----------------|---------------|----------------|---------------|----------------|------------------|----------------|
|            |               |               | \$ Change from  |                  | \$ Change from |               | \$ Change from |               | \$ Change from |                  | \$ Change from |
|            | Bill Amount   | Bill Amount   | Current         | Bill Amount      | Current        | Bill Amount   | Current        | Bill Amount   | Current        | Bill Amount      | Current        |
| Total Bill | \$ 621,364.68 | \$ 473,491.74 | \$ (147,872.94) | \$ 565,391.09    | \$ (55,973.59) | \$ 640,323.53 | \$ 18,958.85   | \$ 601,415.84 | \$ (19,948.84) | \$ 654,770.14    | \$ 33,405.46   |



## **Rate Structure Evaluation**

|                  | Revenue<br>Stability | Conservation/<br>Demand<br>Management | Rate Stability | Affordability | Ease of<br>Understanding | Ease of<br>Implementation | Minimize<br>Customer<br>Impacts | Cost Based Rates |
|------------------|----------------------|---------------------------------------|----------------|---------------|--------------------------|---------------------------|---------------------------------|------------------|
| Uniform          | +                    | -                                     | _              | -             | ++                       | +                         | -                               | +                |
| 3 Block Option A | _                    | +                                     | 0              | 0             | +                        | 0                         | +                               | +                |
| 3 Block Option B | 0                    | 0                                     | 0              | +             | +                        | 0                         | +                               | 0                |
| 4 Block Option A | 0                    | +                                     | 0              | +             | 0                        | 0                         | 0                               | 0                |
| 4 Block Option B | 0                    | +                                     | 0              | 0             | 0                        | 0                         | 0                               | 0                |





Phase In could mitigate adverse customer impacts
Phase In period of 3 to 5 years

